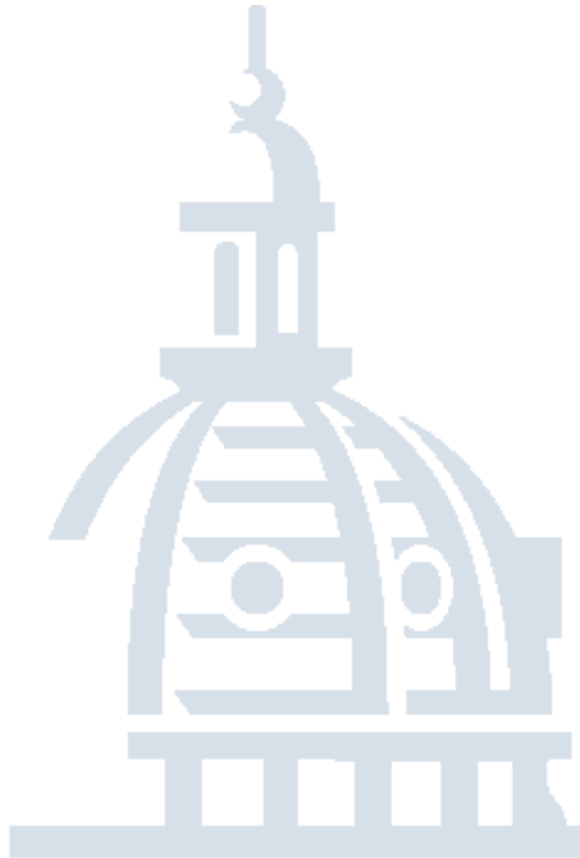


## SUMMARY OF FY 2016 BUDGET AND GOVERNOR'S RECOMMENDATIONS

Analysis of Governor's Budget



## FISCAL SERVICES DIVISION

JANUARY 15, 2015

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## Foreword

### Analysis of Governor's Budget

The purpose of this document is to provide the General Assembly with information related to FY 2016 General Fund estimated receipts and the Governor's recommendations. This information provides an overall summary of the State budget and is intended to help the General Assembly take a proactive approach toward the budgeting process.

In addition, this document is intended to provide the General Assembly with an overview of the General Fund, including revenues and expenditures. Information regarding other State appropriated funds is also included.

If you need additional information regarding a department request, the Governor's recommendations, or other fiscal information, refer to the Fiscal Services Division staff listing. The staff listing will indicate the appropriate analyst to contact for detailed information concerning each request.

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**When Reviewing This Document, Please Note The Following:**

The Fiscal Services Division obtained documents from the I/3 Budget System and from the DOM to compile the information provided in this document. The information in this document reflects information received January 11 and 12, 2015.

***Other items worth noting when reviewing this document include:***

- Revenues and expenditures are estimated for FY 2015 and FY 2016. The General Fund revenue estimate determined by the Revenue Estimating Conference on December 12, 2014, will be used as the basis for determining the statutory expenditure limitation for FY 2016, along with any proposed legislative revenue changes.
- When analyzing the FY 2016 Governor's recommendations, the FY 2016 recommendations are compared to the estimated FY 2015 appropriations.
- **Appendix A** provides common acronyms used in the appropriations tables.
- **Appendix B** is an appropriations tracking document showing General Fund and Other Fund appropriations and the Department requests by Subcommittee.
- **Appendix C** is a listing of the projected FY 2016 built-in and anticipated increases and decreases.
- **Appendix D** provides an overview of the 2014 Interim Committees.
- **Appendix E** provides a listing of publications by the Fiscal Services Division during the 2014 Interim.
- **Appendix F** provides information about public retirement systems in Iowa.
- **Appendix G** provides a summary of salary and collective bargaining information.
- **Appendix H** provides other funds balance sheets.

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## 2015 Session Timetable

Fiscal Staff: Ron Robinson

### Analysis of Governor's Budget

NOTE: This Session timetable is subject to change.

**\*Per proposed rules: see [HCR 5](#), [HR 7](#), and [SR 5](#) (2013)**

Available online at: <https://www.legis.iowa.gov/DOCS/Schedules/SessionTimetable.pdf>

<b>JANUARY 12</b>	First day of session. ( <a href="#">Iowa Code Sec. 2.1</a> )
<b>FEBRUARY 6</b> (Friday of 4th week)	Final day for individual Senator and Representative requests for bill drafts to the Legislative Services Agency. ( <a href="#">Senate Rule 27</a> and <a href="#">House Rule 29</a> )
<b>MARCH 6</b> (Friday of 8th week)**	Final date for Senate bills to be reported out of Senate committees and House bills out of House committees. ( <a href="#">Joint Rule 20</a> )
<b>MARCH 16 – 20</b> (10th week)	Senate considers only Senate bills and unfinished business. House considers only House bills and unfinished business. ( <a href="#">Joint Rule 20</a> )
<b>MARCH 23 – APRIL 3</b> (11th and 12th weeks)	Debate not limited by rule.
<b>APRIL 3</b> (Friday of the 12th week)**	Final date for Senate bills to be reported out of House committees and House bills out of Senate committees. ( <a href="#">Joint Rule 20</a> )
<b>APRIL 6 – 10</b> (13th week)	Senate considers only House bills and unfinished business. House considers only Senate bills and unfinished business. ( <a href="#">Joint Rule 20</a> )
<b>APRIL 13</b> (Beginning of 14 <sup>th</sup> week)	Amendments need not be filed on the day preceding floor debate. ( <a href="#">House Rule 31.8</a> )
<b>APRIL 13</b> (Beginning of 14th week)	Only the following bills are eligible for consideration: ( <a href="#">Joint Rule 20</a> ) <ul style="list-style-type: none"> <li>• Bills passed by both Houses</li> <li>• Appropriations bills</li> <li>• Ways and Means bills</li> <li>• Government Oversight bills</li> <li>• Legalizing Acts</li> <li>• Administrative Rules Review Committee Bills</li> <li>• Committee Bills related to delayed or suspended Administrative Rules (<a href="#">Iowa Code section 17A.8(9)</a>)</li> <li>• Bills co-sponsored by Majority and Minority Leaders of one House</li> <li>• Conference Committee Reports</li> <li>• Companion bills sponsored by Senate and House Majority Leaders</li> <li>• Concurrent or Simple Resolutions</li> <li>• Joint Resolutions nullifying Administrative Rules</li> <li>• Bills on the Veto Calendar (<a href="#">Joint Rule 23</a>)</li> <li>• Unfinished Business</li> </ul>
<b>May 1</b>	100th calendar day of the Session [per diem expenses end – <a href="#">Iowa Code Sec. 2.10(1)</a> ]
<p><b>**The March 6 and April 3 committee deadlines do not apply to Appropriations bills, Ways and Means bills, Government Oversight Committee bills, Legalizing Acts, Administrative Rules Review Committee bills, Committee bills related to delayed or suspended Administrative Rules (<a href="#">Code Sec. 17A.8(9)</a>), bills co-sponsored by Majority and Minority Leaders of one House, Conference Committee Reports, companion bills sponsored by the Majority Leaders of both chambers after consultation with the respective Minority Leaders, Concurrent or Simple Resolutions, and Joint Resolutions nullifying Administrative Rules. Updated by the Legislative Information Office on 12/03/2014.</b></p>	

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Analysis of Governor's Budget

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Mental Health Institutes and Resource Centers			
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Social Services Block Grant			
Temporary Assistance for Needy Families (TANF) Block Grant			
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### **Summary of the Governor's General Fund Budget Recommendations for FY 2015, FY 2016, and FY 2017**

Pursuant to statute, the Governor's FY 2016 budget is based on the December 12, 2014, Revenue Estimating Conference (REC) estimates. The projected net General Fund receipts for FY 2015 and FY 2016 are:

- \$6,857.1 million for FY 2015, an increase of \$368.1 (5.7%) compared to FY 2014.
- \$7,194.6 million for FY 2016, an increase of \$337.5 million (4.9%) compared to FY 2015.

The Governor is also recommending a biennial budget that includes FY 2017. The REC did not establish an FY 2017 revenue estimate; however, the Governor is assuming General Fund revenues totaling \$7,482.4 million, an increase of \$287.8 million (4.0%) compared to the FY 2016 REC estimate.

#### **FY 2015 Budget Changes**

The Governor's revised FY 2015 budget leaves a projected General Fund surplus of \$411.0 million. The Governor's budget includes the following changes for FY 2015 compared to the enacted budget:

- A revenue reduction of \$99.0 million associated with the federal Internal Revenue Code changes. This proposal is discussed later in this section.
- A revised estimate for the Executive Council Performance of Duty appropriation of \$38.1 million from the Economic Emergency Fund, an increase of \$9.5 million compared to the previous estimate of \$28.6 million for FY 2015. The increase in the Economic Emergency Fund appropriation reduces the General Fund surplus carryforward for FY 2015 by a similar amount.
- An increase of \$7.8 million to the Commercial Property Tax Replacement standing unlimited appropriation to fully fund anticipated costs of the program in FY 2015.

#### **FY 2016 Budget Recommendations**

For FY 2016, the Governor is recommending General Fund appropriations of \$7,341.0 million, an increase of \$346.7 million (5.0%) compared to estimated FY 2015. The Governor's budget includes total General Fund resources of \$7,586.0 million. This includes the December 12, 2014, REC estimate of \$7,194.6 million, revenue adjustments of \$17.2 million, and a surplus carryforward of \$374.2 million. The Governor's FY 2016 recommendation leaves an estimated General Fund surplus of \$250.0 million.

#### **FY 2017 Budget Recommendations**

The Governor is recommending a biennial budget that includes FY 2017 General Fund appropriations of \$7,525.2 million, an increase of \$184.2 million (2.5%) compared to the Governor's recommended FY 2016 appropriations. The Governor's FY 2017 budget includes total General Fund resources of \$7,712.8 million. This includes a 4.0% increase in net General Fund receipts totaling \$7,482.4 million, revenue adjustments of \$17.6 million, and a surplus carryforward of \$212.8 million. The Governor's FY 2016 recommendation leaves an estimated General Fund surplus of \$192.6 million.

<b>Projected Condition of the General Fund Budget</b>				
(Dollars in Millions)				
	Actual FY 2014	Estimated FY 2015	Gov Rec FY 2016	Gov Rec FY 2017
<b>Resources</b>				
Receipts	\$ 7,712.0	\$ 8,058.4	\$ 8,453.6	\$ 7,482.4
Refund (Accrual Basis)	- 955.3	- 903.6	- 916.6	
School Infrs. Refunds (Accrual)	- 440.4	- 451.2	- 472.3	
Accruals (Net)	- 16.2	26.4	27.3	
Transfers	189.0	127.1	102.6	
Subtotal Net Receipts	\$ 6,489.1	\$ 6,857.1	\$ 7,194.6	\$ 7,482.4
Revenue Adjustments		- 99.0	17.2	17.6
Surplus Carryforward	679.3	642.2	374.2	212.8
<b>Total Available Resources</b>	<b>\$ 7,168.4</b>	<b>\$ 7,400.3</b>	<b>\$ 7,586.0</b>	<b>\$ 7,712.8</b>
<b>Expenditure Limitation</b>			<b>\$ 7,513.9</b>	<b>\$ 7,637.8</b>
<b>Estimated Appropriations and Expenditures:</b>				
Enacted Appropriations	\$ 6,482.6	\$ 6,986.5	\$ 7,341.0	\$ 7,525.2
Adjustments to Standing Appropriations		7.8		
<b>Total Appropriations</b>	<b>\$ 6,482.6</b>	<b>\$ 6,994.3</b>	<b>\$ 7,341.0</b>	<b>\$ 7,525.2</b>
Reversions	- 21.0	- 5.0	- 5.0	- 5.0
<b>Net Appropriations</b>	<b>\$ 6,461.6</b>	<b>\$ 6,989.3</b>	<b>\$ 7,336.0</b>	<b>\$ 7,520.2</b>
<b>Ending Balance - Surplus</b>	<b>\$ 706.8</b>	<b>\$ 411.0</b>	<b>\$ 250.0</b>	<b>\$ 192.6</b>

### Governor's Revenue Adjustments

The Governor's budget includes two General Fund revenue adjustments that impact revenues in FY 2015 through FY 2017. The Governor's budget includes coupling with the Internal Revenue Code to conform to the Iowa tax code to generally mirror recent Congressional changes to the federal tax code. The Governor's recommendation does not include coupling with a federal tax provision known as "bonus depreciation." The Governor's recommended coupling provisions are estimated to reduce FY 2015 revenues by \$99.0 million and increase revenues in FY 2016 and FY 2017 by \$19.2 million and \$19.6 million respectively.

The Governor is also recommending a new tax credit for Iowans that donate funds to a nonprofit organization that becomes designated as a School Debt Reduction Organization. Donations to these organizations will be used to reduce student loan debt for students that participate in community service projects.

<b>General Fund Revenue Adjustments</b>			
(Dollars in Millions)			
	Gov Rec FY 2015	Gov Rec FY 2016	Gov Rec FY 2017
Internal Revenue Code Update Bill	\$ - 99.0	\$ 19.2	\$ 19.6
School Debt Reduction Organizations		-2.0	-2.0
<b>Total</b>	<b>\$ - 99.0</b>	<b>\$ 17.2</b>	<b>\$ 17.6</b>



### Contingent Liabilities for State Tax Credits

The Governor's FY 2015 and FY 2016 budgets are based on the revenue estimates established by the REC on December 12, 2014. The REC estimates include potential contingent liabilities in the form of tax credits. The table below outlines the potential tax credits that may be claimed against the State in FY 2015 and FY 2016. In some cases, any person or business meeting the eligibility criteria can claim a credit. In cases where there is a "cap" on the credit, there is a maximum that may be claimed either in one year, or over a period of years.

Estimated Contingent Liabilities for State Tax Credits (Dollars in Millions)		
Tax Credit Program	FY 2015	FY 2016
<b><u>Capped Programs</u></b>		
Accelerated Career Education Tax Credit	\$ -5.4	\$ -5.4
Agricultural Assets Transfer Tax Credit	-5.0	-5.6
Custom Farming Contract Tax Credit	-1.9	-2.6
Endow Iowa Tax Credit	-6.2	-6.6
Enterprise Zone Program	-40.2	-48.2
Enterprise Zone Program - Housing Component	-23.2	-36.7
Film, Television, and Video Project Promotion Program - Awarded	-0.2	-0.0
High Quality Job Program	-75.9	-87.9
Historic Preservation and Cultural and Entertainment District Tax Credit	-49.8	-55.3
Redevelopment Tax Credit	-3.7	-5.6
Renewable Energy Tax Credit	-5.1	-8.6
School Tuition Organization Tax Credit	-11.6	-12.2
Solar Energy System Tax Credit	-2.4	-3.0
Venture Capital Tax Credit - Innovation Fund	-0.7	-3.7
Venture Capital Tax Credit - Iowa Fund of Funds	-0.5	-0.5
Venture Capital Tax Credit - Qualified Bus. or Comm.-Seed Capital Fund	-2.3	-2.3
Venture Capital Tax Credit - Venture Capital Funds	-0.2	-0.1
Wage-Benefits Tax Credit	0.0	0.0
Wind Energy Production Tax Credit	-1.8	-1.6
Workforce Housing Tax Incentive Program	-0.2	-2.4
<b>Total Capped Programs</b>	<b>\$ -236.2</b>	<b>\$ -288.4</b>
<b><u>Uncapped Programs</u></b>		
Adoption Tax Credit	\$ -0.8	\$ -0.8
Biodiesel Blended Fuel Tax Credit	-14.6	-15.5
Charitable Conservation Contribution Tax Credit	-0.6	-0.6
Child and Dependent Care Tax Credit	-4.1	-6.8
E15 Gasoline Promotion Tax Credit	-0.1	-0.1
E85 Gasoline Promotion Tax Credit	-1.8	-2.2
Early Childhood Development Tax Credit	-1.0	-1.1
Earned Income Tax Credit	-67.7	-66.6
Ethanol Promotion Tax Credit	-1.5	-1.5
Farm to Food Donation Tax Credit	-0.1	-0.2
Geothermal Heat Pump Tax Credit	-2.0	-2.0
Iowa Industrial New Job Training Program (260E)	-46.6	-44.4
New Capital Investment Program	-1.2	-1.2
New Jobs and Income Program	-4.4	-4.3
Research Activities Tax Credit	-43.9	-52.8
Supplemental Research Activities Tax Credit	-10.3	-9.9
Targeted Jobs Tax Credit from Withholding	-5.8	-6.6
Tuition and Textbook Tax Credit	-15.4	-15.5
Volunteer Firefighter and EMS Tax Credit	-1.4	-1.4
<b>Total Uncapped Programs</b>	<b>\$ -223.4</b>	<b>\$ -233.6</b>
<b>Tax Credit Program Total</b>	<b>\$ -459.7</b>	<b>\$ -522.0</b>
Notes:		
The estimates are based on the Contingent Liabilities Report provided by the Department of Revenue in December 2014.		
The numbers may not equal totals due to rounding.		

### Summary of the Governor's FY 2016 and FY 2017 Appropriation Recommendations

The Governor is recommending General Fund appropriations totaling \$7,341.0 million for FY 2016 and \$7,525.2 million for FY 2017, representing increases of \$346.7 million (5.0%) and \$184.2 million (2.5%), respectively.

#### General Fund Recommendations

(Dollars in Millions)

	Actual FY 2014	Estimated FY 2015	Gov Rec FY 2016	Gov FY 16 vs FY 2015	Gov Rec FY 2017	Gov FY 17 vs FY 2016
Administration and Regulation	\$ 52.8	\$ 51.8	\$ 53.2	\$ 1.4	\$ 53.2	\$ 0.0
Agriculture and Natural Resources	40.8	43.1	44.6	1.5	43.1	-1.5
Economic Development	41.4	42.6	44.5	1.9	44.5	0.0
Education	899.0	986.1	1,022.4	36.3	1,020.3	-2.2
Health and Human Services	1,751.0	1,858.6	1,930.6	72.0	1,958.4	27.8
Justice System	716.4	731.5	744.3	12.9	747.3	3.0
Transportation, Infrastructure, and Capitals	0.1	0.0	0.0	0.0	0.0	0.0
Unassigned Standings	2,981.1	3,280.6	3,501.3	220.7	3,658.3	157.0
<b>Grand Total</b>	<b>\$ 6,482.6</b>	<b>\$ 6,994.3</b>	<b>\$ 7,341.0</b>	<b>\$ 346.7</b>	<b>\$ 7,525.2</b>	<b>\$ 184.2</b>

Note: Numbers may not equal totals due to rounding.

The Governor is recommending appropriations from other funding sources totaling \$1,114.2 million for FY 2016, an increase of \$7.1 million (0.6%) compared to FY 2015. The Governor is also recommending appropriations totaling \$1,096.4 million for FY 2017, representing a decrease of \$17.8 million (1.6%) compared to his recommended FY 2016 budget.

#### Other Funds Recommendations

(Dollars in Millions)

	Actual FY 2014	Estimated FY 2015	Gov Rec FY 2016	Gov FY 16 vs FY 2015	Gov Rec FY 2017	Gov FY 17 vs FY 2016
Administration and Regulation	\$ 51.2	\$ 49.5	\$ 52.4	\$ 2.9	\$ 52.5	\$ 0.1
Agriculture and Natural Resources	88.5	88.2	88.2	0.0	88.2	0.0
Economic Development	15.1	16.7	17.0	0.3	17.0	0.0
Education	57.2	57.2	57.2	0.0	57.2	0.0
Health and Human Services	395.6	293.6	286.7	-6.9	286.7	0.0
Justice System	14.0	14.0	14.0	0.0	11.6	-2.5
Transportation, Infrastructure, and Capitals	519.0	506.6	543.5	36.9	531.6	-11.9
Unassigned Standings	73.3	81.3	55.2	-26.1	51.6	-3.6
<b>Grand Total</b>	<b>\$ 1,214.0</b>	<b>\$ 1,107.1</b>	<b>\$ 1,114.2</b>	<b>\$ 7.1</b>	<b>\$ 1,096.4</b>	<b>\$ -17.8</b>

Note: Numbers may not equal totals due to rounding.

## Governor's Recommendations Significant General Fund Appropriation Changes

### **ADMINISTRATION AND REGULATION**

#### **Department of Administrative Services**

**Utilities:** The Governor is recommending an increase of \$610,000 for FY 2016 to cover the shortfall in rising utility costs.

**Terrace Hill Operations:** The Governor is recommending an increase of \$122,000 for FY 2016 to shift \$93,000 in funding for Terrace Hill Quarters from the Governor's Office to the Department of Administrative Services (DAS) and an additional \$15,000 for ongoing communications costs.

#### **Governor/Lt. Governor's Office**

**Governor's Office Operations:** The Governor is recommending an increase of \$200,000 for FY 2016 to cover increased day-to-day operational expenses of the Governor's Office. This is a 9.1% increase compared to estimated FY 2015.

**Terrace Hill Quarters:** The Governor is recommending a decrease of \$93,000 for FY 2016 to shift the costs from the Governor's Office to the DAS.

#### **Department of Management:**

**Operational Expenses:** The Governor is recommending an increase of \$100,000 for FY 2016 to reimburse the DAS for increasing technology and operational expenditures. This is a 3.9% increase compared to estimated FY 2015.

#### **Secretary of State:**

**Elections and Voter Registration:** The Governor is recommending an increase of \$365,000 for FY 2016 to fill an annual shortfall for conducting elections and voter registration.

### **AGRICULTURE AND NATURAL RESOURCES**

#### **Department of Natural Resources**

**Air Quality Program Support:** The Governor is recommending \$1.5 million for the Title V Air Operating Permit Program for FY 2016. This is a federal program established under the Clean Air Act and is administered by the federal Environmental Protection Agency (EPA).

### **ECONOMIC DEVELOPMENT**

#### **Economic Development Authority**

**Business to Business Portal:** The Governor is recommending a new appropriation of \$500,000 per year for FY 2016 and FY 2017 to support a business to business portal.

**Home Base Iowa Marketing:** The Governor is recommending a new appropriation of \$500,000 per year for FY 2016 and FY 2017 to support the Home Base Iowa marketing program.

**Economic Development Authority Appropriation:** The Governor is recommending an increase of \$250,000 for the Economic Development Authority for FY 2016 to support international trade to

support international trade by assisting 60 to 80 Iowa small businesses to expand sales to both national and international markets.

### **Iowa Workforce Development**

**Labor Services Division:** The Governor is recommending an increase of \$669,000 to support the Occupational Safety and Health Administration (OSHA) Consultation Program. The OSHA On-site Consultation Program offers free and confidential safety and occupational health advice, with priority given to high-hazard worksites.

## **EDUCATION**

### **College Student Aid Commission**

**Iowa Tuition Grant for Nonprofit Institutions:** The Governor is recommending an increase of \$4.0 million for the Iowa Tuition Grant for nonprofit institutions in FY 2016, an 8.3% increase compared to estimated FY 2015, to provide additional grants to students.

**Teach Iowa Scholars Program:** The Governor is recommending an increase of \$1.3 million for the Teach Iowa Scholars Program for FY 2016, a 100.0% increase compared to estimated FY 2015, to double the potential number of maximum awards to 650.

**Iowa Tuition Grant For-profit Institutions:** The Governor is recommending an increase of \$200,000 for the Iowa Tuition Grant for students attending certain for-profit institutions, a 10.1% increase compared to estimated FY 2015, to provide additional grants to students.

### **Education**

**State Aid to Schools:** The Governor is recommending a General Fund appropriation of \$2,950.3 million for State Aid to schools in FY 2016. No State percent growth rate is specified by the Governor, but this amount reflects an estimated State percent of growth rate of 1.25%. The recommendation represents a net increase of \$84.8 million (3.0%) compared to the FY 2015 funding level. The increase includes: \$50.2 million for the Teacher Leadership and Compensation System, \$5.5 million to extend the Property Tax Replacement Payment (PTRP), and a reduction of \$15.0 million in State Aid to Area Education Agencies (AEAs). The recommended AEA reduction maintains the State aid reduction applied in FY 2015 and previous years.

The Governor is also recommending a General Fund appropriation of \$3,091.8 million for State Aid to schools in FY 2017. No State percent growth rate is specified by the Governor; however, this amount reflects an estimated State percent of growth rate of 2.45%. The recommendation represents a net increase of \$141.5 million (4.8%) compared to the FY 2016 recommendation and includes: \$51.1 million (for a total of \$101.3 million) for the Teacher Leadership and Compensation System, \$10.7 million (for a total of \$16.2 million) to extend the PTRP, and a reduction of \$15.0 million in State Aid to AEAs.

**Early Warning System:** The Governor is recommending an increase of \$1.2 million for the Department of Education Administration for the Early Warning System to support early literacy efforts.

**Student Achievement and Teacher Quality Program:** The Governor is recommending a decrease of \$2.3 million for the Student Achievement and Teacher Quality Program that includes:

- A decrease of \$802,000 for Beginning Teacher Mentoring and Induction due to reduced participation in the Program as more districts participate in the Teacher Leadership and

Compensation (TLC) System in FY 2016. For FY 2017, the Governor is recommending a further decrease of \$1.6 million for Beginning Teacher Mentoring and Induction.

- A decrease of \$1.6 million for implementation of the Teacher Leadership and Compensation System to reflect a declining number of participating districts in FY 2016.

**Iowa Reading Research Center:** The Governor is recommending an increase of \$1.5 million for the Iowa Reading Research Center for continued implementation and to create a system for summer interventions for students with significant reading deficiencies.

**Community Colleges General Aid:** The Governor is recommending an increase of \$3.5 million for General Aid to Community Colleges for FY 2016. This is a 1.7% increase compared to estimated FY 2015.

**High Need Schools Program:** The Governor is recommending \$10.0 million for the new High Need Schools Program to provide supplemental assistance for identified schools with students whose first language is not English, who have special needs, and are of low-income backgrounds.

**Bullying Prevention Program:** The Governor is recommending a new appropriation of \$200,000 for the Bullying Prevention Program for FY 2016.

**Iowa Reading Corps:** The Governor is recommending a new appropriation of \$1.0 million for the Iowa Reading Corps to support additional interventions and tutoring.

**K-12 Career Planning System:** The Governor is recommending a new one-time appropriation of \$600,000 for development of a K-12 Career Planning System to replace the I Have a Plan Iowa (IHAPI) career information and decision-making system that was provided by the College Student Aid Commission in previous years.

**Iowa Academic Standards Program:** The Governor is recommending a new appropriation of \$1.5 million for the Iowa Academic Standards Program.

**Principal Leadership Institute:** The Governor is recommending a new appropriation of \$100,000 for the Principal Leadership Institute to recruit and retain highly effective school principals.

**OECD Test for Schools:** The Governor is recommending a new appropriation of \$69,000 for the Organization for Economic Cooperation and Development (OECD) to conduct an international benchmarking pilot program. The cost is approximately \$11,500 per school, and the appropriation will fund six schools.

**Iowa Public Television:** The Governor is recommending an increase of \$282,000 for Iowa Public Television to fund an increase in dues to the Public Broadcasting Service (PBS).

### **Board of Regents**

**Performance-Based Funding:** The Governor is recommending a new appropriation of \$4.0 million for Performance-Based Funding for FY 2016. Under the Board of Regents performance-based funding formula, this appropriation will be divided approximately equally between Iowa State University (ISU) and the University of Northern Iowa (UNI).

**University of Iowa:** The Governor is recommending an increase of \$4.0 million for FY 2016 for the University of Iowa (UI) General University for a general increase of 1.8%.

**Iowa State University:** The Governor is recommending an increase of \$3.2 million for FY 2016 for ISU General University for a general increase of \$3.2 million (1.8%).

**University of Northern Iowa:** The Governor is recommending an increase of \$1.6 million for FY 2016 for the UNI General University for a general increase of \$1.6 million (1.8%).

**Special Schools:** The Governor is recommending an increase of \$233,000 for FY 2016 for the Iowa School for the Deaf (\$164,000) for a general increase of 1.8% and the Iowa Braille and Sight Saving School (\$69,000) for a general increase of 1.7%.

## **HEALTH AND HUMAN SERVICES**

### **Department of Human Services**

**Medical Assistance (Medicaid):** The Governor is recommending a net decrease of \$238.3 million for FY 2016. The recommendation, when combined with all other funding sources, underfunds Medicaid and the midpoint need projected by the Medicaid forecasting group. The General Fund changes to Medicaid include:

- A decrease of \$304.6 million to shift funding to other General Fund appropriations.
- An increase of \$92.0 million to reflect a change in the Federal Medical Assistance Percentage (FMAP) rate and other growth and cost of service increases.
- A decrease of \$70.2 million due to savings from a Governor's cost containment initiative.
- An increase of \$42.8 million to rebase nursing facilities, hospitals, and home health services.
- An increase of \$1.8 million to expand gero-psychiatric nursing facility capacity.

For FY 2017, the Governor is recommending a net decrease of \$10.0 million compared to the FY 2016 recommendation. The changes include:

- An increase of \$38.9 million to reflect a change in the FMAP rate and other growth and cost of service increases.
- A decrease of \$51.1 million due to savings from a Governor's cost containment initiative.
- An increase \$2.2 million to rebase hospitals.

**Medicaid Mental Health Redesign:** The Governor is recommending a new appropriation of \$328.4 million for FY 2016. The appropriation provides Medicaid services to individuals that were paid by the counties prior to FY 2013. Of the total, \$274.8 million has been reallocated from the Medicaid appropriation and an increase of \$53.6 million was provided to reflect a change in the FMAP rate and other growth and cost of service increases. For FY 2017, the Governor is recommending an additional \$20.0 million compared to FY 2016 to reflect a change in the FMAP rate and for other growth and cost of service increases.

**Iowa Health and Wellness Program:** The Governor is recommending a new appropriation of \$21.1 million for FY 2016. The appropriation provides funding for individuals eligible for the new Iowa Health and Wellness Program, including individuals that are being reimbursed under the regular Medicaid match rate. Of the total, \$4.0 million has been reallocated from the Medicaid appropriation and an increase of \$17.1 million was provided to reflect a change in the FMAP rate and other growth and cost of service increases. For FY 2017, the Governor is recommending an additional \$23.8 million to reflect a change in the FMAP rate and for other growth and cost of service increases.

**Medical Contracts:** The Governor is recommending a net increase of \$5.8 million for FY 2016 for Medicaid Contracts. The change is due to increased administrative costs for the new Iowa Health and Wellness Program, increased contract costs, a decrease in funding from the Pharmaceutical Settlement Account compared to FY 2015, and a general budget reduction of \$1.0 million. For FY 2017, the Governor is recommending an additional \$868,000 for increased contract, information technology and operational costs.

**State Children's Health Insurance Program (hawk-i):** The Governor is recommending a net decrease of \$24.7 million for FY 2016. The changes include a savings of \$29.2 million due to an FMAP change that was part of the federal Affordable Care Act, and an increase of \$4.5 million to reflect a change in the FMAP and enrollment and premium increases. For FY 2017, the Governor is recommending an additional decrease of \$7.3 million compared to FY 2016. The changes include a savings of \$10.8 million due to an FMAP change that was part of the federal Affordable Care Act, an increase of \$3.5 million to reflect a change in the FMAP, and enrollment and premium increases.

**Child Care Assistance:** The Governor is recommending an increase of \$5.4 million for Child Care Assistance for FY 2016 due to an FY 2015 federal funding surplus carryforward that replaced General Fund dollars, loss of some federal Child Care Development Fund funds, and lower estimated child care expenditures. This increase matches the consensus estimate of the LSA/DOM/DHS workgroup.

**Adoption Subsidy:** The Governor is recommending an increase of \$308,000 for the Adoption Subsidy Program for FY 2016 to account for changes in the FMAP rate and adoption caseload growth. These same factors increase the appropriation by \$716,000 in FY 2017. The FY 2016 appropriation is \$155,000 below the consensus estimate of the LSA/DOM/DHS workgroup.

**State Supplementary Assistance:** The Governor is recommending a decrease of \$1.1 million for FY 2016 and an additional decrease of \$228,000 for FY 2017, due to a declining caseload.

**Cherokee Mental Health Institute (MHI):** The Governor is recommending a net increase of \$8.6 million for FY 2016. The changes include reallocating funds previously received through the Medicaid appropriation directly to Cherokee, a reduction to reallocate State Employee Retirement Incentive Program (SERIP) dollars to Medicaid, and an increase in educational expenses.

**Independence MHI:** The Governor is recommending a net increase of \$13.5 million for FY 2016. The changes include reallocating funds previously received through the Medicaid appropriation directly to Independence, a reduction to reallocate SERIP dollars to Medicaid, an increase in educational expenses, an increase to reflect changes in the FMAP rate, and additional funding due to institutional realignment.

**Clarinda and Mount Pleasant MHIs:** The Governor is recommending eliminating the two MHIs and transferring control of the campuses to the Department of Corrections. This will save \$8.2 million in both FY 2016 and FY 2017.

**Glenwood and Woodward:** The Governor is recommending a net increase of \$407,000 for FY 2016. The changes include a reduction to reallocate SERIP dollars to Medicaid, an increase to reflect changes in the FMAP rate, and additional funding due to institutional realignment. For FY 2017, the Governor is recommending an additional decrease of \$288,000 compared to FY 2016 to reflect changes in the FMAP rate.

**Mental Health and Disability Services Equalization:** The Governor is recommending the elimination of the Mental Health Redesign Equalization appropriation. This will save \$30.6 million for FY 2016.

**Child Support Recovery:** The Governor is recommending a net decrease of \$248,000 for FY 2016. The changes include a reduction to reallocate SERIP dollars to Medicaid and increased cost of services. For FY 2017, the Governor is recommending an additional \$148,000 for increased cost of services.

**Field Operations:** The Governor is recommending a net decrease of \$6.3 million for FY 2016. The changes include a reduction to reallocate SERIP dollars to Medicaid and a general decrease of \$4.0 million.

**General Administration:** The Governor is recommending a net decrease of \$1.4 million for FY 2016. The changes include a reduction to reallocate SERIP dollars to Medicaid and a general decrease of \$1.0 million.

### Department of Public Health

**Chronic Conditions:** The Governor is recommending a decrease of \$200,000 for the Cervical Cancer Screening Program for FY 2016.

**Public Protection:** The Governor is recommending an increase of \$1.1 million for Public Protection appropriation to consolidate funding from Chronic Conditions, Community Capacity, and Environmental Hazards appropriations.

## JUSTICE SYSTEM

### Department of Corrections

**Corrections Operations:** The Governor is recommending an increase of \$4.3 million for the Department of Corrections (DOC) for the following:

- \$295,000 to increase the appropriation for the County Confinement Account. The DOC reimburses county jails for holding alleged violators of conditions of release on parole, work release, or Operating While Intoxicated (OWI). The recommendation is based on actual FY 2014 costs and includes a 2.7% increase compared to estimated FY 2015.
- \$1.0 million increase for pharmacy costs at the Iowa Medical Classification Center (IMCC) at Oakdale. An additional \$1.0 million increase is recommended in FY 2017.
- \$2.1 million increase for the Department of Human Services (DHS) shared services at the Mount Pleasant and Clarinda campuses. Currently, certain operating costs at the Clarinda and Mount Pleasant campuses are shared between the DOC (correctional facilities) and the DHS Mental Health Institutes (MHIs). The Governor is recommending the closure of the MHIs at Clarinda and Mount Pleasant. This recommendation increases the operating costs for the DOC to cover fixed costs that will be incurred even with the closures.
- \$679,000 increase for support costs at the Iowa Correctional Institution for Women (ICIW) at Mitchellville. This is a 3.1% increase compared to estimated FY 2015.
- \$226,000 to replace expired federal funds for the Adult Drug Courts in the First, Fourth, Fifth, Sixth, and Eighth Community-Based Corrections (CBC) District Departments. For



more information see the Issue Review, [Cost-Benefit Analysis of Adult Drug Courts](#) published by the Legislative Services Agency (LSA) in December 2013.

### **Judicial Branch**

**Judicial Branch Operations:** The Governor's budget includes an increase of \$8.2 million for FY 2016 for the Judicial Branch. Because the Judicial Branch is a separate branch of government, the Governor is prohibited from recommending changes to the budget request. The recommendation represents the Judicial Branch budget request and includes:

- \$3.2 million for annualization of salaries and benefits for judges, magistrates, and nonjudicial officer personnel and salary increases for contract and noncontract Judicial Branch employees.
- \$2.0 million for an additional 4.5% salary increase for each judicial officer (judges) effective July 1, 2015.
- \$3.0 million to move the operating costs of the Judicial Branch Information Technology Division from the Enhanced Court Collections Fund.

### **Department of Public Safety**

**Narcotics Enforcement:** The Governor is recommending an increase of \$397,000 to maintain four narcotics agents that were previously funded with a federal grant that has been reduced.

## **UNASSIGNED STANDINGS**

### **Department of Revenue**

**Commercial and Industrial Property Tax Replacement:** The Governor's FY 2016 recommendation includes \$162.1 million, an increase of \$83.7 million, to fund the payment of all commercial and industrial property tax replacement claims for FY 2016, and \$152.6 million to fund claims in FY 2017. The appropriation will reimburse local governments for the property tax reductions resulting from the rollback for commercial and industrial property enacted in 2013 in [SF 295](#) (Property Tax Changes Act).

**Business Property Tax Credit:** The Governor's budget includes an increase of \$50.0 million for FY 2016 and an additional \$25.0 million for FY 2017 to fund the Business Property Tax Credit established in Iowa Code chapter [426C](#). Iowa Code section [426C.2](#) provides a standing limited General Fund appropriation to fund the tax credit. The appropriation is equal to \$50.0 million for FY 2015, \$100.0 million for FY 2016, and \$125.0 million for FY 2017 and each year thereafter.

**Elderly and Disabled Property Tax Credit:** The Governor's FY 2016 budget reduces the amount budgeted for the standing unlimited appropriation by \$2.0 million for the Elderly and Disabled Tax Credit due to lower than anticipated claims.

### **Legislative Branch**

**Legislative Branch Operations:** The Governor does not make a recommendation regarding the Legislative Branch budget. The Legislative Branch budget includes an increase of \$4.2 million for FY 2016.

## Governor's Recommendations Significant Other Fund Appropriation Changes

### ADMINISTRATION AND REGULATION

#### Department of Commerce

**Banking Division:** The Governor is recommending an increase of \$350,000 from the Commerce Revolving Fund for FY 2016 and an additional \$100,000 for FY 2017 to allow for the hiring and training of six additional new bank examiners (three in FY 2016 and three in FY 2017). The increases also cover salary adjustment in order to compete with private market rates, retirement payouts, and to update training for existing examiners.

**Insurance Division:** The Governor is recommending an increase of \$226,000 from the Commerce Revolving Fund for FY 2016 to allow the Division to be fully staffed.

**Utilities Division:** The Governor is recommending an increase of \$231,000 from the Commerce Revolving Fund for FY 2016 to cover the salaries and training costs of three positions that were added to meet the requirement for knowledge exchange between retiring, current, and new staff.

#### Iowa Public Employees' Retirement System

**IPERS Administration:** The Governor is recommending an increase of \$2.0 million per year from the IPERS Trust Fund for FY 2016 and FY 2017 for technology upgrades.

### ECONOMIC DEVELOPMENT

#### Economic Development Authority

**Apprenticeship Training Program:** The Governor is recommending an increase of \$250,000 for FY 2016 from the State Workers and Job Creation Fund to provide financial assistance to the Apprenticeship Training Program and implement [HF 2460](#) (FY 2015 Economic Development Appropriations Act). The funds are used to provide financial assistance to eligible registered apprenticeship training programs.

### HEALTH AND HUMAN SERVICES

#### Department of Administrative Services

**Medical Contracts:** The Governor is recommending a decrease \$5.0 million for FY 2016 for the Medical Contracts funded from the Pharmaceutical Settlement Account. The decrease is due to reduced revenues available in the fund. The fund supplements the General Fund Medical Contracts appropriation.

**Medicaid Assistance (Medicaid):** The Governor is recommending a decrease of \$1.9 million for Medicaid funding from the Medicaid Fraud Fund for FY 2016. The decrease is due to reduced revenues available in the fund. The fund supplements the General Fund Medicaid appropriation.

### TRANSPORTATION, INFRASTRUCTURE, AND CAPITALS

#### Department of Administrative Services (DAS)

**Statewide Major Maintenance:** The Governor is recommending \$4.6 million from the remaining balance of the Revenue Bonds Capitals II Fund for statewide major maintenance purposes. The DAS has recently completed a new five-year capitals plan that has identified more than \$133.3 million in

statewide major maintenance needs and an additional \$540.4 million in ongoing maintenance needs.

#### **Office of the Chief Information Officer**

**Broadband:** The Governor is recommending \$2.0 million from the Technology Reinvestment Fund (TRF) and an additional \$3.0 million from the State Bond Repayment Fund (SBRF) to deploy technology assets across the State, and connect Iowans through improved broadband service.

#### **Department of Agriculture and Land Stewardship (DALS)**

**Agriculture Drainage Well Program:** The Governor is recommending \$1.9 million for the Agriculture Drainage Well Program from the Rebuild Iowa Infrastructure Fund (RIIF) for FY 2016. The Program provides cost-share funding to landowners to close agriculture drainage wells. By closing the wells and developing alternative drainage, drinking water aquifers are protected.

**Water Quality Initiative:** The Governor is recommending an increase of \$3.1 million from the RIIF for the Water Quality Initiative for FY 2016. The Department received a General Fund appropriation of \$4.4 million for FY 2015. Of that total, \$1.4 million was available for statewide conservation practices and the majority of the funding was used for cover crops. An additional five targeted watershed demonstration practices were implemented as well. The [2015 Legislative Report](#) is available on the DALS website and provides detailed information.

**Silos & Smokestacks:** The Governor is recommending \$250,000 for the Silos & Smokestacks National Heritage Area (SSNHA) from the State Bond Repayment Fund (SBRF) for FY 2016. The SSNHA was designated in 1996 by the federal government and included the farms and industries that comprise agribusiness. This area covers the northeast portion of Iowa and includes 37 counties and the cities of Des Moines, Cedar Rapids, Davenport, Waterloo, Dubuque, and Iowa City.

#### **Department of Cultural Affairs**

**State Historical Building:** The Governor is recommending \$8.6 million from the RIIF for FY 2016 for planning, design, and initial renovations to the State Historical Building.

**IowaNext initiative:** The Governor is recommending \$20.0 million from the State Bond Repayment Fund for the IowaNext initiative in FY 2016. The initiative is a grant-based program providing assistance for quality of life improvement projects that enhance recreational, cultural, entertainment, and other opportunities. All projects will carry a substantial local and private match requirement. In addition to the SBRF appropriation, the Governor is recommending an additional \$6.1 million be made available for the Program from the Iowa Cultural Trust Fund.

#### **Department of Transportation (DOT)**

**Multimodal Programs:** The Governor is recommending a total of \$11.3 million from the RIIF for multimodal programs including a new program named Linking Iowa's Transportation, a grant program aimed at improving Iowa's freight rail infrastructure. The multimodal programs funded by the RIIF are freight rail, commercial service and general aviation airport vertical infrastructure, public transit vertical infrastructure, and recreational trails, and each have restrictions of how the funds may be used. An example of multimodal funding that has an economic development component is the Railroad Revolving Loan and Grant Program. For additional information about existing multimodal programs under the DOT, see the related [Issue Review](#) published by the LSA.

**Iowa Veteran's Home**

**Iowa Veteran's Home Improvements:** The Governor is recommending \$10.8 million from RIF in FY 2016 for the Iowa Veteran's Home for the replacement of three 15,000 emergency fuel tanks installed in the early 1970's, to make laundry renovations to accommodate commercial equipment removal and replacement, and to replace a total of 11 air handler units that are not sufficient to maintain air quality necessary for the resident population served.

**Board of Regents**

**Construction Projects:** Previously enacted appropriations from the RIF included \$35.0 million for Regents projects at each of the three Universities. The appropriations, made in SF 2349 during the 2014 Legislative Session, included \$13.0 million for the Pharmacy Building at the University of Iowa, and \$11.0 million each for the Biosciences Building at Iowa State University, and the renovation of the Schindler Building at the University of Northern Iowa. The University of Northern Iowa has indicated that an accelerated renovation of the Schindler Building will save as much as \$2.0 million from the original estimated cost of \$32.9 million. The Governor has recommended an increase of \$4.0 million for FY 2016 and \$2.0 million for FY 2017 for the Schindler Building renovation to benefit from this projected savings. The previously enacted RIF appropriation of \$6.3 million in FY 2018 will no longer be needed.

**Department of Public Health (DPH)**

**Technology Projects:** The Governor is recommending a total of \$1.0 million from the TRF to fund technology projects at the DPH. Projects include \$500,000 for an integration project involving a database, and \$500,000 to conduct a review of the integration departmental databases. More information regarding these recommendations will be made available soon.

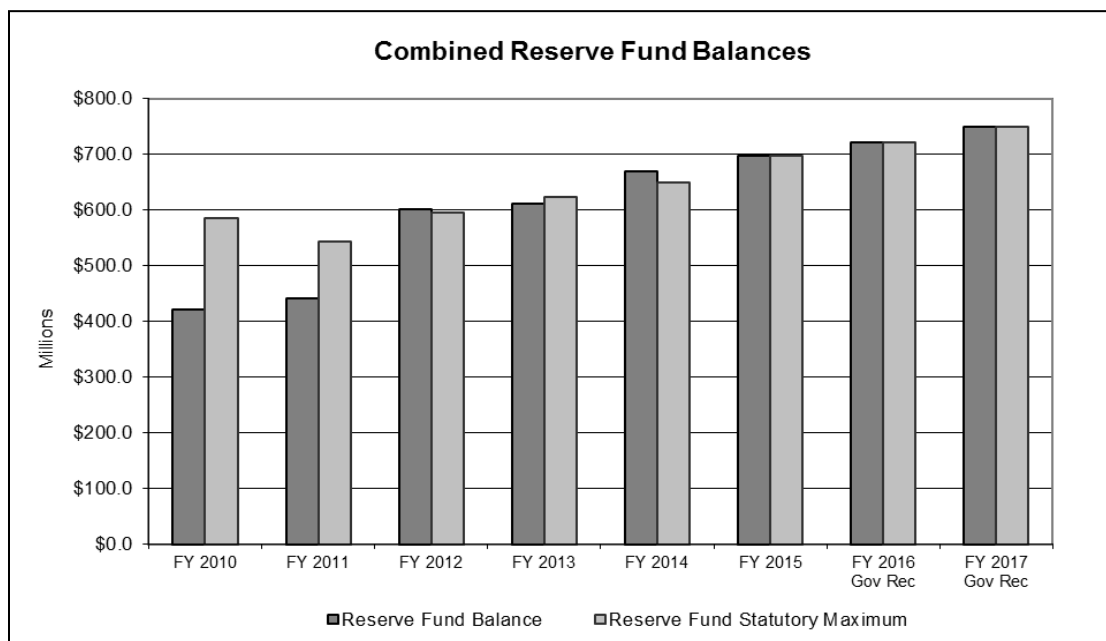
**Department of Public Safety (DPS)**

**Radio Communications Upgrade:** The Governor is recommending \$2.5 million from the TRF to complete the Statewide Public Safety Radio Network and purchase of radio equipment for the goals of meeting compliance with the federal narrowbanding mandate and achieving interoperability as defined in Iowa Code section [80.28](#). Funding had been appropriated in HF 648 during the 2011 Legislative Session totaling \$7.5 million from the TRF. Action taken during the 2014 Legislative Session had reduced those appropriations by \$2.5 million.

### Governor's Recommendations Cash Reserve Fund and Economic Emergency Fund

The State reserve funds are comprised of the Cash Reserve Fund and the Economic Emergency Fund. The two funds receive moneys from the General Fund surplus. The reserve funds are available to the State to be used for emergency purposes. The reserve funds may also be used for cash flow purposes for State expenditures enabling the General Fund to maintain a positive cash balance throughout the fiscal year. This reduces the need for the State to borrow funds on a short-term basis for cash-flow purposes.

The reserve funds are established in Iowa Code sections [8.55](#) and [8.56](#). These Iowa Code sections set maximum limits on the total amount that can accumulate in each of the funds. Together, the combined balances cannot exceed 10.0% of the State's adjusted revenue estimate in a given fiscal year. The maximum balances for each fund are recalculated annually and, therefore, will change from year to year. The chart below shows the combined reserve fund balances and the statutory maximums since FY 2010.



Under the Governor's recommendation, the estimated combined reserve fund balance is \$721.2 million for FY 2016 and \$750.0 million for FY 2017. These estimated balances meet the statutory maximum set by the Iowa Code. The funds that are in excess of the amounts needed to "fill up" the reserves are allocated to the Executive Council's Performance of Duty appropriation to provide funding for emergency repairs to State property if sufficient funds are not available in a State agency's budget. Expenditures from the Performance of Duty appropriation must be approved by the Executive Council. The Taxpayer Trust Fund also receives up to \$60.0 million of the excess funds if certain criteria are met. After these obligations are met, all remaining excess funds are transferred to the General Fund. Under the Governor's recommendation, the estimated amount to be transferred to the General Fund from the Economic Emergency Fund is \$374.2 million for FY 2016 and \$212.8 million for FY 2017.

<b>State of Iowa Reserve Funds</b>				
(Dollars in Millions)				
	Actual FY 2014	Estimated FY 2015	Gov Rec FY 2016	Gov Rec FY 2017
<b>Cash Reserve Fund</b>				
Funds Available				
Balance Brought Forward	\$ 466.9	\$ 489.3	\$ 522.3	\$ 540.9
Gen. Fund Transfer from Surplus	927.7	706.8	411.0	250.0
Intrastate Receipts	2.1			
Total Funds Available	\$ 1,396.7	\$ 1,196.1	\$ 933.3	\$ 790.9
Transfer to Econ. Emergency Fund	-907.4	-673.8	-392.4	-228.4
Balance Carried Forward	\$ 489.3	\$ 522.3	\$ 540.9	\$ 562.5
Maximum 7.5%	\$ 487.2	\$ 522.3	\$ 540.9	\$ 562.5
<b>Economic Emergency Fund</b>				
Funds Available				
Balance Brought Forward	\$ 144.4	\$ 180.6	\$ 174.1	\$ 180.3
Excess from Cash Reserve Fund	907.4	673.8	392.4	228.4
Total Funds Available	\$ 1,051.8	\$ 854.4	\$ 566.5	\$ 408.7
Appropriations & Transfers				
Transfer to General Fund	\$ - 679.3	\$ - 642.2	\$ - 374.2	\$ - 212.8
Transfer to Taxpayer Trust Fund	-60.0	0.0	0.0	0.0
Transfer to RIF	-116.1	0.0	0.0	0.0
Executive Council - Performance of Duty	-15.8	-38.1	-12.0	-8.4
Balance Carried Forward	\$ 180.6	\$ 174.1	\$ 180.3	\$ 187.5
Maximum 2.5%	\$ 162.4	\$ 174.1	\$ 180.3	\$ 187.5
<b>Combined Reserve Fund Balances</b>				
	Actual FY 2014	Estimated FY 2015	Gov Rec FY 2016	Gov Rec FY 2016
Cash Reserve Fund	\$ 489.3	\$ 522.3	\$ 540.9	\$ 562.5
Economic Emergency Fund	180.6	174.1	180.3	187.5
<b>Total CRF and EEF</b>	<b>\$ 669.9</b>	<b>\$ 696.4</b>	<b>\$ 721.2</b>	<b>\$ 750.0</b>

**Governor's Recommendations – Taxpayer Trust Fund**

The Taxpayers Trust Fund is established in Iowa Code section [8.57E](#). The Trust Fund took effect in FY 2013 and was created for the purpose of providing tax relief to Iowans. Moneys in the Trust Fund can only be used pursuant to appropriations made by the General Assembly for tax relief.

In addition, funds from the Taxpayers Trust Fund are transferred to the Taxpayers Trust Fund Tax Credit Fund to be used to fund a nonrefundable income tax credit to qualified individuals. The Taxpayers Trust Fund Tax Credit Fund is used to reimburse the General Fund for payment of the tax credits.

The balance in the Taxpayers Trust Fund Tax Credit Fund in FY 2014 totaled \$120.0 million. Of this, \$84.6 million was transferred to the General Fund for payment of tax credits in tax year 2013 (FY 2014). The remaining \$35.5 million reverted back to the Taxpayers Trust Fund and was carried forward to FY 2015. These funds will be used to fund tax credits for tax year 2014 (FY 2015).

The maximum amount of the credit is determined by dividing the funds available in the Taxpayer Trust Fund Tax Credit Fund by the number of qualified taxpayers of the previous tax year. Each qualified taxpayer will be allowed the credit, up to either the tax credit maximum for that year, or the amount of income tax liability, whichever is less. The maximum tax credit for tax year 2013 was \$54 per taxpayer and is estimated to be between \$14 and \$16 for tax year 2014.

The amount that the Taxpayers Trust Fund can receive in a given fiscal year is limited to \$60.0 million or the difference between the actual net General Fund revenue for the preceding fiscal year and the adjusted revenue estimate used in establishing the budget for that fiscal year, whichever is less. The funds are transferred from the Economic Emergency Fund assuming certain statutory conditions are met. For FY 2015 and FY 2016, this criterion was not met and therefore the Taxpayers Trust Fund will not receive an allocation from the Economic Emergency Fund for FY 2015, and is currently not expected to receive an allocation in FY 2016 or FY 2017.

**Taxpayers Trust Fund**

(Dollars in Millions)

	Actual FY 2014	Estimated FY 2015	Estimated FY 2016	Estimated FY 2017
Funds Available				
Balance Brought Forward	\$ 60.0	\$ 35.5	\$ 8.1	\$ 8.1
Economic Emergency Transfer	60.0	0.0	0.0	0.0
Reversion (from Taxpayer Trust Fund Tax Credit Fund)	35.5	8.1	0.0	0.0
Total Funds Available	<u>\$ 155.5</u>	<u>\$ 43.6</u>	<u>\$ 8.1</u>	<u>\$ 8.1</u>
Total Expenditures	<u>\$ 120.0</u>	<u>\$ 35.5</u>	<u>\$ 0.0</u>	<u>\$ 0.0</u>
Balance Carried Forward	<u>\$ 35.5</u>	<u>\$ 8.1</u>	<u>\$ 8.1</u>	<u>\$ 8.1</u>

**Taxpayers Trust Fund Tax Credit Fund**

(Dollars in Millions)

	Actual FY 2014	Estimated FY 2015	Estimated FY 2016	Estimated FY 2017
Funds Available				
Balance Brought Forward	\$ 0.0	\$ 0.0	\$ 0.0	\$ 0.0
Transfer from Taxpayer Trust Fund	120.0	35.5	0.0	0.0
Interest	0.1	0.0	0.0	0.0
Total Funds Available	<u>\$ 120.1</u>	<u>\$ 35.5</u>	<u>\$ 0.0</u>	<u>\$ 0.0</u>
Expenditures				
Transfer to General Fund	\$ 84.6	\$ 27.4	\$ 0.0	\$ 0.0
Reversion to the Taxpayer Trust Fund	35.5	8.1	0.0	0.0
Total Expenditures	<u>\$ 120.1</u>	<u>\$ 35.5</u>	<u>\$ 0.0</u>	<u>\$ 0.0</u>
Balance Carried Forward	<u>\$ 0.0</u>	<u>\$ 0.0</u>	<u>\$ 0.0</u>	<u>\$ 0.0</u>

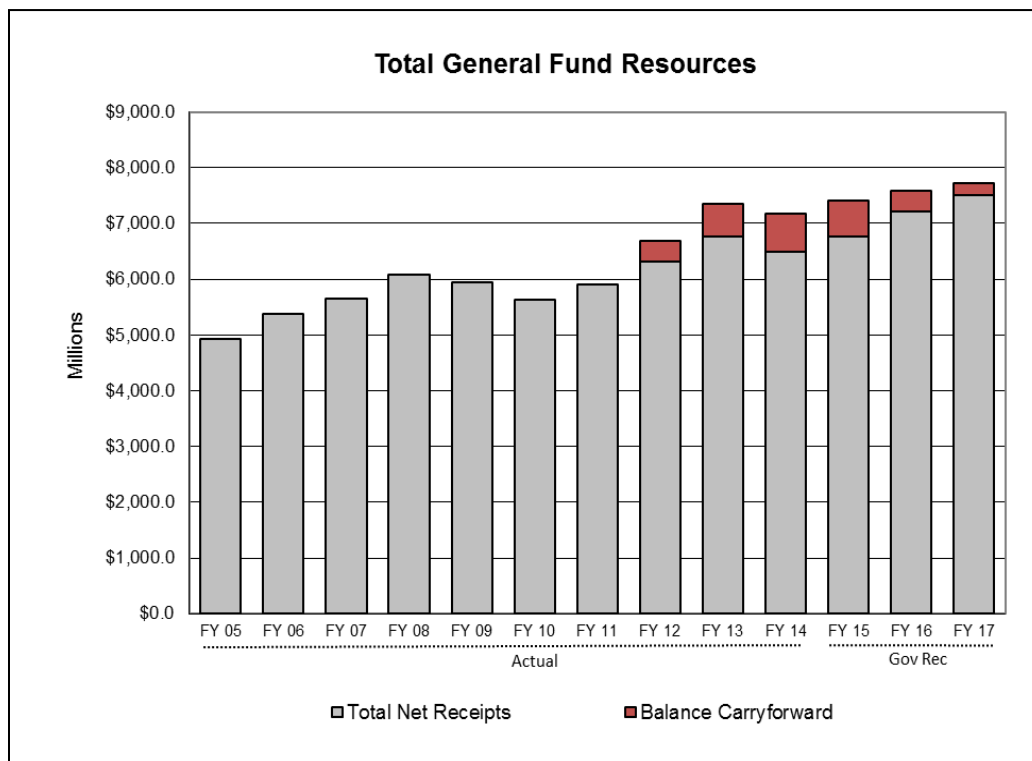


### General Fund Resources FY 2005 – FY 2017

Total General Fund resources include net General Fund receipts and the revenues carried forward from the previous year's surplus. The net receipts are comprised of annual tax revenue (net of refunds) as well as other revenues credited and transferred to the General Fund by law. The surplus carryforward occurs if there is sufficient revenue from the previous year's surplus to fill up the State's reserve funds to the statutory level and to meet other reserve fund obligations,<sup>1</sup> with the excess surplus revenue transferred to the General Fund.

From FY 2005 to FY 2014, net General Fund receipts increased \$1,560.1 million (31.7%), equating to an average annual increase of 3.1%. Net receipts declined 4.1% in FY 2014 compared to FY 2013. Under the Governor's budget, net receipts (excluding the surplus carryforward) are projected to increase 4.1% in FY 2015, 6.7% in FY 2016, and 4.0% in FY 2017.

Since FY 2011, the financial condition of the General Fund budget has improved to the point that the year-end surpluses have been more than sufficient to meet the reserve fund obligations resulting in excess surplus dollars being carried forward to the next fiscal year. While the Governor's General Fund budget is projected to have a surplus carryforward in FY 2016 and FY 2017, the amount is estimated to be lower than previous years.



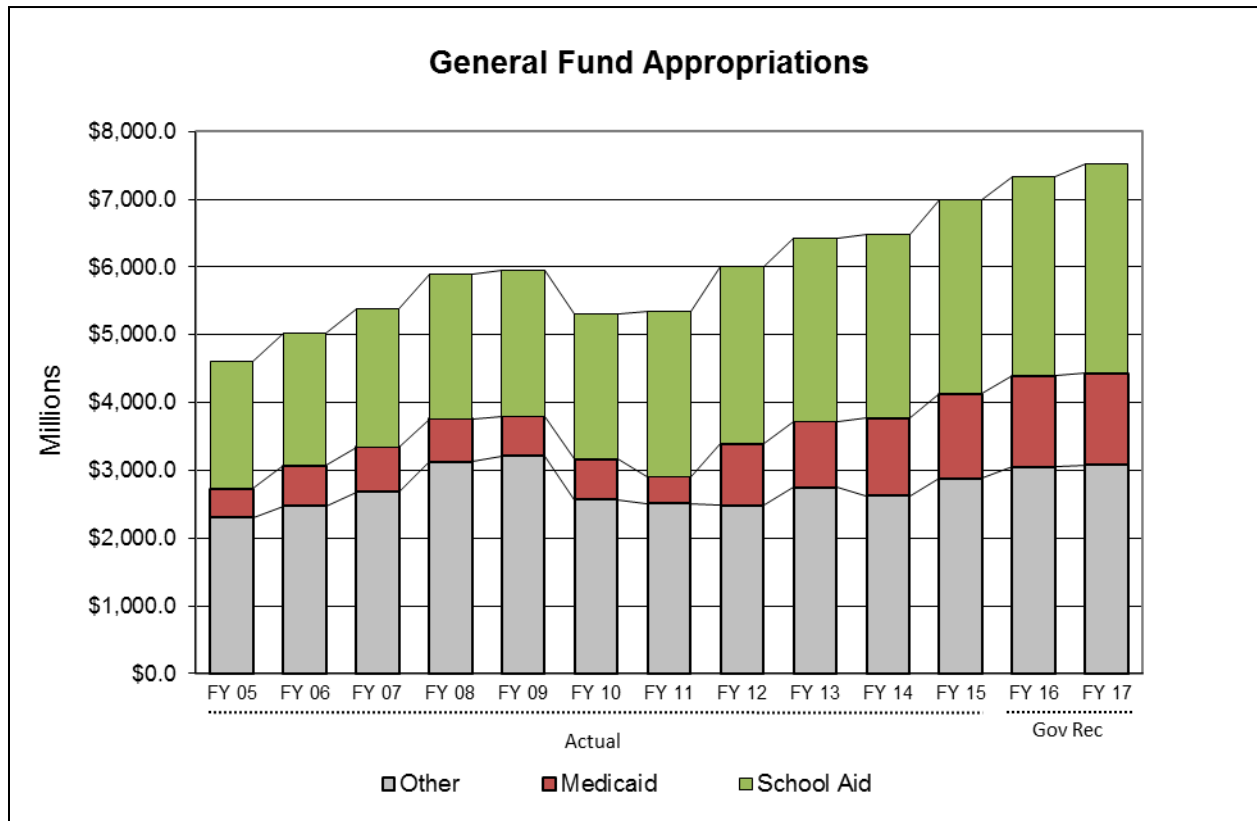
<sup>1</sup> Iowa Code sections [8.55](#) and [8.57](#) specify the maximum balances in the Economic Emergency Fund and Cash Reserve Fund are to be equal to 2.5% and 7.5% of the adjustment revenue estimate, respectively.

### General Fund Appropriations FY 2005 – FY 2017

Over the 10-year period from FY 2005 to FY 2014, General Fund appropriations increased from \$4,606.2 million to \$6,482.6 million, an increase of \$1,876.4 million (40.7%). This represents an average annual increase of 3.9% during the 10 years.

The areas of the General Fund budget that are responsible for the majority of the increase are Medicaid and funding through the School Aid formula. Together, Medicaid and School Aid comprise nearly 60.0% of total General Fund appropriations. In addition, these two areas of the budget have accounted for 82.9% (\$1,556.2 million) of the total increase. The average annual increase over this 10-year period for Medicaid and School Aid combined has been 5.9%, while all other appropriations have experienced an average annual increase of 1.5%.

Under the Governor's General Fund budget, Medicaid and School Aid combined are projected to increase by 4.2% in FY 2016 and 3.5% in FY 2017.



## **FY 2016 Budget Projection**

The FY 2016 projection is intended to provide a framework to assist the General Assembly in evaluating budget decisions for the next fiscal year. The projection incorporates the current revenue estimates of the REC and bases the majority of the appropriation estimated on current law. The LSA does not assume the enactment of legislation that affects the budget.

### **Assumptions**

- **REC Revenues:** For purposes of arriving at an estimate for FY 2016, the LSA uses the most recent REC estimate of net General Fund receipts. For this report, the FY 2016 net revenue estimate of \$7,194.6 million from the December 12, 2014, REC meeting is used. The REC estimate is based on tax laws and other revenue policies in place at the time the estimate was adopted.
- **Surplus Carryforward:** An estimated \$389.9 million will be carried forward from the FY 2015 surplus to FY 2016. These funds represent the remaining dollars from the FY 2015 surplus (\$441.6 million) after a portion of the surplus is deposited into the State's reserve funds as required by statute.
- **Baseline Appropriations:** For estimating appropriations, the enacted FY 2015 appropriations (at the close of the 2014 Legislative Session) are used as the baseline for FY 2016.
- **Built-in and Anticipated Expenditures:** Expenditures for FY 2016 are analyzed by LSA staff to account for the automatic increases or decreases (built-in expenditures) over and above the baseline estimate prior to legislative action. These appropriation changes are generally established in the Iowa Code.

Also examined are the significant anticipated expenditure changes. These can include cost increases that a State agency or program will incur in the next budget year that will require additional appropriations. These costs are often the result of new requirements placed on State agencies such as the increased cost of staffing a prison expansion, or funding of collective bargaining agreements. Without the additional funds, the agencies would be required to cover the increased costs within their existing budgets. The built-in and anticipated expenditure increases are estimated at \$487.7 million for FY 2016. Appendix C provides additional information on individual built-in and anticipated expenditures.

- **Reversions** are estimated to total \$5.0 million for FY 2016. Reversions are appropriated funds that remain unexpended at the close of the fiscal year and are deposited back in the General Fund.
- **Expenditure Limitation:** The expenditure limitation for FY 2016 is estimated to be \$7,512.6 million. This represents 99.0% of the REC net revenue estimate (\$7,194.6 million) and 100.0% of the estimated \$389.9 million of the surplus carryforward.

**Projected Condition of the General Fund Budget**

The following table shows the projected General Fund budget for FY 2016 based on the above assumptions. The key aspects of the projection include:

- Total available funds are estimated at \$7.584.5 million, an increase of \$85.3 million (1.1%) compared to estimated FY 2015.
- Appropriations (before reversions) are estimated to total \$7.467.1 million, an increase of \$404.5 million (5.7%) compared to estimated FY 2015. The projected appropriations are \$45.5 million (0.6%) below the estimated expenditure limitation for FY 2016.
- The FY 2016 General Fund surplus is projected to be \$122.4 million. This is \$319.2 million less than the estimated FY 2015 surplus.

<b>LSA Projection of the General Fund Budget</b>			
(Dollars in Millions)			
	<b>Actual FY 2014</b>	<b>Revised FY 2015</b>	<b>Projected FY 2016</b>
<b>Resources</b>			
Receipts	\$ 7,712.0	\$ 8,058.4	\$ 8,453.6
Refund (Accrual Basis)	- 955.3	- 903.6	- 916.6
School Infrs. Refunds (Accrual)	- 440.4	- 451.2	- 472.3
Accruals (Net)	- 16.2	26.4	27.3
Transfers	189.0	127.1	102.6
Subtotal Net Receipts	6,489.1	6,857.1	7,194.6
Surplus Carryforward	679.3	642.1	389.9
<b>Total Available Resources</b>	<b>\$ 7,168.4</b>	<b>\$ 7,499.2</b>	<b>\$ 7,584.5</b>
<b>Expenditure Limitation</b>			<b>\$ 7,512.6</b>
<b>Estimated Appropriations:</b>			
Enacted Appropriations/FY 16 Baseline	\$ 6,482.6	\$ 6,994.6	\$ 6,979.4
Supplemental (Medicaid)		68.0 <sup>1/</sup>	
Built-in and Anticipated Increases			487.7
<b>Total Appropriations</b>	<b>\$ 6,482.6</b>	<b>\$ 7,062.6</b>	<b>\$ 7,467.1</b>
Reversions	- 21.0	- 5.0	- 5.0
<b>Net Appropriations</b>	<b>\$ 6,461.6</b>	<b>\$ 7,057.6</b>	<b>\$ 7,462.1</b>
<b>Ending Balance - Surplus</b>	<b>\$ 706.8</b>	<b>\$ 441.6</b>	<b>\$ 122.4</b>
<sup>1/</sup> The Medicaid Forecasting Group has estimated a \$68.0 million shortfall in the General Fund Medicaid appropriation for FY 2015. The estimate was made at the Group's December 12, 2014, meeting and may be revised in subsequent meetings.			

## Comparison of All Appropriated Funds

Fiscal Staff: Dave Reynolds

Analysis of Governor's Budget

The Governor is recommending a total of \$8,372.4 million in appropriations from all State funding sources for FY 2016 and \$8,556.4 million for FY 2017. The Governor's FY 2016 recommendations from all State appropriations represents an increase of \$330.5 million (4.1%) compared to FY 2015. The Governor's FY 2017 recommendations from all State appropriations represents an increase of \$184.0 million (2.2%) compared to the FY 2016 recommendation.

The table on the following page summarizes the appropriations by funding source. Because there are appropriations and transfers between funds, adjustments were made to the General Fund and the Rebuild Iowa Infrastructure Fund to eliminate double counting.

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## Comparison of All State Appropriated Funds

(Dollars in Millions)

Funding Sources	Actual FY 2014	Est FY 2015	Gov Rec FY 2016	Gov Rec FY 2017
<b>GENERAL FUND</b>				
Total General Fund Appropriations	\$ 6,482.6	\$ 6,994.3	\$ 7,341.0	\$ 7,525.2
<i>General Fund Appropriations to Other Funds*</i>	0.0	-17.5	-17.5	-17.5
<b>Net General Fund Appropriations</b>	<b>\$ 6,482.6</b>	<b>\$ 6,976.8</b>	<b>\$ 7,323.5</b>	<b>\$ 7,507.7</b>
<b>APPROPRIATIONS FROM NON-GENERAL FUND STATE SOURCES</b>				
Rebuild Iowa Infrastructure Fund	\$ 202.2	\$ 169.6	\$ 174.6	\$ 187.3
<i>RIIF Appropriations to Other Funds*</i>	-56.3	-42.0	-42.0	-42.0
<b>Net RIIF Appropriations</b>	<b>\$ 145.9</b>	<b>\$ 127.6</b>	<b>\$ 132.6</b>	<b>\$ 145.3</b>
Primary Road Fund	\$ 313.1	\$ 310.2	\$ 315.3	\$ 313.3
Health Care Trust Fund	225.6	221.8	221.8	221.8
State Worker and Job Creation Fund	66.0	66.0	66.0	66.0
Road Use Tax Fund	50.2	50.6	52.6	52.6
Environment First Fund	42.0	42.0	42.0	42.0
Fish And Wildlife Trust Fund	41.2	41.2	41.2	41.2
Hospital Health Care Access Trust	34.7	34.7	34.7	34.7
Quality Assurance Trust Fund	28.8	29.2	29.2	29.2
Commerce Revolving Fund	27.3	27.7	28.6	28.7
Economic Emergency Fund	15.8	38.1	12.0	8.4
Technology Reinvestment Fund	12.5	20.7	17.7	17.5
IPERS Fund	17.7	15.7	17.7	17.7
Gaming Enforcement Revolving Fund	10.9	10.9	10.9	8.4
Gaming Regulatory Revolving Fund	6.2	6.1	6.1	6.1
Pharmaceutical Settlement Account	6.7	5.5	0.5	0.5
Workforce Development Withholding	4.0	5.8	6.0	6.0
Groundwater Protection Fund	3.7	3.5	3.5	3.5
Other	105.4	7.8	10.6	5.9
<b>Total Non-General Fund</b>	<b>\$ 1,157.7</b>	<b>\$ 1,065.1</b>	<b>\$ 1,048.9</b>	<b>\$ 1,048.7</b>
<b>SUBTOTAL OF ALL STATE FUNDS</b>	<b>\$ 7,640.3</b>	<b>\$ 8,041.9</b>	<b>\$ 8,372.4</b>	<b>\$ 8,556.4</b>

\* Appropriations between funding sources are adjusted to avoid double counting.

Note: Numbers may not equal totals due to rounding.

## REVENUE AND ECONOMIC OUTLOOK

### National Economy

**National Recession** – On December 1, 2008, the Business Cycle Dating Committee of the National Bureau of Economic Research (NBER) announced the U.S. economy entered a recession in December 2007. The Committee announced on September 20, 2010, that the recession had ended in June 2009, noting that the 18-month recession was the longest since World War II.

The Committee defines a recession as a significant decline in economic activity spread across the economy, lasting more than a few months, normally visible in production, employment, real income, and other indicators. The Committee does not define a recession as simply two consecutive quarters of decline in real Gross Domestic Product.

According to the Committee, a recession begins just after the economy reaches a peak of activity and ends as the economy reaches its trough. Between a trough and subsequent peak, the economy is in expansion. Expansion is the normal state of the economy; most recessions are brief. The Committee waits until the data show whether or not a decline is large enough to qualify as a recession before declaring a turning point in the economy is a true peak marking the onset of a recession. Recession determinations by the NBER occur well after the recession starts and often after the recession is later determined to have ended.

The following table shows that over the last 45 years, there were seven recessions lasting a total of 83 months, 15.4% of the total 540-month timeframe.

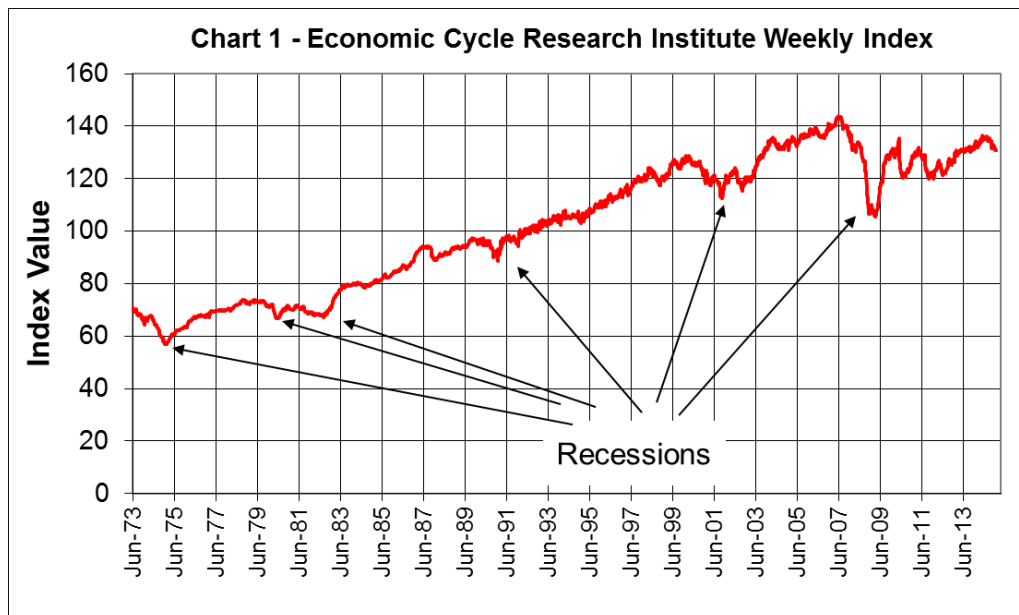
United States Business Cycle			
Seven most recent recessions			
End of Expansion (Peak)	End of Contraction (Trough)	Length of Expansion in Months	Length of Recession in Months
Dec. 1969	Nov. 1970	106	11
Nov. 1973	Mar. 1975	36	16
Jan. 1980	Jul. 1980	58	6
Jul. 1981	Nov. 1982	12	16
Jul. 1990	Mar. 1991	92	8
Mar. 2001	Nov. 2001	120	8
Dec. 2007	Jun. 2009	73	18

Note: Expansion are measured trough to peak, recessions are measured peak to trough.

Source: National Bureau of Economic Research

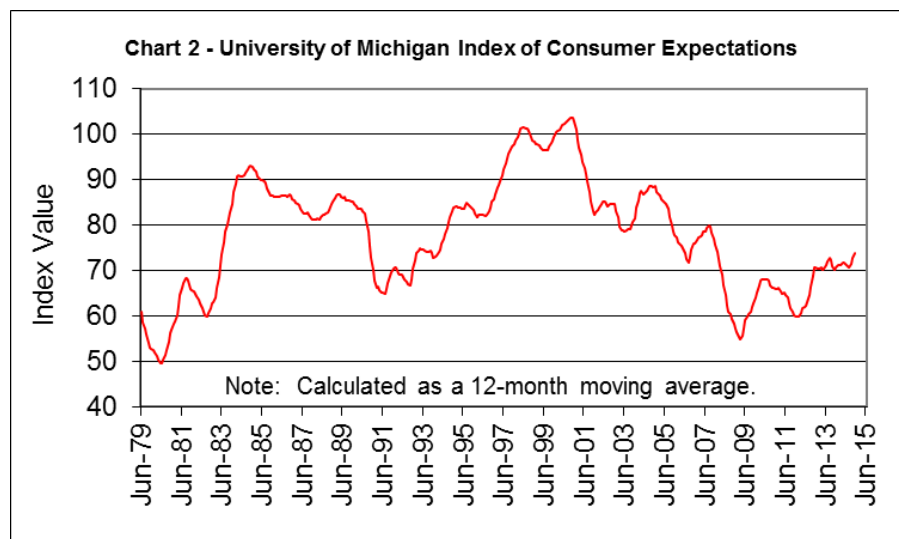
**Economic Cycle Research Institute** – The Economic Cycle Research Institute (ECRI) is an independent institute whose mission is to advance the tradition of business cycle research established at the NBER and the Center for International Business Cycle Research (CIBCR). The ECRI Weekly Leading Index is designed to be clearly cyclical and is constructed as a weighted average of seven key economic data series designed to predict economic conditions in the near term. The Index is designed to turn down before a recession and turn up before an expansion. The Index is presented in **Chart 1**, with arrows

indicating the past six recessions. The Index is currently indicating improvement since the depths of the recession, but very little change over the past five years. The Index has improved modestly since reaching its recent low in June 2012. The low point of the Index for the most recent recession occurred in February 2009.



**Consumer Confidence** – Researchers at the University of Michigan conduct a monthly survey of consumers to gauge their sentiment for the present and future direction of the U.S. economy. One segment of the survey is called the Index of Consumer Expectations. The Index focuses on how consumers view prospects for the general economy over the long term.

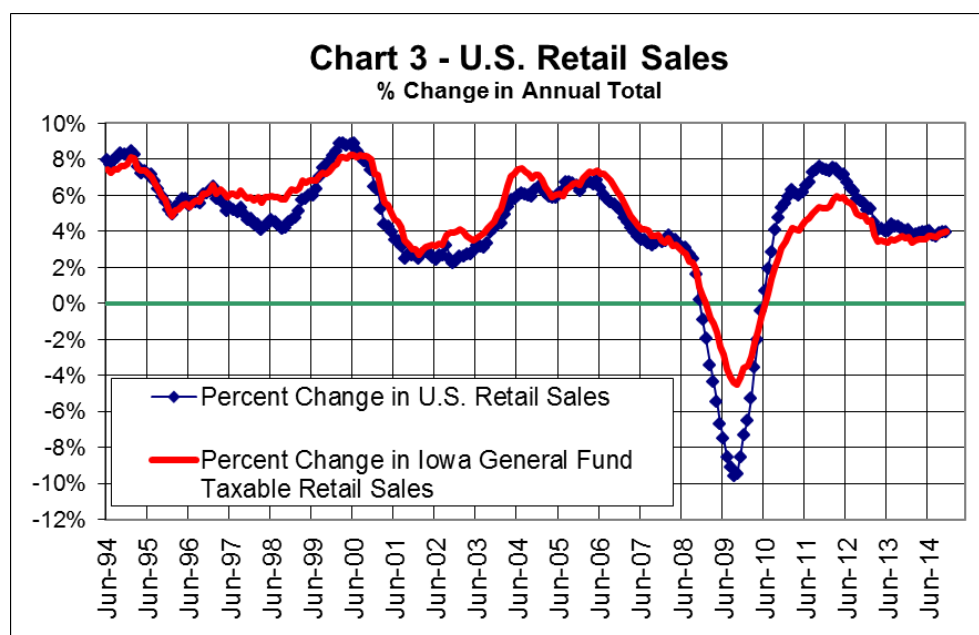
**Chart 2** presents a 12-month moving average of the Index. The chart shows consumer confidence, as reported through the Index, reached a peak in the second half of calendar year 2000. After that peak, the Index declined steadily through March 2009. The recent low point for the Index was October 2011, followed by a generally positive trend for the past 36 months.





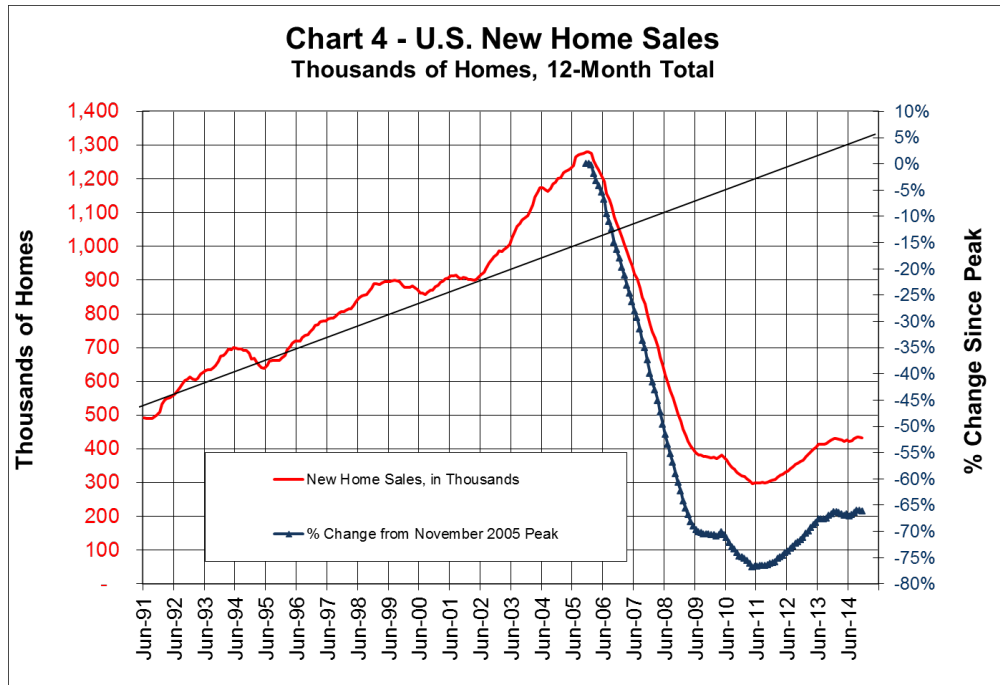
**U.S. Retail Sales** – The U.S. Census Bureau produces monthly estimates of total national retail sales, with subcategory detail showing a breakdown by type of retail establishment. The 12-month moving retail sales total peaked in July 2008 at \$4.511 trillion. Following that peak, the 12-month total of retail sales fell 10.0%, reaching the low point in October 2009. Retail sales exceeded the previous peak (in nominal terms, not adjusted for inflation) in August 2011. The current annual growth rate is 3.9% for total retail sales. That level of retail sales growth is 0.1 percentage point lower than the growth rate 12 months ago.

Iowa General Fund sales/use tax receipts depend on the retail sale of taxable items. Excluding three categories of retail sales that are not generally subject to General Fund sales/use tax (food stores, gasoline stations, and motor vehicle dealers), total national sales peaked in September 2008 and decreased 4.7% before rebounding beginning in January 2010 (red line on **Chart 3**). The current growth rate in taxable retail sales (3.9% year-over-year) has been steady for the past 18 months.

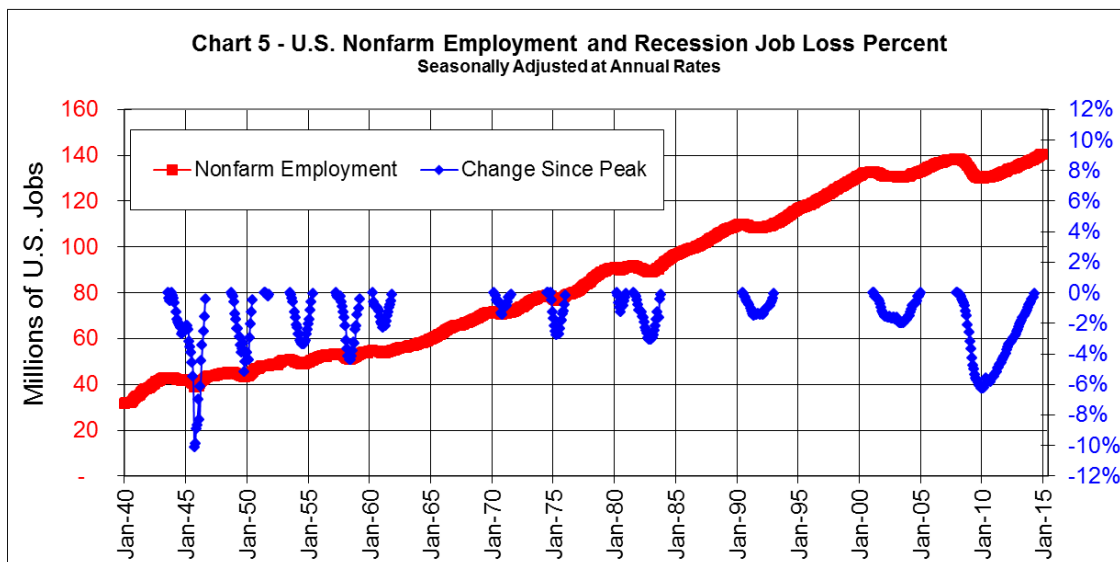


**U.S. New Single-Family Home Sales** – The U.S. Census Bureau produces monthly estimates of U.S. new single-family home sales. The 12-month moving average peaked in November 2005 at 1,279,200 annual units (**Chart 4**). Through November 2014, new home sales for the preceding 12 months totaled 438,000, or a decrease of 66.1% from the 2005 peak. The top line in the following chart is read from the left axis and provides the annual total of home sales since 1991. The bottom line, read from the right axis, provides the percentage change in the number of annual new home sales, compared to the 2005 peak.

The flattening in the decline during the June 2009 to June 2010 time period can be attributed to federal tax credits to encourage home purchases. The decline resumed after the tax credits expired. New home sales began to improve again beginning in May of 2011. There has been very little improvement in the number of new single-family homes sold over the past year.



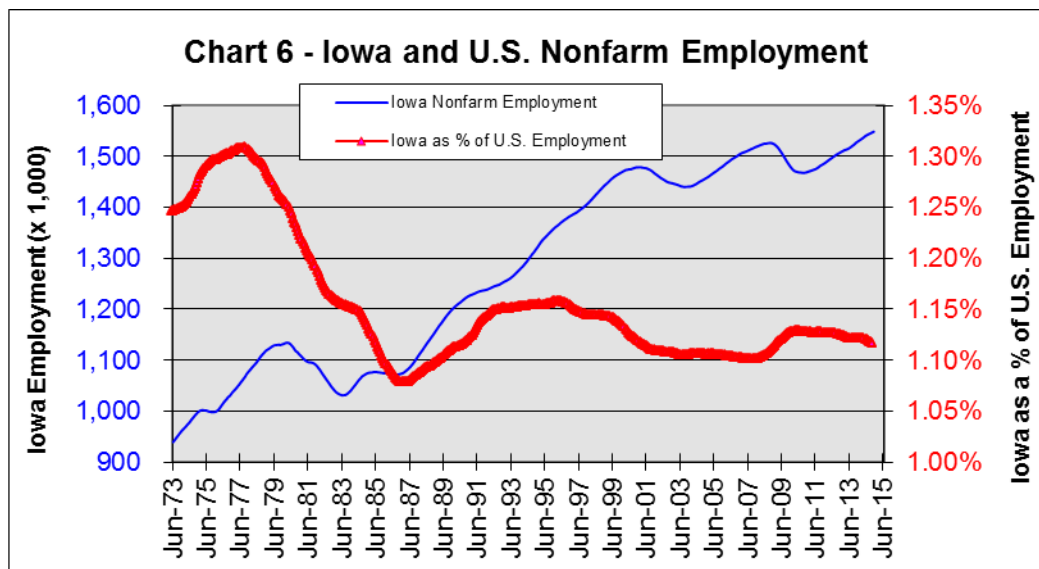
**U.S. Employment** – Using seasonally adjusted numbers, year-over-year U.S. job growth peaked in March 2006 at 2,871,000 jobs, and U.S. nonfarm employment peaked in January 2008 at 138,350,000 total jobs. Annual job growth turned negative in May 2008 and, peak to trough, the seasonally adjusted job series shows job losses totaled 8,695,000 (February 2010). The U.S. economy established a new all-time employment high with the May 2014 report, 77 months after the previous employment peak. Over the past 12 months, the U.S. has added 2,635,000 jobs. The red line on **Chart 5** below depicts total U.S. nonfarm employment since 1940, while the blue line indicates the job loss percentage, from the peak, around each recession. From the standpoint of percent of jobs lost, this past recession was the worst recession since the end of World War II. From the standpoint of length of time from one employment peak to the next, this past recession is the worst since the Great Depression in the 1930s.



## Iowa Economy

**Iowa Employment** – After recovering in the mid-1980s from the lingering effects of the farm crisis, Iowa's percent of total U.S. employment increased each year for 10 years (1987 through 1996). Iowa nonfarm employment continued to grow through 2000, although Iowa's percent of total U.S. employment began to decline. After the 2000 Iowa employment peak, the Iowa economy lost almost 40,000 nonfarm jobs before rebounding in late 2003. Iowa nonfarm employment peaked again in October 2008, when the annual average reached 1,526,400 jobs. From that peak, Iowa average annual employment declined 58,900 (-3.9%) jobs and reached a low point in September 2010. The annual employment average has increased by 80,900 jobs since September 2010.

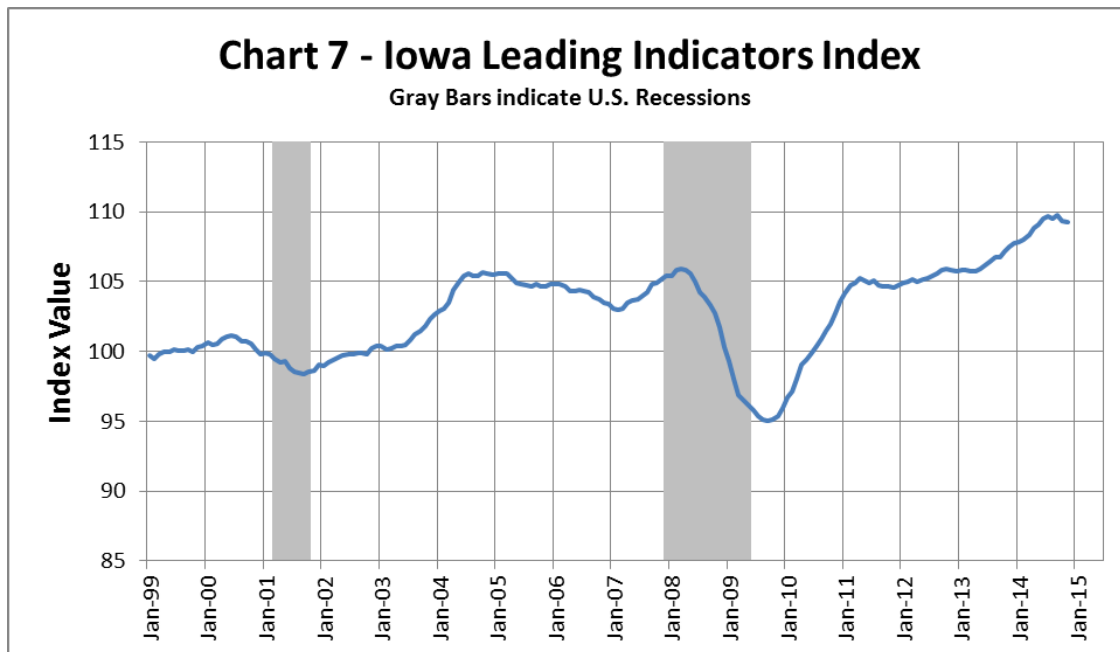
Iowa's share of total U.S. nonfarm employment declined throughout the economic downturn of the early 2000s as well as the economic recovery that followed, indicating that employment gains in Iowa were not as strong as those of the entire nation. From May 1996 through February 2007, the Iowa/U.S. employment ratio fell from 1.16% of all U.S. nonfarm jobs to 1.09%. Essentially, this ratio shows that in December 2007, 109 of every 10,000 nonfarm jobs in the U.S. were Iowa jobs, down from 116 in 1996. The recent recession was much more severe for the country as a whole, and the Iowa employment ratio rose to 113 by May 2010. Since then, the ratio has declined to 112. **Chart 6** shows the 12-month average of Iowa nonfarm employment as well as the ratio of Iowa employment to U.S. employment since 1973.



**Iowa Leading Indicators Index (ILII)** – The Iowa Department of Revenue produces a monthly index based on economic indicators. The ILII is derived from seven Iowa-specific economic indicators and one national indicator. The Department designed the ILII to forecast the likely future direction of economic activity in the State of Iowa. The techniques used to build the ILII follow those used by the Conference Board<sup>1</sup> to construct the national leading indicators index. A movement in the ILII for only one month does not produce a clear signal; rather it is necessary to consider the direction of the index over several consecutive months. The Index indicates the Iowa leading economic indicators reached a peak during March 2008 and then declined for the next 18 months, reaching the low point in September 2009.

<sup>1</sup> The Conference Board, Inc. is a nonprofit global business organization supported by business executives that holds conferences, convenes executives, and conducts business management research. For more information see the website: [www.conference-board.org/](http://www.conference-board.org/).

**Chart 7** shows since that time, the Index has recovered significantly, and has been indicating continued economic improvement for the past three years.



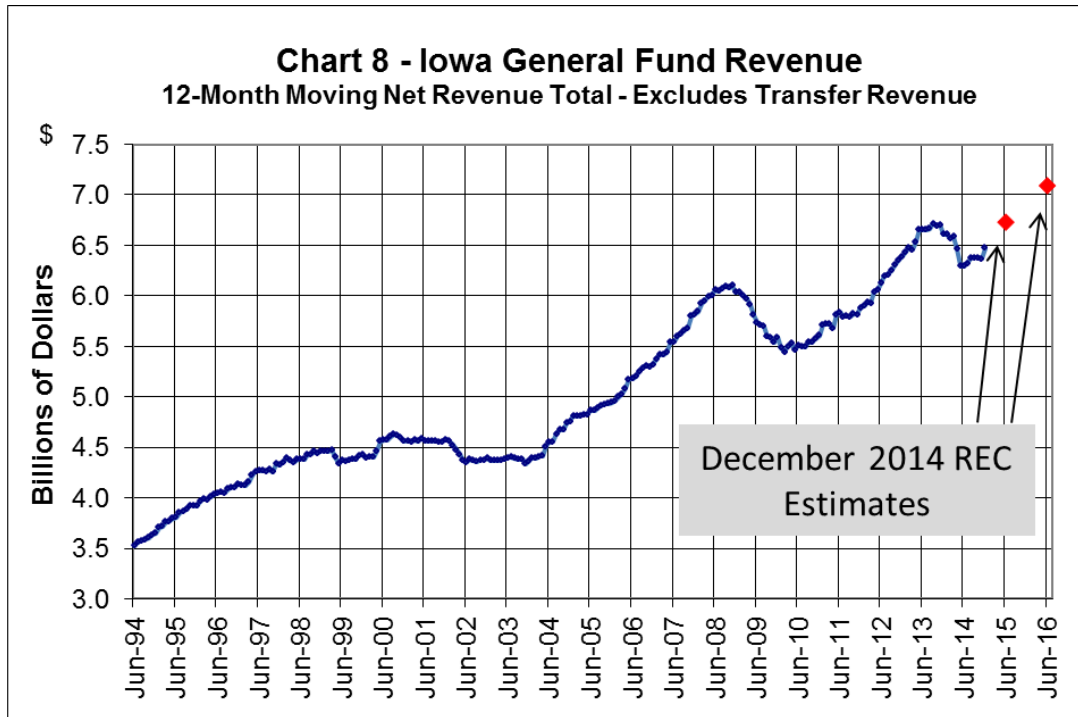
### Iowa General Fund Revenues

Iowa's income, sales/use, and corporate taxes account for approximately 91.6% of the revenue deposited in the State General Fund (FY 2014 data – net fiscal year basis, excluding transfers). The amount of revenue generated by each of these funding sources depends on the level of economic activity in the State during a fiscal year (employment, consumer expenditures, business and government expenditures, etc.). Assuming other tax factors are equal (tax base and tax rates), a growing economy will produce more tax revenues than a static economy.

The previous paragraphs on the recent condition of the national and Iowa economy show the U.S. economy entered a recession in December 2007, and Iowa economic activity peaked in the fall of 2008. The U.S. recession was the longest since World War II, ending after 18 months in June 2009. According to current employment data, Iowa has been adding jobs for the past four years.

The most recent recession produced a significant drop in Iowa General Fund revenue and the decline reversed around March 2009. **Chart 8** (on the following page) provides the 12-month moving total of net General Fund revenue, excluding transfers. The chart also indicates the Revenue Estimating Conference (REC) estimates for FY 2015 and FY 2016 (red dots on the right).

Although the U.S. recession of the early 2000s officially began in March 2001, Iowa net General Fund revenue did not peak until the end of calendar year 2001. Iowa revenue did not start to show positive growth again until January 2004, 36 months later and well after the end of the U.S. recession. While the most recent recession officially started in December 2007, Iowa net General Fund revenue did not start to decline until October 2008. Growth returned in April 2010.



**Chart 8** includes the REC estimates for net General Fund revenue, with the FY 2015 and FY 2016 estimates marking the path revenue must travel over the next 18 months to achieve the estimates.

Revenue estimates website: <https://www.legis.iowa.gov/publications/fiscal/quarterlyRevenueEstimate>

In December 2014, the REC established an FY 2015 net General Fund revenue growth rate of 6.8%, excluding transfer revenue. For FY 2016, the REC estimates growth will be positive 5.4%. In dollar terms, net revenue is projected to increase \$429.9 million for FY 2015 and increase \$362.0 million for FY 2016. When transfer revenue is included, FY 2014 projected growth is \$368.1 million (5.7%), while FY 2016 growth is projected at positive \$337.5 million (4.9%).

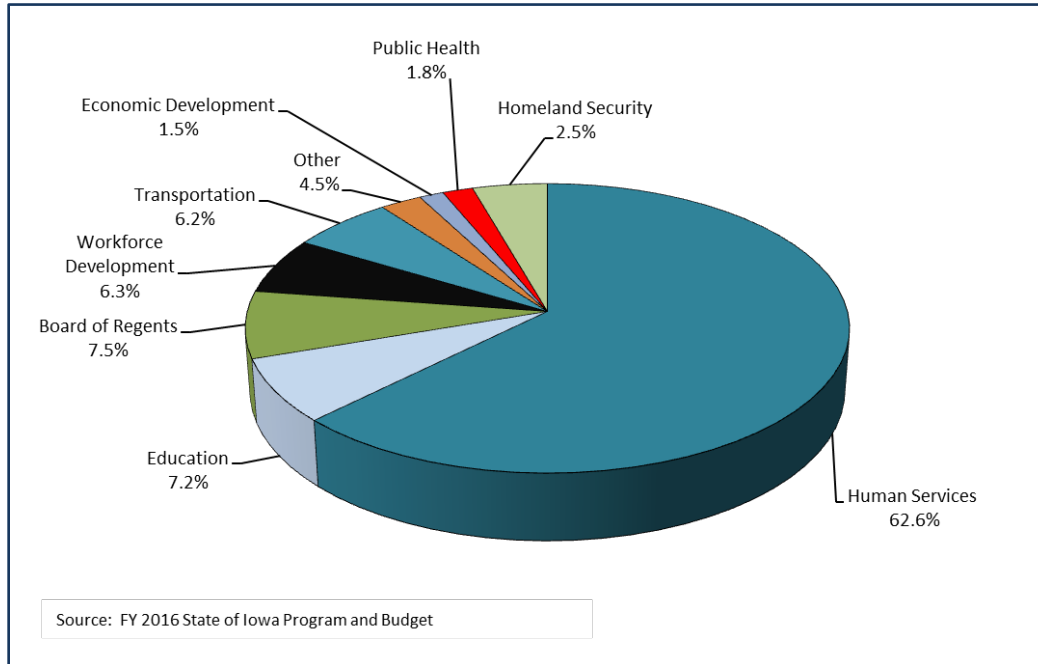
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## Federal Funds

### Analysis of Governor's Budget

In Iowa, federal funding accounts for nearly 50.0% of all expenditures by the State. The Department of Human Services (DHS) receives half of all federal funds allocated to Iowa and a majority of the federal funds received by the DHS goes to the Medicaid program. The Federal Funds Report in the FY 2016 State of Iowa Program and Budget estimates Iowa will receive \$7,117.8 billion for FY 2016. This is an increase of \$401.2 million compared to estimated FY 2015.

#### Proportion of Estimated Federal Funds Received by Iowa by Department – FY 2016



#### FY 2014-FY 2016 Federal Funds Received by Iowa Departments (in millions)

Department	Actual FY 2014	Estimated FY 2015	Estimated FY 2016
Humans Services	\$ 3,424.2	\$ 3,953.0	\$ 4,458.7
Education	488.2	511.3	510.0
Board of Regents	480.9	532.4	532.4
Workforce Development	509.8	448.6	445.8
Transportation	630.6	439.5	439.4
Homeland Security	278.3	235.4	178.8
Economic Development Authority	124.7	109.2	104.2
Public Health	122.4	130.5	129.9
Other	311.8	356.7	318.6
Department Total	<u>\$ 6,370.9</u>	<u>\$ 6,716.6</u>	<u>\$ 7,117.8</u>

Note: "Other" includes all State agencies reporting federal funds that were not individually identified above.

### Federal Programs and Federal Budget Update

The President signed the Consolidated and Further Continuing Appropriations Act of 2015 (H.R. 83), on December 16, 2014. The Act did not include an appropriation for Homeland Security; however, funding is continued until February 27, 2015, due to the passage of a short-term resolution.

The Appropriations Act of 2015 funds 11 appropriation bills for the entire fiscal year. The Act also provides emergency funding to pay for the Ebola crisis, extends Temporary Assistance for Needy Families (TANF), and allows the tax moratorium through FY 2015.

The following table summarizes federal fund appropriations for FFY 2015 by subcommittee:

FFY 2015 Appropriations by Subcommittee (Dollars in Millions)					
Appropriations Subcommittee	FFY 2013	FFY 2014	FFY 2015 Omnibus	FFY 2015 vs. FFY 2014	
				Dollar	%
Agriculture	\$ 19,560	\$ 20,880	\$ 20,575	\$ -305	-1.5%
Commerce-Justice	47,020	51,600	50,103	-1,497	-2.9%
Defense	486,297	486,851	490,194	3,343	0.7%
Energy-Water	34,263	34,060	34,202	142	0.4%
Financial Services	19,874	21,851	21,820	-31	-0.1%
Homeland Security	37,759	39,270	39,390	120	0.3%
Interior-Environment	28,240	30,058	30,416	358	1.2%
Labor-Human Services-Education	149,640	156,773	156,763	-10	0.0%
Legislative Branch	4,061	4,258	4,300	42	1.0%
Military Construction	70,909	73,299	71,808	-1,491	-2.0%
State-Foreign Operations	40,358	42,481	40,007	-2,474	-5.8%
Transportation-HUD	48,441	50,856	53,770	2,914	5.7%
<b>Total</b>	<b>\$ 986,422</b>	<b>\$ 1,012,237</b>	<b>\$ 1,013,348</b>	<b>\$ 1,111</b>	<b>0.1%</b>

**Source: Federal Funds Information For States**

### Federal Funds Tracking: Grants Enterprise Management System

The Grants Enterprise Management System (GEM\$) is operated by the Department of Management (DOM) and is designed to be a resource for Iowa agencies and local governments for researching federal grant opportunities, applying for them, and then tracking the award of funding if granted.

The DOM operates [www.igrants.gov](http://www.igrants.gov) and a database that:

- Manages the reporting of grants applied for and received by State agencies.
- Posts State grants available to application.
- Manages the Iowa agency awards to government entities, nonprofit organizations, private businesses, and individuals. This includes the grant application, selection, award/contracting, monitoring, communications, modification, reporting, close-out, and financial management processes.

Agencies are required to use the website to report applications for all competitive and noncompetitive grants in the database. The GEM\$ also enables Iowa departments to collaborate on grants when possible. Agencies currently using GEM\$ to manage their awards:

- Department of Administrative Services – Information Technology Enterprise
- Economic Development Authority
- Department of Education
- Department of Management
- Department of Homeland Security and Emergency Management
- Iowa Commission on Volunteer Service
- Office of Drug Control Policy
- Department of Public Health
- Department of Cultural Affairs
- Department of Public Defense
- Department of Public Safety
- Department of Corrections
- Iowa College Student Aid Commission
- Department of Agriculture and Land Stewardship

The Department of Human Services is currently in the planning stage for GEM\$ reporting. Implementation for all Iowa agencies is projected to be completed by June 30, 2015.

#### **Related Websites**

Government Accountability Office website: [www.gao.gov/](http://www.gao.gov/)

Federal Funds Information for States website: [www.ffis.org](http://www.ffis.org)

GEM\$ website: [www.iagrants.com](http://www.iagrants.com)

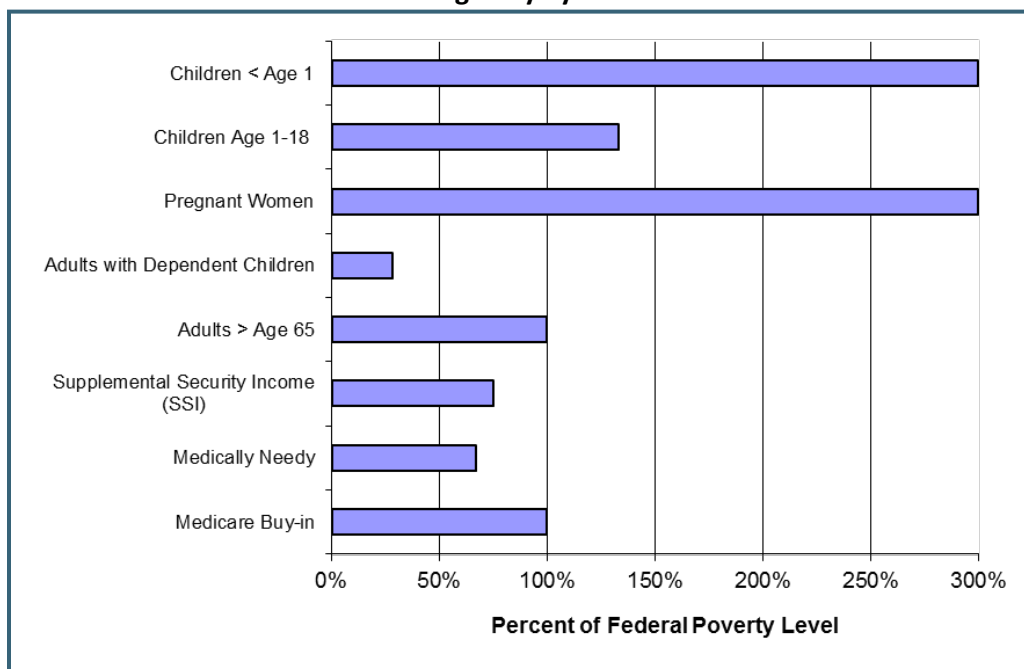
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## MEDICAL ASSISTANCE PROGRAM (MEDICAID)

Medicaid is funded jointly by State and federal funds to provide health care services to low-income persons that are elderly, blind, disabled, pregnant, under age 21, or members of families with dependent children. For State FY 2015, the federal share of the Medicaid Program is 56.14%.

**Table 1**  
**Medicaid Eligibility by Income Level**

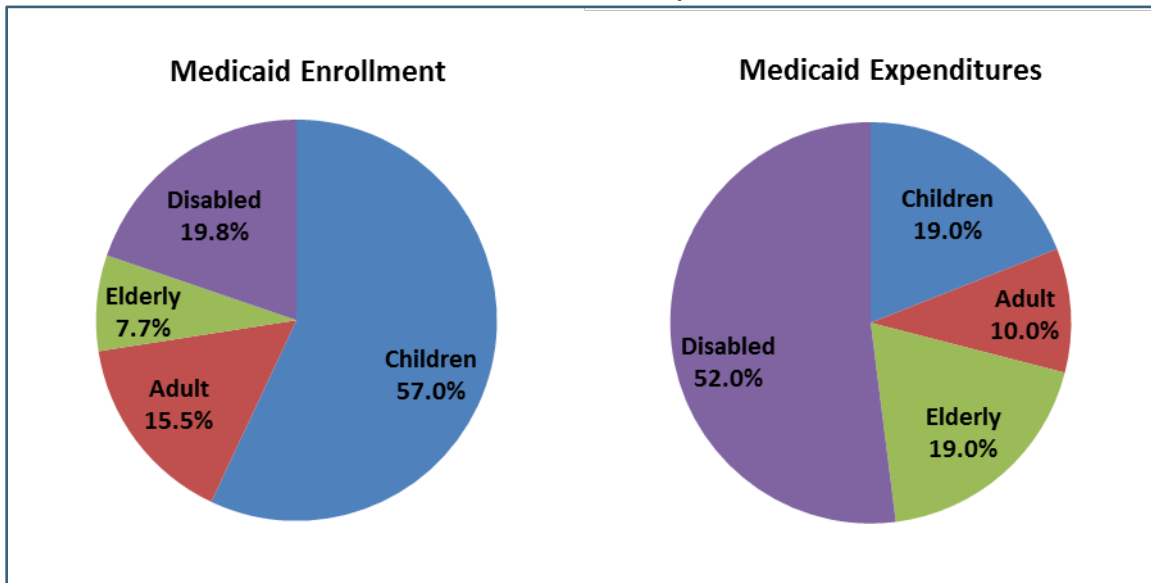


The Iowa Medicaid Program covers individuals at various levels of income as allowed under federal law. To be eligible for Medicaid, an individual must be categorically eligible. This means the individual must meet income requirements and qualify in a category to be eligible. **Table 1** shows the maximum income level for children, pregnant women, adults with dependent children, adults over age 65, recipients of Supplemental Security Income (SSI), the Medicare Buy-in Program, and the Medically Needy Program. The income levels are based on the percentage of the Federal Poverty Level (FPL) calculated annually by the federal government and vary by the size of the household. The FPL for a family of four was \$23,850 for 2014, an increase of \$300 compared to 2013. The FPL for 2015 will be released in late January 2015.

**Table 2** shows a comparison of enrollment and expenditures by eligibility category. In December 2014, 403,937 Iowans were enrolled in Medicaid. Of the total, 57.0% were children, 15.5% were adults with dependent children, 19.8% were disabled, and 7.7% were over age 65. The FY 2014 State expenditures totaled \$1,480.4 million and was utilized as follows: 19.0% for children, 10.0% for adults with dependent children, 52.0% for the disabled, and 19.0% for adults over age 65. While children account for 57.0% of the enrollment, they consume only 19.0% of Medicaid expenditures. Adults over age 65 and disabled individuals account for 27.5% of enrollment but utilize 71.0% of expenditures. The higher

cost for the disabled population and adults over the age of 65 is mainly due to paying for long-term care expenditures.

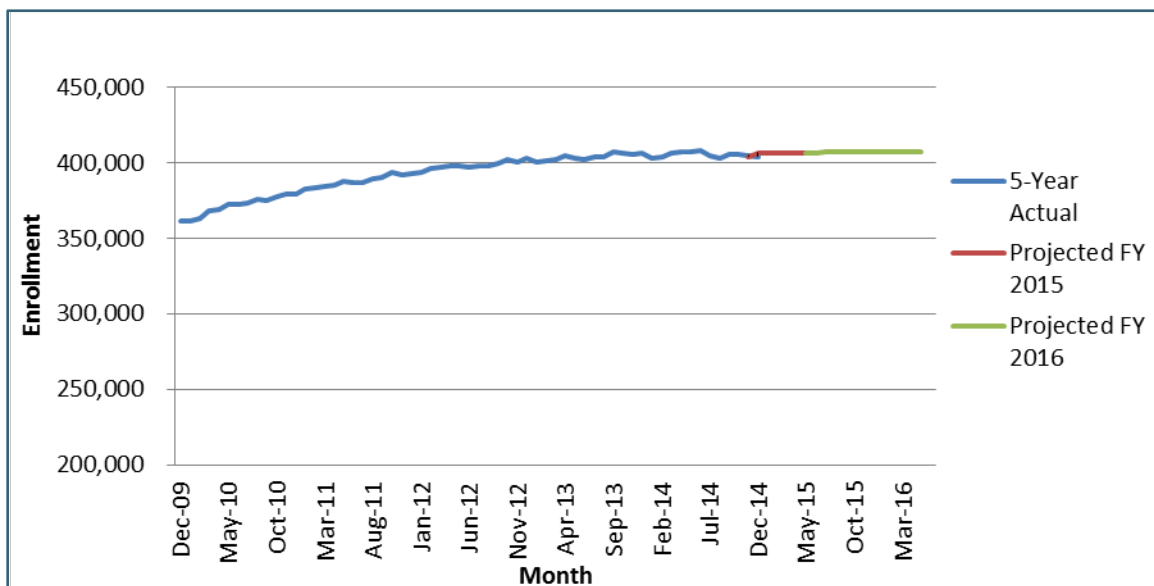
**Table 2**  
**Medicaid Enrollment vs Expenditures**



### Enrollment

**Table 3** shows the enrollment growth in Iowa over the past five years. In FY 2010, due to the poor economy, the Program grew by 9.4%. Beginning in FY 2011, growth slowed to 5.4% and continued to decline through FY 2014, with growth rates of 3.4% in FY 2012, 1.9% in FY 2013, and 1.6% in FY 2014.

**Table 3**  
**Medicaid Enrollment**



With continuing economic recovery and no changes to the Program, enrollment is projected to continue to increase, but at a slower pace than the previous years. The Fiscal Services Division of the LSA estimates Medicaid enrollment will increase by 0.3% per year in FY 2015 and FY 2016.

### Revenues and Expenditures

**Table 4** shows actual expenditures for FY 2012 through FY 2014 and projected expenditures for FY 2015 and FY 2016. The four largest categories that drive costs in the Medicaid Program are hospitals (inpatient and outpatient), nursing homes, pharmaceuticals, and physician costs.

**Table 4**  
**State Medicaid Expenditures – All State Funds**  
(Dollars in Millions)

	<b>State Actual</b>	<b>FMAP Cost</b>	<b>Adjusted State Total</b>
FY 2012 Actual	\$ 1,059.0	\$ 45.1	\$ 1,104.1
FY 2013 Actual	1,373.9	33.7	1,407.6
FY 2014 Actual	1,427.8	52.6	1,480.4
FY 2015 Projected Need	1,529.2	79.1	1,608.3
FY 2016 Projected Need	1,687.5	56.1	1,743.6

\*Note: Projected expenditures reflect the midpoints of the Medicaid forecasting group.  
There was a \$240.9 million increase between FY 2012 and FY 2013 due to the State taking over Medicaid from the counties.

As **Table 4** illustrates, Medicaid expenditures have increased substantially from FY 2011 to FY 2015. There are several reasons for this, including:

- Iowa continues to do better economically when compared to the rest of the country. As a result, Iowa's federal medical assistance percentage (FMAP) rate continues to decrease and Iowa pays for a larger share of the Medicaid Program compared to the federal government. From FY 2012 to FY 2016, Iowa's FMAP rate declined 7.8%, shifting approximately \$266.7 million in Medicaid expenditures from the federal government to the State.
- State Medicaid expenditures increased substantially due to the shift of \$240.9 million in Medicaid expenditures previously funded by the counties to the State beginning in FY 2013. Revenue of \$229.6 million was also shifted from the counties to the State, but the State is responsible for the growth in those Medicaid expenditures in the future. For FY 2015 and FY 2016, those expenditures are projected to be \$301.6 million and \$325.4 respectively.

### Medicaid Forecast Estimates for FY 2015 and FY 2016

**Table 5** below shows actual revenues and expenditures for FY 2014, and projected revenues and expenditures for FY 2015, FY 2016, and the *Governor's FY 2016 recommendation*. The expenditures in the table are the midpoint estimates of the Medicaid Forecasting Group. The Group, consisting of staff from the Department of Management, the Department of Human Services (DHS), and the Fiscal Services Division of the LSA meet regularly to discuss current enrollment and expenditure data in the Medicaid Program and set a range for projected FY 2015 and FY 2016 expenditures. For FY 2015, the Group agreed Medicaid will have a midpoint need of \$68.0 million. For FY 2016, the Group agreed Medicaid will have a midpoint need of \$206.0 million. The FY 2016 needs include the full cost of rebasing for nursing facilities, hospitals, and home health agencies. The General Assembly may choose to rebase these providers at less than full cost.

Forecast reports are available on the General Assembly website at:  
<https://www.legis.iowa.gov/publications/fiscal/medicaid>

**Table 5**  
**Medicaid Balance Sheet**

	<i>Estimated FY 2015</i>	<i>Estimated FY 2016</i>	<i>Gov Rec FY 2016</i>
<b>Medicaid Funding</b>			
Palo Tax	\$ 1,379,442	\$ 1,216,383	\$ 1,216,383
Health Care Trust Fund	221,790,000	221,790,000	221,790,000
Nursing Facility Quality Assurance Fund	29,195,653	29,195,653	29,195,653
Hospital Trust Fund	34,700,000	34,700,000	34,700,000
hawk-i Performance Bonus	177,017	0	0
Medicaid Fraud Fund	2,422,695	0	500,000
<b>Total Non-General Fund for Medicaid</b>	<b>\$ 289,664,807</b>	<b>\$ 286,902,036</b>	<b>\$ 287,402,036</b>
Health and Wellness General Fund	\$ 0	\$ 0	\$ 21,073,676
MHDS Redesign General Fund	0	0	328,392,185
General Fund Medical Assistance	1,250,658,393	1,250,658,393	1,012,355,027
<b>Total All General Fund Sources</b>	<b>\$ 1,250,658,393</b>	<b>\$ 1,250,658,393</b>	<b>\$ 1,361,820,888</b>
<b>Total Medicaid Funding</b>	<b>\$ 1,540,323,200</b>	<b>\$ 1,537,560,429</b>	<b>\$ 1,649,222,924</b>
<b>Total Estimated State Medicaid Need</b>	<b>\$ 1,549,813,992</b>	<b>\$ 1,644,654,995</b>	<b>\$ 1,644,654,995</b>
FMAP Changes	79,120,038	56,105,434	56,105,451
Changes Related to ACA	-10,686,254	0	0
Eliminate IowaCare Transfer	-11,921,225	0	0
Health Home Savings	-9,135,935	0	0
Balancing Incentive Program	-1,108,354	0	0
Cost Containment	0	0	-70,228,430
Eliminate MHI Transfer	0	0	-25,874,211
Expand gero-psych capacity	0	0	1,765,119
Nursing Facility Rebase	1,250,000	32,500,000	32,500,000
Home Health Rebase	0	3,900,000	3,900,000
Hospital Rebase	0	5,400,000	5,400,000
Hospital Inpatient Psych Cost-Based Adj.	0	1,000,000	1,000,000
HCBS Waiver Increase	6,000,000	0	0
Miller Trust 125.0% of Statewide Average	252,000	0	0
All Other Provider Increases	238,938	0	0
Transfers not made in FY 2014	4,500,000	0	0
<b>Total Estimated Medicaid Need</b>	<b>\$ 1,608,323,200</b>	<b>\$ 1,743,560,429</b>	<b>\$ 1,649,222,924</b>
<b>Midpoint of Balance/(Under Funded)</b>	<b>\$ -68,000,000</b>	<b>\$ -206,000,000</b>	<b>\$ 0</b>
BIP - Balancing Incentive Payment Program			
FMAP - Federal Medical Assistance Percentage			

**FY 2015-2016 Governor's Recommendation**

*For FY 2015, the Governor has not provided any recommendation at this time for a supplemental appropriation.*

*For FY 2016, the Governor is recommending total State funding of \$1,649.2 million for Medicaid. The recommendation will fund Medicaid at the Forecasting Group midpoint and uses several different strategies to do this, including an additional \$111.2 million from the General Fund and \$70.2 million in savings from a variety of cost containment strategies. The cost containment strategies are detailed below in **Table 6**, but the majority of the savings will come from moving Medicaid to managed care beginning January 1, 2016. The Governor projects this will provide \$51.1 million in savings for half of FY 2016 and an additional \$51.1 million in savings for FY 2017. The LSA will be working with the DHS to get more information on all of the savings proposals and the impact of their implementation. In addition, the Governor is also recommending the full cost of rebasing for nursing facilities, hospitals, and home health agencies. In total, these provider rate increases are projected to cost the State \$42.8 million in FY 2016.*

**Table 6**  
**FY 2016 and FY 2017 Governor Proposed Cost Containment Strategies**

	<b>FY 2016 Savings</b>	<b>FY 2017 Savings above FY 2016</b>
<b>Program Integrity</b>		
Prepay editing	\$ 500,000	\$ -
Implement Consumer Directed Attendant Care change	1,000,000	
<b>Service Delivery Reform</b>		
Medicaid modernization - managed care	51,136,508	51,136,508
Switch from System of Care to Integrated Health Homes	1,600,000	-
Intellectual Disabilities Waiver management and waiting list prioritization	6,000,000	-
Complex Pharmacy Oversight Program	700,000	-
<b>Payment Reform</b>		
Move to National Drug Acquisition Cost for Pharmacy Reimbursement	400,000	-
Increase nursing facility assessment fee 3.0%	3,879,150	-
<b>Medicare Alignment</b>		
Reduce hospital payment for readmissions within 30 days	500,000	-
<b>Payment Adjustments</b>		
University of Iowa funds State share of Disproportionate Share Hospital payment	4,512,772	-
<b>Total Medicaid Cost Containment Initiative</b>	<b>\$ 70,228,430</b>	<b>\$ 51,136,508</b>

*For FY 2017, the Governor is recommending total Medicaid funding of \$1,659.5 million, a \$10.3 million increase compared to the FY 2016 recommendation. In addition, implementing a full year of managed care is projected to save an additional \$51.1 million. The Governor is also recommending an additional \$2.2 million to annualize the cost of the hospital rebase. After taking into account the rebasing costs for hospitals, there will be \$59.2 million available above the FY 2016 level to fund any increase in FMAP, enrollment growth, and increased cost of services for FY 2017.*

**FY 2016 FMAP.** The Bureau of Economic Analysis released their final state personal per capita income data for 2013 on September 30, 2014. This allowed states to calculate their final FY 2016 FMAP rates. The FY 2016 FMAP rates are based on per capita personal incomes for calendar years 2011-2013. Iowa's FY 2016 FMAP rate declined significantly dropping by 1.07% to 55.07%. The FMAP decrease also indicates that Iowa's economy is doing better compared to other states, resulting in a smaller share of the total FMAP pie for Iowa. Iowa's FMAP rate has declined 7.8% since FY 2012 and this shift means several hundred million dollars of Medicaid expenditures are shifted from the federal funding to state funding. For more information on the FMAP rate, see the following **Issue Review** titled [Federal Medical Assistance Percentage Match Rates](#).

**Table 7**  
**FMAP Rates FY 2012 - FY 2016**

Five Year State Regular Medicaid FMAP			
State Fiscal Year	Federal Share	State Share	Federal % Change
FY 2012	61.19%	38.81%	-1.66%
FY 2013	59.87%	40.13%	-1.32%
FY 2014	58.35%	41.65%	-1.53%
FY 2015	56.14%	43.86%	-2.21%
FY 2016	55.07%	44.93%	-1.07%

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## STATE SCHOOL AID

### FY 2015 School Aid

During the 2013 Legislative Session, the General Assembly enacted [HF 215](#) (Education Reform Appropriations Act) that included establishing the FY 2015 State percent of growth for regular school aid and the State categorical supplements at 4.0%. Legislative action that occurred during the 2014 Legislative Session, included modifications to the shared operational functions supplementary weighting provision ([HF 2271](#) - Shared Operational Functions Supplementary Weighting Updates Act) and an extension of the whole grade sharing supplementary weighting and reorganization incentives provisions ([SF 2056](#) - Whole Grade Sharing and Reorganization Incentives Extensions Act).

The total amount generated for school districts in FY 2015 included (see **Table 1** for additional information):

- \$4,169.4 million for the total combined district cost, an increase of \$172.1 million compared to FY 2014. The amount, in general, represents the total funding of State aid and school property taxes for school districts and Area Education Agencies (AEAs) generated through the school aid formula (the combined district cost does not include funding for preschool formula funding). Program funding changes in the combined district cost include:
  - An increase of \$133.7 million (4.6%) for the regular program amount. The regular program funding level accounts for approximately 73.4% of the combined district cost.
  - An increase of \$8.6 million (4.4%) in funding for AEA programs. This includes special education support services, media services, and educational services.
  - An increase of \$14.3 million (4.4%) in total State categorical supplements (teacher salary, professional development, and early intervention).
- \$2,873.8 million for total State aid, an increase of \$148.2 million (5.4%), compared to FY 2014. The State General Fund portion of school aid totaled \$2,865.5 million, an increase of \$148.6 million (5.5%). The State aid amounts include:
  - \$8.2 million transferred from the Secure an Advanced Vision for Education (SAVE) Fund to the Property Tax Equity and Relief (PTER) Fund for targeted property tax relief through the school aid formula.
  - An additional \$15.0 million reduction in State aid to the AEAs as required in [HF 2473](#) (FY 2015 Standing Appropriations Act). This reduction is in addition to the \$7.5 million statutory reduction implemented annually.
  - \$25.4 million in property tax replacement payment (PTRP) funding. This provision requires State aid to account for the entire increase in the cost per pupil amount due to the State percent of growth in FY 2014 and FY 2015 as specified in HF 215.
  - \$341.8 million for the State categorical supplements, an increase of \$14.3 million compared to FY 2014. This includes \$277.8 million for the teacher salary supplement, \$31.5 million for the professional development supplement, and \$32.4 million for the early intervention supplement.

- \$70.0 million for preschool formula funding, an increase of \$3.9 million compared to FY 2014. The preschool formula funding is included in the State aid amount, but is not included in the combined district cost total .
- \$1,349.7 million in school aid property taxes (including adjustments for the commercial and industrial valuations), an increase of \$11.7 million (0.9%) compared to FY 2014. This includes:
  - \$774.4 million for the uniform levy (adjusted for the commercial and industrial rollback), an increase of \$15.1 million compared to FY 2014. This increase is a direct result of increased assessed valuations.
  - \$582.5 million in the additional levy amount, an increase of \$3.9 million compared to FY 2014 (adjusted for the commercial and industrial rollback).

### **FY 2016 School Aid**

During the 2014 Legislative Session, the General Assembly did not establish the State percent of growth for FY 2016. If no rate is established during the 2015 Legislation Session, the State percent of growth rates will default to 0.0%. Additionally, the General Assembly is required to establish a State percent of growth rate for FY 2017 during the 2015 Legislative Session.

Estimates for FY 2016 are based on preliminary certified enrollments and supplementary weights. Taxable valuations are expected to grow by 2.6%, as agreed upon by the Department of Management (DOM) and the Legislative Services Agency (LSA). The growth projection was additionally applied to commercial and industrial valuations on a statewide basis.

Any variations in the preliminary enrollments and taxable valuations will impact the information provided below (including FY 2016 and FY 2017 school aid estimates). The estimates are based on LSA calculations and will be finalized in May 2015.

**Table 1**, on the following page, provides school aid estimates for FY 2016 at various State percent of growth rates, based on the preceding noted assumptions and current law provisions. Additional estimates are available from the LSA upon request. Analysis provided below is based on a 0.0% State percent of growth. However, the table provides additional estimates at 2.0% and 4.0% rates. At 0.0% growth, estimated funding amounts include:

- \$4,282.7 million for the total combined district cost, an increase of \$113.3 million compared to FY 2015. The amount, in general, represents the total funding of State aid and school property taxes for school districts and AEAs generated through the school aid formula (the combined district cost does not include funding for preschool formula funding). Program funding changes in the combined district cost include:
  - An increase of \$11.7 million (0.4%) for the regular program amount. Additionally, the regular program budget guarantee provision is estimated to total \$35.3 million with 231 districts eligible to receive a 0.0% State percent of growth.
  - An increase of \$16.7 million (15.4%) in funding for AEA programs. Most of the increase is a result of the restoration (current law provision) of the \$15.0 million State aid reduction made in FY 2015.



- An increase of \$52.7 million (15.4%) in total State categorical supplements. The increase is a result of the new Teacher Leadership Supplement (TLS) Program funding through the school aid formula in FY 2016.
- \$2,921.1 million for total State aid, an increase of \$47.3 million (1.6%), compared to FY 2015. The State General Fund portion of school aid totaled \$2,914.8 million, an increase of \$49.3 million (1.7%). Included in the State aid amounts are:
  - \$6.3 million transferred from the SAVE Fund to the PTER Fund for targeted property tax relief through the school aid formula.
  - Restoration of the \$15.0 million reduction in State aid to the AEAs. Under current law, the reduction will total \$7.5 million (a statutory reduction implemented annually).
  - \$25.5 million in property tax replacement payment funding. This provision required State aid to account for the entire increase in the cost per pupil amount due to the State percent of growth in FY 2014 and FY 2015 as specified in HF 215. The impact of this provision will continue in future years and under current law totals \$46 per pupil.
  - \$394.5 million for the State categorical supplements, an increase of \$52.7 million (15.4%). This includes \$280.3 million for the teacher salary supplement, \$31.8 million for the professional development supplement, \$32.7 million for the early intervention supplement, and \$49.7 million for the teacher leadership supplement (new school aid funding provision in FY 2016).
  - \$72.2 million for preschool formula funding, an increase of \$2.3 million compared to FY 2015. The preschool formula funding is included in the State aid amount, but is not included in the combined district cost total.
- \$1,399.3 million in school aid property taxes (including adjustments for the commercial and industrial valuations), an increase of \$49.6 million (3.7%) compared to FY 2015. This includes:
  - \$795.0 million for the uniform levy (adjusted for the commercial and industrial rollback), an increase of \$20.5 million compared to FY 2015. This increase is a direct result of estimated increase in assessed valuations.
  - \$604.3 million in the additional levy amount, an increase of \$29.1 million compared to FY 2015 (adjusted for the commercial and instruction rollback). Generally, this increase can be attributed to the budget guarantee amount and the 0.0% state percent of growth rate used for this analysis.

Table 1

## Legislative Services Agency: Estimated FY 2016 School Aid Estimates - Statewide Totals (Dollars in Millions)

		FY 2016 Estimates			FY 2016 Estimates			FY 2016 Estimates		
		Assumes 0.0% State Percent of Growth			Assumes 2.0% State Percent of Growth			Assumes 4.0% State Percent of Growth		
Program Funding:	FY 2015	Totals	Est. Change	% Change	Totals	Est. Change	% Change	Totals	Est. Change	% Change
Regular Program District Cost	\$ 3,059.8	\$ 3,071.6	\$ 11.7	0.4%	\$ 3,132.6	\$ 72.8	1.0%	\$ 3,194.2	\$ 134.3	1.0%
Regular Program Budget Guarantee	3.2	35.3	32.2	1013.8%	10.4	7.2	-46.1%	3.3	0.1	-43.1%
Total Supplemental Weighting	75.6	80.3	4.7	6.2%	81.9	6.2	1.0%	83.5	7.9	1.0%
District Special Education	398.9	393.8	-5.1	-1.3%	401.6	2.8	1.0%	409.5	10.6	1.0%
Dropout and Dropout Prevention	103.5	103.8	0.3	0.3%	105.9	2.4	1.0%	107.9	4.5	1.0%
Teacher Salary Supplement (District)	263.0	265.4	2.4	0.9%	269.5	6.5	0.8%	274.5	11.4	0.9%
Professional Development Supplement (District)	29.8	30.1	0.3	0.9%	30.5	0.7	0.8%	31.1	1.3	0.9%
Early Intervention Supplement (District)	32.4	32.7	0.3	0.9%	33.2	0.8	0.8%	33.9	1.4	0.9%
Teacher Leadership Supplement (District)		49.7	49.7		50.5	50.5		51.5	51.5	
AEA Special Education (with adjustment)	153.1	154.3	1.3	0.8%	156.3	3.2	0.7%	158.8	5.7	0.8%
AEA Media Services	26.7	26.8	0.1	0.5%	27.4	0.7	1.0%	27.9	1.2	1.0%
AEA Education Services	29.5	29.6	0.2	0.5%	30.2	0.7	1.0%	30.8	1.3	1.0%
AEA Sharing	0.1	0.1	0.0	0.0%	0.1	0.0	1.0%	0.1	0.0	1.0%
Total AEA Reduction	-22.5	-7.5	15.0	-66.7%	-7.5	15.0	0.0%	-7.5	15.0	0.0%
Teacher Salary Supplement (AEA)	14.8	14.9	0.1	0.8%	15.1	0.3	0.8%	15.4	0.6	1.0%
Professional Development Supplement (AEA)	1.7	1.7	0.0	0.8%	1.8	0.0	1.0%	1.8	0.1	0.9%
Combined District Cost	\$ 4,169.4	\$ 4,282.7	\$ 113.3	2.7%	\$ 4,339.6	\$ 170.2	0.7%	\$ 4,416.6	\$ 247.3	0.9%
Statewide Voluntary Preschool Program	\$ 70.0	\$ 72.2	\$ 2.3	3.2%	\$ 73.7	\$ 3.7	1.0%	\$ 75.1	\$ 5.2	1.0%
Funding Sources:										
State Aid from General Fund	\$ 2,865.5	\$ 2,914.8	\$ 49.3	1.7%	\$ 2,986.2	\$ 120.7	1.2%	\$ 3,059.9	\$ 194.4	1.2%
Excess from SAVE Fund	8.2	6.3	-2.0	-23.8%	6.3	-2.0	0.0%	6.3	-2.0	0.0%
Total State Aid	\$ 2,873.8	\$ 2,921.1	\$ 47.3	1.6%	\$ 2,992.5	\$ 118.7	1.2%	\$ 3,066.2	\$ 192.4	1.2%
Uniform Levy Amount	\$ 783.7	\$ 814.1	\$ 30.4	3.9%	\$ 814.1	\$ 30.4	3.7%	\$ 814.1	\$ 30.4	3.7%
Additional Levy Total	582.5	619.8	37.2	6.4%	606.7	24.2	4.0%	611.5	28.9	4.8%
Comm/Ind - Uniform Levy Portion	-9.3	-19.1	-9.8	105.8%	-19.1	-9.8	51.4%	-19.1	-9.8	51.4%
Comm/Ind. Additional Levy Portion	-7.3	-15.4	-8.1	111.2%	-15.2	-7.9	51.7%	-15.4	-8.1	52.8%
Total Levy to Fund Combined District Cost	\$ 1,349.7	\$ 1,399.3	\$ 49.6	3.7%	\$ 1,386.6	\$ 36.9	2.7%	\$ 1,391.1	\$ 41.4	3.0%
Misc. Information:										
State Categorical Total (in Millions)	\$ 341.8	\$ 394.5	\$ 52.7	15.4%	\$ 400.7	\$ 58.9	17.2%	\$ 408.2	\$ 66.4	19.4%
AEA Funding (In Millions)	\$ 203.3	\$ 220.0	\$ 16.7	8.2%	\$ 223.4	\$ 20.0	9.8%	\$ 227.3	\$ 24.0	11.8%
Property Tax Relief Payment (PTRP)	\$ 25.4	\$ 25.5	\$ 0.1	0.3%	\$ 25.5	\$ 0.1	0.3%	\$ 25.5	\$ 0.1	0.3%

Notes:

Contact the LSA for more information

## FY 2017 School Aid

During the 2015 Legislative Session, the General Assembly will be required to set the State percent of growth rates for the FY 2017 regular school aid and the State categorical supplements. The FY 2017 estimates will be impacted by data collected for FY 2016 and any modifications made to the model assumptions. Additionally, establishment of the State percent of growth rates for FY 2016 will also impact FY 2017 school aid estimates. **Table 2** is a matrix that provides estimates of the FY 2017 school aid estimates at various State percent of growth rates for both FY 2016 and FY 2017. Note that these estimates will be revised in May 2015 based on updated and available data.

**Table 2**

Legislative Services Agency: FY 2017 School Aid Estimates Matrix - Estimates at Various State Percent of Growth Rates (Dollars in Millions)										
FY 2017 State Percent of Growth*		6.0%		4.0%		2.0%		0.0%		
FY 2016 State Percent of Growth		Total	Change from Est. FY 2016	Total	Change from Est. FY 2016	Total	Change from Est. FY 2016	Total	Change from Est. FY 2016	
6.0%	Regular State School Aid	\$ 2,842.6	\$ 195.3	\$ 2,773.9	\$ 126.6	\$ 2,705.8	\$ 58.5	\$ 2,637.1	\$ -10.1	
	Preschool Formula State Aid	83.2	6.6	81.6	5.1	80.0	3.5	78.5	1.9	
	State Categorical Supplement	386.4	23.0	379.5	16.1	373.1	9.7	368.0	4.6	
	TLS Total	111.7	59.2	109.6	57.1	107.5	55.0	105.7	53.2	
	<b>Total State School Aid</b>	<b>\$ 3,423.8</b>	<b>\$ 284.1</b>	<b>\$ 3,344.6</b>	<b>\$ 204.9</b>	<b>\$ 3,266.4</b>	<b>\$ 126.7</b>	<b>\$ 3,189.3</b>	<b>\$ 49.6</b>	
	Levy to Fund Combined District Cost	\$ 1,481.6	\$ 80.8	\$ 1,474.3	\$ 73.5	\$ 1,472.4	\$ 71.7	\$ 1,489.9	\$ 89.1	
	Budget Guarantee	\$ 5.4	\$ 4.2	\$ 11.0	\$ 9.9	\$ 22.6	\$ 21.5	\$ 53.0	\$ 51.9	
4.0%	Regular State School Aid	\$ 2,773.9	\$ 191.0	\$ 2,706.9	\$ 124.0	\$ 2,639.4	\$ 56.5	\$ 2,572.4	\$ -10.5	
	Preschool Formula State Aid	81.6	6.5	80.1	5.0	78.5	3.4	77.0	1.9	
	State Categorical Supplement	379.1	22.4	372.3	15.7	366.0	9.4	361.0	4.4	
	TLS Total	109.6	58.1	107.5	56.0	105.5	54.0	103.7	52.2	
	<b>Total State School Aid</b>	<b>\$ 3,344.1</b>	<b>\$ 277.9</b>	<b>\$ 3,266.8</b>	<b>\$ 200.6</b>	<b>\$ 3,189.4</b>	<b>\$ 123.2</b>	<b>\$ 3,114.2</b>	<b>\$ 47.9</b>	
	Levy to Fund Combined District Cost	\$ 1,468.5	\$ 77.4	\$ 1,461.3	\$ 70.2	\$ 1,459.9	\$ 68.8	\$ 1,476.9	\$ 85.8	
	Budget Guarantee	\$ 5.3	\$ 2.0	\$ 10.8	\$ 7.5	\$ 22.2	\$ 19.0	\$ 52.0	\$ 48.7	
2.0%	Regular State School Aid	\$ 2,705.8	\$ 187.7	\$ 2,639.4	\$ 121.3	\$ 2,573.5	\$ 55.5	\$ 2,507.1	\$ -11.0	
	Preschool Formula State Aid	80.0	6.4	78.5	4.9	77.0	3.4	75.5	1.8	
	State Categorical Supplement	371.7	21.5	365.2	14.9	359.0	8.7	354.1	3.9	
	TLS Total	107.5	56.9	105.4	54.9	103.4	52.9	101.7	51.2	
	<b>Total State School Aid</b>	<b>\$ 3,265.0</b>	<b>\$ 272.6</b>	<b>\$ 3,188.5</b>	<b>\$ 196.0</b>	<b>\$ 3,112.9</b>	<b>\$ 120.5</b>	<b>\$ 3,038.4</b>	<b>\$ 46.0</b>	
	Levy to Fund Combined District Cost	\$ 1,455.0	\$ 68.4	\$ 1,448.3	\$ 61.7	\$ 1,446.9	\$ 60.3	\$ 1,464.1	\$ 77.5	
	Budget Guarantee	\$ 5.2	\$ -5.2	\$ 10.6	\$ 0.2	\$ 21.7	\$ 11.3	\$ 51.0	\$ 40.6	
0.0%	Regular State School Aid	\$ 2,637.1	\$ 182.8	\$ 2,572.4	\$ 118.1	\$ 2,507.1	\$ 52.8	\$ 2,442.9	\$ -11.4	
	Preschool Formula State Aid	78.5	6.2	77.0	4.8	75.5	3.3	74.0	1.8	
	State Categorical Supplement	364.4	19.6	358.0	13.1	351.9	7.0	347.1	2.2	
	TLS Total	105.4	55.7	103.4	53.7	101.4	51.8	99.7	50.1	
	<b>Total State School Aid</b>	<b>\$ 3,185.4</b>	<b>\$ 264.3</b>	<b>\$ 3,110.7</b>	<b>\$ 189.7</b>	<b>\$ 3,035.9</b>	<b>\$ 114.9</b>	<b>\$ 2,963.8</b>	<b>\$ 42.7</b>	
	Levy to Fund Combined District Cost	\$ 1,442.0	\$ 42.7	\$ 1,435.4	\$ 36.1	\$ 1,434.7	\$ 35.4	\$ 1,451.1	\$ 51.8	
	Budget Guarantee	\$ 5.1	\$ -30.3	\$ 10.4	\$ -25.0	\$ 21.4	\$ -14.0	\$ 50.0	\$ 14.7	

Notes:

\*All FY 2017 estimates are based on FY 2016 estimates. The State percent of growth noted for FY 2016 and FY 2017 assumes the same State percent of growth rates for regular school aid and the State categorical supplements.

FY 2016 and FY 2017 estimates are based on a variety of assumptions that were based on the LSA program version and run date. Any changes to those assumptions or other variables will impact these estimates.

TLS Total (Teacher Leadership Supplement State Categorical) is estimated based on TLS grants awarded by the Department of Education.

Regular State School aid and Total State School aid includes excess sales/use tax for school infrastructure funds that are deposited into the Property Tax Equity and Relief (PTER) Fund.

### Governor's Supplemental State Aid Recommendation for FY 2016 and FY 2017

- *The Governor is recommending a General Fund appropriation of \$2,950.3 million for State Aid to schools in FY 2016. No State percent growth rate is specified by the Governor, but this amount reflects an estimated State percent of growth rate of 1.25%. The \$84.8 million (3.0%) increase compared to FY 2015 includes \$15.0 million State Aid reduction to Area Education Agencies (AEAs), \$50.2 million for the Teacher Leadership and Compensation System and a \$5.5 million increase to extend the Property Tax Replacement Payment (PTRP). The recommended reduction maintains the State aid reduction applied to AEAs in FY 2015 and previous years.*
- *The Governor is recommending a General Fund appropriation of \$3,091.8 million for State Aid to schools in FY 2017. No State percent growth rate is specified by the Governor, but this amount reflects an estimated State percent of growth rate of 2.45%. The \$141.5 million (4.8%) increase compared to FY 2016 includes \$15.0 million State Aid reduction to Area Education Agencies (AEAs), \$51.1 million (total of \$101.3 million) for the Teacher Leadership and Compensation System and a \$10.7 million (total of \$16.2 million) increase to extend the Property Tax Replacement Payment (PTRP).*

Note: LSA estimates for the Teacher Leadership and Compensation System for FY 2017 do not match the Governor's recommendation due to differing assumptions on enrollments.

### Additional Information on School Aid Funding

Additional information is available on the LSA website and includes the following:

- Budget Unit Fiscal Topic - [State Foundation School Aid](#)
- Fiscal Topic - [School District Reorganization Incentives](#)
- Fiscal Topic - [School District Cash Reserve Levy](#)
- Fiscal Topic - [School Aid – Additional Levy Components](#)
- [Historic school aid funding amounts and data](#) (including information by school district), [school aid estimates for future fiscal years](#), and [other background information on the school aid formula](#).

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### PROPERTY TAX SYSTEM MODIFICATIONS

During the 2013 Legislative Session, the General Assembly enacted [SF 295](#) (Property Tax System Modifications and Income Tax Credit Act). The Act made significant changes to how real property in Iowa is assessed and taxed. The Act:

- Creates a new Business Property Tax Credit available to properties classified as commercial, industrial, or railroad. A standing State General Fund appropriation is created to fund the new credit. The appropriation is equal to \$50.0 million for FY 2015, \$100.0 million for FY 2016, and \$125.0 million for FY 2017 and after. The State appropriations will be used to reduce the final property tax bill for all commercial, industrial, and railroad property. The credit is not available for property classified as multiresidential. The property tax reduction will be equal to a portion of the tax due on a specified maximum amount of a property unit's value. The maximum amount of value that benefits from the credit will be established each year by the Department of Revenue. For assessment year (AY) 2013 (property taxes payable in the fall of 2014 and the spring of 2015), the maximum value was calculated by the Department to be \$59,507. The maximum value for AY 2014 will be calculated in the Spring of 2015.
- Reduces the maximum annual taxable value growth percent, due to revaluation of existing residential and agricultural property, from the current 4.0% to 3.0%. In addition, commercial, industrial, and railroad property are assigned a "rollback" of 95.0% for AY 2013 and 90.0% for AY 2014 and after. A rollback is the percent of a property's value that is subject to tax. A standing General Fund appropriation is also created, beginning in FY 2015, to reimburse local governments for the property tax reductions resulting from the new rollback for commercial and industrial property. Prior to FY 2018, the appropriation is a standing unlimited appropriation. Beginning in FY 2018, the standing appropriation cannot exceed the actual FY 2017 appropriation amount.
- Creates a new property tax classification for human habitat commercial property (apartments, nursing homes, assisted living facilities, etc.). The new classification begins in AY 2015. Property included in the new classification is assigned a rollback percentage of 86.25% for AY 2015, and that percentage declines 3.75 percentage points each year through AY 2021. Beginning in AY 2022, the multiresidential classification is assigned a rollback equal to the residential rollback each assessment year.
- Exempts a specified portion of the assessed value of every telecommunications company from property taxation. The exemption begins in AY 2013 and is fully implemented in AY 2014. The exemption is applied on a company basis, with the value of the exemption dependent on the total assessed value of a company's telecommunications property.

#### Fiscal Impact

The property tax system modification portions of [SF 295](#) will increase State General Fund appropriations in three ways:

- A new standing limited appropriation is created to fund the Business Property Tax Credit.
- A new standing appropriation is created to reimburse local governments for property tax reductions associated with the commercial and industrial rollback to 90.0%.

- Increases to the State appropriation for school aid that result from provisions of the Act that lower statewide taxable value. Those provisions include:
  - Creation of a new multiresidential property class.
  - Creation of a new telecommunications exemption.
  - Reduction in the residential and agricultural revaluation limit from the current 4.0% per year to 3.0% per year.
  - Creation of an unreimbursed rollback for railroad property to 90.0%.
  - Any unreimbursed commercial and industrial property tax that results from the State reimbursement appropriation being capped at the FY 2017 level.

**Table 1** provides the current estimated General Fund appropriation impact of the property tax system modifications.

**Table 1**

<b>State General Fund Appropriation Increases</b>										
Dollars in millions										
Appropriation	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024
New State C/I Reimbursement Appropriation	\$78.3	\$162.1	\$152.6	\$152.6	\$152.6	\$152.6	\$152.6	\$152.6	\$152.6	\$152.6
Com/Ind/Rail Property Tax Credit	50.0	100.0	125.0	125.0	125.0	125.0	125.0	125.0	125.0	125.0
School Aid Gen. Fund Appropriation Increase	7.2	14.9	24.9	33.2	42.4	52.2	63.4	75.2	88.6	104.5
Total General Fund Impact	\$135.5	\$277.0	\$302.5	\$310.8	\$320.0	\$329.8	\$341.0	\$352.8	\$366.2	\$382.1

NOTE: C/I = commercial/industrial

The property tax system modification portions of [SF 295](#) will decrease the amount of property value that local governments have available to tax in five ways:

- Creation of a new multiresidential property class.
- Creation of a new telecommunications exemption.
- Reduction in the residential and agricultural revaluation limit from the current 4.0% per year to 3.0% per year.
- Creation of an unreimbursed rollback for railroad property to 90.0%.
- Any unreimbursed commercial and industrial property tax that results from the State reimbursement appropriation being capped at the FY 2017 level.

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### STATE EMPLOYEE RETIREMENT INCENTIVE PROGRAM (SERIP)

The State Employee Retirement Incentives Program (SERIP) was enacted by the second session of the Eighty-Third General Assembly and signed by the Governor on February 10, 2010 ([SF 2062](#), 2010 Iowa Acts). The SERIP was established for eligible Executive Branch employees. Subsequently, the Legislative Council and the Supreme Court extended the SERIP to employees of the Legislative and Judicial Branches.

To qualify for the program, a State employee had to be employed in a permanent full-time or part-time position on February 10, 2010, and be age 55 or older by July 31, 2010. In addition, employees were required to be covered by the Iowa Public Employees' Retirement System (IPERS) and not be eligible for the Peace Officers Sick Leave Bank Program authorized by Iowa Code section [70A.23](#), subsection 4. Application for retirement had to be made no later than April 15, 2010, and the participant was required to separate from State employment no later than June 24, 2010. State agencies were prohibited from offering a SERIP participant permanent full-time, part-time, or temporary employment, or retention as an independent contractor.

The Program included two incentives, a State Group Health Insurance Contribution Benefit and a years-of-service benefit.

#### Health Insurance

The Health Insurance Contribution Benefit entitled the participant to receive the employer's share of the monthly health insurance costs for the group insurance plan held at the time of retirement. The health insurance benefit was available for a period of up to five years from the date of retirement, beginning with the month immediately following the participant's separation from employment. If the participant predeceased a spouse, the Health Insurance Contribution Benefit was available to the surviving spouse for the purpose of health insurance contribution assistance for the remainder of the five-year period. Payments for this benefit will continue through June 2015.

#### Years-of-Service

The years-of-service incentive was made available to employees with at least 10 years of service as defined in Iowa Code section [97B.1A](#). This benefit was inclusive of all State employment years of service whether continuous, or not. The years-of-service benefit provided a cash payment of \$1,000 for every year of eligible service, up to a maximum of 25 years, and was payable in equal installments over a five-year period, beginning in September 2010 and ending September 2014. Payments for this benefit have now concluded.

Just over 6,100 employees were eligible to participate in the SERIP. A total of 2,067 of those eligible took advantage of the benefits of the Program, a participation rate of 33.8%, and the positions of 807 of those incumbents were ultimately eliminated under the Program.

As of November 20, 2014, a total of \$55.7 million had been paid for the Health Insurance Contribution Benefit. With participants eligible to receive these benefits through June 2015, it is anticipated that an additional \$5.2 million will be expended on the benefit before the Program's end. The total cost of the years-of-service benefit has been \$34.1 million in payments made directly to the participants, plus an additional \$2.6 million for the employer share of Social Security and Medicare tax on those payments to

the participants. The total of year-to-date actual and projected expenditures for the SERIP will be approximately \$97.7 million from all funding sources by the conclusion of the Program.

#### Estimated FY 2015 Total SERIP Expenditures (All Funds)

Benefit Description	Cost (in millions)
Health Insurance Contribution Benefit Actual FY 2015 Year-to-Date	\$ 55.7
Health Insurance Contribution Benefit FY 2015 Remainder Projected	5.2
Years-of-Service Benefit Actual Paid in FY 2015	34.1
Years-of-Service Estimated Social Security and Medicare Tax	2.6
Total Estimated FY 2015 SERIP Expenditures	\$ 97.7

*Figures do not add due to rounding*

The savings attributable to the SERIP cannot be reliably determined because some agencies were successful in trading positions vacated by participants for other positions; some of the positions eliminated were eventually added back to the table of authorized positions; and because budget information for positions eliminated is not available, or is difficult to obtain. Adding to the difficulty of determining savings is that the actual savings were captured in a broader budget reduction effort that did not identify the estimated savings attributed to SERIP alone. Additionally, agencies were required to cover the costs associated with the Program without any additional funding.

A [fiscal note](#) was prepared for the Act and estimated the savings of the Program would be \$57.4 million from all funding sources. However, the assumptions made in the fiscal note do not mirror the actual outcomes of the Program as enacted.

#### **FY 2016 Budget Implications**

Most agencies have identified the estimated SERIP costs for FY 2015 in their operating budgets. While departments did not receive any additional funding to pay the costs of SERIP over the past five fiscal years, several departments have included a decision package in their FY 2016 budget requests reallocating funding to other identified financial needs in FY 2016. More detailed information regarding actual SERIP costs to date is available by department and may be obtained upon request.

#### **Issue Review**

For more information regarding the SERIP and other early retirement incentive programs over the last 30 years, as well as the Sick Leave Insurance Program (SLIP), see the **Issue Review** titled "[State Employee Sick Leave Benefits at Retirement](#)," published December 30, 2014. This **Issue Review** provides information regarding the number of eligible employees for different programs, participation rates, a fiscal analysis of costs, and where available, estimated savings. The **Issue Review** also includes a comparison to the other 49 states with respect to the treatment of sick leave balances and health insurance at retirement in each state.

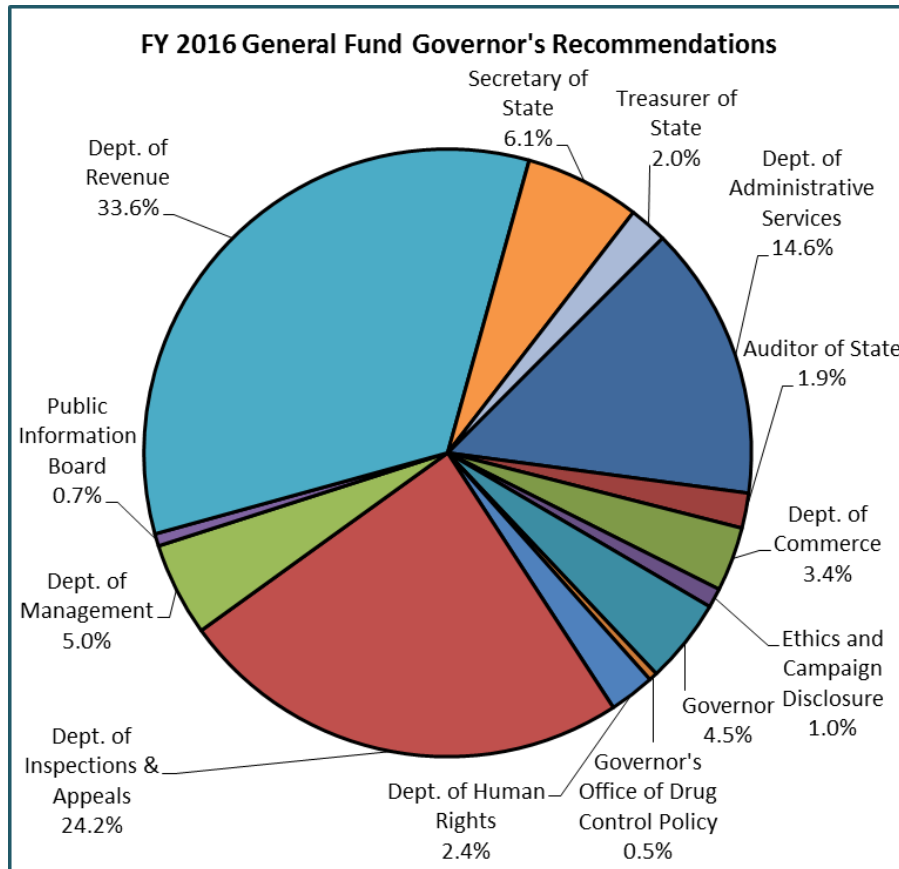
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## Administration and Regulation Appropriations Subcommittee

Fiscal Staff: Jennifer Acton and  
Christin Mechler

### Analysis of Governor's Budget



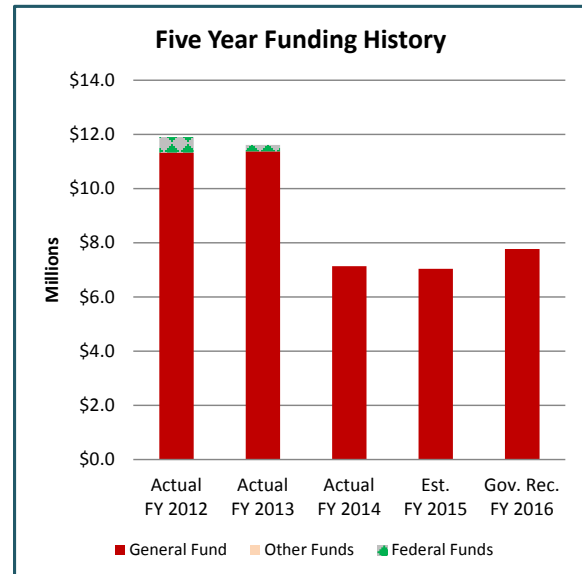
FY 2016 General Fund Governor's Recommendations		
Dept. of Administrative Services	\$	7,774,786
Auditor of State		991,731
Dept. of Commerce		1,821,928
Ethics and Campaign Disclosure		550,335
Governor		2,396,455
Governor's Office of Drug Control Policy		241,134
Dept. of Human Rights		1,282,261
Dept. of Inspections & Appeals		12,891,142
Dept. of Management		2,650,220
Public Information Board		350,000
Dept. of Revenue		17,880,839
Secretary of State		3,261,699
Treasurer of State		1,084,392
<b>Total</b>	<b>\$</b>	<b>53,176,922</b>

## DEPARTMENT OF ADMINISTRATIVE SERVICES

### Overview and Funding History

**Agency Overview:** The [Department of Administrative Services \(DAS\)](#) was established in 2003 by legislative action and consists of five enterprises that provide infrastructure and facilities services to other agencies of State government and a Core/Finance Operations responsible for internal administration of the Department. The five enterprises are the Core/Finance, General Services Enterprise (GSE), Human Resources Enterprise (HRE), Central Procurement and Fleet Services Enterprise (CPFSE), and State Accounting Enterprise (SAE).

**Funding History:** The Department receives less than one tenth of its funding for operations through appropriations. The remainder is funded primarily by fees charged to other State agencies for services provided and are not reflected in the appropriations funding history chart. In FY 2012, the I/3 Distribution appropriation and the Iowa Building appropriation were moved from the Rebuild Iowa Infrastructure Fund (RIIF) appropriation to the DAS General Fund appropriation. After being funded from the General Fund for two years, the appropriation for the I/3 Distribution appropriation was eliminated and those funds were appropriated directly to State agencies to be included in their base budgets in future years. The Iowa Building has been demolished so funding was not needed after FY 2014.



### FY 2015 Quick Facts - DAS

**\$98,664,372**

Total Enterprise Budgets

**92.8%**

Funding from charges to State agencies

**7.2%**

General Fund appropriations

## Governor's Recommendations

**FY 2016:** The Governor is recommending FY 2016 General Fund appropriations of \$7,774,786. This is an increase of \$732,039 compared to estimated FY 2015.

## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Administrative Services, Dept. of</b>				
<b>Administrative Services</b>				
Administrative Services, Dept.	\$ 4,067,924	\$ 4,067,924	\$ 4,067,924	\$ 0
Utilities	2,568,909	2,568,909	3,178,948	610,039
Terrace Hill Operations	405,914	405,914	527,914	122,000
<b>Total Administrative Services, Dept. of</b>	<b>\$ 7,042,747</b>	<b>\$ 7,042,747</b>	<b>\$ 7,774,786</b>	<b>\$ 732,039</b>

## Governor's Recommendations – Significant Changes

<b>Utilities</b>	
An increase to cover the shortfall in rising utility costs in FY 2016.	\$ 610,039
<b>Terrace Hill Operations</b>	
An increase to shift \$93,111 in funding for Terrace Hill Quarters and staff, and an additional \$15,000 for ongoing communications costs from the Governor's Office to the Department of Administrative Services.	\$ 122,000

## Discussion Items

***FY 2016 DAS Service Rate Increases*** – The Customer Council met on August 11, 2014, and adopted rate increases for six utilities for FY 2016. The overall change to the total utility service rate billings from FY 2015 to FY 2016 is an increase of \$2.4 million (6.3%) in additional fee revenue. The Subcommittee may want to examine the fee-for-service process and intended uses of the fee increases for FY 2016.

***Utility Rate Cost Increases*** – The Department of Administrative Services (DAS) utilities are funded through a General Fund appropriation. The current balance brought forward is approximately \$250,000. The projected Mid-American rate increase is 3.7% for FY 2016 totaling \$277,000. This is in addition to the 7.5% franchise fee cost of \$138,000 identified by Mid-American in November, after the department requests had been submitted. The Subcommittee may want an update from DAS on the increased costs for utilities expected in FY 2016. *The Governor is recommending an increase of \$610,039 for increased utility costs to cover the following:*

- \$341,445 for a 4.1% Mid-American rate increase for FY 2016.
- \$86,786 for increased electrical costs related to using the boiler at the Historical Building.
- \$137,736 for the 7.5% franchise fee identified by Mid-American in November 2014.
- \$22,000 for annual engineering and efficiency project expenses.
- \$22,072 for a water rate increase of approximately 7.0%.

***Terrace Hill Quarters*** – The Governor is recommending an increase of \$122,000 and 1.9 FTE positions for Terrace Hill Operations to move the appropriation for Terrace Hill Quarters from the Governor's Office to the DAS. This includes \$107,000 and 1.9 FTE positions for the staff at Terrace Hill and \$15,000 for communication costs. In FY 2013 and FY 2014, Terrace Hill Quarters required appropriation transfers increasing the total appropriation expenditure to \$114,489 for FY 2013 and \$117,313 for FY 2014.

## **AUDITOR OF STATE**

### **Overview and Funding History**

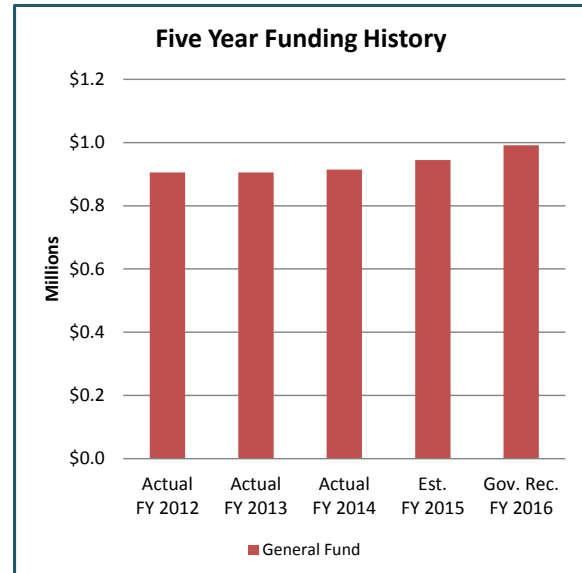
**Agency Overview:** The position of [Auditor of State](#) was created in 1857 with [Article IV, Section 22](#), of the Iowa Constitution. The Auditor is elected by popular vote and serves a four-year term. The duties of the Office are spelled out in Iowa Code chapter [11](#). The mission of the Office of the Auditor of State is to benefit all citizens of Iowa by providing independent audit, review, and other technical services to State and local governments to ensure the effective, economical, and businesslike conduct of public activities in a prudent, accountable manner to achieve the intended purposes. The Auditor's Office provides independent audits of the financial operations of State and local governments. The Office also reviews government activities to help ensure they are conducted in an effective, efficient, and legal manner.

**Funding History:** The Auditor of State Office receives an annual General Fund appropriation to fund the costs of conducting audits of State departments that are not statutorily required to reimburse the Office for annual audit costs. In addition to the General Fund appropriation, the Office receives fees for conducting audits and reviews of certain State agencies and governmental subdivisions (see Iowa Code sections [11.20](#) and [11.21](#) for subdivision fees). The Office attempts to maintain staffing equal to 103.0 FTE positions.

### **Governor's Recommendations**

**FY 2016:** The Governor is recommending FY 2016 General Fund appropriations of \$991,731. This is an increase of \$47,225 compared to estimated FY 2015 to allow the completion of more audits of non-billable agencies.

**FY 2017:** The Governor is recommending FY 2017 General Fund appropriations of \$1,041,317. This is an increase of \$49,586 compared to estimated FY 2016 to allow the completion of more audits of non-billable agencies.



### **FY 2013 Quick Facts – Auditor**

**94,676**

Audit Hours Expended on State Audits during FY 2013.

**48,796**

Audit Hours Expended on Local Audits during FY 2013.

## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Auditor of State</b>				
<b>Auditor Of State</b>				
Auditor of State - General Office	\$ 944,506	\$ 991,731	\$ 991,731	\$ 47,225
<b>Total Auditor of State</b>	\$ 944,506	\$ 991,731	\$ 991,731	\$ 47,225

## Governor's Recommendations – Significant Changes

<b>Auditor of State</b>	
An increase to allow more audit effort to be focused on non-billable agencies.	\$ 47,225

## ETHICS AND CAMPAIGN DISCLOSURE BOARD

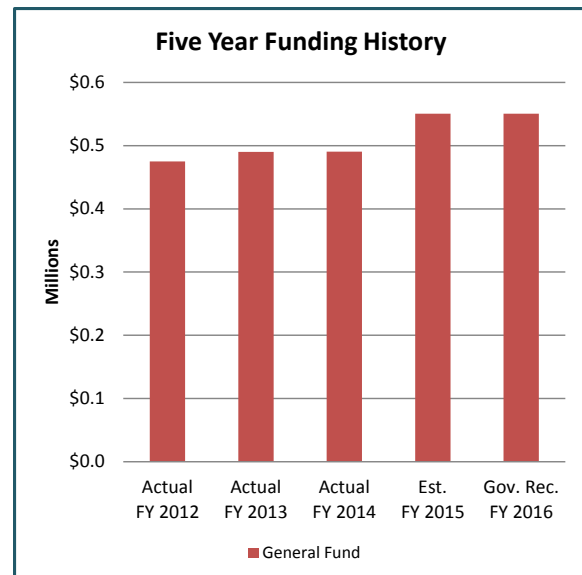
### Overview and Funding History

**Agency Overview:** The [Iowa Ethics and Campaign Disclosure Board](#) administers and enforces the State campaign, lobbying, and ethics laws. The Board also reports on all gifts, bequests, and grants received by an Executive Branch agency other than a Regents university as specified in Iowa Code section [8.7](#).

**Funding History:** The Board's funding comes from General Fund appropriations and has been relatively flat over the past five years. In FY 2011 there was a transfer of \$150,000 from the Cash Reserve Fund that does not appear as an appropriation in this chart.

### Governor's Recommendations

**FY 2016:** The Governor is recommending FY 2016 General Fund appropriations of \$550,335. This is no change compared to estimated FY 2015.



### CY 2013 Quick Facts – Ethics and Campaign Finance Disclosure

**\$7,410,635**

Contributions to candidates

**\$2,562,590**

Contributions to parties

**\$6,230,495**

Contributions to PACs

## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Ethics and Campaign Disclosure</b>				
<b>Campaign Finance Disclosure</b>				
Ethics & Campaign Disclosure Board	\$ 550,335	\$ 550,335	\$ 550,335	\$ 0
<b>Total Ethics and Campaign Disclosure</b>	<b>\$ 550,335</b>	<b>\$ 550,335</b>	<b>\$ 550,335</b>	<b>\$ 0</b>

## Discussion Items

**Electronic Filings** – The Board is taking initial steps towards a new web filing system for campaign disclosures. The Subcommittee may want an update on how web filing has been received by candidates and committees, changes that may be needed, and whether additional expansion is needed to further reduce paper filings.

**Education Outreach** – The Board continues to focus efforts on informing and educating candidates and committees about their obligations to file reports and to advise them on acceptable campaign activities. The Subcommittee may be interested in the advances the Board has made in this area (including those through the use of social media), what challenges are faced, and what is needed to make the educational outreach more effective or efficient.

## **OFFICE OF THE CHIEF INFORMATION OFFICER**

### Overview and Funding History

**Agency Overview:** The Office of the Chief Information Officer (OCIO) was transferred from the DAS to become a separate department by [SF 396](#) (Government Efficiency Act) enacted during the 2013 Legislative Session. The Chief Information Officer is appointed by and serves at the pleasure of the Governor and is subject to confirmation by the Senate. The Office was created for the purpose of leading, directing, managing, coordinating, and providing accountability for the information technology resources of State government and to provide high-quality, customer-focused information technology services and business solutions. Some of the Chief Information Officer's responsibilities are to prescribe and adopt information technology standards and rules, advise the Governor on issues related to information technology, consult and work with all governmental entities to achieve the information technology goals established by the Office, and to develop systems and methodologies to review, evaluate, and prioritize information technology projects.

**Funding History:** The Office was created July 1, 2014. Funding for the OCIO comes from fees charged to State agencies for Information Technology (IT) Enterprise Operations through the OCIO Internal Services Fund, money from the Iowa Access Revolving Fund used for IT projects, and Technology Reinvestment money used for the State IT infrastructure.

### FY 2015 Quick Facts – OCIO

**594**

State IT classified positions

**118**

IT contractors

**\$220.0 million**

Executive Branch estimate annual IT expenditures (without Regents)

Source: FY 2013 Iowa Data Center Quick Facts

## Discussion Items

**Information Technology Consolidation** – The OCIO is a separate agency but attached to the DAS for accounting and fiscal services and has oversight responsibilities for the State’s information technology. Computer infrastructure is being consolidated with the goal of improving efficiency and effectiveness. The Subcommittee may want an update on the progress of the consolidation, the effect on departments, and the estimated cost savings. Also, the Subcommittee may want to inquire as to how the Office will be structured in future years, the OCIO’s responsibilities for and authority over the State’s information technology operations, and future plans and changes to the State’s information technology functions. **This is a recommendation for the Transportation, Infrastructure, and Capitals Committee.** *The Governor is recommending \$2,132,949 from the Technology Reinvestment Fund (TRF) for IT consolidation.*

**Broadband:** **This is a recommendation for the Transportation, Infrastructure, and Capitals Committee.** *The Governor is recommending \$2.0 million from the TRF and an additional \$3.0 million from the State Bond Repayment Fund (SBRF) to deploy technology assets across the State, and connect Iowans through improved broadband service.*

**OCIO Iowa Fees Website** – [House File 2274](#) (Fee Increase Notification Act) required the OCIO to create a State service fee Internet site no later than December 1, 2014. The OCIO has completed this project. Fees and rates charged to the public by state agencies were collected by the OCIO for the website. The definition for a government fee includes the following: licensing, registration, application, permit, reporting, professional licensing, filing, recertification, education, renewal, certificate, dealer, inspection, examination, background check, endorsement, and reactivation fees. There may be other associated fee types for your agency that charge a fee to the public that are not reported on this website such as copy fees, open records, or purchase of goods. The Subcommittee may wish to view this website - <https://iafees.iowa.gov/>.

## DEPARTMENT OF COMMERCE

### Overview and Funding History

**Agency Overview:** The [Department of Commerce](#) is comprised of five divisions – the Alcoholic Beverages Division, the Division of Banking, the Credit Union Division, the Insurance Division, and the Utilities Board. The Professional Licensing and Regulation Bureau is attached to the Banking Division. Each division is responsible for regulation of an industry or group of industries. Each division's budget is prepared independently and then combined with the other divisions' budgets for submission to the Governor and General Assembly for consideration.

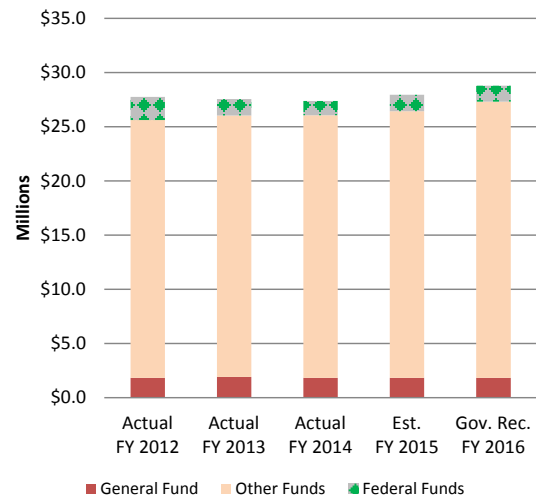
**Funding History:** The total funding for the Department of Commerce has been fairly stable with slow growth over the past five years. Historically, the Banking, Credit Union, Insurance, and Utilities Divisions were funded with General Fund appropriations. The divisions then billed their respective regulated companies for the costs of regulation, and that revenue was deposited into the State General Fund. The Commerce Revolving Fund was created by [HF 809](#) (FY 2010 Administration and Regulation Appropriations Act) during the 2009 Legislative Session, receiving the fees, fines, and penalties charged by these four regulatory agencies. Since FY 2010, the Commerce Revolving Fund appropriates funds out to the Banking, Insurance, Credit Union and Utilities Divisions. The Alcoholic Beverages Division and the Professional Licensing Bureau receive the General Fund appropriations.

### Governor's Recommendations

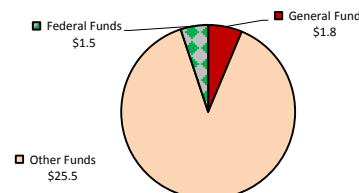
**FY 2016:** The Governor is recommending FY 2016 General Fund appropriations of \$1,821,928. This is no change compared to estimated FY 2015. The Governor is recommending FY 2016 other fund appropriations totaling \$25,485,102. This is an increase of \$881,900 in Commerce Revolving Fund appropriations compared to estimated FY 2015.

**FY 2017:** The Governor is recommending an additional \$100,000 in Commerce Revolving Fund appropriations for FY 2017 for the Banking Division.

Five Year Funding History



FY 2016 Governor's Recommendations  
Dollars in Millions



### FY 2015 Quick Facts – Commerce

**291**

Banks regulated by the Banking Division.

**106**

Credit unions regulated by the  
Credit Union Division.

**214**

Domestic insurance companies regulated by the  
Insurance Division.



## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Commerce, Dept. of</b>				
<b>Alcoholic Beverages</b>				
Alcoholic Beverages Operations	\$ 1,220,391	\$ 1,220,391	\$ 1,220,391	\$ 0
<b>Professional Licensing and Reg.</b>				
Professional Licensing Bureau	\$ 601,537	\$ 601,537	\$ 601,537	\$ 0
<b>Total Commerce, Dept. of</b>	<b>\$ 1,821,928</b>	<b>\$ 1,821,928</b>	<b>\$ 1,821,928</b>	<b>\$ 0</b>

## Other Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Commerce, Dept. of</b>				
<b>Banking Division</b>				
Banking Division - CMRF	\$ 9,317,235	\$ 9,667,235	\$ 9,667,235	\$ 350,000
<b>Credit Union Division</b>				
Credit Union Division - CMRF	\$ 1,794,256	\$ 1,869,256	\$ 1,869,256	\$ 75,000
<b>Insurance Division</b>				
Insurance Division - CMRF	\$ 5,099,989	\$ 5,325,889	\$ 5,325,889	\$ 225,900
<b>Utilities Division</b>				
Utilities Division - CMRF	\$ 8,329,405	\$ 8,560,405	\$ 8,560,405	\$ 231,000
<b>Professional Licensing and Reg.</b>				
Field Auditor - Housing Impr. Fund	\$ 62,317	\$ 62,317	\$ 62,317	\$ 0
<b>Total Commerce, Dept. of</b>	<b>\$ 24,603,202</b>	<b>\$ 25,485,102</b>	<b>\$ 25,485,102</b>	<b>\$ 881,900</b>

## Governor's Recommendations – Significant Other Fund Changes

<b>Department of Commerce – Banking Division</b>	
An increase to allow for the hiring and training of three new bank examiners in FY 2016. The increase also covers salary adjustments to compete with private market rates, retirement payouts, and to update training for existing examiners.	\$ 350,000
<b>Department of Commerce – Credit Union Division</b>	
An increase to cover the salary and training costs of hiring an additional Credit Union Examiner in FY 2016.	\$ 75,000
<b>Department of Commerce – Utilities</b>	
An increase to cover the salaries and training costs of the following positions: Utility Analyst I (\$56,000), Utility Administrator I (\$100,000), and an Attorney I (\$75,000). The increase also covers the costs of knowledge exchange between retiring, current and new staff.	\$ 231,000
<b>Department of Commerce – Insurance Division</b>	
An increase to allow the Division to be fully staffed through the addition of a Compliance Officer II (\$74,400), a Special Investigator (\$65,500), and two Secretary I positions (\$86,000).	\$ 225,900

## Discussion Items

**Insurance Exchange** – Iowa continues to participate in the federal insurance exchange. As the State’s regulator of insurance agencies, the Insurance Division is the nexus for State involvement. The Subcommittee may want to be updated as to how the implementation of the Affordable Care Act is progressing and how Iowans are being affected by its implications.

**Staff Turnover** – The Banking, Credit Union, Insurance, and Utilities Divisions are experiencing difficulties retaining younger professional staff at the current pay levels. After gaining a few years of experience, younger staff is being hired away by private sector firms offering higher salaries. The situation is aggravated by retirements of senior staff.

**Alcoholic Beverages Regulation** – Iowa’s alcoholic beverages industry operates under a three-tier system with the State as the sole spirits wholesaler. (See [Fiscal Topic: Alcoholic Beverage Control](#).) In FY 2014, the Division had revenues totaling \$302,657,376. After paying for product and operating expenses, \$119,001,253 was available for transfer. The State General Fund received \$95,648,494; the Department of Public Health received \$19,411,861 for substance abuse programs; \$3,649,166 was remitted to cities and counties for issuing licenses; and \$291,732 was transferred to the Economic Development Authority to promote the native wine and native beer industries. The Subcommittee may want to examine sales and profit trends and inquire about the growth in native wineries, microbreweries, and local small-batch distilleries.

## **OFFICE OF GOVERNOR AND LIEUTENANT GOVERNOR**

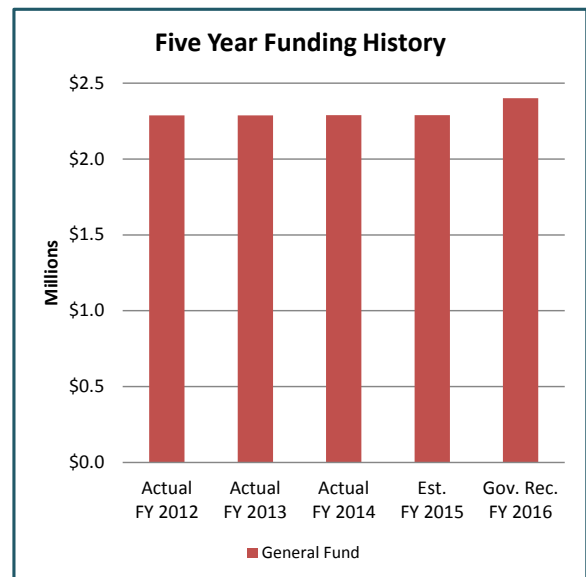
### Overview and Funding History

**Agency Overview:** The position of [State Governor](#) was created in 1857 by [Article IV, Section 1](#), of the Iowa Constitution. The Governor is elected by a statewide popular vote and serves a four-year term. The duties and responsibilities of the Office are specified in Iowa Code chapter [7](#). The Governor’s Office is responsible for managing the Executive Branch and implementing policies and programs in accordance with State law.

The functions funded by the Terrace Hill Quarters appropriation consist of the following:

- Staffing and expenses of the overall operation of the Terrace Hill National Historic Landmark and Iowa Governor’s Residence.
- Daily food preparation and housekeeping services for the Governor and the Governor’s family.
- Maintenance of the grounds by the DAS.

**Funding History:** The Governor’s Office receives an annual appropriation from the General Fund for the majority of the operational cost of the Office. The FY 2012 decrease is related to a general reduction of \$46,907 for all appropriations to the Governor’s Office.



## Governor's Recommendations

**FY 2016:** The Governor is recommending FY 2016 General Fund appropriations of \$2,396,455 for the Office of the Governor. This is an increase of \$106,889 compared to estimated FY 2015. This includes an increase in the Governor's Office of \$200,000 for day-to-day operations, and a decrease for Terrace Hill Quarters of \$93,111 to shift the costs from the Governor's Office to the DAS.

## General Fund Recommendations

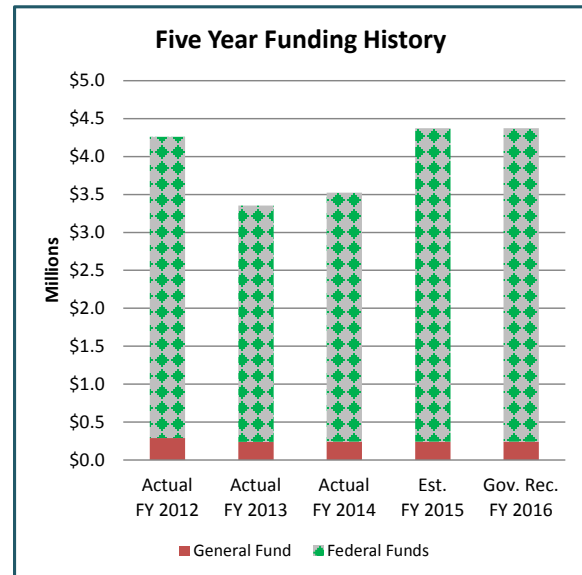
	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Governor</b>				
<b>Governor's Office</b>				
Governor/Lt. Governor's Office	\$ 2,196,455	\$ 2,196,455	\$ 2,396,455	\$ 200,000
Terrace Hill Quarters	93,111	93,111	0	-93,111
<b>Total Governor</b>	<b>\$ 2,289,566</b>	<b>\$ 2,289,566</b>	<b>\$ 2,396,455</b>	<b>\$ 106,889</b>

## GOVERNOR'S OFFICE OF DRUG CONTROL POLICY

### Overview and Funding History

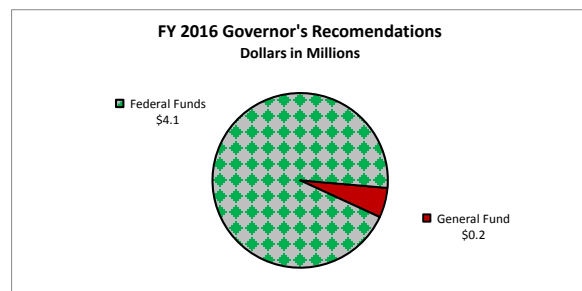
**Agency Overview:** The [Governor's Office of Drug Control Policy \(ODCP\)](#) coordinates agencies and stakeholders involved with drug enforcement and substance abuse treatment and prevention. The ODCP creates the drug control policy and strategy for the State and identifies, pursues, and administers federal and other grants.

**Funding History:** The General Fund appropriations support administrative activities by the Office. The decline in total funding is due to the decrease in federal support for grant programs. The General Fund decrease in FY 2013 comes from downsizing the Office and collocating with the Department of Public Safety.



## Governor's Recommendations

**FY 2016:** The Governor is recommending FY 2016 General Fund appropriations of \$241,134. This is no change compared to estimated FY 2015.



## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Governor's Office of Drug Control Policy</u></b>				
<b>Office of Drug Control Policy</b>				
Drug Policy Coordinator	\$ 241,134	\$ 241,134	\$ 241,134	\$ 0
<b>Total Governor's Office of Drug Control Polic</b>	<b>\$ 241,134</b>	<b>\$ 241,134</b>	<b>\$ 241,134</b>	<b>\$ 0</b>

## Discussion Items

**Federal Grants** – The Office administers a variety of federal grants that are passed through to other agencies and programs. The Office's operating budget includes approximately \$425,000 in federal grants for FY 2015 in addition to a General Fund appropriation of \$241,134. The Subcommittee may want to inquire about changes in federal funding and potential impacts this may have on the Office's operations and the programs these funds assist.

### Quick Facts – Governor's Office of Drug Control Policy

**867**

Number of FY 2014 new drug-related prison admissions.

**155**

Number of FY 2014 meth lab incidents reported in Iowa.

**77**

Number of CY 2013 overdose deaths from prescription pain relievers (opioids).

## DEPARTMENT OF HUMAN RIGHTS

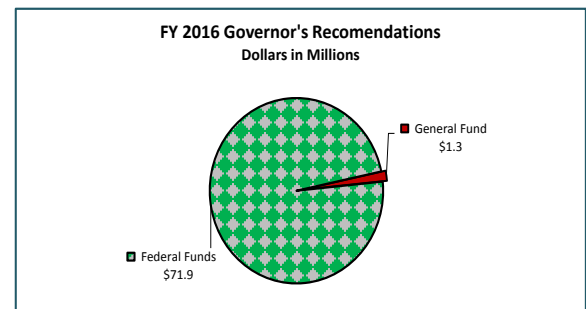
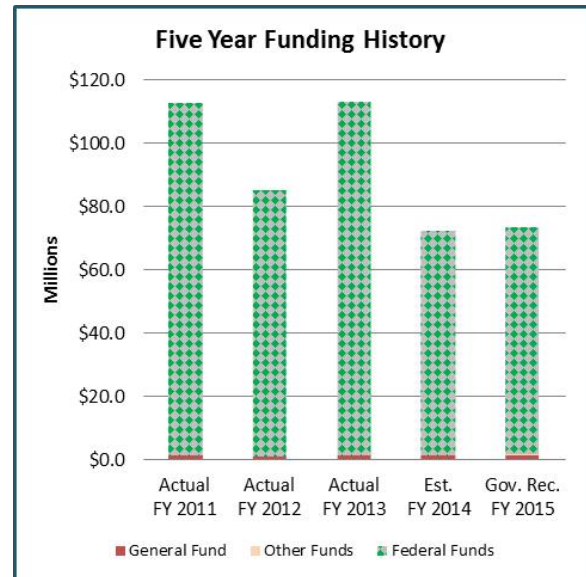
### Overview and Funding History

**Agency Overview:** The [Iowa Department of Human Rights \(DHR\)](#) is comprised of three divisions: Community Advocacy and Services, Community Action Agencies and Criminal and Juvenile Justice Planning. The Community Advocacy and Services Division is comprised of seven offices that promote self-sufficiency for individuals and by providing training and educating the public, developing public and private partnerships, and advocating and advancing the interest of the constituencies they serve. The seven offices are the Offices of Asian and Pacific Islanders, Deaf Services, Latino Affairs, Native Americans, Persons with Disabilities, African Americans, and the Status of Women.

**Funding History:** In recent years, General Fund appropriations to the DHR have decreased. The bulk of the Department's funding comes from federal programs and grants. The weatherization and energy assistance programs have accounted for much of the decrease in federal funds in FY 2012 and FY 2014 as seen in the chart on the right.

### Governor's Recommendations

**FY 2016:** The Governor is recommending FY 2016 General Fund appropriations of \$1,282,261. This is an increase of \$30,000 compared to estimated FY 2015.



### Quick Facts – Human Rights

**1,557,570**

Women in Iowa population as of CY 2013.

**7.8%**

Percent of disabled Iowans under the age of 65 who lived with a disability in 2010-2013.

**169,973**

Latino population in Iowa as of CY 2013.

From 2013 U.S. Census estimates

## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Human Rights, Dept. of</b>				
Human Rights, Department of				
Central Administration	\$ 224,184	\$ 224,184	\$ 254,184	\$ 30,000
Community Advocacy and Services	1,028,077	1,028,077	1,028,077	0
<b>Total Human Rights, Dept. of</b>	<b>\$ 1,252,261</b>	<b>\$ 1,252,261</b>	<b>\$ 1,282,261</b>	<b>\$ 30,000</b>

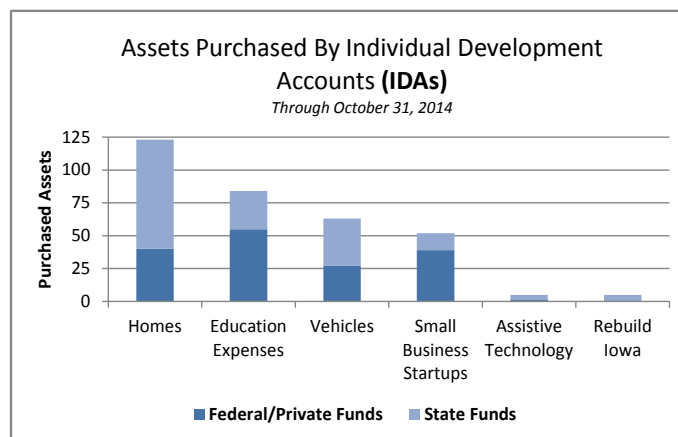
## Governor's Recommendations – Significant Changes

<b>Human Rights Division</b>	
An increase to cover salary adjustments in the Criminal and Juvenile Justice Program and the Community Advocacy and Services Division.	\$ 30,000

## Discussion Items

**Program Funding** –With the exception of the Weatherization Assistance Program, which received \$5.5 million in FFY 2014 compared to \$3.8 million in FFY 2013, federal funding for assistance programs has steadily decreased over the last several years. Funding for the Low Income Home Energy Assistance Program (LIHEAP) decreased from \$51.3 million in FFY 2013 to \$48.4 million in FFY 2014, and the Community Services Block Grant (CSBG) decreased from \$76.8 million in FFY 2013 to \$6.7 million in FFY 2014. The Subcommittee may want an update on future federal funding trends for these programs.

**Individual Development Accounts (IDAs)** – The Program was established in 2009 to encourage low-income, working lowans to establish savings accounts for long-term asset development and increase family self-sufficiency. Participants can qualify for up to \$2,000 in State matching funds for savings to pay for higher education, job training, purchase of a home, starting a small business, emergency medical costs, an automobile, or assistive technology for a family member with a disability. The Program received a General Fund appropriation of \$100,000 in FY 2013 but no appropriation in FY 2014 or FY 2015. In addition to State appropriations, funding comes from federal sources and private donations including 332 total assets of which 170 were purchased with State funds. The Subcommittee may want an update on the Program's federal funding status and any further initiatives planned in the coming fiscal year.



## DEPARTMENT OF INSPECTIONS AND APPEALS

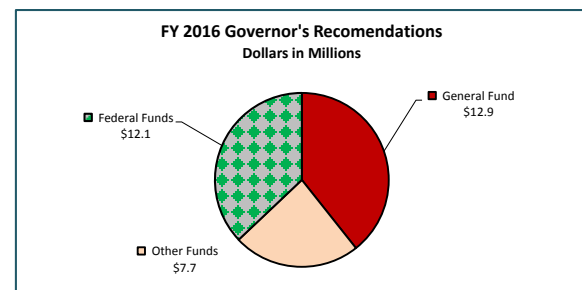
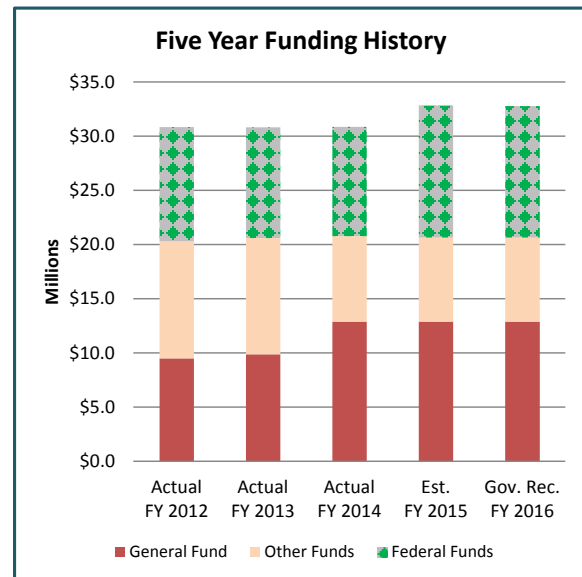
### Overview and Funding History

**Agency Overview:** The [Department of Inspections and Appeals \(DIA\)](#) is a regulatory agency charged with protecting the health, safety, and well-being of Iowans. The DIA consists of four major divisions: the Administration Division, the Administrative Hearings Division, the Health Facilities Division, and the Investigations Division. The Food and Consumer Safety Bureau, Social and Charitable Gambling Unit, and Targeted Small Business (TSB) Certification Program are located in the Administration Division. The DIA also includes five administrative units: the Child Advocacy Board, the Employment Appeal Board, the Hospital Licensing Board, the Iowa Racing and Gaming Commission, and the State Public Defender. The State Public Defender is funded through the Justice System Appropriation Subcommittee and is not discussed in this section.

**Funding History:** Much of the recent increase in funding came from increased federal funding. In FY 2012, funding for regulation by the Racing and Gaming Commission was shifted from the General Fund to the newly created Gaming Regulatory Revolving Fund, producing the \$5,589,540 shift. The Revolving Fund received fees from the gaming industry that had previously been deposited in the State General Fund. In FY 2014, \$3,000,000 in operational funding was shifted from the Medicaid Fraud Fund to the General Fund.

### Governor's Recommendations

**FY 2016:** The Governor is recommending FY 2016 General Fund appropriations of \$12,891,142. This is no change compared to estimated FY 2015. The Governor is recommending FY 2016 other fund appropriations totaling \$7,738,108. This is no change compared to FY 2015.



### FY 2013 Quick Facts – DIA

**11,642**

Inspections by the Food and Consumer Safety Bureau.

**13,636**

Contested cases heard by Administrative Hearings Division.

**400 and 2,064**

Nursing homes inspected and complaints investigated by Health Facilities Division.

## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Inspections &amp; Appeals, Dept. of</u></b>				
<b>Inspections and Appeals, Dept. of</b>				
Administration Division	\$ 545,242	\$ 545,242	\$ 545,242	\$ 0
Administrative Hearings Division	678,942	678,942	678,942	0
Investigations Division	2,573,089	2,573,089	2,573,089	0
Health Facilities Division	5,092,033	5,092,033	5,092,033	0
Employment Appeal Board	42,215	42,215	42,215	0
Child Advocacy Board	2,680,290	2,680,290	2,680,290	0
Food and Consumer Safety	1,279,331	1,279,331	1,279,331	0
<b>Total Inspections &amp; Appeals, Dept. of</b>	<b>\$ 12,891,142</b>	<b>\$ 12,891,142</b>	<b>\$ 12,891,142</b>	<b>\$ 0</b>

## Other Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Inspections &amp; Appeals, Dept. of</u></b>				
<b>Inspections and Appeals, Dept. of</b>				
DIA - RUTF	\$ 1,623,897	\$ 1,623,897	\$ 1,623,897	\$ 0
<b>Racing Commission</b>				
Pari-Mutuel Regulation GRF	\$ 3,068,492	\$ 0	\$ 0	\$ -3,068,492
Gaming Regulation (Riverboat) - GRF	3,045,719	6,114,211	6,114,211	3,068,492
<b>Total Racing Commission</b>	<b>\$ 6,114,211</b>	<b>\$ 6,114,211</b>	<b>\$ 6,114,211</b>	<b>\$ 0</b>
<b>Total Inspections &amp; Appeals, Dept. of</b>	<b>\$ 7,738,108</b>	<b>\$ 7,738,108</b>	<b>\$ 7,738,108</b>	<b>\$ 0</b>

## Governor's Recommendations – Significant Other Fund Changes

## Discussion Items

**Food Inspections** – The Department continues to work on implementing new administrative rules requiring restaurants, grocery stores, and other food establishments to have a certified food protection manager to oversee the safe handling, preparation, and service of food items. The number of relinquishments of inspections by local county inspectors to the DIA continues to increase. The Subcommittee may want to ask DIA to discuss these issues and identify upcoming trends.

**Merging of Appropriations: Racing and Gaming Fund** - In FY 2016, the Governor recommends merging the Pari-Mutuel appropriation with the Gaming Regulation (Riverboat) appropriation. The recommended change between FY 2015 and FY 2016 results in a decrease of \$3,068,492 and FY 2017, when compared to FY 2016, will show an increase of the Gaming Regulation appropriation by the same amount.



## DEPARTMENT OF MANAGEMENT

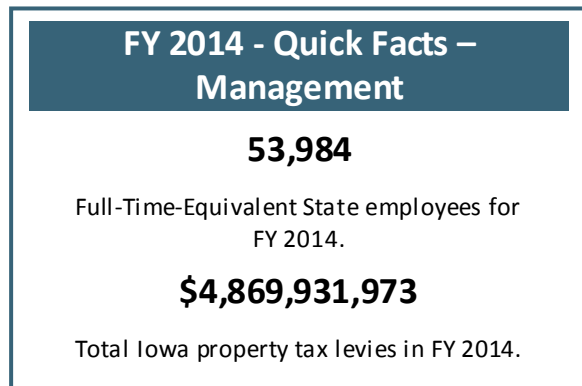
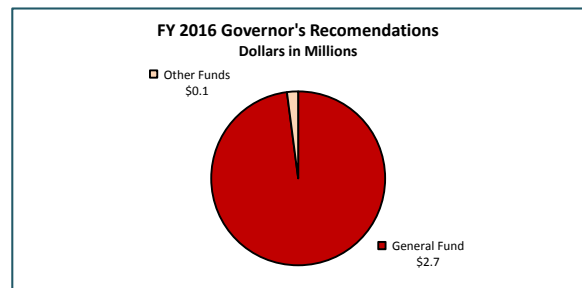
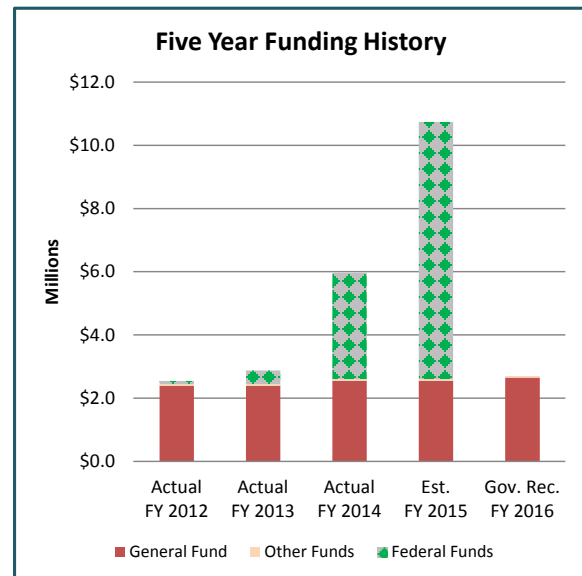
### Overview and Funding History

**Agency Overview:** The [Department of Management \(DOM\)](#) is the planning and budgeting agency within the Executive Branch. The director of the DOM serves as the Governor's chief financial advisor.

**Funding History:** The Department's funding comes primarily from the State General Fund, and a small amount (\$56,000) comes from the Road Use Tax Fund (RUTF). The DOM received one-time federal funding from the Children's Health Insurance Program (CHIP) totaling \$3,178,811 in FY 2014 and \$8,131,837 in FY 2015. These funds were deposited in the Rebuild Iowa Infrastructure Fund (RIIF).

### Governor's Recommendations

**FY 2016:** The Governor is recommending FY 2016 General Fund appropriations of \$2,650,220. This is an increase of \$100,000 compared to estimated FY 2015. The Governor is recommending FY 2016 other fund appropriations totaling \$56,000. This is no change compared to estimated FY 2015.



**General Fund Recommendations**

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Management, Dept. of</b>				
Management, Dept. of Department Operations	\$ 2,550,220	\$ 2,550,220	\$ 2,650,220	\$ 100,000
<b>Total Management, Dept. of</b>	\$ 2,550,220	\$ 2,550,220	\$ 2,650,220	\$ 100,000

**Other Fund Recommendations**

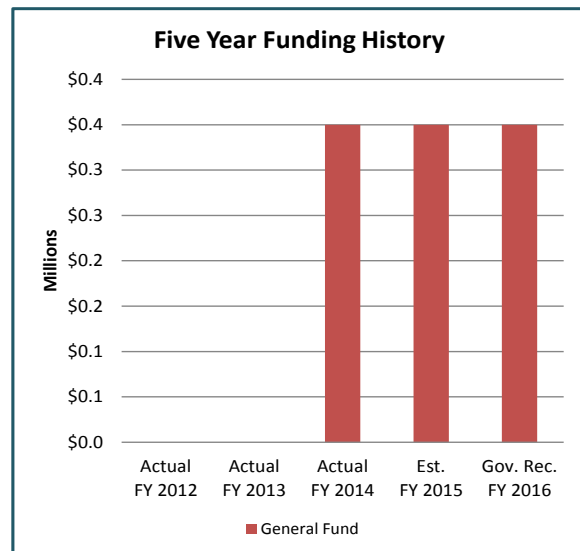
	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Management, Dept. of</b>				
Management, Dept. of DOM Operations - RUTF	\$ 56,000	\$ 56,000	\$ 56,000	\$ 0
<b>Total Management, Dept. of</b>	\$ 56,000	\$ 56,000	\$ 56,000	\$ 0

**Governor's Recommendations – Significant Changes**

<b>Department of Management</b>	
An increase to cover the rising costs of day-to-day operations for the DOM in FY 2016, including DAS technology reimbursements.	\$ 100,000

**IOWA PUBLIC INFORMATION BOARD****Overview and Funding History**

**Agency Overview:** The [Iowa Public Information Board](#) was created by [SF 430 \(Public Information Board Act\)](#) during the 2012 Legislative Session to provide an alternative for complaint proceedings regarding open meetings and public record laws. The Board consists of nine members appointed by the Governor and confirmed by the Senate. Prior to establishment of the Board, complaints relating to the open meetings and public records laws were handled by different agencies in the State. The Office of Citizens' Aide/Ombudsman handled many of these cases. In addition, some cases were handled by the Attorney General's Office, as well as internally by local entities. Board appointments were made, and the



Board began meeting in July 2012 to organize, develop administrative rules, and identify staffing needs and budget requirements. The Board received a General Fund appropriation and became operational in July 2013.

**Funding History:** The Board's funding comes from the State General Fund. The first appropriation was in FY 2014.

### Governor's Recommendations

**FY 2016:** The Governor is recommending an FY 2016 General Fund appropriation of \$350,000 for the Board. This is no change compared to estimated FY 2015.

### CY 2013 Quick Facts – Public Information Board

**43**

Formal complaints

**3**

Formal opinions and declaratory orders

**203**

Informal complaints, informal requests, and other requests

### General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Public Information Board</b>				
<b>Public Information Board</b>				
Iowa Public Information Board	\$ 350,000	\$ 400,000	\$ 350,000	\$ 0
<b>Total Public Information Board</b>	<b>\$ 350,000</b>	<b>\$ 400,000</b>	<b>\$ 350,000</b>	<b>\$ 0</b>

### Discussion Items

**Organization and Progress** – The Iowa Public Information Board (IPIB) became operational at the beginning of FY 2014. The Subcommittee may want to review the staffing adequacy, identify statutory changes needed to facilitate operations, and manage increasing requests and caseloads.

## DEPARTMENT OF REVENUE

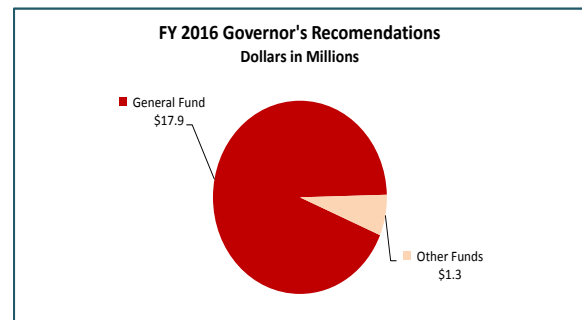
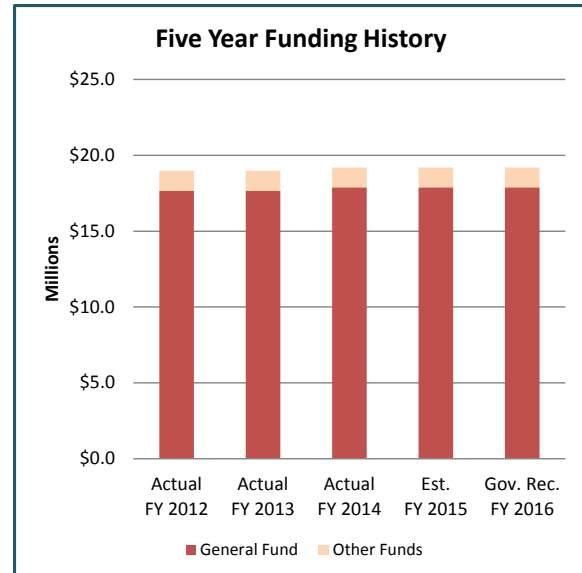
### Overview and Funding History

**Agency Overview:** The [Department of Revenue \(DR\)](#) is comprised of five divisions, including: Tax Management, Property Tax, Internal Services, Technology and Information Management, and Tax Policy and Communications. The Department of Revenue collects all taxes in Iowa that are required by law. The Department also provides taxpayers with information that supports tax filing and payments.

**Funding History:** The Department receives \$1,305,775 from the Motor Vehicle Fuel Tax Fund (MVFT) for administration, and the remaining appropriations come from the General Fund. The Department's General Fund appropriation has remained steady with the exception of a decrease in FY 2012, which was primarily the result of the introduction of the State Employee Retirement Incentive Program (SERIP) in FY 2011.

### Governor's Recommendations

**FY 2016:** The Governor is recommending an FY 2016 General Fund appropriation of \$17,880,839. This is no change compared to estimated FY 2015. The Governor is recommending FY 2016 other fund appropriations totaling \$1,305,775. This is no change compared to estimated FY 2015.



### FY 2013 Quick Facts – Revenue

**\$3,566,657,342**

Net Individual Income Tax

**\$427,355,765**

Net Corporate Income Tax

**\$2,878,013,137**

Net Sales and Use Tax

**General Fund Recommendations**

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Revenue, Dept. of</b>				
Revenue, Dept. of				
Revenue, Department of	\$ 17,880,839	\$ 17,880,839	\$ 17,880,839	\$ 0
<b>Total Revenue, Dept. of</b>	\$ 17,880,839	\$ 17,880,839	\$ 17,880,839	\$ 0

**Other Fund Recommendations**

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Revenue, Dept. of</b>				
Revenue, Dept. of				
Motor Fuel Tax Admin - MVFT	\$ 1,305,775	\$ 1,305,775	\$ 1,305,775	\$ 0
<b>Total Revenue, Dept. of</b>	\$ 1,305,775	\$ 1,305,775	\$ 1,305,775	\$ 0

**Discussion Items**

**Tax Management Division Consolidation** – At the beginning of FY 2014, the Department restructured their tax functions into one division with three sections: Receipts, Enforcement, and Collections. The Subcommittee may want to inquire into the efficiency gains.

**Taxpayer Education and Compliance** – The Department addresses taxpayer compliance through education and outreach. The Department has recently modified their website, <https://tax.iowa.gov>, to better assist Iowans with questions regarding the filing and paying of individual and corporate taxes. The Subcommittee may want to inquire into the effectiveness and gains of this new tool.

**Upgrade of Computer Systems** – The Department continues to work toward short-term stabilization projects and long-term development of a fully integrated tax system. The system processes checks and cash, deposits the money in the bank, and balances the bank deposit with the I/3 system and the tax return. The hardware and software for this system was approximately 15 years old and antiquated. Beginning January 14, 2014, the Department switched to a virtual check processing function that is compliant with federal Check 21 requirements. Checks are imaged and a digital facsimile will be sent to the bank for deposit. The paper checks remain at the Department and are eventually destroyed. The imaging function captures relevant data and provides data reconciliation and an audit trail. The Subcommittee may be interested in the Department's current technology situation and the effectiveness and efficiency of the system in assisting Iowa's taxpayers.

## SECRETARY OF STATE

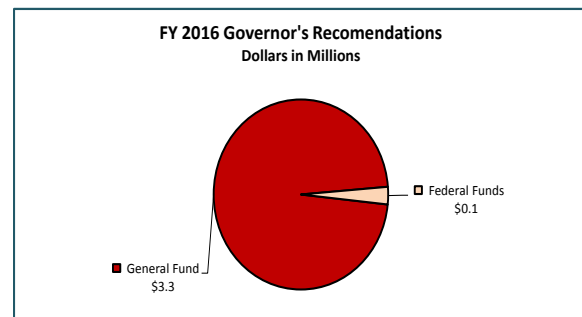
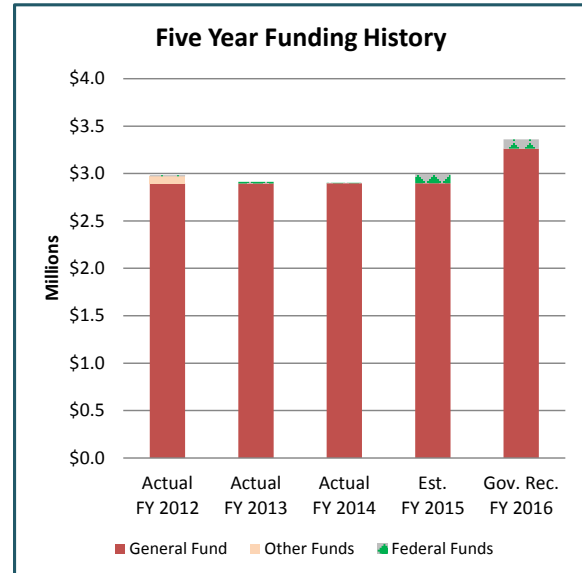
### Overview and Funding History

**Agency Overview:** The Office of [Secretary of State](#) was created in 1857 in [Article IV, Section 22](#), of the Iowa Constitution. The duties of the Office are spelled out in Iowa Code chapter [9](#). The Office also coordinates and supervises elections and maintains and operates the Voter Registration Program.

**Funding History:** The Secretary of State receives an annual appropriation from the General Fund for the majority of the operational cost of the Office. In FY 2012, the Secretary of State received \$75,000 from the Iowa Access Revolving Fund.

### Governor's Recommendations

**FY 2016:** The Governor is recommending FY 2016 General Fund appropriations of \$3,261,699. This is an increase of \$365,000 compared to estimated FY 2015. The Governor is also recommending an FY 2016 Other Fund increase of \$450,000 from the Technology Reinvestment Fund (TRF) to update the Voter Registration and Business Services Systems. This Other Fund recommendation will be presented to the Transportation, Infrastructure, and Capitals Committee.



### FY 2013 Quick Facts – Secretary of State

**2,144,612**

Registered Iowa voters in the 2012 General Election.

**1,572,198**

Total Iowa votes cast in the 2012 General Election.

**679,118**

Absentee Iowa voters in the 2012 General Election.

## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Secretary of State</b>				
Secretary of State				
Secretary of State - Operations	\$ 2,896,699	\$ 2,896,699	\$ 3,261,699	\$ 365,000
<b>Total Secretary of State</b>	<b>\$ 2,896,699</b>	<b>\$ 2,896,699</b>	<b>\$ 3,261,699</b>	<b>\$ 365,000</b>

## Governor's Recommendations – Significant Changes

<b>Secretary of State</b>	
An increase to fill the annual shortfall for conducting elections and voter registration.	\$ 365,000

## Discussion Items

**Elections and Voter Registration** – The Governor is recommending a General Fund increase of \$365,000 to fill the annual shortfall for conducting elections and voter registration. The General Fund appropriation is currently supported with one-time moneys from the State Election Fund. Money in the Fund is from interest earned on the Help American Vote Act (HAVA) funds for conducting election and voter registrations that are federally and State mandated. The following includes a breakdown of ongoing expenses that are offset by approximately \$280,000 in county maintenance fees (13.5 cents per registered voter) used to maintain the system:

- \$236,000 annual vendor contract costs for maintenance of the IVoter System (Statewide Voter Registration System) (\$19,700 per month).
- \$170,000 annual cost of the IVoter software licenses.
- \$234,000 Statewide Election results reporting for vendor costs and maintenance of the IVoter System (Statewide Voter Registration System).

**Phase 1 Upgrade of the Voter Registration System** – The following information is a recommendation for the Transportation, Infrastructure, and Capitals Committee and is provided here for informational purposes only. The Governor is recommending \$450,000 from the Technology Reinvestment Fund (TRF) to begin Phase I for updating and upgrading the capabilities of the aging voter registration system and business services data systems to assist with open and transparent elections and business services information. This may include voter verification systems, electronic poll book applications, collection of data from existing data sources including the Department of Transportation (DOT) and county treasurers offices, moving to cloud-based storage applications, and implementing disaster recovery redundancy. Phase II of the project is set to begin in FY 2017 to update and/or replace the aging voter registration and business services information systems.

## TREASURER OF STATE

### Overview and Funding History

**Agency Overview:** The position of [Treasurer of State](#) was created in 1857 by [Article IV, Section 22](#), of the Iowa Constitution. The Treasurer is elected by a statewide popular vote and serves a four-year term. The duties and responsibilities of the Office are specified in Iowa Code chapter [12](#). The Treasurer of State provides financial services to the State of Iowa by maintaining records of the receipts and disbursements in the State treasury. The Treasurer is responsible for reporting the bonding activities of all political subdivisions and agencies and makes recommendations to the General Assembly and the Governor on modifications to the bonding authority.

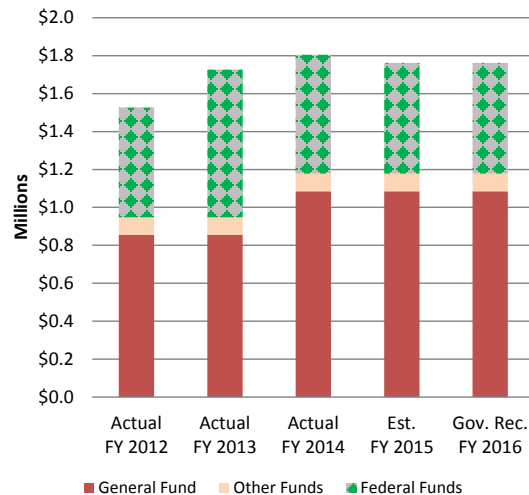
**Funding History:** The Treasurer of State's Office receives an annual appropriation from the General Fund to fund the majority of the operational cost of the Office related to State finance and accounting activities. In addition to the General Fund appropriation, the Treasurer's Office receives an annual appropriation from the Road Use Tax Fund that is used to reimburse the DAS for providing information technology services related to the administration of the Road Use Tax Fund. The Office also receives operating revenues through reimbursements from other funding sources for providing staff support for various programs including: Unclaimed Property, Iowa Educational Savings Plan Trust, Protection of Public Fund Deposits, IPERS Fund, Peace Officers Retirement System, Judicial Retirement System, Tobacco Settlement Authority, and Cash Management. The Office received an FY 2014 General Fund appropriation increase of \$230,103 due to an I/3 distribution.

### Governor's Recommendations

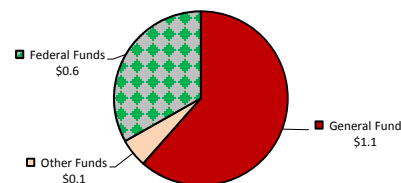
**FY 2016:** The Governor is recommending FY 2016 General Fund appropriations of \$1,084,392. This represents no change compared to estimated FY 2015.

The Governor is also recommending a Road Use Tax Fund appropriation of \$93,148 for FY 2016 to fund a portion of I/3 budget system expenses. This represents no change compared to estimated FY 2015.

**Five Year Funding History**



**FY 2016 Governor's Recommendations**  
Dollars in Millions



### FY 2014 Quick Facts – Treasurer of State

**\$25,756,376,125**

June 30, 2014, Total Treasury Balance.

**\$21,496,520,988**

Fiscal Year 2014 Total Treasury Receipts.

**\$20,553,079,342**

Fiscal Year 2014 Total Treasury Disbursements.

Source: Treasurer of State



## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Treasurer of State</u></b>				
<b>Treasurer of State</b>				
Treasurer - General Office	\$ 1,084,392	\$ 1,084,392	\$ 1,084,392	\$ 0
<b>Total Treasurer of State</b>	<b>\$ 1,084,392</b>	<b>\$ 1,084,392</b>	<b>\$ 1,084,392</b>	<b>\$ 0</b>

## Other Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Treasurer of State</u></b>				
<b>Treasurer of State</b>				
I-3 Expenses - RUTF	\$ 93,148	\$ 93,148	\$ 93,148	\$ 0
<b>Total Treasurer of State</b>	<b>\$ 93,148</b>	<b>\$ 93,148</b>	<b>\$ 93,148</b>	<b>\$ 0</b>

## IOWA PUBLIC EMPLOYEES RETIREMENT SYSTEM

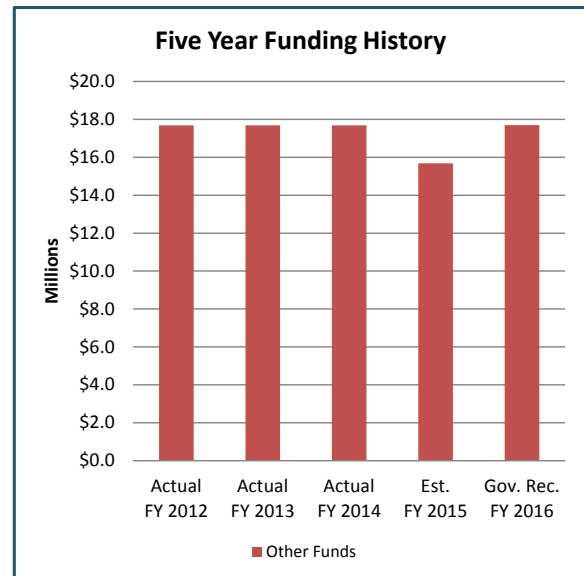
### Overview and Funding History

**Agency Overview:** The [Iowa Public Employees' Retirement System \(IPERS\)](#) administers the retirement benefits for many of Iowa's public employees. Iowa's public employers use IPERS benefits to attract and retain qualified public personnel in public service. The benefits help public employees care for themselves during retirement.

**Funding History:** Funding for IPERS comes from the IPERS' Trust Fund. The revenue reduction in FY 2014 is due to the completion of the I-Que computer system implementation.

### Governor's Recommendations

**FY 2015:** The Governor is recommending an appropriation of \$17,686,968 from the IPERS Trust Fund for the administration of the Fund. This is an increase of \$2,000,000 compared to estimated FY 2015.



### FY 2014 Quick Facts – IPERS

**108,233**

Number of retired IPERS members.

**165,913**

Number of active IPERS members.

**\$28,038,549,893**

Total net assets.

### Other Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<u>IPERS Administration</u>				
IPERS Administration	\$ 15,686,968	\$ 17,686,968	\$ 17,686,968	\$ 2,000,000
<b>Total IPERS Administration</b>	<b>\$ 15,686,968</b>	<b>\$ 17,686,968</b>	<b>\$ 17,686,968</b>	<b>\$ 2,000,000</b>

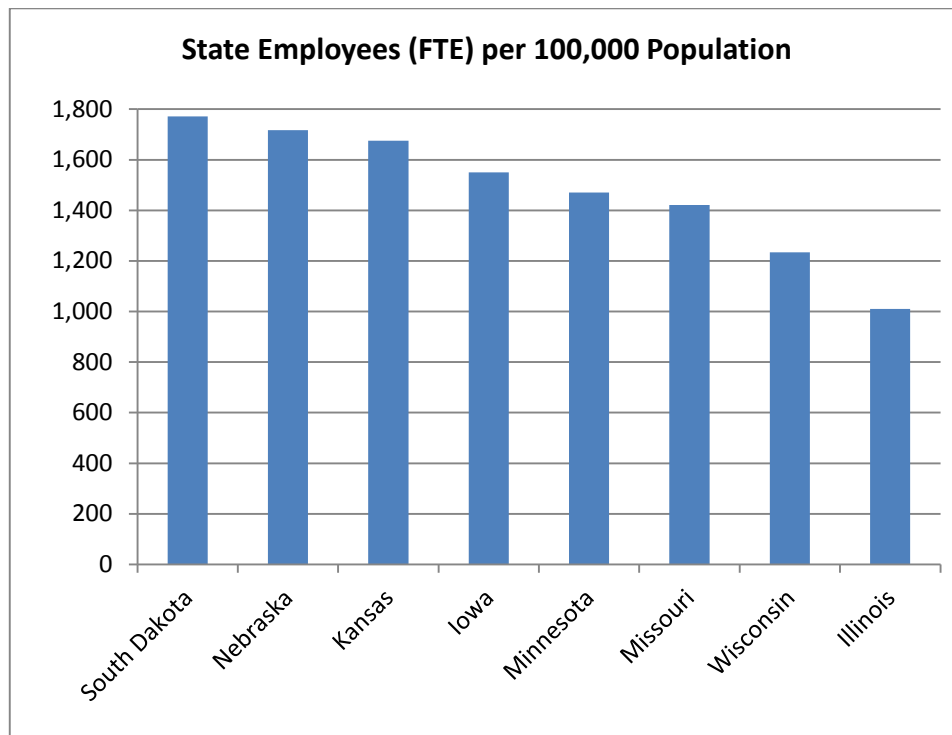
### Governor's Recommendations – Significant Other Fund Changes

<b>Iowa Public Employees Retirement System</b>	
An increase for technology upgrade for the I-Que computer system.	\$ 2,000,000

## Comparison to Other States

### Full-Time-Equivalent (FTE) State Government Employees

The [Book of the States](#) reports the number of full-time-equivalent (FTE) state government employees for all states. The following chart shows the number of FY 2013 employee FTEs per 100,000 state residents based on the 2013 Census estimate. Using the number of FTEs per 100,000 population creates a ratio that can be used to compare different states. Compared to the surrounding states, South Dakota has the most state employees relative to the population served, and Illinois has the fewest. Iowa ranks fourth.



### LSA Publications

The following *Issue Reviews* and *Fiscal One-On-One Audios* have been issued by the LSA that relate to the Administration and Regulation Appropriations Subcommittee:

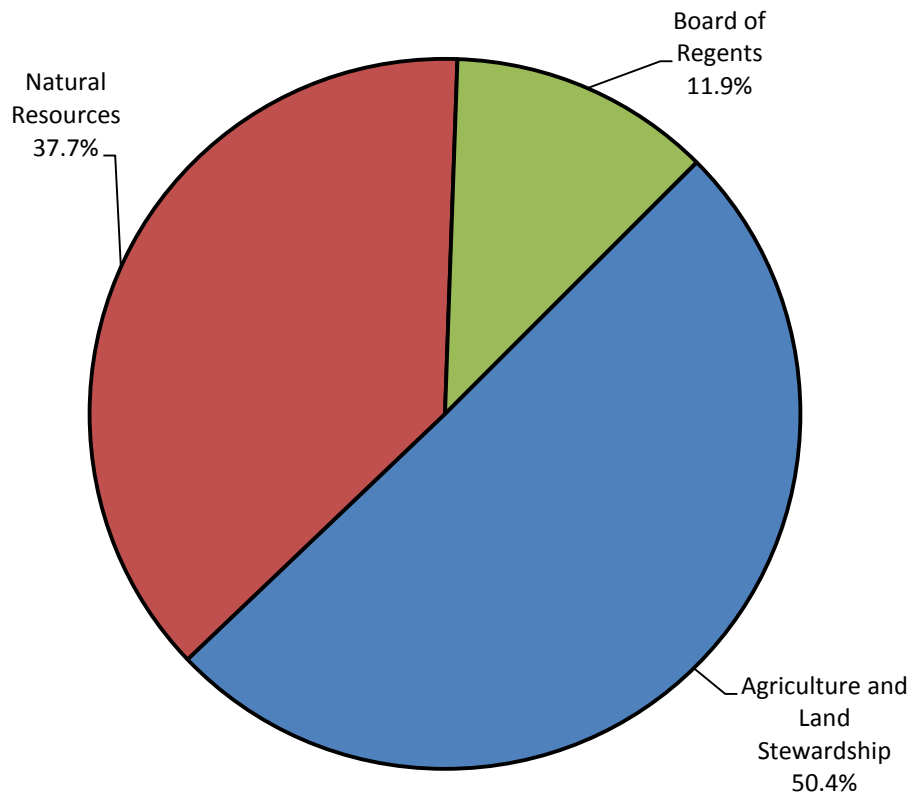
- *Issue Reviews:*
  - [Department of Administrative Services Construction Management Services](#)
  - [State Collective Bargaining in Iowa](#)
  - [Expenditures by the Department of Administrative Services: 2009-2013](#)
  - [State of Iowa FY 2014 FTE Positions and Personnel Costs](#)
  - [State Employee Sick Leave Benefits at Retirement](#)
  - [Trends in General Fund Appropriations](#)
  - [Iowa's Expenditure Limitation Process](#)
  - [Overview of Iowa Public Pensions](#)

The following reports of general interest have been issued by the LSA:

- *Fiscal One-On-One Audio Interviews:*  
[State Budget Process](#)  
[Legislative Bill Drafting](#)  
[Revenue Estimating Conference \(REC\)](#)

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**FY 2016 General Fund Governor's Recommendations**



**FY 2016 General Fund Governor's Recommendations**

Agriculture and Land Stewardship	\$	22,474,688
Natural Resources		16,812,307
Board of Regents		5,325,000
<b>Total</b>	<b>\$</b>	<b>44,611,995</b>

## DEPARTMENT OF AGRICULTURE AND LAND STEWARDSHIP

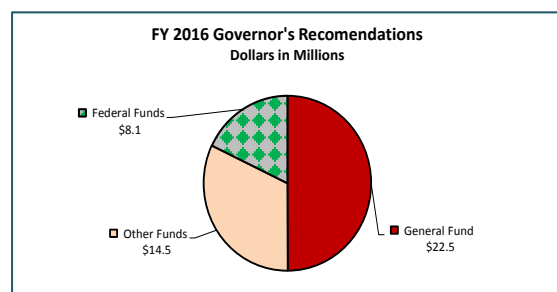
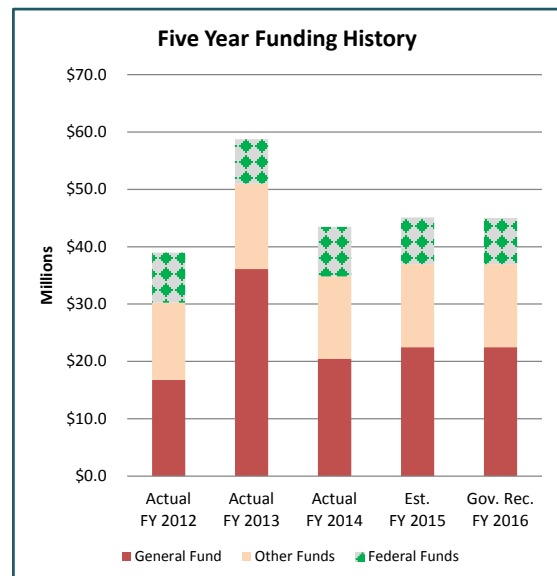
### Overview and Funding History

**Agency Overview:** The [Department of Agriculture and Land Stewardship \(DALs\)](#) was created in 1923 to oversee agriculture in Iowa. Land stewardship functions were added in 1986. The Department has three operating divisions: the Consumer Protection and Industry Services Division, the Food Safety and Animal Health Division, and the Soil Conservation Division.

**Funding History:** Funding for the DALs from the General Fund has increased by 33.9% from FY 2012 to FY 2015, due to the implementation of the Water Quality Initiative. In FY 2013, the Department received a \$10,000,000 supplemental General Fund appropriation for the Water Quality Initiative (WQI) Program, \$7,000,000 for the Soil Conservation Cost Share Program, and \$1,620,000 for the Agriculture Drainage Well Program. Funding from other funds to the DALs has increased gradually since FY 2012.

### Governor's Recommendations

**FY 2016:** The Governor is recommending General Fund appropriations totaling \$22,474,688. This is no change compared to estimated FY 2015. The Governor is also recommending other fund appropriations totaling \$14,480,516 for FY 2016. This is no change compared to estimated FY 2015. The Governor is recommending funding increases for the Department for infrastructure programs for FY 2016. This includes an increase of \$1,920,000 for the Agriculture Drainage Well Program from the Rebuild Iowa Infrastructure Fund (RIIF), an increase of \$3,100,000 for the Water Quality Initiative from the RIIF, and a new appropriation of \$250,000 for the Silos and Smokestacks Program from the State Bond Repayment Fund.



### FY 2013 Quick Facts

**88,500**

Number of farms in Iowa

**\$7,700**

Average Iowa farm real estate price per acre

**333 acres**

Average farm size

### General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Agriculture and Land Stewardship</u></b>				
<b>Agriculture and Land Stewardship</b>				
Administrative Division	\$ 17,655,492	\$ 17,655,492	\$ 17,655,492	\$ 0
Milk Inspections	189,196	189,196	189,196	0
Farmers with Disabilities	130,000	130,000	130,000	0
Local Food and Farm	75,000	75,000	75,000	0
Agricultural Education	25,000	25,000	25,000	0
Water Quality Initiative	4,400,000	7,500,000	4,400,000	0
GF-Ag Drainage Wells	0	1,920,000	0	0
<b>Total Agriculture and Land Stewardship</b>	<b>\$ 22,474,688</b>	<b>\$ 27,494,688</b>	<b>\$ 22,474,688</b>	<b>\$ 0</b>

### Other Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Agriculture and Land Stewardship</u></b>				
<b>Agriculture and Land Stewardship</b>				
Native Horse & Dog Prog-Unclaimed Winnings	\$ 305,516	\$ 305,516	\$ 305,516	\$ 0
Motor Fuel Inspection - RFIF	500,000	500,000	500,000	0
Fuel Inspection - UST	250,000	250,000	250,000	0
<b>Total Agriculture and Land Stewardship</b>	<b>\$ 1,055,516</b>	<b>\$ 1,055,516</b>	<b>\$ 1,055,516</b>	<b>\$ 0</b>
<b><u>Loess Hills Dev. and Conservation</u></b>				
Loess Hills - EFF	\$ 600,000	\$ 600,000	\$ 600,000	\$ 0
<b>Total Agriculture and Land Stewardship</b>	<b>\$ 1,655,516</b>	<b>\$ 1,655,516</b>	<b>\$ 1,655,516</b>	<b>\$ 0</b>

## Discussion Items

**Agriculture Drainage Wells Program** – This Program provides cost-share funding to landowners to close agriculture drainage wells. By closing the wells and developing alternative drainage, drinking water aquifers are protected. Funding levels have varied over the years, however, there was no funding for FY 2015. Currently, there are 36 wells that remain open.

*The Governor is recommending funding of \$1,920,000 for FY 2016 from the RIIF. This is a new appropriation and is included in the Other Funds tracking document for the Transportation, Capitals, and Infrastructure Subcommittee. The DALs estimates the funding will close 17 wells.*

**Water Quality Initiative (WQI)** – The Department received a General Fund appropriation of \$4,400,000 for FY 2015, an increase of \$2,000,000 for the WQI. During 2014, \$1,400,000 was allocated statewide for conservation practices and the majority of the funding was used for cover crops. An additional five targeted watershed demonstration practices were also implemented in 2014. The [2015 Legislative Report](#) is available on the DALs website and provides detailed information related to the WQI.

*The Governor is recommending funding of \$3,100,000 for FY 2016 from the RIIF. This is a new appropriation and is included in the Other Funds tracking document for the Transportation, Capitals, and Infrastructure Subcommittee.*

**Silos and Smokestacks National Heritage Area** – The Silos and Smokestacks National Heritage Area (SSNHA) was designated in 1996 by the federal government and included the farms and industries that comprise agribusiness. This Area covers the northeast portion of Iowa and includes 37 counties and the cities of Des Moines, Cedar Rapids, Davenport, Waterloo, Dubuque, and Iowa City. The SSNHA is one of the 49 designated areas in the country and is an Affiliated Area of the National Park Service that recognizes over 90 community and privately-operated sites that describe the development of agriculture in the United States. This includes dairy farms, museums, vineyards, and tractor production plants, as well as the Amana Colonies and Living History Farms.

*The Governor is recommending funding of \$250,000 for FY 2016 from the State Bond Repayment Fund. This is a new appropriation and is included in the Other Funds tracking document for the Transportation, Capitals, and Infrastructure Subcommittee.*



## DEPARTMENT OF NATURAL RESOURCES

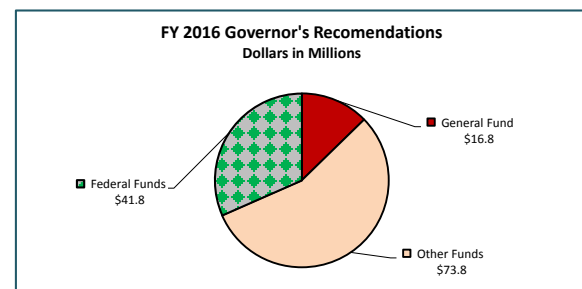
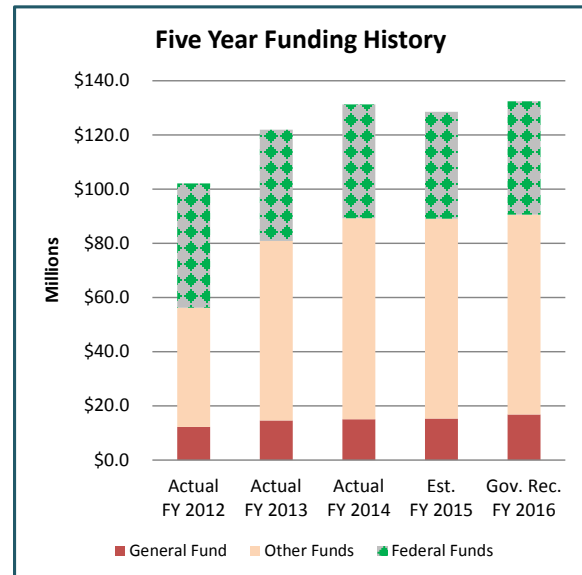
### Overview and Funding History

**Agency Overview:** The Department of Natural Resources (DNR) is responsible for maintaining State parks and forests, protecting the environment, and managing fish, wildlife, and land and water resources in Iowa. The Department has two operating divisions: the Environmental Services Division and the Conservation and Recreation Division.

**Funding History:** Funding for the DNR has increased by 24.8% from FY 2012 to estimated FY 2015. Beginning in FY 2013, the DNR received appropriations of \$2,000,000 for the Floodplain Management Program and \$100,000 for the Forestry Health Program. Funding for the Forestry Health Program was increased to \$200,000 in FY 2014 and increased to \$450,000 in FY 2015. Funding from other funds and federal funds has increased gradually for the five-year period.

### Governor's Recommendations

**FY 2016:** The Governor is recommending General Fund appropriations totaling \$16,812,307. This is an increase of \$1,500,000 compared to estimated FY 2015 for the support of Air Quality Programs. The Governor is also recommending other fund appropriations totaling \$73,754,057 for FY 2016. This is no change compared to estimated FY 2015.



### FY 2013 Quick Fact

**43,917**

Acres of State Forest in Iowa

**17.2 million**

Visitors to Iowa State parks or recreational areas

**57 watersheds**

Number of [Hydrologic Unit Code \(HUC\) 8](#)

### General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Natural Resources, Dept. of</b>				
<b>Natural Resources</b>				
Natural Resources Operations	\$ 12,862,307	\$ 12,862,307	\$ 12,862,307	\$ 0
Floodplain Management Program	2,000,000	2,000,000	2,000,000	0
Forestry Health Management	450,000	450,000	450,000	0
Air Quality Program Support	0	0	1,500,000	1,500,000
<b>Total Natural Resources, Dept. of</b>	<b>\$ 15,312,307</b>	<b>\$ 15,312,307</b>	<b>\$ 16,812,307</b>	<b>\$ 1,500,000</b>

### Governor's Recommendations – Significant Changes

<b>Air Quality Program Support:</b> A new appropriation to support air quality programs.	\$1,500,000
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### Other Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Natural Resources, Dept. of</b>				
<b>Natural Resources</b>				
Fish & Game- DNR Admin Expenses	\$ 41,223,225	\$ 41,223,225	\$ 41,223,225	\$ 0
GWF - Storage Tanks Study	100,303	100,303	100,303	0
GWF - Household Hazardous Waste	447,324	447,324	447,324	0
GWF - Well Testing Admin 2%	62,461	62,461	62,461	0
GWF - Groundwater Monitoring	1,686,751	1,686,751	1,686,751	0
GWF - Landfill Alternatives	618,993	618,993	618,993	0
GWF - Waste Reduction and Assistance	192,500	192,500	192,500	0
GWF - Solid Waste Authorization	50,000	50,000	50,000	0
GWF - Geographic Information System	297,500	297,500	297,500	0
Snowmobile Registration Fees	100,000	100,000	100,000	0
Administration Match - UST	200,000	200,000	200,000	0
Technical Tank Review - UST	200,000	200,000	200,000	0
Volunteers and Keepers of Land - EFF	100,000	100,000	100,000	0
Park Operations & Maintenance - EFF	6,135,000	6,335,000	6,135,000	0
GIS Information for Watershed - EFF	195,000	195,000	195,000	0
Water Quality Monitoring - EFF	2,955,000	2,955,000	2,955,000	0
Water Quality Protection - EFF	500,000	500,000	500,000	0
Animal Feeding Operations - EFF	1,320,000	1,320,000	1,320,000	0
Ambient Air Quality Monitoring - EFF	425,000	425,000	425,000	0
Water Quantity - EFF	495,000	495,000	495,000	0
Geological and Water Survey - EFF	200,000	200,000	200,000	0
Keep Iowa Beautiful - EFF	200,000	0	200,000	0
REAP - EFF	16,000,000	16,000,000	16,000,000	0
Forestry Health Management - EFF	50,000	50,000	50,000	0
<b>Total Natural Resources, Dept. of</b>	<b>\$ 73,754,057</b>	<b>\$ 73,754,057</b>	<b>\$ 73,754,057</b>	<b>\$ 0</b>

## Discussion Items

**Air Quality Program Support** – The Title V Air Operating Permit Program is the federal program established under the Clean Air Act and is administered by the federal Environmental Protection Agency (EPA). Air quality permits are issued to large or major sources of air pollution and fees are collected. The EPA has approved the DNR to issue federal Title V Operating Permits and collect annual emission fees. Iowa's Title V fee is based on the first 4,000 tons of each regulated air pollutant emitted each calendar year from each major stationary source. Currently, the Iowa fee is \$56 per ton for the first 4,000 tons of each regulated pollutant. The fees are deposited in the Air Contaminant Source Fund and the funds are transferred to the DNR Air Quality Bureau to pay for the cost of issuing construction permits, prevention of significant deterioration (PSD) permits, and operating permits. The General Assembly enacted HF 2473 ([FY 2015 Standings Appropriations Act](#)) that created a stakeholder group to meet and make recommendations related to funding for the Air Quality Program. The group issued a [report](#) in November 2014, and one of the recommendations was to increase State funding levels from the General Fund.

*The Governor is recommending funding of \$1,500,000 for FY 2016 from the General Fund. This is a new appropriation.*

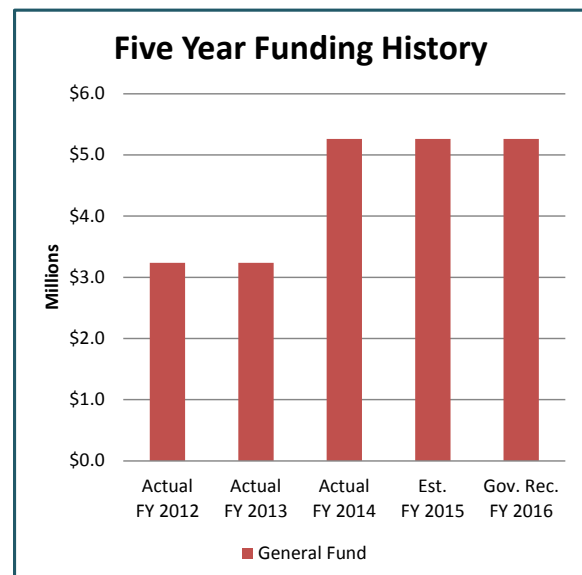
**Forestry Health Management** – The Emerald Ash Borer (EAB) has been confirmed in the following counties: Allamakee, Des Moines, Jefferson, Cedar, Union, Black Hawk, Wapello, Bremer, Jasper, Henry, Muscatine, Story, Appanoose, Lucas, Mahaska, Marion, and Monroe. The EAB is a beetle that originated in Asia and was discovered in Canton, Michigan, in June 2002. The EAB larvae feed on the inner bark of ash trees, disrupting the tree's ability to transport water and nutrients eventually destroying the tree.

*The Governor is recommending funding of \$450,000 per year for FY 2016 and for FY 2017 from the General Fund for monitoring forest and tree health conditions. This is no change compared to estimated FY 2015.*

## **BOARD OF REGENTS**

**Agency Overview:** The Board of Regents oversees the three State universities, including Iowa State University (ISU). The [Veterinary Diagnostic Laboratory](#) at ISU has historically received funding through the Agriculture and Natural Resources Appropriations Subcommittee. Beginning in FY 2014, ISU received \$1,500,000 for the creation of the [Iowa Nutrient Research Center](#).

**Funding History:** Total funding for ISU has increased by 64.5% from FY 2012 to estimated FY 2015. In FY 2014, funding of \$1,500,000 was appropriated for the creation of the [Iowa Nutrient Research Center](#). Funding for the Veterinary Diagnostic Laboratory has increased by 23.6% from FY 2012 to estimated FY 2015.



### Governor's Recommendations

**FY 2016:** The Governor is recommending a \$5,325,000 General Fund appropriation for FY 2016 for ISU. This is no change compared to estimated FY 2015.

### General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Regents, Board of</u></b>				
<b>Regents, Board of</b>				
ISU - Iowa Nutrient Research Center	\$ 1,325,000	\$ 1,348,188	\$ 1,325,000	\$ 0
ISU - Veterinary Diagnostic Laboratory	4,000,000	4,000,000	4,000,000	0
<b>Total Regents, Board of</b>	<b>\$ 5,325,000</b>	<b>\$ 5,348,188</b>	<b>\$ 5,325,000</b>	<b>\$ 0</b>

### Discussion Items

***Iowa Nutrient Research Center*** – [Senate File 435](#) (FY 2014 Agriculture and Natural Resources Appropriations Act) appropriated \$1,500,000 from the General Fund to ISU for a new Iowa Nutrient Research Center for FY 2014. Funds were used to fund 10 research projects. Additional information is available at: [Iowa Nutrient Research Center](#) website. Funding of \$1,325,000 was appropriated for FY 2015 and provided grants for the following:

- ISU and U.S. Department of Agriculture (USDA) – Walnut Creek Watershed Stream nitrate trends.
- ISU and USDA Natural Resources Conservation Services – Phosphorous loss from ephemeral gully formation and sediment transfer.
- University of Iowa, ISU, and Iowa Soybean Association – Modeling nitrate loads and concentration in the Raccoon River.
- ISU and USDA – Remote sensing protocols for inventory of nutrient management practices.
- ISU – Drainage water quality impacts of future agricultural practices.
- University of Iowa – Nutrient trading in the Catfish Creek Watershed.
- Tailgrass Prairie Center, University of Northern Iowa – Prairie seed mixes for conservation projects.
- ISU and USDA – Development of remote sensing protocols for permanent vegetative practices.
- University of Iowa and Johnson County Soil and Water Conservation District – Measuring the effectiveness of stacked nutrient reduction practices.
- University of Iowa – Scientific and technical tools to implement the Nutrient Reduction Strategy.

*The Governor is recommending funding of \$1,325,000 for the Center for FY 2016 from the General Fund. This is no change compared to estimated FY 2015.*

### **Environment First Fund**

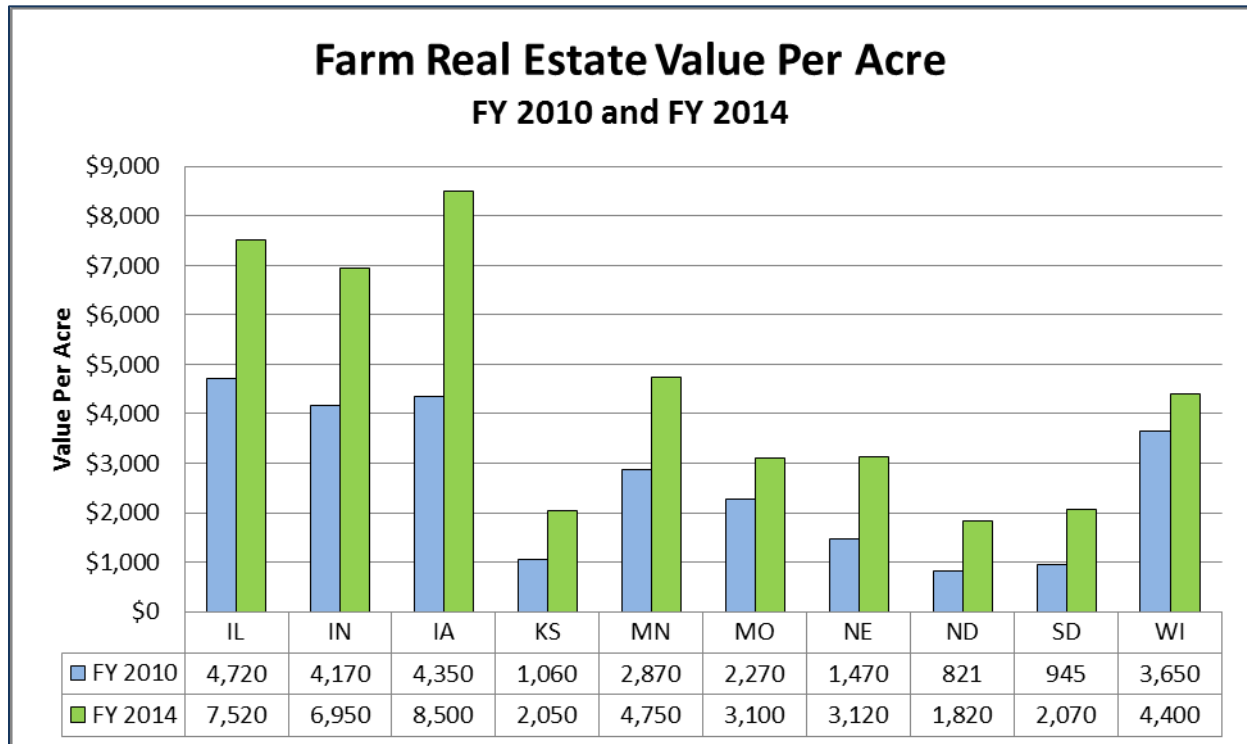
The Environment First Fund was created by the 2000 General Assembly to provide funding for environmental programs and received a standing appropriation of \$35,000,00 in FY 2001 from the RIIF; however, funding has varied over the years and the current standing appropriation is \$42,000,000.

*The Governor is recommending funding of \$42,000,000 from the Environment First Fund. This is no change in funding compared to estimated FY 2015.*

	Estimated FY 2015	Dept. Request FY 2016	Gov Rec FY 2016	Gov Rec vs Est FY 2015
<b><u>Agriculture and Land Stewardship</u></b>				
<b>Agriculture and Land Stewardship</b>				
Conservation Reserve Enhance - EFF	\$ 1,000,000	\$ 1,000,000	\$ 1,000,000	\$ 0
Watershed Protection Fund - EFF	900,000	900,000	900,000	0
Farm Management Demo - EFF	625,000	625,000	625,000	0
Soil & Water Conservation - EFF	2,550,000	2,550,000	2,550,000	0
Conservation Reserve Prog - EFF	1,000,000	1,000,000	1,000,000	0
Cost Share - EFF	6,750,000	6,750,000	6,750,000	0
Loess Hills - EFF	600,000	600,000	600,000	0
<b>Total Agriculture and Land Stewardship</b>	<b>\$ 13,425,000</b>	<b>\$ 13,425,000</b>	<b>\$ 13,425,000</b>	<b>\$ 0</b>
<b><u>Natural Resources, Dept. of</u></b>				
<b>Natural Resources</b>				
Volunteers and Keepers of Land - EFF	\$ 100,000	\$ 100,000	\$ 100,000	\$ 0
Park Operations & Maintenance - EFF	6,135,000	6,335,000	6,135,000	0
GIS Information for Watershed - EFF	195,000	195,000	195,000	0
Water Quality Monitoring - EFF	2,955,000	2,955,000	2,955,000	0
Water Quality Protection - EFF	500,000	500,000	500,000	0
Animal Feeding Operations - EFF	1,320,000	1,320,000	1,320,000	0
Ambient Air Quality Monitoring - EFF	425,000	425,000	425,000	0
Water Quantity - EFF	495,000	495,000	495,000	0
Geological and Water Survey - EFF	200,000	200,000	200,000	0
Keep Iowa Beautiful - EFF	200,000	0	200,000	0
REAP - EFF	16,000,000	16,000,000	16,000,000	0
Forestry Health Management - EFF	50,000	50,000	50,000	0
<b>Total Natural Resources, Dept. of</b>	<b>\$ 28,575,000</b>	<b>\$ 28,575,000</b>	<b>\$ 28,575,000</b>	<b>\$ 0</b>
<b>Total Agriculture and Natural Resources</b>	<b>\$ 42,000,000</b>	<b>\$ 42,000,000</b>	<b>\$ 42,000,000</b>	<b>\$ 0</b>

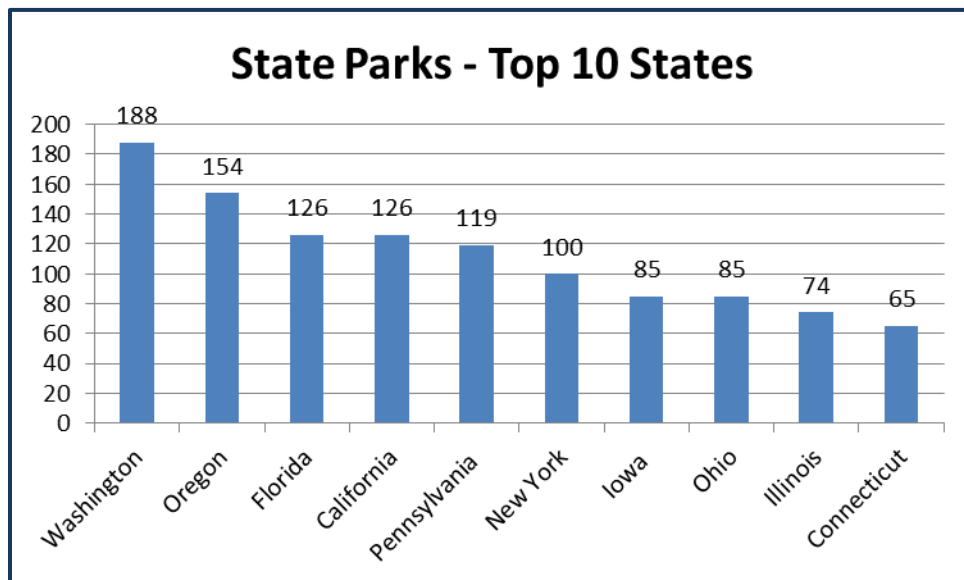
### **Comparison to Other States – Farmland Values**

Data gathered from the [Land Values 2014 Summary Report](#) reported by the USDA compared the average value per acre of farm real estate for 2010 through 2014. Over the four-year period, the average value per acre of farm real estate in the U.S. increased from \$2,150 to \$2,950 per acre (37.2%). However, in Iowa, the average value per acre increased from \$4,350 to \$8,500 per acre (95.4%). The following graph provides the average value per acre and the percentage change from 2010 to 2014 for states in the Midwest.



#### Comparison to Other States – State Parks

The [State Parks](#) website for 2013 reveals that Iowa tied with Ohio for the number of state parks in the U.S. The following graph shows the top 10 states and the number of state parks.



## Interim Committees, Meetings, and Publications

### Air Quality Stakeholders Meeting

The General Assembly enacted HF 2473 ([FY 2015 Standings Appropriation Act](#)) that created a stakeholder group that held five meetings and made the following recommendations in the [report](#) issued in November 2014:

- Sustainable funding should be in place by the end of FY 2019.
- Continue to review all expenditures and encourage initiatives to provide services efficiently and seamlessly.
- Charge fees for the services provided.
- Increase State funding levels from the General Fund.
- Create a dedicated fund for air quality programs to track revenue and expenditures.
- Reassign certain expenditures.

### LSA Publications

The following *Fiscal Topics* and *Issue Reviews* have been published by the LSA that relate to the Agriculture and Natural Resources Appropriations Subcommittee:

- *Fiscal Audio One-On-One Topics:*  
[Resource Enhancement and Protection Fund Overview](#)
- *Budget Unit Fiscal Topics:*  
[Budget Unit: Water Quantity Program](#)  
[Budget Unit: Farm Management Demonstration](#)  
[Budget Unit: Soil and Water Conservation - Administration](#)  
[Budget Unit: Soil Conservation Revolving Loan Fund](#)  
[Budget Unit: Native Horse and Dog Program – Unclaimed Winnings](#)  
[Budget Unit: Motor Fuel Inspection](#)  
[Budget Unit: Grain Indemnity Fund](#)  
[Budget Unit: Forestry Health Management](#)  
[Budget Unit: Local Food and Farm](#)  
[Budget Unit: Water Quality Monitoring](#)  
[Budget Unit: Milk Inspections](#)  
[Budget Unit: Loess Hills Development and Conservation Authority](#)  
[Budget Unit: State Parks Operations and Maintenance](#)  
[Budget Unit: Groundwater Protection Fund Appropriations](#)  
[Budget Unit: Volunteers and Keepers of the Land](#)  
[Budget Unit: Geographic Information System For Watershed Program](#)  
[Budget Unit: Keep Iowa Beautiful Initiative](#)  
[Budget Unit: National Pollutant Discharge Elimination System Permit Program](#)  
[Budget Unit: Geological and Water Survey](#)  
[Budget Unit: Floodplain Management](#)

Budget Unit: Air Quality Monitoring

- *Map of the Week:*

[Christmas Trees Harvested - 2012](#)

[Iowa Wineries and Wine Trails and Production by County - 2012](#)

[Percent Change in Soybean Production](#)

[Percent Change in Corn Production](#)

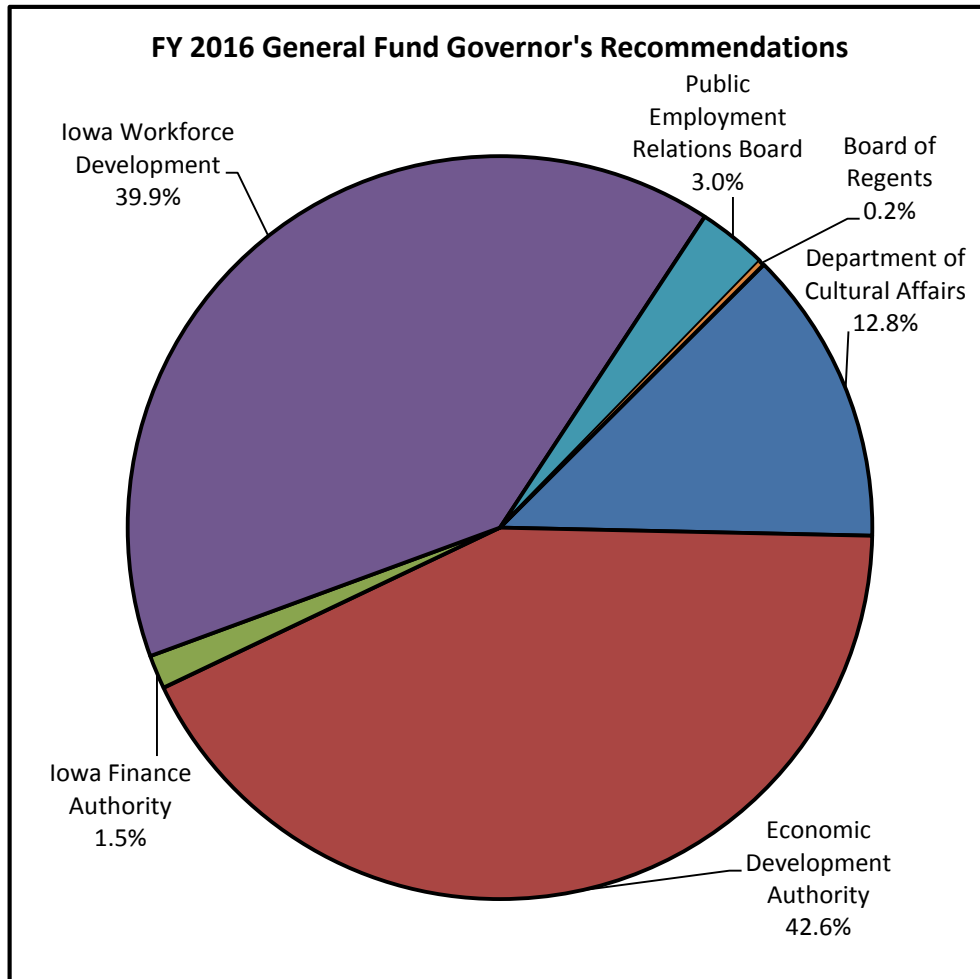
[Percent Change in the Acres of Land in Farms](#)

[Percent Change in Average Farm Size](#)

[Iowa Farmers Markets and Farm Stands](#)

Staff Contact: Deb Kozel (515-281-6767) [deb.kozel@legis.iowa.gov](mailto:deb.kozel@legis.iowa.gov)





FY 2016 General Fund Governor's Recommendations		
Department of Cultural Affairs	\$	5,714,011
Economic Development Authority		18,944,505
Iowa Finance Authority		658,000
Iowa Workforce Development		17,740,795
Public Employment Relations Board		1,342,452
Board of Regents		101,000
<b>Grand Total</b>	<b>\$</b>	<b>44,500,763</b>

## DEPARTMENT OF CULTURAL AFFAIRS

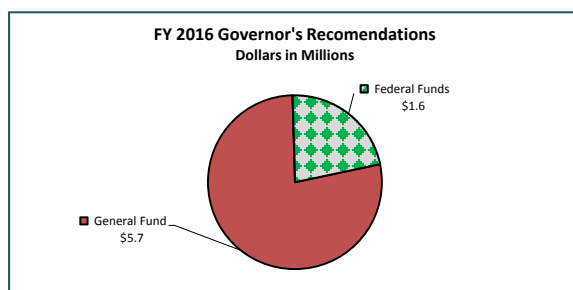
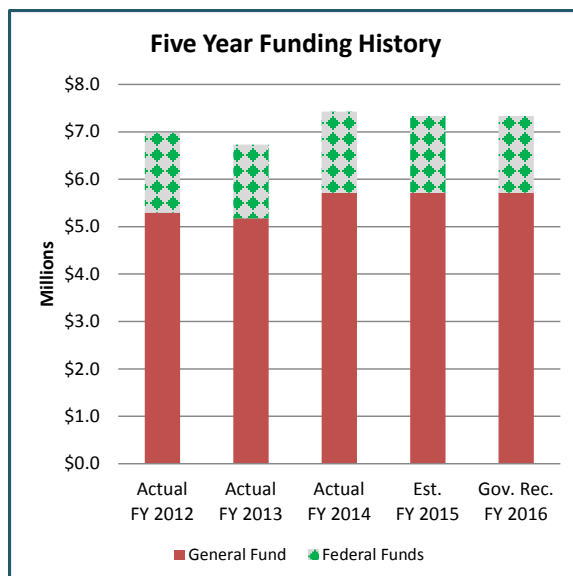
### Overview and Funding History

**Agency Overview:** The [Iowa Department of Cultural Affairs](#) (DCA) has primary responsibility for development of the State's interest in the areas of the arts, history, and other cultural matters. In fulfilling this responsibility, the DCA is advised and assisted by the State Historical Board of Trustees and the Iowa Arts Council.

**Funding History:** Funding over the last five years has been stable at both the State and federal levels as illustrated in the bar graph to the right with an increase in FY 2014 for the additional responsibility of operating a film office. The FY 2014 General Fund appropriation to the Arts Division was increased by \$100,000 and the Department was required to allocate \$300,000 from the total appropriation to the Division for the Film Office. The FY 2014 General Fund appropriation for the Historical Division was also increased by \$400,000 to enhance museum exhibits and additional staffing.

The DCA also receives funding for programs through the Technology Reinvestment Fund (TRF) and the Rebuild Iowa Infrastructure Fund (RIIF) that are not reflected in the charts in this section. Please refer to the Transportation, Infrastructure, and Capitals Appropriations Subcommittee section for more detail on these appropriations.

**FY 2016:** The Governor is recommending FY 2016 General Fund appropriations totaling \$5,714,011. This is no change compared to estimated FY 2015.



### Quick Facts

**872**

State Historical Society memberships as of September 9, 2014.

**\$6,135,806**

Iowa Cultural Trust Fund balance as of January 13, 2015.

**½ of 1.0 percent (0.5%)**

Amount required to be spent on Iowa Art in new or remodeled State buildings.

## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Cultural Affairs, Dept. of</b>				
<b>Cultural Affairs, Dept. of</b>				
Administration Division	\$ 176,882	\$ 176,882	\$ 176,882	\$ 0
Community Cultural Grants	172,090	172,090	172,090	0
Historical Division	3,167,701	3,167,701	3,754,032	586,331
Historic Sites	426,398	426,398	0	-426,398
Arts Division	1,233,764	1,233,764	1,233,764	0
Great Places	150,000	150,000	150,000	0
Archiving Former Governor's Papers	65,933	65,933	0	-65,933
Records Center Rent	227,243	227,243	227,243	0
Battle Flag Stabilization	94,000	94,000	0	-94,000
<b>Total Cultural Affairs, Dept. of</b>	<b>\$ 5,714,011</b>	<b>\$ 5,714,011</b>	<b>\$ 5,714,011</b>	<b>\$ 0</b>

## Governor's Recommendations: Significant General Fund Changes

<b>Historical Division:</b> An increase to move the appropriations for Historic Sites, Archiving Former Governor's Papers, and Battle Flag Stabilization to the Historical Division appropriation.	\$ 586,331
<b>Historic Sites:</b> A decrease to move this appropriation to the Historical Division appropriation.	\$ -426,398
<b>Archiving Former Governor's Papers:</b> A decrease to move this appropriation to the Historical Division appropriation.	\$ -65,933
<b>Battle Flag Stabilization:</b> A decrease to move this appropriation to the Historical Division appropriation.	\$ -94,000

## Discussion Item

**IowaNext initiative** – The Governor is recommending \$20,000,000 from the State Bond Repayment Fund (SBRF) for the IowaNext initiative in FY 2016. The initiative is a grant-based program providing assistance for quality of life improvement projects that enhance recreational, cultural, entertainment, and other opportunities. All projects will carry a local and private match requirement. In addition to the SBRF appropriation, the Governor is recommending an additional \$6,135,806 be made available for the Program from the Iowa Cultural Trust Fund. The Trust Fund is established by Iowa Code chapter [303A](#).

## IOWA ECONOMIC DEVELOPMENT AUTHORITY

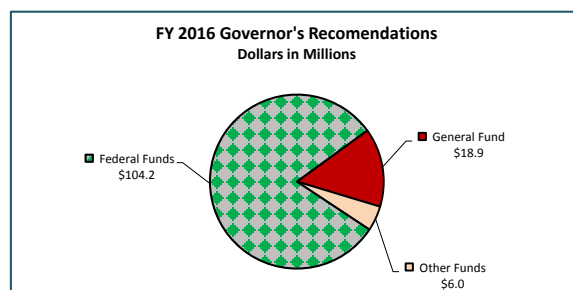
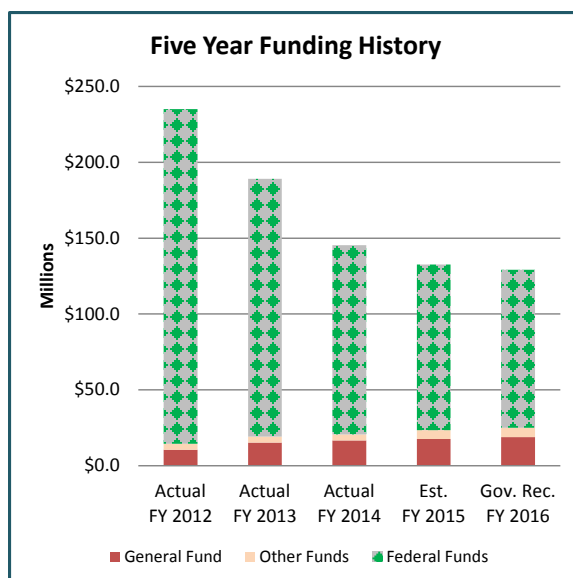
### Overview and Funding History

**Agency Overview:** The [Iowa Economic Development Authority](#) (IEDA) is responsible for fostering the economic vitality of the State by working in focused partnerships with businesses, entrepreneurs, communities, and educational entities. The IEDA's primary responsibilities are in the areas of finance, marketing, local government and service coordination, exporting, tourism, job training and entrepreneurial assistance, and small business.

**Funding History:** The Economic Development appropriation is used for the general operations of the IEDA and began with the FY 2012 appropriation. From FY 2003 through FY 2012, the Department of Economic Development received appropriations for the three main divisions (Administration, Business Development, and Community Development). Prior to that, the Department of Economic Development received separate appropriations for each program operated. The FY 2015 General Fund appropriation was increased by \$25,000 to increase support for the Councils of State Government (COGs) Assistance and \$1,000,000 for a new Science, Technology, Engineering, and Mathematics (STEM) Internship Scholarship Program.

The graphs to the right cover all funds overseen by the IEDA. Most of the federal funds in these charts are part of the Community Development Block Grant (CDBG) Program that assists the development of viable communities by providing decent housing and suitable living environments and expanding economic opportunities, primarily for persons of low and moderate income.

The graphs to the right do not reflect appropriations that the IEDA has received for the High Quality Jobs Program, Grow Iowa Values Fund Program, Iowa Skilled Worker and Job Creation Fund, or other programs that receive funding through the RIIF.



### Quick Facts

**\$165.8 billion**

Iowa's Gross Domestic Product in 2013.

**16.9%**

Percent Change in Real GDP  
from 2010 to 2013.

**12th**

Iowa's rank for growth in GDP for 2013  
compared to all 50 states.

**FY 2016:** The Governor is recommending General Fund appropriations totaling \$18,944,505. This is an increase of \$1,250,000 compared to estimated FY 2015.

### General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Economic Development Authority</b>				
<b>Economic Development Authority</b>				
Economic Development Appropriation	\$ 15,516,372	\$ 15,516,372	\$ 15,766,372	\$ 250,000
World Food Prize	800,000	1,000,000	800,000	0
Iowa Comm. Volunteer Ser.-Promise	178,133	178,133	178,133	0
Councils of Governments (COGs) Assistance	200,000	200,000	200,000	0
STEM Scholarships	1,000,000	1,000,000	1,000,000	0
Business to Business Portal Service	0	0	500,000	500,000
Home Base Iowa Marketing	0	0	500,000	500,000
<b>Total Economic Development Authority</b>	<b>\$ 17,694,505</b>	<b>\$ 17,894,505</b>	<b>\$ 18,944,505</b>	<b>\$ 1,250,000</b>

### Governor's Recommendations: Significant General Fund Changes

<b>Economic Development Appropriation:</b> An increase to support international trade by assisting 60-80 Iowa small businesses to expand sales to both national and international markets.	\$ 250,000
<b>Business to Business Portal Service:</b> A new appropriation to support a business to business portal service aimed at connecting buyers to suppliers of Iowa goods and services. Companies/Individuals will be able to sign up for access and be introduced to opportunities to expand their supply chain or business within Iowa.	\$ 500,000
<b>Home Base Iowa:</b> A new appropriation for support of the Home Base Iowa marketing and promotion initiative that seeks to increase the hiring of returning veterans by Iowa companies and other establishments.	\$ 500,000

### Other Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Economic Development Authority</b>				
<b>Economic Development Authority</b>				
Apprenticeship Training Program - WDF	\$ 2,750,000	\$ 3,000,000	\$ 3,000,000	\$ 250,000
Job Training - WDF	3,000,000	3,000,000	3,000,000	0
<b>Total Economic Development Authority</b>	<b>\$ 5,750,000</b>	<b>\$ 6,000,000</b>	<b>\$ 6,000,000</b>	<b>\$ 250,000</b>

**Governor's Recommendations: Significant Other Funds Changes**

<b>Apprenticeship Training Program - WFD:</b> An increase from the State Workers and Job Creation Fund to provide financial assistance to the Apprenticeship Training Program and implement <a href="#">HF 2460</a> (FY 2015 Economic Development Appropriations Subcommittee Act). The funds are used to provide financial assistance to eligible registered apprenticeship training programs.	\$ 250,000
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**Discussion Item**

**STEM Internships** – The Science, Technology, Engineering, and Mathematics (STEM) Internship Scholarship Program was established during the 2014 Legislative Session by [HF 2460](#) (Economic Development Appropriations Subcommittee Act). The Act also made a General Fund appropriation of \$1,000,000 and specified it is the intent of the General Assembly to provide funding for the STEM Internship Program in FY 2016.

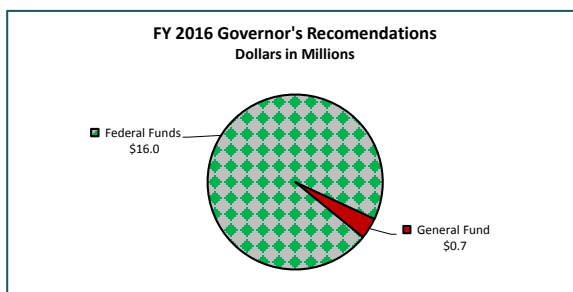
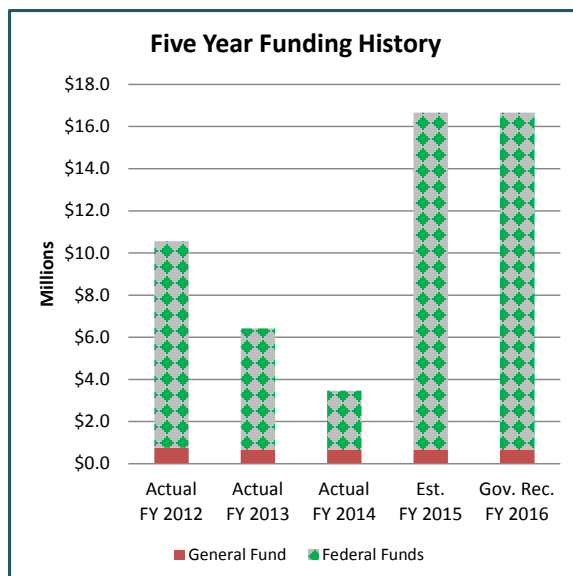
## IOWA FINANCE AUTHORITY

### Overview and Funding History

**Agency Overview:** The [Iowa Finance Authority](#) (IFA) mission is to finance, administer, advance and preserve affordable housing, and to promote community and economic development for Iowans. The Authority receives no General Fund appropriation for operating expenses and does not have the ability to tax. The major funding sources for the Authority are bond proceeds, title guaranty fees, application fees, and interest earnings.

**Program Funding History:** The Rent Subsidy Program began in FY 1997 as an allocation of the General Fund State Supplementary Assistance appropriation to the Department of Human Services (DHS). The Program was funded with an annual allocation from the DHS until FY 2004, when the Program was funded by the Senior Living Trust Fund (SLTF) as part of a larger appropriation to the DHS. In FY 2005, the DHS transferred the Program to the IFA through an Iowa Code chapter [28E](#) agreement, and in FY 2006, the IFA received a direct appropriation for the Program from the SLTF. The Program resumed funding from the General Fund in FY 2012. The estimated FY 2015 amount includes an increase of \$14,500,000 in federal funds for the National Affordable Housing Act.

**FY 2016:** The Governor is recommending an FY 2016 General Fund appropriation of \$658,000. This is no change compared to estimated FY 2015.



### Quick Facts

**23.7%**

Mortgage home owners that are cost burdened in 2011 with 30.0% or more household income on mortgage expense.

**47.7%**

Renter-occupied units that are cost burdened in 2011 with 30.0% or more household income on rent and utilities.

## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Iowa Finance Authority</u></b>				
<b>Iowa Finance Authority</b>				
Rent Subsidy Program	\$ 658,000	\$ 658,000	\$ 658,000	\$ 0
<b>Total Iowa Finance Authority</b>	\$ 658,000	\$ 658,000	\$ 658,000	\$ 0



## IOWA WORKFORCE DEVELOPMENT

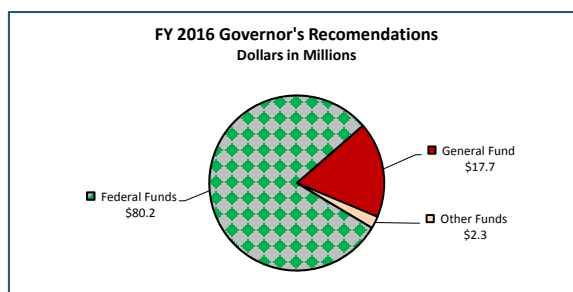
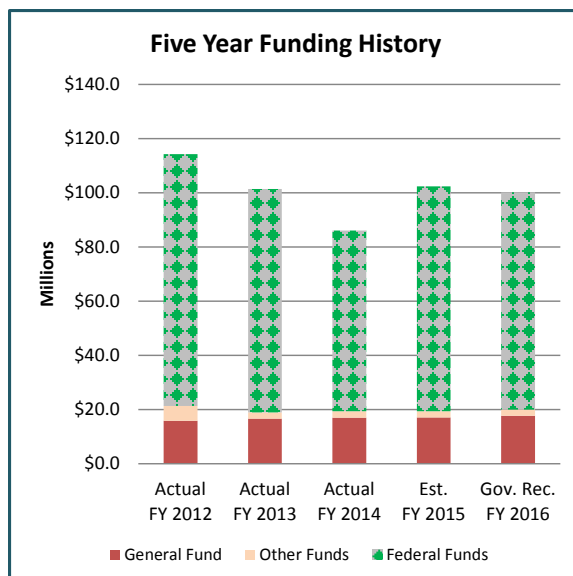
### Overview and Funding History

**Agency Overview:** The [Department of Iowa Workforce Development](#) (IWD) strives to improve the income, productivity, and safety of all Iowans. In conjunction with State and local economic development efforts, the IWD also assists businesses in fulfilling workforce needs. The IWD major products and services include:

- Workforce Center Services
- Compliance Assistance and Enforcement
- Unemployment Insurance
- Workforce Information and Analysis
- Adjudication, Compliance, and Education
- Resource Management

**Funding History:** Funding for the IWD is illustrated in the charts to the right. These charts exclude the payments made through the Unemployment Insurance Trust Fund benefits. Total funding has decreased over the five years, with federal (\$-12,782,696) and other funds (\$-3,189,260) decreasing, and General Fund (\$1,889,037) dollars increasing. The other funds decrease relates to funding from the Special Contingency Fund.

**FY 2016:** The Governor is recommending FY 2016 General Fund appropriations totaling \$17,740,795, an increase of \$668,877 compared to estimated FY 2015. Other fund appropriations total \$2,266,084. This other funds total is no change compared to estimated FY 2015.



### Quick Facts

**71**

Iowa's 2013 fatal occupational injuries.

**4.3%**

Iowa's November 2014 unemployment rate.

**69.8%**

Iowa's 2013 Labor Force Participation Rate.

## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Iowa Workforce Development</u></b>				
<b>Iowa Workforce Development</b>				
Labor Services Division	\$ 3,823,539	\$ 3,823,539	\$ 4,492,416	\$ 668,877
Workers' Compensation Division	3,259,044	3,259,044	3,259,044	0
Operations - Field Offices	9,179,413	9,179,413	9,179,413	0
Offender Reentry Program	358,464	358,464	358,464	0
Employee Misclassification Program	451,458	451,458	451,458	0
<b>Total Iowa Workforce Development</b>	<b>\$ 17,071,918</b>	<b>\$ 17,071,918</b>	<b>\$ 17,740,795</b>	<b>\$ 668,877</b>

## Governor's Recommendations: Significant General Fund Changes

<b>Labor Services Division:</b> An increase to support the federal Occupational Safety and Health Administration (OSHA) Consultation Program. The OSHA On-Site Consultation Program offers free and confidential safety and occupational health advice, with priority given to high-hazard worksites.	\$ 668,877
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## Other Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Iowa Workforce Development</u></b>				
<b>Iowa Workforce Development</b>				
Field Offices - Spec Cont Fund	\$ 1,766,084	\$ 1,766,084	\$ 1,766,084	\$ 0
Field Offices - UI Reserve Interest	400,000	400,000	400,000	0
AMOS Mid-Iowa Organizing Strategy - SWJCF	100,000	100,000	100,000	0
<b>Total Iowa Workforce Development</b>	<b>\$ 2,266,084</b>	<b>\$ 2,266,084</b>	<b>\$ 2,266,084</b>	<b>\$ 0</b>

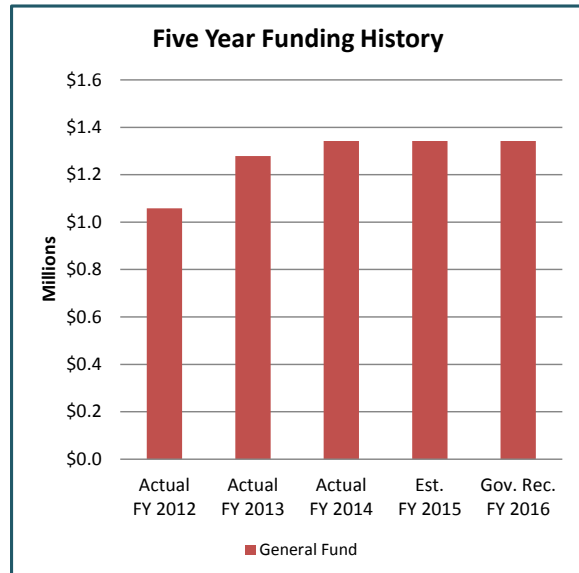
## PUBLIC EMPLOYMENT RELATIONS BOARD

### Overview and Funding History

**Agency Overview:** The Iowa [Public Employment Relations Board](#) (PERB) is responsible for implementing the provisions of the Public Employment Relations Act, and for adjudicating and conciliating labor/management disputes involving public employers and employee organizations throughout the State.

**Funding History:** The graph to the right shows the five-year funding history of the PERB. The FY 2013 appropriation was increased \$90,555 for the salary and benefits of the third board member and \$130,000 for PERB training related to interest-based bargaining, mediator training, and interest arbitration. The FY 2014 appropriation was increased \$63,500 to continue funding for an additional administrative law judge hired by the PERB.

**FY 2016:** The Governor is recommending an FY 2016 General Fund appropriation of \$1,342,452. This is no change compared to estimated FY 2015.



### Quick Facts

**21**

Total number of certified State of Iowa bargaining units.

**55**

Current number of arbitrators on PERB's list of neutrals.

### General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Public Employment Relations Board</b>				
<b>Public Employment Relations</b>				
General Office	\$ 1,342,452	\$ 1,342,452	\$ 1,342,452	\$ 0
<b>Total Public Employment Relations Board</b>	\$ 1,342,452	\$ 1,342,452	\$ 1,342,452	\$ 0

## **BOARD OF REGENTS**

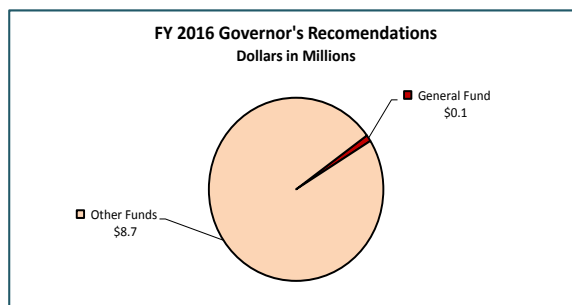
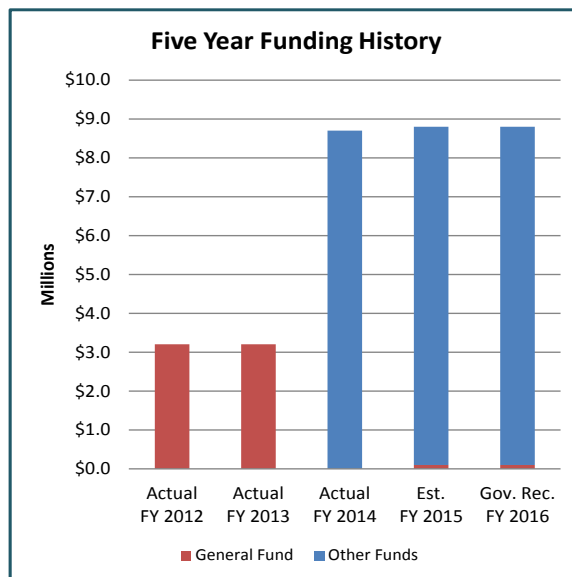
### **Overview and Funding History**

The Economic Development Appropriations Subcommittee appropriates funds to the [Board of Regents](#) universities for the following purposes:

- The University of Iowa (UI) Economic Development appropriation includes the University of Iowa Pharmaceuticals, Research Park, and Technology Innovation Center. Refer to the ***Fiscal Topic Budget Unit: University of Iowa Economic Development*** for more information.
- The Iowa State University (ISU) Economic Development appropriation includes the Institute for Physical Research and Technology, Small Business Development Centers, and Research Park. Refer to the ***Fiscal Topic Budget Unit: Iowa State University Economic Development*** for more information.
- The University of Northern Iowa (UNI) Economic Development appropriation includes the Institute for Decision Making, Metal Casting Center, and MyEntre.Net Program. Refer to the ***Fiscal Topic Budget Unit: University of Northern Iowa Economic Development*** for more information.

Prior to FY 2014, these appropriations were funded through the General Fund. Beginning in FY 2014, the appropriations were made from the Skilled Worker Job Creation Fund (SWJCF). The five-year funding history graph above does not reflect any funding the Board of Regents received through Economic Development Fund allocations or appropriations from the RIIF. Information on these appropriations can be found in the Education Appropriation Subcommittee section.

**FY 2016:** The Governor is recommending FY 2016 General Fund appropriations totaling \$101,000. This General Fund appropriation is no change compared to estimated FY 2015. Other fund appropriations total \$8,700,000. This other funds total is no change compared to estimated FY 2015.



## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Regents, Board of</u></b>				
<b>Regents, Board of</b>				
UNI - Entrepreneur Outreach Program	\$ 0	\$ 1,500,000	\$ 0	\$ 0
ISU - Small Business Development Centers	101,000	101,000	101,000	0
<b>Total Regents, Board of</b>	<b>\$ 101,000</b>	<b>\$ 1,601,000</b>	<b>\$ 101,000</b>	<b>\$ 0</b>

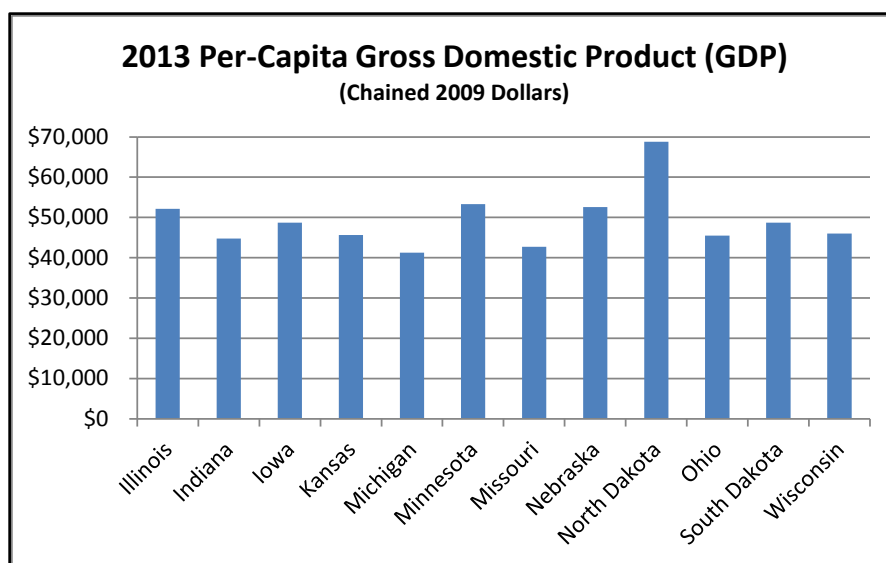
	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Regents, Board of</u></b>				
<b>Regents, Board of</b>				
Regents Innovation Fund - SWJCF	\$ 3,000,000	\$ 3,052,500	\$ 3,000,000	\$ 0
ISU - Economic Development - SWJCF	2,424,302	2,744,495	2,424,302	0
UI - Economic Development - SWJCF	209,279	212,942	209,279	0
UI - Entrepreneur and Econ Growth - SWJCF	2,000,000	2,035,000	2,000,000	0
UNI - Economic Development - SWJCF	1,066,419	1,085,081	1,066,419	0
<b>Total Regents, Board of</b>	<b>\$ 8,700,000</b>	<b>\$ 9,130,018</b>	<b>\$ 8,700,000</b>	<b>\$ 0</b>

### Comparisons to Other States — Gross Domestic Product

Data available from the [Council of State Governments \(CSG\) States Perform](#) website gathered by the [Bureau of Economic Analysis](#) (BEA) examines the Gross Domestic Product (GDP) by state. The GDP is the value added to goods and services by economic activity. It is equivalent to the gross output (sales or receipts and other operating income, commodity taxes, and inventory change) minus inputs (consumption of goods and services purchased from other U.S. industries or imported).

When evaluated on a per-capita basis, Iowa ranked 5th, with a per-capita GDP of \$48,703. The state with the highest per-capita GDP was North Dakota (\$68,804), followed by Minnesota (\$53,340), and Nebraska (\$52,582). The three lowest states were Michigan, Missouri, and Indiana.

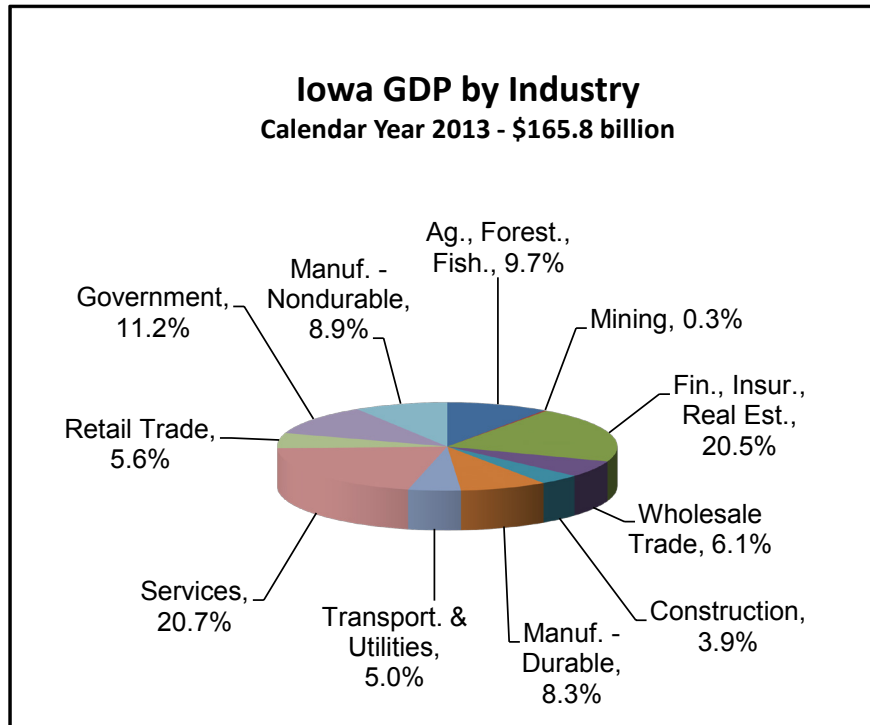
Since 2009, Iowa's GDP has grown by 8.2%, 7th among all states compared. The state with the largest increase was North Dakota with 42.4%, followed by Michigan (11.5%) and Indiana (10.2%). The states that had the slowest growth were Missouri (1.5%), Illinois (4.7%), and Wisconsin (6.0%).



The pie graph displays Iowa's GDP by North American Industry Classification System (NAICS) sector. The largest three sectors of Iowa's GDP are Services (20.7%), Finance, Insurance, and Real Estate (20.5%), and Government (11.2%).

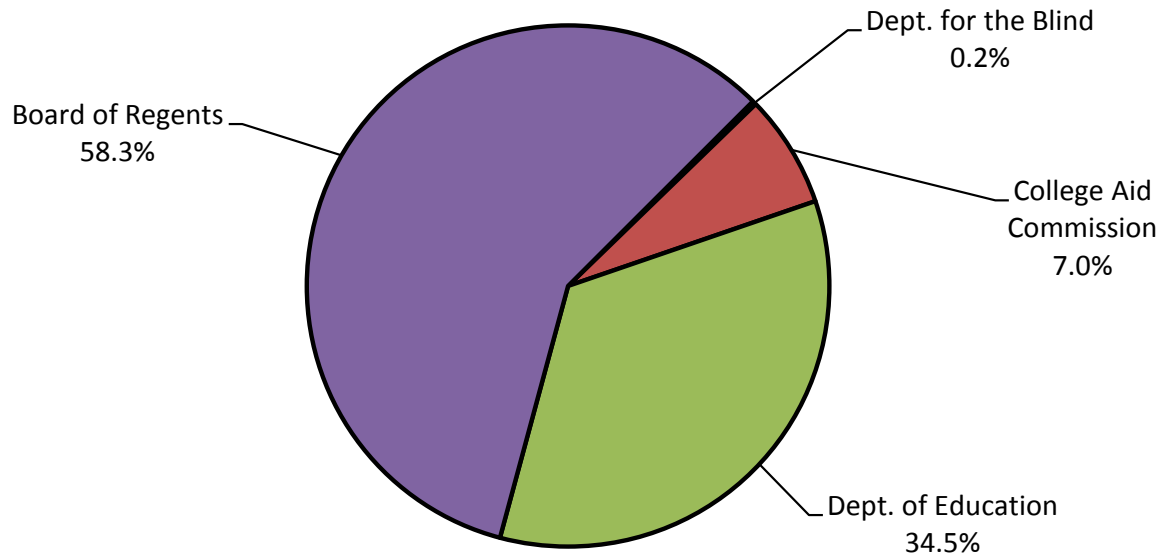
The fastest growing sectors since 2009 are Agriculture, Forestry, Fishing, and Hunting (122.0%), Mining (34.6%), and Finance, Insurance, and Real Estate (24.6%). The sectors with the slowest growth since 2009 are Nondurable Goods Manufacturing (6.3%), Government (8.2%), and Retail Trade (12.2%). No sector decreased from 2009 through 2013.

For additional comparisons, refer to [www.statesperform.org](http://www.statesperform.org) or <http://www.bea.gov/regional/>.



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### FY 2016 General Fund Governor's Recommendations



### FY 2016 General Fund Governor's Recommendations

Dept. for the Blind	\$	2,350,358
College Aid Commission		71,468,065
Dept. of Education		352,385,949
Board of Regents		596,239,492
<b>Total</b>	<b>\$</b>	<b>1,022,443,864</b>

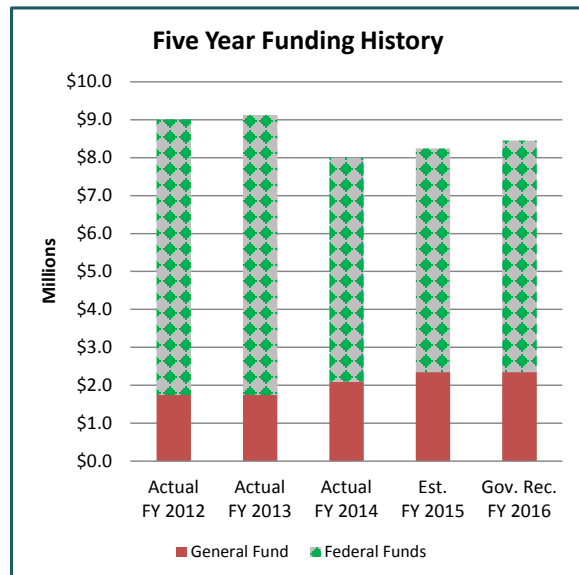


## **DEPARTMENT FOR THE BLIND**

### **Overview and Funding History**

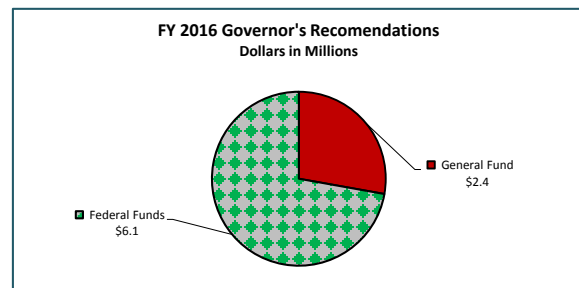
**Agency Overview:** The Department for the Blind provides vocational rehabilitation, independent living skills, library services, and other essential services to blind lowans. The Department's three major service areas are Vocational Rehabilitation (VR), Independent Living (IL), and the Library for the Blind and Physically Handicapped.

**Funding History:** The budget funding history for the Department for the Blind has remained relatively stable for the last five years for the General Fund and federal funds. The bar chart on the right shows the funding history for the Department for the Blind from FY 2012 through the Governor's recommendations for FY 2016. The Department has not had any other fund appropriations for the last five years.



### **Governor's Recommendations**

**FY 2016:** The Governor is recommending an FY 2016 General Fund status quo appropriation compared to estimated FY 2015. The pie chart on the right shows the FY 2016 Department for the Blind budget as recommended by the Governor.



### **Quick Facts - Blind**

**69,000**

Estimated lowans that are blind or visually impaired.

**6,430**

Individuals served by library services in CY 2013.

**60**

Business enterprises owned by legally blind clients and their employees in CY 2013.

## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Blind, Dept. for the</b>				
<b>Department for the Blind</b>				
Department for the Blind	\$ 2,298,358	\$ 2,298,358	\$ 2,298,358	\$ 0
Newsline for the Blind	52,000	52,000	52,000	0
<b>Total Blind, Dept. for the</b>	<b>\$ 2,350,358</b>	<b>\$ 2,350,358</b>	<b>\$ 2,350,358</b>	<b>\$ 0</b>

## Discussion Items

**State Match Requirements for Federal Funds.** The majority of the General Fund appropriation to the Department for the Blind serves as nonfederal match to draw down federal funds at a ratio of 21.3%/78.7%. This funding is also subject to a maintenance of effort (MOE) requirement. A reduction in this state funding for this Department can lead to a loss of federal funding.

Due to federal legislation enacted on July 22, 2014, the Department's ability to match all available formula grants for the year ending September 30, 2015, is doubtful. New requirements related to transition-age clients will be difficult to meet in ways that effectively justify the use of federal funds.

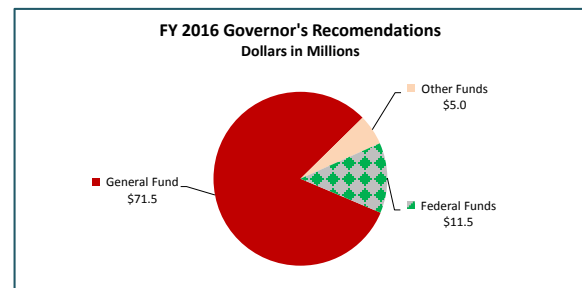
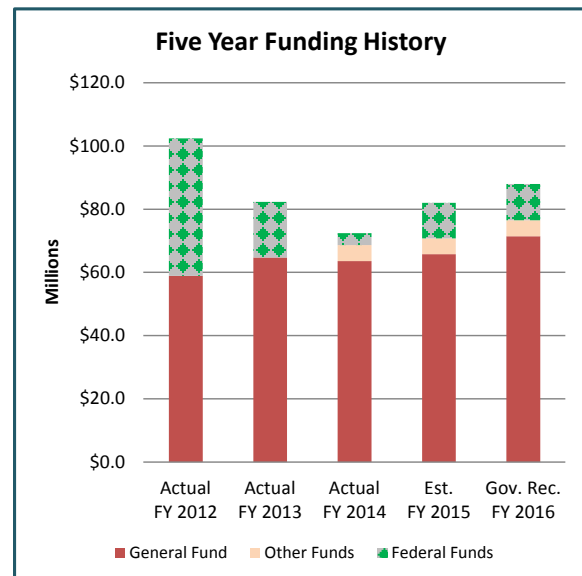
**Reserve Funds.** As of December 15, 2014, the Department carried over approximately \$925,000 in federal grant formula funds. These funds accumulated from federal formula grants where the matching requirements have already been met or grants that required no matching funds.

## **COLLEGE STUDENT AID COMMISSION**

### **Overview and Funding History**

**Agency Overview:** The College Student Aid Commission, under the direction of a 12-member commission, administers a variety of State and federal programs to connect students with resources and services to finance a college education. The Commission offers need-based scholarships, grants, work study, and loans. The Commission provides school and lender services, borrower and collections services, communications services to assist students and families in planning and paying for college, and data collection and management.

**Funding History:** State funding for the College Student Aid Commission has gradually increased over the past few years. Beginning in FY 2014, the Skilled Workforce Shortage Grant is funded from the Skilled Worker and Job Creation Fund, rather than the General Fund. Combined General Fund and other fund support in FY 2015 reached \$70,786,278. The bar graph on the right shows a significant decrease in federal funding. This is a result of the discontinuation of the Federal Family Education Loan Program (FFELP). The Commission was the State guaranty agency for FFELP and received a variety of federal revenue as a result.



### **Governor's Recommendations**

**FY 2016:** The Governor is recommending FY 2016 General Fund appropriations totaling \$71,468,065, an increase of \$5,681,787 compared to estimated FY 2015. The Governor is recommending an FY 2016 other fund appropriation of \$5,000,000. This is no change compared to estimated FY 2015. The pie chart on the right shows the FY 2016 College Student Aid Commission budget as recommended by the Governor.

### **Quick Facts - CSAC**

**139.30%**

Growth in the average undergraduate tuition, fees, and room and board at a Regent university between FY 1990 and FY 2013 (in constant dollars).

**16.35%**

Growth in Iowa's median household income between 1990 and 2013 (in constant dollars).

**\$28,293**

Average debt upon graduation from a Regent university for the Class of 2013.

## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>College Aid Commission</b>				
<b>College Student Aid Comm.</b>				
College Aid Commission	\$ 250,109	\$ 705,362	\$ 431,896	\$ 181,787
Iowa Grants	791,177	791,177	791,177	0
DMU Health Care Prof Recruitment	400,973	400,973	400,973	0
National Guard Benefits Program	5,100,233	5,100,233	5,100,233	0
Teacher Shortage Loan Forgiveness	392,452	392,452	392,452	0
All Iowa Opportunity Foster Care Grant	554,057	554,057	554,057	0
All Iowa Opportunity Scholarships	2,240,854	2,240,854	2,240,854	0
Nurse & Nurse Educator Loan	80,852	80,852	80,852	0
Barber & Cosmetology Tuition Grant Program	36,938	36,938	36,938	0
Tuition Grant Program - Standing	48,413,448	48,413,448	52,413,448	4,000,000
Tuition Grant - For-Profit	1,975,000	1,975,000	2,175,000	200,000
Vocational Technical Tuition Grant	2,250,185	2,250,185	2,250,185	0
Rural IA Primary Care Loan Repayment Prog.	1,600,000	1,600,000	1,600,000	0
Rural Nurse/PA Loan Repayment	400,000	400,000	400,000	0
Teach Iowa Scholars	1,300,000	1,300,000	2,600,000	1,300,000
<b>Total College Aid Commission</b>	<b>\$ 65,786,278</b>	<b>\$ 66,241,531</b>	<b>\$ 71,468,065</b>	<b>\$ 5,681,787</b>

## Other Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>College Aid Commission</b>				
<b>College Student Aid Comm.</b>				
Skilled Workforce Shortage Grant - SWJCF	\$ 5,000,000	\$ 5,000,000	\$ 5,000,000	\$ 0
<b>Total College Aid Commission</b>	<b>\$ 5,000,000</b>	<b>\$ 5,000,000</b>	<b>\$ 5,000,000</b>	<b>\$ 0</b>

## Governor's Recommendations: Significant Increases/Decreases – College Student Aid Commission

General Fund	
An increase for Administration to accommodate increased office rental costs	\$181,787
An increase for the Iowa Tuition Grant – Nonprofit to fund additional awards	\$4,000,000
An increase for the Iowa Tuition Grant – For-Profit to fund additional awards.	\$200,000
An increase for the Teach Iowa Scholars Program to double the potential number of maximum awards to 650.	\$1,300,000

## Discussion Items

**Commissioners' Requested Funding Changes for FY 2016.** As in past years, the members of the Commission submitted their own budget request to the Governor, separate from the official request submitted by Commission staff in October. The LSA appropriations tracking reflects the October staff budget.

The Commission members are seeking a 5.0% increase for the State-funded aid programs, as well as an increase in the appropriation for Commission administration. Commissioners are requesting an increase for administration of \$503,021 (201.1%) compared to estimated FY 2015. The increase is intended to cover an increase in office rental fees (see below) and the cost of administering State-funded student aid programs. The requested administrative funding level represents 1.0% of the FY 2016 funding requested for those programs. Copies of the Commissioners' budget request are available upon request.

**Commission Administrative Costs.** In the report to the Education Appropriations Subcommittee in February 2013, the Commission provided data on estimated FY 2014 administrative costs by Program. Net administrative costs for State-funded financial aid programs totaled \$964,000 or 1.4% of State appropriations for the programs. Net administrative costs are estimated expenditures minus any estimated revenue generated by the Program. The expenditures include shared and indirect costs that are spread over all programs, regardless of funding source. Net direct administrative costs, excluding shared or indirect expenses, totaled \$90,000 or 0.1% of State appropriations for the programs. The report did not include the Rural Nurse Practitioner and Physician Assistant Loan Repayment Program that was enacted later in the 2013 Legislative Session.

**Commission Office Rent.** In September 2015, the Commission authorized an increase of \$134,683 in the FY 2015 budget to cover the increase in rent experienced as a result of moving off the Capitol complex when the Iowa Building was demolished. The Department of Administrative Services (DAS) had agreed to cover the additional cost for two years, beginning in FY 2014; however, due to loss of anticipated carryforward funding for DAS, the Commission was required to assume the increase a year earlier than planned. The Commission is using revenue from the Federal Family Educational Loan Program (FFELP) portfolio to fund the increase. *The Governor is recommending an increase in the Commission's appropriation for administration of \$181,787 to accommodate the increased costs associated with office rental.*

**FFELP Portfolio Projections.** In September 2014, the Commission received updated projections for revenue from the FFELP portfolio that was transferred to Great Lakes Higher Education Corporation in 2012. Because of a change in federal regulations for rehabilitation of outstanding FFELP loans effective in July 1, 2014, Great Lakes projects that operating costs will exceed revenues beginning in FY 2015 and the fund will be depleted in FY 2020. The Commission received revenues from Great Lakes of \$3.8 million in FY 2013 and \$7.0 million in FY 2014. Great Lakes is projecting Commission revenues of \$2.0 million in FY 2015 and FY 2016, with revenue steadily declining in subsequent years. At the beginning of FY 2015, the balance in the Commission's operating fund (revenue from the FFELP portfolio) was \$23,213,247.

**Nonprofit Iowa Tuition Grant.** The Commission estimates that an appropriation of \$50,834,120 is needed to fully fund the statutory maximum award of \$5,000 per recipient for FY 2016. This is the funding level requested by the Commissioners and represents a 5.0% increase compared to FY 2015. *The Governor is recommending an increase of \$4,000,000 for this appropriation, bringing the total appropriation to \$52,413,448.*

**For-Profit Iowa Tuition Grant.** The Commission estimates that an appropriation of \$5,500,000 would be needed to fully fund the statutory maximum award of \$5,000 per recipient for FY 2016. *The Governor is recommending an increase of \$200,000 for this appropriation, bringing the total appropriation to \$2,175,000.*

**Interstate Reciprocity for Postsecondary Registration.** The Commission's request for a waiver from the Midwest Higher Education Compact (MHEC) to allow Iowa to participate in the State Authorization

Reciprocity Agreement (SARA) for purposes of postsecondary registration, despite language differences in Iowa's statute, has been denied. In the 2014 Legislative Session, 2014 Iowa Acts, [Chapter 1063](#) (Postsecondary Education Reciprocity Agreement Act) was enacted to permit Iowa to participate in SARA. The language in SF 2271 differs somewhat from the language recommended by the National Council for State Authorization Reciprocity Agreements and was designed to accommodate the concerns of the Iowa Attorney General's Office regarding the impact on Iowa's strong consumer protection laws.

An update on the status of SARA nationally is available online at:

<https://www.insidehighered.com/news/2014/12/18/state-authorization-reciprocity-effort-passes-tipping-point-supporters-say>.

## DEPARTMENT OF EDUCATION

### Overview and Funding History

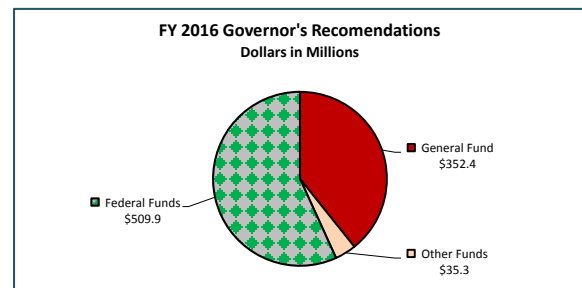
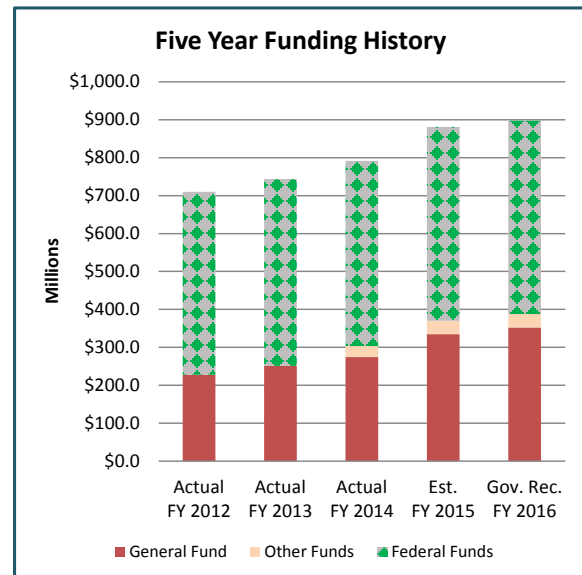
**Agency Overview:** The Department of Education oversees K-12 education in Iowa, as well as the community college system. In addition, the Department's budget includes early childhood programming, the State Library and local library support, Iowa Public Television (IPTV), and Iowa Vocational Rehabilitation Services (IVRS). Direct aid to local schools is not part of the Subcommittee's budget. For more information on school aid, see the State School Aid and the Unassigned Standing Appropriations section of this document.

**Funding History:** The budget funding history for the Department of Education has remained relatively stable for the last five years for General Fund and federal funds. The bar chart on the right shows the funding history for the Department of Education from FY 2012 through the Governor's recommendations for FY 2016. Other fund appropriations from the Skilled Worker and Job Creation Fund for FY 2015 totaled \$35,300,000 for workforce training programs at the community colleges.

### Governor's Recommendations

**FY 2016:** The Governor is recommending FY 2016 General Fund appropriations totaling \$338,075,946. This is an increase of \$17,342,531 compared to estimated FY 2015. The appropriation increase includes \$13,469,000 for six new programs. The pie chart on the right shows the FY 2016 Department of Education budget as recommended by the Governor.

The Governor is recommending other fund appropriations totaling \$35,300,000 for FY 2016. This is no change compared to estimated FY 2015.



### Quick Facts - DE

**26**

Iowa's Average Public School Teacher Salary Rank for 2013-2014 when compared to the nation.

**2,205**

Total IVRS Successful Rehabilitation Closures in FFY 2014.

**26**

Number of communities in Iowa participating in IPTV's Ready for School Initiative.

## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Education, Dept. of</b>				
<b>Education, Dept. of</b>				
Administration	\$ 8,304,047	\$ 10,931,197	\$ 9,504,047	\$ 1,200,000
Vocational Education Administration	598,197	598,197	598,197	0
State Library	2,715,063	2,715,063	2,715,063	0
State Library - Enrich Iowa	2,574,228	2,574,228	2,574,228	0
Vocational Education Secondary	2,630,134	2,630,134	2,630,134	0
Food Service	2,176,797	2,176,797	2,176,797	0
ECI General Aid (SRG)	5,386,113	5,386,113	5,386,113	0
ECI Preschool Tuition Assistance (SRG)	5,428,877	5,428,877	5,428,877	0
ECI Family Support and Parent Ed (SRG)	12,364,434	12,364,434	12,364,434	0
Special Ed. Services Birth to 3	1,721,400	1,721,400	1,721,400	0
Nonpublic Textbook Services	650,214	650,214	650,214	0
Student Achievement/Teacher Quality	56,791,351	55,989,476	54,442,576	-2,348,775
Jobs For America's Grads	700,000	700,000	700,000	0
Iowa Reading Research Center	1,000,000	2,500,000	2,500,000	1,500,000
Midwestern Higher Education Compact	100,000	100,000	100,000	0
Community Colleges General Aid	201,274,647	201,274,647	204,796,953	3,522,306
Community College Salary Increase	500,000	500,000	500,000	0
Early Head Start Projects	600,000	600,000	600,000	0
Successful Progression for Early Readers	8,000,000	23,000,000	8,000,000	0
Competency-Based Education	425,000	425,000	425,000	0
Iowa Learning Online Initiative	1,500,000	1,500,000	1,500,000	0
Regional Telecommunications Councils	992,913	992,913	992,913	0
Bullying Prevention	0	0	200,000	200,000
Attendance Center/Website & Data System	500,000	500,000	500,000	0
Administrator Mentoring/Coaching Support	1,000,000	1,000,000	1,000,000	0
English Language Literacy Grant Program	500,000	500,000	500,000	0
Online State Job Posting System	250,000	250,000	250,000	0
Task Force, Commission, and Council Suppo	50,000	50,000	50,000	0
Area Education Agency Support System	1,000,000	1,000,000	1,000,000	0
Area Education Agency Distribution	1,000,000	1,000,000	1,000,000	0
High Need Schools	0	10,000,000	10,000,000	10,000,000
Program & Common Course Mgmt System	0	150,000	0	0
Iowa Reading Corps	0	1,000,000	1,000,000	1,000,000
State 4-Year K-12 Career Planning System	0	600,000	600,000	600,000
Iowa Academic Standards	0	0	1,500,000	1,500,000
Principal Leadership Institute	0	0	100,000	100,000
OECD Test for Schools	0	0	69,000	69,000
<b>Total Education, Dept. of</b>	<b>\$ 320,733,415</b>	<b>\$ 350,808,690</b>	<b>\$ 338,075,946</b>	<b>\$ 17,342,531</b>
<b>Vocational Rehabilitation</b>				
Vocational Rehabilitation	\$ 5,911,200	\$ 5,911,200	\$ 5,911,200	\$ 0
Independent Living	89,128	89,128	89,128	0
Entrepreneurs with Disabilities Program	145,535	145,535	145,535	0
Independent Living Center Grant	90,294	90,294	90,294	0
<b>Total Vocational Rehabilitation</b>	<b>\$ 6,236,157</b>	<b>\$ 6,236,157</b>	<b>\$ 6,236,157</b>	<b>\$ 0</b>
<b>Iowa Public Television</b>				
Iowa Public Television	\$ 7,791,846	\$ 8,444,276	\$ 8,073,846	\$ 282,000
<b>Total Education, Dept. of</b>	<b>\$ 334,761,418</b>	<b>\$ 365,489,123</b>	<b>\$ 352,385,949</b>	<b>\$ 17,624,531</b>



## Other Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Education, Dept. of</b>				
<b>Education, Dept. of</b>				
Workforce Training & Econ Dev Funds - SWJC	\$ 15,100,000	\$ 15,100,000	\$ 15,100,000	\$ 0
Adult Literacy for the Workforce - SWJCF	5,500,000	5,500,000	5,500,000	0
PACE and Regional Sectors - SWJCF	5,000,000	5,000,000	5,000,000	0
Gap Tuition Assistance Fund - SWJCF	2,000,000	2,000,000	2,000,000	0
Workbased Lng Intermed Network - SWJCF	1,500,000	1,500,000	1,500,000	0
Workforce Prep. Outcome Reporting - SWJCF	200,000	200,000	200,000	0
ACE Infrastructure - SWJCF	6,000,000	6,000,000	6,000,000	0
<b>Total Education, Dept. of</b>	<b>\$ 35,300,000</b>	<b>\$ 35,300,000</b>	<b>\$ 35,300,000</b>	<b>\$ 0</b>

## Governor's Recommendations: Significant Increases/Decreases – Department of Education

<b>General Fund</b>	
An increase for the Department of Education Administration for the Early Warning System to support early literacy efforts.	\$1,200,00
A decrease for the Student Achievement and Teacher Quality Program for the Beginning Teacher Mentoring and Induction and the Teacher Leadership and Compensation System.	\$-2,348,775
An increase for the Iowa Reading Research Center for continued implementation and to create a system for summer interventions for students with significant reading deficiencies.	\$1,500,000
An increase of 1.7% for Community Colleges General Aid.	\$3,522,306
A new appropriation for a Bullying Prevention Program.	\$200,000
A new appropriation of \$10.0 million for the High Need Schools program to provide supplemental assistance for identified schools with students whose first language is not English, who have special needs, and are of low-income backgrounds.	\$10,000,000
A new appropriation for the Iowa Reading Corps to support additional interventions and tutoring.	\$1,000,000
A new appropriation for the development of a K-12 Career Planning System to replace the I Have a Plan Iowa (IHAPI) career information and decision making system that has been provided by the College Student Aid Commission (CSAC) in previous years.	\$600,000
A new appropriation for the Iowa Academic Standards Program.	\$1,500,000
A new appropriation for the Principal Leadership Institute to recruit and retain highly effective school principals.	\$100,000
A new appropriation for the Department to purchase tests developed by the Organization for Economic Cooperation and Development (OECD) to conduct an international benchmarking pilot program.	\$69,000
An increase of 3.6% for Iowa Public Television to fund an increase in dues to the Public Broadcasting Service (PBS).	\$282,000

## Discussion Items

**Federal Funds in the Department of Education.** There are four appropriations under the Department of Education that fulfill Maintenance of Effort (MOE) requirements for federal funds.

- **Vocational Education Administration and Vocational Education Secondary.** These funds are part of the State's receipt of federal Perkins funding. To fulfill MOE requirements, the State must spend an amount equal to or greater than the amount spent the previous year, unless the federal award is decreased. Failure to meet MOE requirements in either of these appropriations may jeopardize the entire Perkins funding of \$11,963,945. For FY 2012, the State appropriation for Vocational Education Administration failed to meet the MOE requirement. The Department was cited and the FY 2013 appropriation was increased to meet the MOE requirement.
- **School Food Service.** Based on past usage, the federal government determines how much funding the State is eligible for in the coming year and then determines the amount of State match required. The current match rate is 1 state dollar for every 71 federal dollars (\$2,176,797 of state match generates \$154,552,587 in federal funding). Reductions in State funding for this appropriation may result in the need to lower meal reimbursement rates to schools.
- **Special Education Services Birth to Three.** This appropriation funds the State's early childhood special education services under the federal Individuals with Disabilities Education Act (IDEA). Any reduction in State funding for this Program results in the loss of all federal funds for this Program that currently total \$3,880,191.

**Early Warning System.** The Early Warning System is a State system used to address requirements in Iowa Code section [279.68](#). The System addresses the mandate that school districts "assess all students enrolled in kindergarten through grade three at the beginning of each school year for their level of reading or reading readiness" and "provide intensive reading instruction to any student who exhibits a substantial deficiency in reading, based upon the assessment or through teacher observations." *The Governor is recommending an increase in funding from the current \$2,000,000 to \$3,200,000 to further support efforts to detect students with deficient reading skills. The increase will pay for licensing, implementation, and development fees. No new FTE positions are anticipated for this increase.*

**High Need Schools.** The High Need Schools Program provides supplemental assistance for identified schools with students whose first language is not English, who have special needs, and are of low-income backgrounds. Per [HF 215](#), the Program was to begin in FY 2015, but the Department is currently in the process of establishing a list of high-need schools eligible for supplemental assistance. The Department seeks further input from the Governor and legislators during the 2015 Legislative Session to complete the list. *The Governor is recommending a \$10 million General Fund appropriation to the High Need Schools for FY 2016, dependent upon the completion of a list of high-need schools for supplemental assistance during this legislative session.*

**Iowa Public Television (IPTV).** Funding is received from the Corporation for Public Broadcasting in the form of grants. Funding for the Community Service Grant is comprised of a base grant and then a calculation based on Non-Federal Financial Support (NFFS). The base grant is 20.0% of the Community Service Grant. The remaining 80.0% of the grant is calculated by multiplying NFFS by the Incentive Rate of Return (IRR). The NFFS includes state appropriations, membership contributions, nonfederal grants, underwriting and miscellaneous revenue. The IRR varies from year to year, but is

currently 11.5097%. A reduction in NFFS does not impact the base grant, but does directly reduce the size of the overall grant.

**Federal Funds Iowa Vocational Rehabilitation Services (IVRS).** For FFY 2014, the IVRS had a federal funds match shortage of \$545,958, and this resulted in the loss of \$2,017,227 in federal funds not earned. There was no MOE deficit in FFY 2014.

For FFY 2015, the IVRS estimates no match shortage and no MOE deficit. This is due in large part to the additional \$765,000 of State appropriated funds received for the vocational rehabilitation program from the 2014 Legislative Session. IVRS has also increased the number of third-party cooperative agreements that generate non-federal matching funds.

For FFY 2016, the IVRS estimates no match shortage and no MOE deficit.

*The Governor is recommending a \$5,911,200 General Fund appropriation for FY 2016. This is no change in State funding for the Department for FY 2016 compared to estimated FY 2015.*

**IVRS Waiting List.** Individuals not served by the Division are added to a waiting list. The waiting list averaged 3,813 people in 2011, 3,258 people in 2012, and 1,803 people in 2013, and 1,657 in 2014. Currently the waiting list has 1,600 people.

**Community Colleges — Voluntary Framework of Accountability.** The Department of Education is working with the Iowa Association of Community College Presidents to implement the Voluntary Framework of Accountability (VFA) for Iowa's community colleges. The VFA, designed by the American Association of Community Colleges, is a national effort to collect data and report results on success measures tailored to the public two-year college sector, including:

- Percent of students who progress through developmental education and into college-level work.
- Percent of students who reach two-year progress points and outcomes, such as retention, credit thresholds, earning a credential, and transferring.
- Percent of students achieving six-year outcome measures, such as earning a certificate or degree.
- Percent of career and technical students that achieve outcomes such as earning a certificate or credential, passing a licensure exam, gaining employment, and realizing a wage gain.
- Percent of Adult Basic Education students that obtain the General Education Development (GED) certification and progress to employment or college education.

In Iowa, 13 of the 15 colleges are currently piloting the submission of credit data for the VFA through the Department. The Department has obtained membership in the VFA project for the schools and has signed a memorandum of agreement with each school to define the roles of the college and the Department. The process is underway and the Department will upload the collected data to the VFA website by March 1, 2015. Colleges will have until June 1 to confirm and approve the information prior to the public debut in June 2015. After that, the Department will work with the colleges and subcommittees to achieve full implementation with all 15 colleges in the fall of 2015.

The VFA also includes voluntary noncredit and adult literacy data components. Subcommittees are working to develop a process for incorporating that data into future VFA data submissions from the Iowa community colleges.

## **BOARD OF REGENTS**

### **Overview and Funding History**

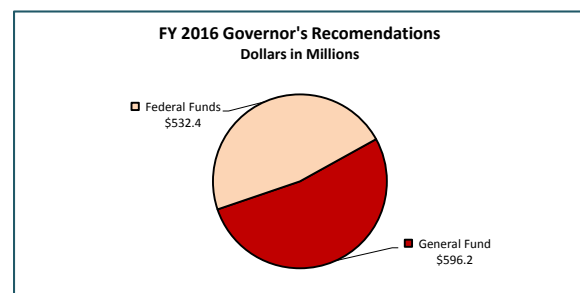
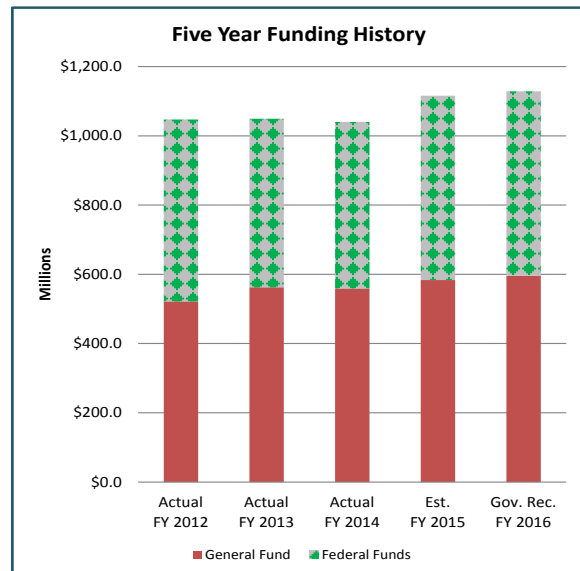
**Agency Overview:** The Board of Regents (BOR) is a nine-member board that oversees the University of Iowa, Iowa State University, the University of Northern Iowa, the Iowa School for the Deaf, and the Iowa Braille and Sight Saving School. The Board establishes policy for the institutions; hires the university presidents and special school superintendents; approves budgets, tuition and fees, bonding, investment policies, and other business and finance matters; reviews and approves academic programs; and serves as the trustees for the University of Iowa Hospitals and Clinics (UIHC).

**Funding History:** The FY 2015 level of General Fund support for the Board of Regents from the Education Appropriations Act was \$583,238,311. In the chart on the right, federal funding has remained relatively stable as State General Fund support has increased slightly.

### **Governor's Recommendations**

**FY 2016:** The Governor is recommending FY 2016 General Fund appropriations totaling \$596,239,492. This is an increase of \$13,001,181 compared to estimated FY 2015. The Governor is recommending FY 2016 other fund appropriations totaling \$8,700,000. This is no change compared to estimated FY 2015. The pie chart on the right shows the FY 2016 Board of Regents budget as recommended by the Governor.

The Governor is recommending funding of \$30,237,549 for tuition replacement from the Rebuild Iowa Infrastructure Fund (RIIF), an increase of \$502,126 compared to estimated FY 2015. This appropriation is under the purview of the Transportation, Infrastructure, and Capitals Appropriations Subcommittee.



### **Quick Facts - Regents**

#### **56.3% and 7.9%**

Percentage of FY 2014 university operating revenues from tuition and fees and from State appropriations, respectively.

#### **\$4.96 billion**

Total FY 2014 revenue for the Board of Regents enterprise, including \$1.52 billion in general operating revenue, \$1.14 billion in UIHC operating revenue, and \$2.30 billion in restricted revenue.

#### **67.6%**

Percentage of FY 2014 General Operating Fund expenditures for salaries at all the Regents institutions, excluding the UIHC.

## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Regents, Board of</u></b>				
<b>Regents, Board of</b>				
Regent Board Office	\$ 1,094,714	\$ 1,113,871	\$ 1,094,714	\$ 0
GRA - SW Iowa Regents Resource Ctr	182,734	186,020	182,734	0
GRA - Tri State Graduate Center	96,114	297,795	96,114	0
GRA - Quad Cities Graduate Center	5,000	5,000	5,000	0
IPR - Iowa Public Radio	391,568	451,465	391,568	0
University of Iowa - General	230,923,005	234,964,158	234,964,158	4,041,153
UI - Oakdale Campus	2,186,558	2,224,823	2,186,558	0
UI - Hygienic Laboratory	4,402,615	4,479,661	4,402,615	0
UI - Family Practice Program	1,788,265	1,819,560	1,788,265	0
UI - Specialized Children Health Services	659,456	670,996	659,456	0
UI - Iowa Cancer Registry	149,051	151,659	149,051	0
UI - Substance Abuse Consortium	55,529	56,501	55,529	0
UI - Biocatalysis	723,727	736,392	723,727	0
UI - Primary Health Care	648,930	660,286	648,930	0
UI - Iowa Birth Defects Registry	38,288	38,958	38,288	0
UI - Iowa Nonprofit Resource Center	162,539	165,383	162,539	0
UI - IA Online Advanced Placement Acad.	481,849	490,281	481,849	0
UI - Iowa Flood Center	1,500,000	1,526,250	1,500,000	0
Iowa State University - General	180,945,807	190,478,657	184,112,359	3,166,552
ISU - Agricultural Experiment Station	29,886,877	30,924,897	29,886,877	0
ISU - Cooperative Extension	18,266,722	18,586,390	18,266,722	0
ISU - Leopold Center	397,417	404,372	397,417	0
ISU - Livestock Disease Research	172,844	175,869	172,844	0
University of Northern Iowa - General	89,176,732	97,342,925	90,737,325	1,560,593
UNI - Recycling and Reuse Center	175,256	178,323	175,256	0
UNI - Math and Science Collaborative	5,200,000	5,200,000	5,200,000	0
UNI - Real Estate Education Program	125,302	127,495	125,302	0
Iowa School for the Deaf	9,391,859	9,767,533	9,556,217	164,358
Iowa Braille and Sight Saving School	3,915,741	4,072,371	3,984,266	68,525
ISD/IBSSS - Tuition and Transportation	11,763	11,763	11,763	0
ISD/IBSSS - Licensed Classroom Teachers	82,049	82,049	82,049	0
UI - Autonomous Intel Machines & Systems	0	1,000,000	0	0
ISD - Special School Regional Academy	0	232,500	0	0
UNI - Applied Sciences Program	0	1,500,000	0	0
UI - Belin-Blank Academy	0	500,000	0	0
UI - UIHC Psychiatry & Primary Care	0	250,000	0	0
ISU - Leading the BioEconomy	0	5,000,000	0	0
Performance-Based Funding	0	0	4,000,000	4,000,000
<b>Total Regents, Board of</b>	<b>\$ 583,238,311</b>	<b>\$ 615,874,203</b>	<b>\$ 596,239,492</b>	<b>\$ 13,001,181</b>

## Other Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Regents, Board of</b>				
<b>Regents, Board of</b>				
Regents Innovation Fund - SWJCF	\$ 3,000,000	\$ 3,052,500	\$ 3,000,000	\$ 0
ISU - Economic Development - SWJCF	2,424,302	2,744,495	2,424,302	0
UI - Economic Development - SWJCF	209,279	212,942	209,279	0
UI - Entrepreneur and Econ Growth - SWJCF	2,000,000	2,035,000	2,000,000	0
UNI - Economic Development - SWJCF	1,066,419	1,085,081	1,066,419	0
<b>Total Regents, Board of</b>	<b>\$ 8,700,000</b>	<b>\$ 9,130,018</b>	<b>\$ 8,700,000</b>	<b>\$ 0</b>

## Governor's Recommendations: Significant Increases/Decreases – Board of Regents

General Fund	
A 1.75% increase to each of the State universities for general operational support.	\$8,768,298
A 1.75% increase to each of the Special Schools for general operational support.	\$232,883
A new appropriation for Performance-Based Funding, to be divided approximately equally between Iowa State University and University of Northern Iowa.	\$4,000,000

## Discussion Items

**Tuition Freeze.** For the third year in a row, the Board of Regents voted to keep undergraduate tuitions frozen at the FY 2013 level in FY 2016, contingent upon receiving a 1.75% increase in general university appropriations to the three universities.

**Performance-Based Funding Proposal.** The Board of Regents has adopted a Performance-Based Funding (PBF) formula for allocating State general education funding between the three universities. The formula uses the metrics in the table below. The percentage of funding to be based on each metric is indicated.

If allocated using these metrics, the Board's requested FY 2016 general education funding (a 1.75% increase or a total of \$509,813,842) would result in a reduction of funding to the University of Iowa (UI) of \$46,462,625 compared to FY 2015, with a commensurate increase in funding for both Iowa State University (ISU) and University of Northern Iowa (UNI). To reduce the annual impact to the UI, the Board limited the amount of funding to be redistributed in a single year to 2.0% of UI's general education revenues in the most recently completed fiscal year. For FY 2016, that limits the redistribution to \$12,971,898, with ISU receiving \$6,366,297 and UNI receiving \$6,605,601.

To avoid a reduction in the UI's FY 2016 State appropriation, the BOR is asking that each university receive a 1.75% increase on the FY 2015 appropriation (a total of \$8,768,298) and that the General Assembly provide an additional \$12,971,898 in new funding to ISU and UNI to begin to implement the PBF formula. Assuming all the metrics remain unchanged in future years, it will take annual appropriations of similar size in FY 2017 and FY 2018 to fully implement the formula.

*The Governor is recommending a 1.75% general increase for each of the universities and a new appropriation of \$4.0 million to begin implementation of the performance-based funding formula. The formula would divide the \$4.0 million approximately equally between ISU and UNI for FY 2016.*

**FY 2016 Performance-Based Funding Metrics**

60% Resident Enrollment	Three-year rolling average headcount of full-time resident undergraduates and full-time equivalent enrollment of resident graduate and professional students.
5% Graduate/Professional Students	Three-year rolling average full-time equivalent enrollment of all graduate and professional students.
5% Student Progress	Number of resident undergraduates achieving credit hour thresholds of 24, 48, and 72.
10% Number of Graduates	Number of graduates in the most recently completed academic year, including Bachelor's, Master's, and Doctoral/Professional.
10% Access	Three-year rolling average enrollment of low-income students (part-time Pell Grant recipients and full-time students with need based on Expected Family Contribution), minority students, Iowa community college transfers, and veterans.
5% Sponsored Research	Sponsored research dollars for the most current year.
5% Customized Metrics	Determined by the Board of Regents. For FY 2016, this portion of funding will be distributed in the same proportion as the other metrics combined. The BOR will customize metrics in FY 2017.

**Status of Regents Efficiency Study.** Under a contract with the Board of Regents, Deloitte Consulting developed 17 case studies to look for possible efficiencies and has conducted and made recommendations regarding 12 administrative cases. The remaining five academic cases are still in process. Two of those will be conducted by subcontractor Ad Astra and will involve the use of classroom space and course scheduling. The BOR is reviewing proposals submitted for the other three academic case studies involving faculty staffing, class size, and the use of distance education.

The Board has adopted Deloitte's recommendations for the 12 administrative cases and is in the process of evaluating proposals from contractors for implementation of those. The universities have also been invited to submit their own proposals for implementation of any of the cases. Deloitte estimated cost savings from the administrative cases of approximately \$84,000,000, noting that the estimate is based on variables that may change as a result of implementation plans.

Board of Regents staff has indicated that additional information will be available in March 2015.

**Transfer of Funds between Regional Study Centers.** Enacted in 2014, [SF 2347](#) (FY 2015 Education Appropriations Act) codified language authorizing the Board of Regents to transfer funds between the three regional study centers. While the LSA tracking documents show the original appropriations to the three centers, the actual FY 2015 allocations after BOR transfers are as follows:

- Southwest Iowa Regents Resource Center - \$182,734
- Northwest Iowa Regents Resource Center - \$96,114
- Quad Cities Graduate Center - \$5,000

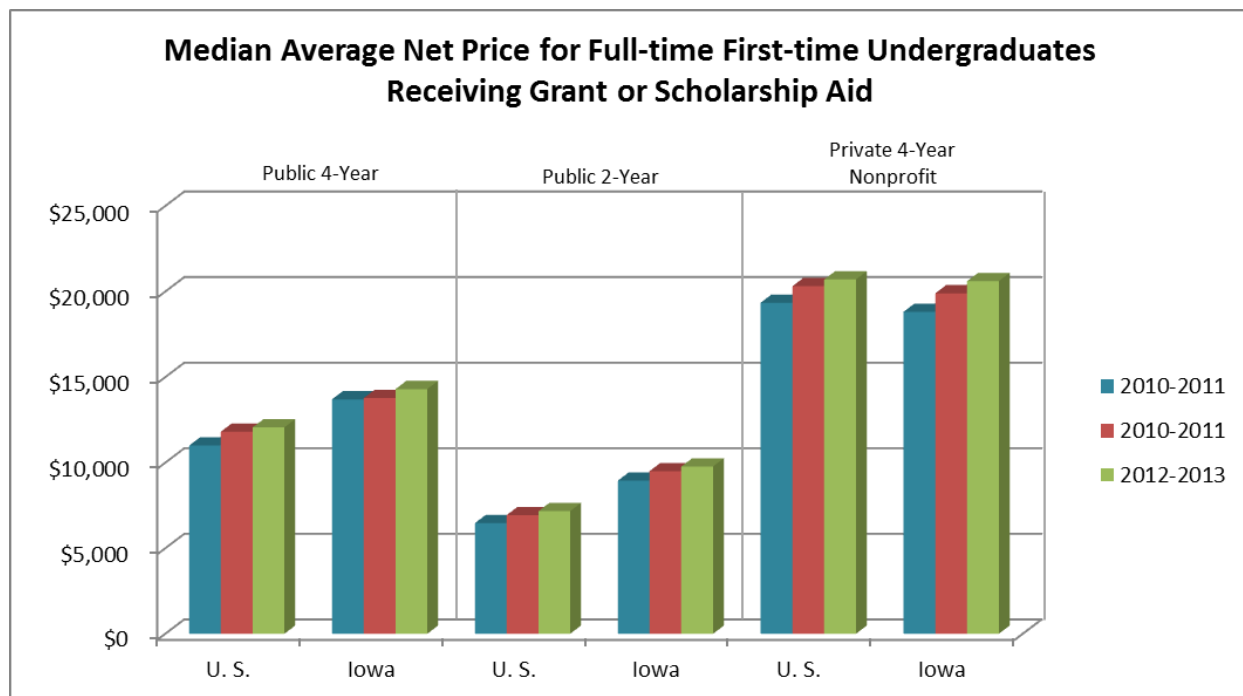
The Education Appropriations Subcommittee may want to consider making a single appropriation to the three centers for FY 2016, allowing the BOR to allocate the funding.

**University Reporting of Cash and Cash Equivalents.** At a meeting on October 20, 2014, the Legislative Fiscal Committee received and discussed a report from the Auditor of State pertaining to differences in the way the three State universities report cash and cash equivalents in annual financial statements. While each of the universities was in compliance with Governmental Accounting Standards Board (GASB) guidance, the flexibility permitted in that guidance had resulted in differences between the universities. As a result, the Board of Regents has revised its investment policy to differentiate between internally managed and externally managed funds. Only internally-managed funds purchased and maturing within 90 days will be reported as cash equivalents, while externally-managed funds will be reported as investments regardless of whether they include funds that meet the GASB definition of cash equivalents. The revised policy will be applied to amounts reported in the audited financial statements for the year ended June 30, 2014. Because the financial statements will compare FY 2014 to FY 2013, amounts for FY 2013 will be restated per the revised policy.

### Comparison to Other States – Average Net Price of College Attendance and Use of Financial Aid

**Average Net Price.** According to data submitted by institutions to the National Center for Education Statistics' (NCES) Integrated Postsecondary Data System (IPEDS) for the three academic years between 2011 and 2013, Iowa's public four-year and two-year institutions ranked above the national median in average net price of attendance for full-time first-time undergraduates that received grant or scholarship aid.

The following graph compares the U.S. median and the Iowa median average net price by sector.





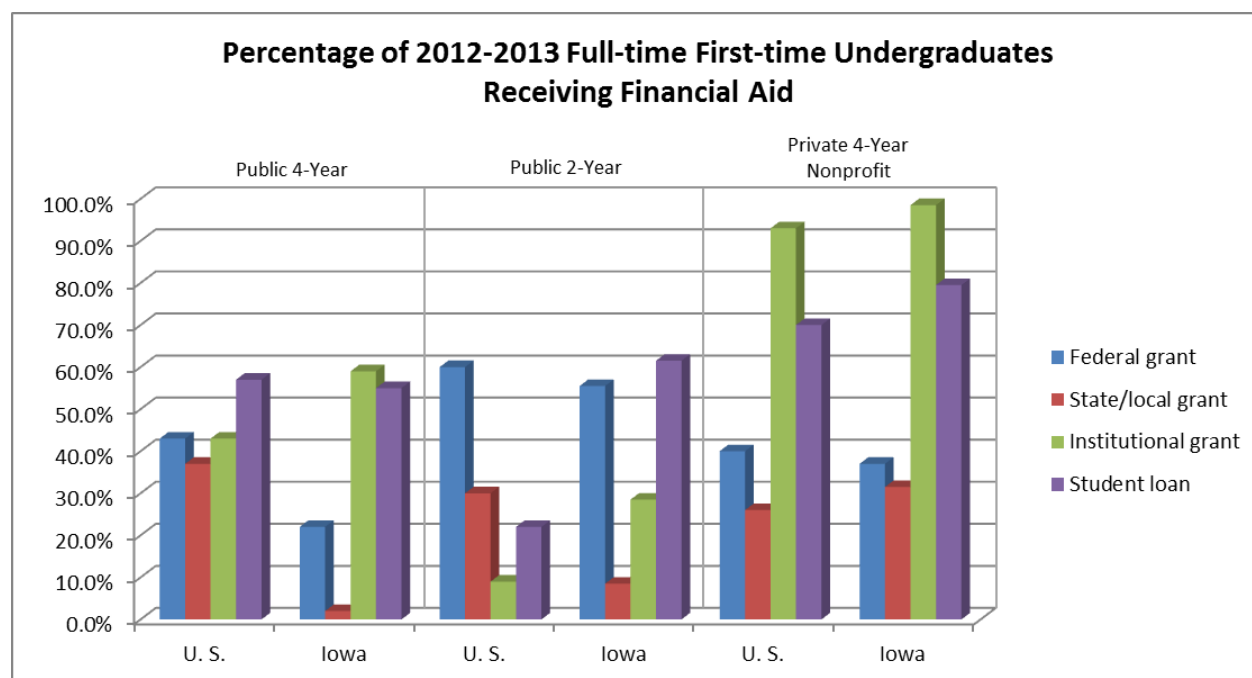
For public four-year institutions, the average net price increased by 4.4% in Iowa over the three years, compared to 9.7% nationally. The difference between the Iowa median and the national median ranged between 16.6% and 24.6% over the three years.

For public two-year institutions, the increase in net price in Iowa was 9.2%, while the national median decreased by 10.8%. The difference between the Iowa median and the national median ranged between 36.4% and 38.3% over the three years.

Iowa's private four-year nonprofit institutions remained slightly below the national median for that sector. The growth in average net price in Iowa was 9.5% over the three years, compared to 7.0% nationally.

**Use of Financial Aid.** Based on IPEDS data for the 2012-2013 academic year, approximately 87.0% of full-time first-time undergraduates at Iowa's public four-year and public two-year institutions received some type of financial aid. The national median percentage for public four-years was 88.0%, while it was only 83.0% for public two-years. At Iowa's private nonprofit four-year institutions, 100.0% of full-time first-time undergraduates received financial aid, while the national median for the sector was 98.0%.

The following graph shows the percentage of students receiving financial aid by institutional sector and type of aid.

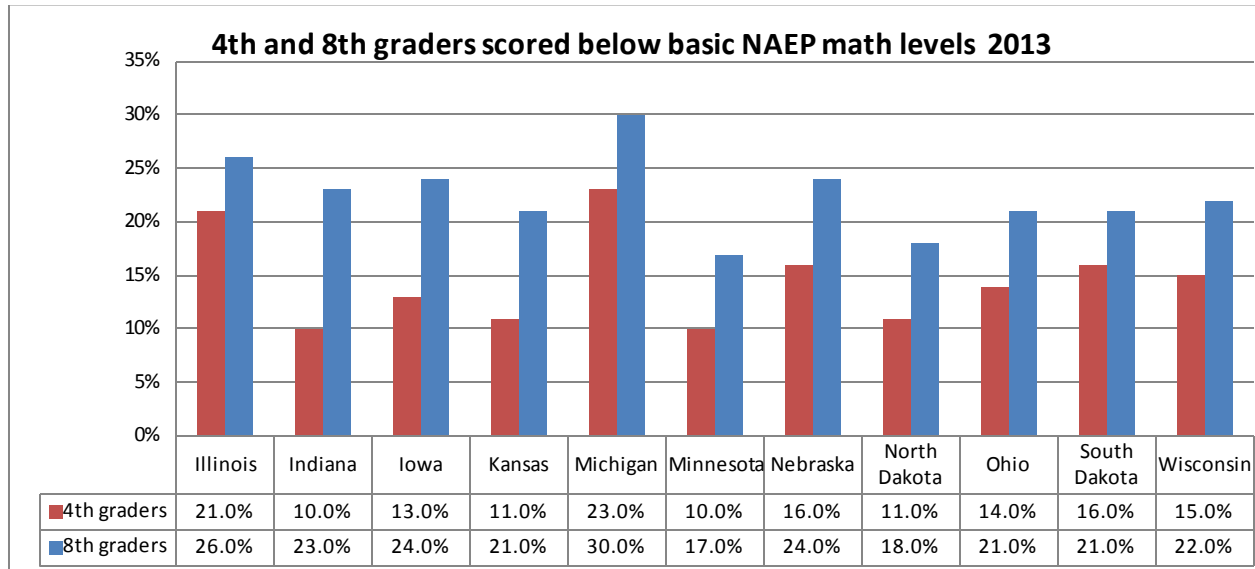


**Notes:**

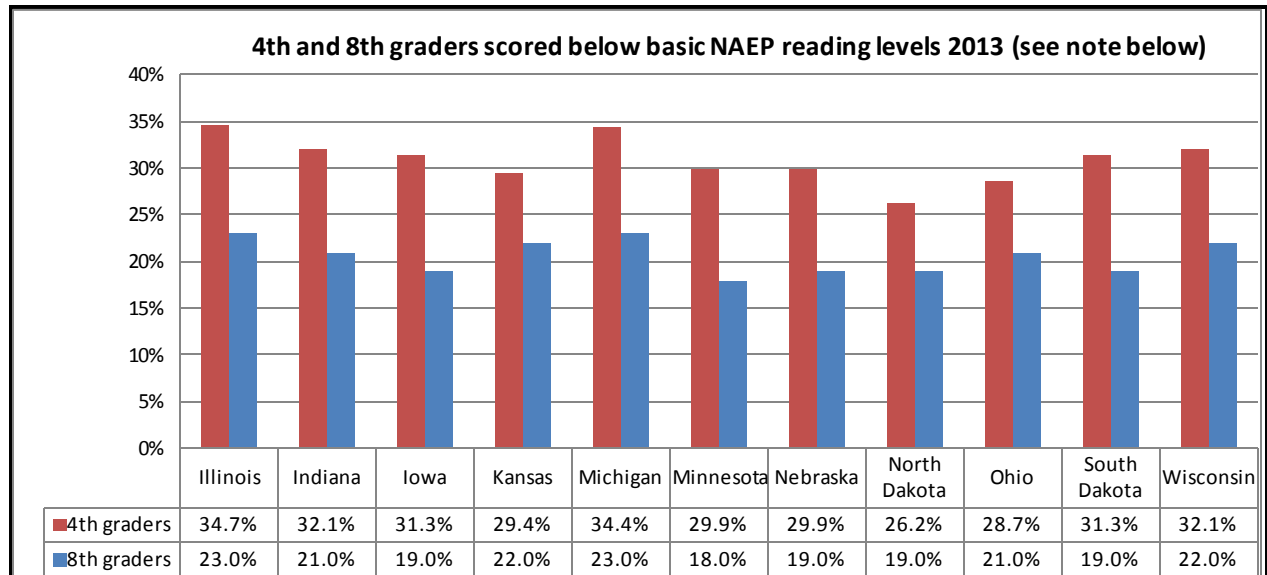
- 1) NCES is located within the U.S. Department of Education and the Institute of Education Sciences (IES). Data in the IPEDS system is reported by individual schools, colleges, and universities.
- 2) Average net price is generated by subtracting the average amount of federal, state, or local government, or institutional grant and scholarship aid from the total cost of attendance. Total cost of attendance is the sum of published tuition and required fees (lower of in-district or in-state), books and supplies and the weighted average room and board and other expenses.

### Comparison to Other States – Education Outcomes

Data gathered from the [Council of State Governments States Perform](http://www.statesperform.org) website show the percent of Iowa's students that scored below basic levels in math on the National Assessment of Educational Progress (NAEP) in 2013 was 13.0% for 4th graders and 24.0% for 8th graders. The following figure shows the percentages of 4th and 8th graders that scored below basic NAEP math levels in 2013 for the Midwest region.



In reading, the percentage of Iowa students that scored below basic levels on the NAEP was 31.3% for 4th graders and 19.0% for 8th graders. The following figure below shows the percentages of 4th and 8th graders that scored below basic NAEP reading levels in 2013 for the Midwest region.



**Note:** Data on 4th grade reading levels are from 2011.

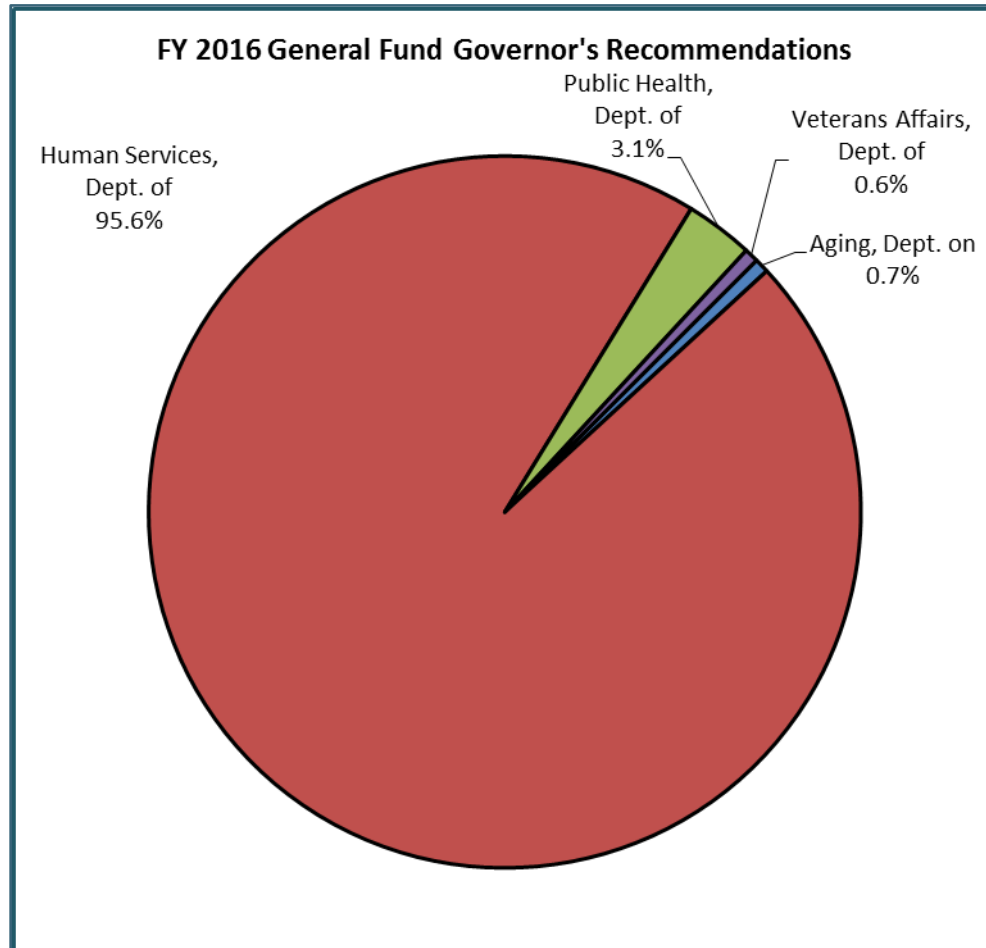
For additional comparison, refer to <http://www.statesperform.org/Default.aspx>

### **LSA Publications – Education**

The following documents that relate to the Education Appropriations Subcommittee have been published by the LSA:

- *Fiscal Topics:*
  - [Community Colleges: State Funding](#)
- *Map of the Week:*
  - [Ratio of Regent University Enrollment to Community College Enrollment](#)
  - [Average Per Pupil Valuation by Area Education Agency - FY 2015](#)
  - [High School Dropout Rates - 2011-2012](#)
  - [Percent of Enrollment Eligible for Free or Reduced Price Lunch - FY 2014](#)
  - [Percent Change in Certified Enrollment by School District - Fall 2012-Fall 2013](#)
  - [Average Teacher-to-Student Ratios by State - 2013-2014](#)
  - [Average Teacher Salary by State - 2013-2014](#)
  - [Average Beginning Teacher Salary - FY 2014 \(Teacher Leadership and Compensation \(TLC\) Accepted Districts Identified\)](#)

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FY 2016 General Fund Governor's Recommendations		
Aging, Dept. on	\$	12,742,849
Human Services, Dept. of		1,845,838,641
Public Health, Dept. of		59,782,260
Veterans Affairs, Dept. of		12,285,542
<b>Total</b>	<b>\$</b>	<b>1,930,649,292</b>

## DEPARTMENT ON AGING

### Overview and Funding History

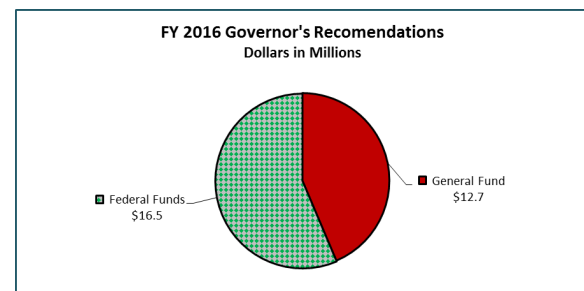
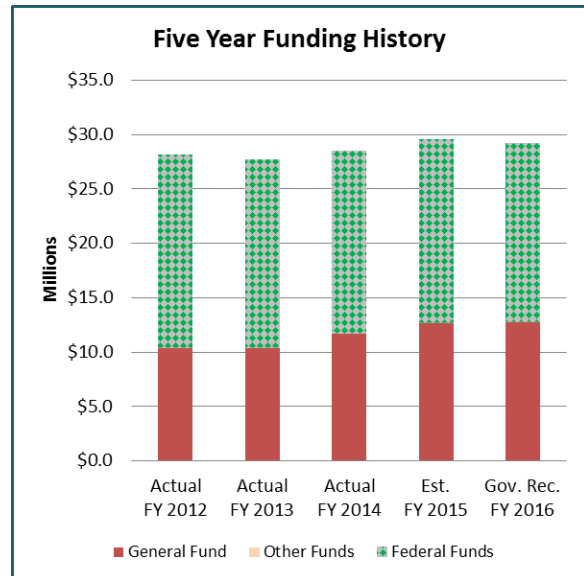
**Agency Overview:** The Department on Aging is designated as the State Unit on Aging. The Department advocates for Iowans age 60 and older and is responsible for developing a comprehensive and coordinated system of services and activities for older Iowans through the 13 local Area Agencies on Aging across the State.

**Funding History:** Funding for the Department on Aging from all sources has remained stable over the past five fiscal years with a 12.4% increase in FY 2014 and a 8.4% increase in FY 2015 mainly due to new programs and initiatives. Federal funding has been declining on average 1.9% per year over the last five years.

### Governor's Recommendations

**FY 2016:** The Governor is recommending General Fund appropriations totaling \$12,742,849. This is an increase of \$143,802 compared to estimated FY 2015.

**FY 2017:** The Governor is recommending General Fund appropriations totaling \$12,748,894. This is an increase of \$6,045 compared to the FY 2016 recommendation.



**FY 2014 Quick Facts**

**455,517**  
Volunteer hours through the Retired Senior Volunteer Program (RSVP).

**2.5+ Million**  
Number of meals provided.

**1,869**  
Complaints investigated by Long-Term Care Ombudsman.

**General Fund Recommendations**

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Aging, Dept. on</u></b>				
<b>Aging, Dept. on</b>				
Aging Programs	\$ 11,419,732	\$ 11,436,066	\$ 11,436,066	\$ 16,334
Office of LTC Resident's Advocate	929,315	929,315	1,056,783	127,468
Food Security for Older Individuals	250,000	250,000	250,000	0
<b>Total Aging, Dept. on</b>	<b>\$ 12,599,047</b>	<b>\$ 12,615,381</b>	<b>\$ 12,742,849</b>	<b>\$ 143,802</b>

**Governor's Recommendations – Significant Changes**

<b>Aging Programs – A net increase of \$16,000.</b>	
An increase to bring the Office of Substitute Decision Maker to a total funding level of \$325,000.	\$36,334
A decrease to eliminate the Guardianship and Conservatorship Pilot Project.	\$-20,000

<b>Office of Long-Term-Care (LTC) Resident Advocate – An increase of \$127,000.</b>	
An increase for the Volunteer Program and Ombudsman support expenses.	\$127,468

## DEPARTMENT OF PUBLIC HEALTH

### Overview and Funding History

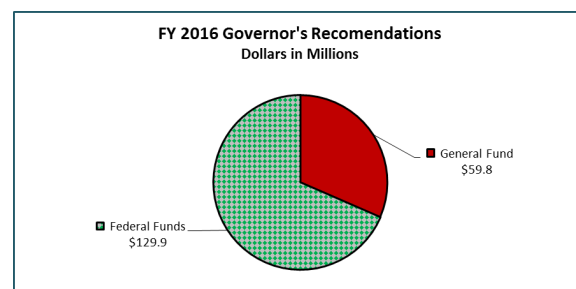
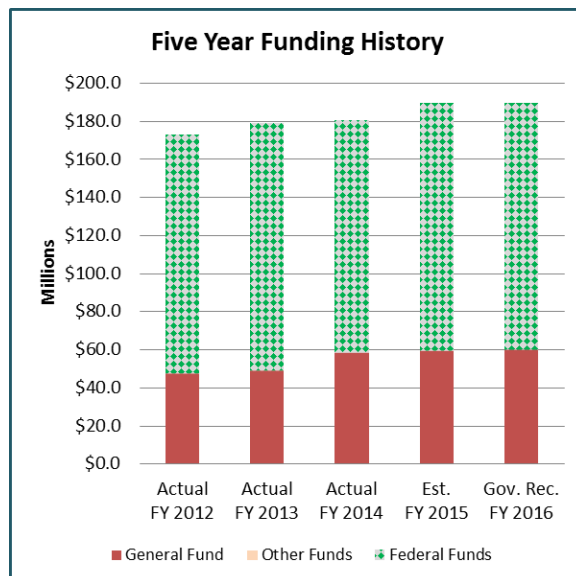
**Agency Overview:** The Department of Public Health (DPH) works with local public health agencies to ensure quality health services in Iowa communities through contracts with more than 1,165 entities, in all 99 counties, to provide population-based health services and a limited number of personal health services. The Department assists in the administrative support for 24 licensure boards; prevention of epidemics and the spread of disease; protection against environmental hazards; preventing injuries; promoting and encouraging healthy behaviors and mental health; preparing for and responding to public health emergencies and assisting communities in recovery; and assuring the quality and accessibility of health services.

**Funding History:** State Funding for the Department of Public Health remained steady between \$46.8 and \$58.8 million between FY 2012 to FY 2015. Federal funding has also increased between FY 2012 and FY 2014 from \$126.1 million to \$130.5 million.

### Governor's Recommendations

**FY 2016:** The Governor is recommending General Fund appropriations totaling \$59,782,260. The recommendation is an increase of \$1,000,000 (1.7%) compared to estimated FY 2015.

**FY 2017:** The Governor is recommending General Fund appropriations totaling \$59,782,260. The recommendation is no change compared to the FY 2016 recommendation.



### FY 2014 Quick Facts

**152**

Number of federally certified rural health clinics in Iowa with primary care services. This is an increase of 8 over last year.

**3.57**

Number of community connections made for each family engaged in 1st Five care coordination.

**67.0%**

Combined percentage of overweight and obese Iowans in the 2013 Iowa Behavioral Risk Factor Surveillance Survey.

## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Public Health, Dept. of</b>				
<b>Public Health, Dept. of</b>				
Addictive Disorders	\$ 27,263,690	\$ 27,263,690	\$ 27,263,690	\$ 0
Healthy Children and Families	4,046,602	4,046,602	4,046,602	0
Chronic Conditions	5,155,692	4,955,692	4,955,692	-200,000
Community Capacity	8,737,910	15,986,858	16,986,858	8,248,948
Healthy Aging	7,297,142	0	0	-7,297,142
Environmental Hazards	803,870	0	0	-803,870
Infectious Diseases	1,335,155	1,335,155	1,335,155	0
Public Protection	3,287,127	4,339,191	4,339,191	1,052,064
Resource Management	855,072	855,072	855,072	0
<b>Total Public Health, Dept. of</b>	<b>\$ 58,782,260</b>	<b>\$ 58,782,260</b>	<b>\$ 59,782,260</b>	<b>\$ 1,000,000</b>

## Governor's Recommendations – Significant Changes

<b>Chronic Conditions:</b> A decrease for the Cervical Cancer Screening Program.	\$-200,000
<b>Community Capacity:</b> An increase to consolidate funding from the Healthy Aging appropriation with the funds continued to be used for public health services that reduce risks and invest in promoting and protecting good health over the course of a lifetime with a priority given to older Iowans and vulnerable populations.	\$7,297,142
<b>Community Capacity:</b> A decrease to consolidate funding to the Public Protection appropriation.	\$-48,194
<b>Community Capacity:</b> An increase for the Medical Residency Program. The Program will provide loan repayment assistance for doctors serving in rural areas.	\$1,000,000
<b>Healthy Aging:</b> A decrease to consolidate funding into the Community Capacity appropriation.	\$-7,297,142
<b>Environmental Hazards:</b> A decrease to consolidate funding into the Public Protection appropriation.	\$-803,870
<b>Public Protection:</b> An increase to consolidate funding from Environmental Hazards appropriation with funds continuing to be used for reducing the public's exposure to hazards in the environment.	\$803,870
<b>Public Protection:</b> An increase to support EMS activities including organizing local system/service training, data evaluation, primary system development, providing local EMS agencies assistance in capitalizing use of the system development funds, and providing technical consultation and assistance to EMS service providers.	\$200,000
<b>Public Protection:</b> An increase to consolidate funding from the Community Capacity appropriation with funds continuing to be used for reducing the public's exposure to hazards in the environment.	\$48,194



## DEPARTMENT OF HUMAN SERVICES

### Overview and Funding History

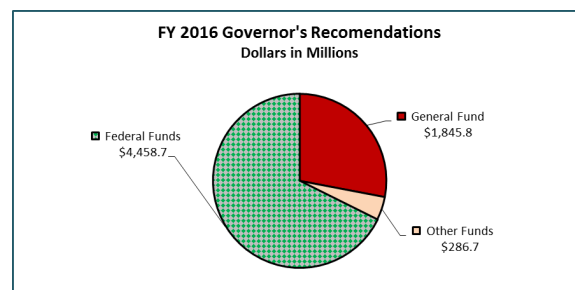
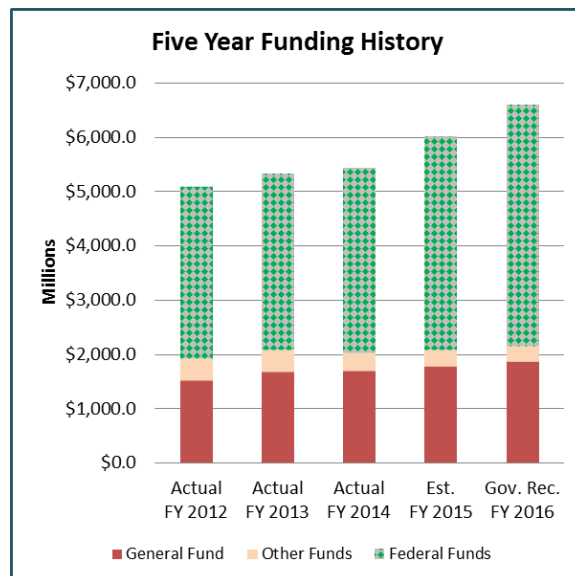
**Agency Overview:** The Department of Human Services (DHS) is responsible for administering cash assistance for needy families (Family Investment Program), food assistance, Medicaid, child support enforcement, subsidized adoption, child abuse assessments, dependent adult abuse assessments, foster care, various family preservation and strengthening programs, child care registration and subsidy, one institution for juveniles, refugee services, and services for the mentally ill and developmentally disabled, including the operation of four mental health institutes and two resource centers for individuals with intellectual disabilities.

**Funding History:** Funding for DHS has continued to increase from FY 2012 through estimated FY 2015 due to increasing caseloads, increased costs of services, and changes to the Federal Medical Assistance Percentage. Other funds increased in FY 2014 due to dedicating the entire tobacco tax to the Health Care Trust Fund and using that source for Medicaid. Federal Funding has also increased significantly in FY 2015 and FY 2016 with the creation of the Iowa Health and Wellness Program. The Program is 100.0% federally funding until FY 2017.

### Governor's Recommendations

**FY 2016:** The Governor is recommending General Fund appropriations totaling \$1,845,838,641. This is an increase of \$70,797,876 compared to estimated FY 2015. The Governor is also recommending other fund appropriations totaling \$286,685,653 for FY 2016. This recommendation is a decrease of \$6,890,259 compared to estimated FY 2015.

**FY 2017:** The Governor is recommending General Fund appropriations totaling \$1,873,630,072. This is an increase of \$27,791,431 compared to the FY 2016 recommendation. In addition, the Governor is recommending other fund appropriations totaling \$286,685,653 for FY 2017. This is no change compared to the FY 2016 recommendation.



### FY 2014 Quick Facts

**117,698**

Number of individuals covered by the Iowa Health and Wellness Program.

**513**

Individuals involuntarily committed to one of the four State Mental Health Institutes.

**1,795**

Number of children served on average each month in family foster care.

## Governor's General Fund Recommendations – Department of Human Services

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Human Services, Dept. of</b>				
<b>Assistance</b>				
Family Investment Program/JOBS	\$ 48,693,875	\$ 48,693,875	\$ 48,693,875	\$ 0
Medical Assistance	1,250,658,393	1,054,352,640	1,012,355,027	-238,303,366
Medical Contracts	17,148,576	24,403,584	22,903,584	5,755,008
State Supplementary Assistance	14,121,154	13,781,154	12,997,187	-1,123,967
State Children's Health Insurance	45,877,998	23,142,458	21,163,844	-24,714,154
Child Care Assistance	47,132,080	57,387,027	52,553,279	5,421,199
Child and Family Services	94,857,554	97,020,329	94,967,179	109,625
Adoption Subsidy	42,580,749	43,839,917	42,888,386	307,637
Family Support Subsidy	1,079,739	1,073,932	1,073,932	-5,807
Connors Training	33,632	33,632	33,632	0
Volunteers	84,686	84,686	84,686	0
Mental Health Redesign	0	326,759,563	328,392,168	328,392,168
MHDS Equalization	30,555,823	0	0	-30,555,823
Juv CINA/Female Adjud Delinquent Placemen	2,000,000	0	0	-2,000,000
Iowa Health and Wellness Plan	0	15,368,394	21,073,676	21,073,676
<b>Total Assistance</b>	<b>\$ 1,594,824,259</b>	<b>\$ 1,705,941,191</b>	<b>\$ 1,659,180,455</b>	<b>\$ 64,356,196</b>
<b>Toledo Juvenile Home</b>				
Toledo Juvenile Home	\$ 507,766	\$ 0	\$ 507,766	\$ 0
<b>Eldora Training School</b>				
Eldora Training School	\$ 12,358,285	\$ 11,864,927	\$ 12,445,552	\$ 87,267
<b>Cherokee</b>				
Cherokee MHI	\$ 6,031,934	\$ 14,779,297	\$ 14,644,041	\$ 8,612,107
<b>Clarinda</b>				
Clarinda MHI	\$ 6,787,309	\$ 8,674,701	\$ 0	\$ -6,787,309
<b>Independence</b>				
Independence MHI	\$ 10,484,386	\$ 19,109,256	\$ 23,963,370	\$ 13,478,984
<b>Mt Pleasant</b>				
Mt Pleasant MHI	\$ 1,417,796	\$ 6,976,018	\$ 0	\$ -1,417,796
<b>Glenwood</b>				
Glenwood Resource Center	\$ 21,695,266	\$ 22,580,341	\$ 22,024,482	\$ 329,216
<b>Woodward</b>				
Woodward Resource Center	\$ 14,855,693	\$ 15,376,817	\$ 14,933,806	\$ 78,113
<b>Cherokee CCUSO</b>				
Civil Commitment Unit for Sexual Offenders	\$ 9,923,563	\$ 9,937,467	\$ 9,893,079	\$ -30,484
<b>Field Operations</b>				
Child Support Recoveries	\$ 14,911,230	\$ 14,663,373	\$ 14,663,373	\$ -247,857
Field Operations	65,170,976	63,370,976	58,920,976	-6,250,000
<b>Total Field Operations</b>	<b>\$ 80,082,206</b>	<b>\$ 78,034,349</b>	<b>\$ 73,584,349</b>	<b>\$ -6,497,857</b>
<b>General Administration</b>				
General Administration	\$ 16,072,302	\$ 16,029,029	\$ 14,661,741	\$ -1,410,561
<b>Total Human Services, Dept. of</b>	<b>\$ 1,775,040,765</b>	<b>\$ 1,909,303,393</b>	<b>\$ 1,845,838,641</b>	<b>\$ 70,797,876</b>

**Governor's Recommendations – Significant Changes**

<b>Family Investment Program (FIP)/Promise Jobs – No net change.</b>	
An increase to meet federal Maintenance of Effort (MOE) requirements for FIP and Promise Jobs.	\$1,807,142
An increase to provide funding for the new eligibility system (ELIAS).	\$1,529,343
A decrease due to savings in Electronic Benefits Transfer (EBT) contract costs.	\$-41,774
A decrease to reallocate State Employee Retirement Incentive Program (SERIP) to Medicaid.	\$-15,698
A decrease due to a reduction in Promise Jobs referrals.	\$-598,969
A decrease due to a reduction in FIP caseload.	\$-2,680,044
<b>Medicaid – A net decrease of \$238.3 million.</b>	
An increase to fund the FY 2014 shortfall in FY 2015.	\$23,039,536
An increase to reflect changes in the State's Federal Medical Assistance Program (FMAP) rate.	\$44,068,496
An increase to rebase nursing facility rates.	\$32,500,000
An increase due to miscellaneous changes in revenue and program growth.	\$19,711,555
An increase to rebase hospitals and inpatient psychiatric cost-based adjustment.	\$6,400,000
An increase to reallocate SERIP within DHS to Medicaid.	\$5,178,631
An increase to rebase home health agency rates.	\$3,900,000
An increase to expand gero-psychiatric nursing facility bed capacity.	\$1,765,119
A decrease to reallocate Iowa Health and Wellness Program expenditures to a separate appropriation.	\$-3,950,028
A decrease to reallocate funding directly to the Mental Health Institutes.	\$-25,874,211
A decrease to reflect savings from the Governor's cost containment initiative.	\$-70,228,430
A decrease to reallocate funding to a separate Mental Health Redesign appropriation.	\$-274,814,034
<b>Medical Contracts – A net increase of \$5.8 million.</b>	
An increase to replace one-time funding from the Pharmaceutical Settlement Account.	\$4,967,564
An increase due to contract, technology, and operations increases.	\$1,037,444
An increase due to increased administrative costs for the Iowa Health and Wellness Program.	\$750,000
A decrease for the Autism Program. The Program will still receive a \$2.0 million appropriation.	\$-1,000,000
<b>State Supplementary Assistance – A decrease of \$1.1 million.</b>	
A decrease due to lower caseloads.	\$-1,123,967
<b>State Children's Health Insurance Program – A net decrease of \$24.7 million.</b>	
An increase due to 5.0% increases in premiums.	\$1,713,536
An increase to reflect changes in the State's FMAP rate.	\$1,385,273
An increase to maintain current caseload.	\$1,108,354
An increase due to a growth in caseload.	\$323,639
A decrease to reflect a 23.0% FMAP increase due to the Affordable Care Act.	\$-29,244,956

<b>Child Care Assistance – An increase of \$5.4 million.</b>	
An increase to replace one-time federal carryforward funds in the FY 2015 budget.	\$6,809,992
An increase to replace a reduction to the federal Child Care Development Fund (CCDF) grant.	\$341,510
A decrease due to the changes in enrollment and cost of services.	\$ -1,730,303

<b>Child and Family Services – An increase of \$110,000.</b>	
An increase to reflect changes in the FMAP rate.	\$251,438
An increase for family foster care rates to provide for 65.0% of the U.S. Department of Agriculture (USDA) estimated cost to raise a child in the Midwest.	\$1,415,495
A decrease to notwithstanding the family foster care rates to provide for 65.0% of the USDA estimated cost to raise a child in the Midwest and maintain payment rates at the FY 2015 level of 58.7%.	\$ -1,415,495
An increase to reallocate the PAL/Aftercare and AMP Council from the Eldora appropriation.	\$858,187
An increase to consolidate the Juvenile CINA/Female Adjudicated Delinquent appropriation.	\$2,000,000
A decrease in Juvenile CINA/Female Adjudicated Delinquent budget.	\$ -1,000,000
A decrease for the FIP contract with Iowa Workforce Development due to decreased caseload.	\$-1,000,000
A decrease to the Juvenile Court Service program to reduce the capacity for detention beds due to decreased need.	\$-1,000,000

<b>Adoption Subsidy – An increase of \$308,000.</b>	
An increase to reflect changes in the FMAP rate.	\$271,719
An increase due to the caseload increase for additional adoption subsidy cases.	\$35,918
An increase for adoption subsidy maintenance rates to provide for 65.0% of the USDA estimated cost to raise a child in the Midwest.	\$3,898,838
A decrease to notwithstanding the adoption subsidy maintenance rates to provide for 65.0% of the USDA estimated cost to raise a child in the Midwest and maintain payment rates at the FY 2015 level of 58.9%.	\$ -3,898,838

<b>Family Support Subsidy – A decrease of \$6,000.</b>	
A decrease to account for the children that have aged out of the program.	\$ -107,807
An increase to expand the Children at Home Program by three providers.	\$102,000

<b>Medicaid Mental Health Redesign – An increase of \$328.4 million.</b>	
An increase to reallocate funding from Medicaid to a separate appropriation.	\$274,814,031
An increase to fund the estimated FY 2015 shortfall.	\$29,632,412
An increase to fund program growth.	\$17,398,504
An increase to reflect changes in the State's FMAP rate.	\$6,547,221

<b>Juvenile CINA/Female Adjudicated Delinquent Placements – A decrease of \$2.0 million.</b>	
A decrease to consolidate the appropriation into the Child and Family Services appropriation.	\$-2,000,000

**Iowa Health and Wellness Program – An increase of \$21.1 million.**

An increase to fund the FY 2015 estimated shortfall.	\$15,328,053
An increase to reallocate costs associated with the Program from Medicaid.	\$3,950,028
An increase for program growth for the previously eligible population (regular FMAP rate).	\$1,484,508
An increase to reflect changes in the State's FMAP rate.	\$311,087

**Eldora State Training School – An increase of \$87,000.**

A decrease to consolidate funding for the PAL/Aftercare and Achieving Maximum Potential (AMP) Program to the Child and Family Services appropriation.	\$ -858,187
A decrease to reallocate SERIP funds to Medical Assistance.	\$ -251,936
An increase to replace the loss of grant funding for a substance use disorder program.	\$212,132
An increase to enhance educational programs and provide additional staffing.	\$292,090
An increase for costs of education expenses related to a decrease in funding from the Iowa Department of Education.	\$693,168

**Cherokee Mental Health Institute – A net increase of \$8.6 million.**

An increase to reallocate Medicaid dollars directly to the MHIs.	\$9,098,425
An increase for educational expenses.	\$22,307
A decrease to reallocate SERIP dollars to Medicaid.	\$-508,625

**Clarinda Mental Health Institute – An decrease of \$6.8 million.**

A decrease to eliminate the Clarinda MHI.	\$-6,787,309
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**Independence Mental Health Institute – A net increase of \$13.5 million.**

An increase to reallocate Medicaid dollars directly to the MHIs.	\$9,045,894
An increase due to institutional realignment.	\$4,553,514
An increase for educational expenses.	\$472,409
An increase to reflect changes in the FMAP rate.	\$39,753
A decrease to reallocate SERIP dollars to Medicaid.	\$-632,586

**Mt. Pleasant Mental Health Institute – A decrease of \$1.4 million.**

A decrease to eliminate the Mt. Pleasant MHI.	\$-1,417,796
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**Glenwood Resource Center – A net increase of \$329,000.**

An increase to reflect changes in the FMAP rate.	\$712,293
A decrease due to institutional realignment.	\$-152,000
A decrease to reallocate SERIP dollars to Medicaid.	\$-231,077

**Woodward Resource Center – A net increase of \$78,000.**

An increase to reflect changes in the FMAP rate.	\$481,076
A decrease due to institutional realignment.	\$-201,844
A decrease to reallocate SERIP dollars to Medicaid.	\$-201,119

**Civil Commitment Unit for Sexual Offenders – An increase of \$30,000**

A decrease to reallocate SERIP dollars to Medicaid.	\$-12,400
A decrease due to an adjustment in the per diem rate.	-18,084

**Mental Health and Disability Services Equalization – A decrease of \$30.6 million**

A decrease to eliminate the appropriation.	\$-30,555,823
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**Child Support Recovery Unit – A net decrease of \$248,000.**

An increase due to increased DAS services, corporate technology, and IT expenses.	\$46,254
A decrease to reallocate SERIP dollars to Medicaid.	\$-294,111

**Field Operations – A decrease of \$6.3 million.**

A decrease to reallocate SERIP funds to Medical Assistance.	\$ -2,250,000
A general decrease.	\$ -4,000,000

**General Administration – A decrease of \$1.4 million.**

A decrease to reallocate SERIP funds to Medical Assistance.	\$ -410,561
A general decrease.	\$ -1,000,000

**Other Fund Recommendations**

	Estimated FY 2015	Dept Request FY 2016	Gov Rec FY 2016	Gov Rec vs Est FY 2015
	(1)	(2)	(3)	(4)
<b>Human Services, Dept. of</b>				
<b>Assistance</b>				
Medical Assistance - HCTF	\$ 221,790,000	\$ 221,790,000	\$ 221,790,000	\$ 0
Medical Contracts-Pharm Settlement - PhSA	5,467,564	0	500,000	-4,967,564
Medical Assistance - QATF	29,195,653	29,195,653	29,195,653	0
Medical Assistance-HHCAT	34,700,000	34,700,000	34,700,000	0
Medicaid Supplemental - MFF	2,422,695	0	500,000	-1,922,695
<b>Total Human Services, Dept. of</b>	<b>\$ 293,575,912</b>	<b>\$ 285,685,653</b>	<b>\$ 286,685,653</b>	<b>\$ -6,890,259</b>

**Governor's Recommendations – Significant Changes**

**Pharmaceutical Settlement Account – A decrease of \$5.0 million.**

A decrease to Medical Contracts due to less revenue from settlements with drug companies.	\$-4,967,564
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**Medicaid Fraud Fund – A decrease of \$1.9 million.**

A decrease to Medicaid due to less revenue available in the fund.	\$-1,922,695
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**Discussion Items**

**Adult Disability Services Funding Formula** - The Equalization funding formula that provides a State appropriation to the counties is set to expire at the end of FY 2016. *The Governor recommended no funding for the formula for FY 2016.* The Health and Human Services Appropriations Subcommittee may wish to review the formula and possible alternatives so they may come to a long-term funding solution for the county adult disability services system.

**Medicaid** - For more information and discussion items for Medicaid, please see the Medicaid statewide issue section of this document.

**Iowa Health and Wellness** - The Iowa Health and Wellness Plan has been in place for a year and has 121,275 individuals enrolled. The Health and Human Services Appropriations Subcommittee may wish to review the implementation of the Plan and receive an update from the DHS on several issues related to the Plan including CoOpportunity Health deciding to no longer offer coverage and the status of the nonemergency transportation waiver with the federal Government.

**Mental Health Institutes** - *The Governor is recommending the closure of the Mt. Pleasant and Clarinda MHIs and relocating those individuals to Independence, Cherokee, or into the community.* The Health and Human Services Appropriations Subcommittee may wish to review the bed capacity at all four of the MHIs and the impact of the closure of the two facilities.

**Child Care Assistance (CCA)** – There have been some changes to the Child Care Assistance Program that the Health and Human Services Subcommittee may want to review or keep in mind for future years. First, 2014 Iowa Acts chapter [1140](#) (FY 2015 Health and Human Services Appropriations Act) expanded the eligibility requirement that permits parents that are both employed part-time and participating in academic or vocational training part-time to use a combination of these hours in the aggregate to meet the 28 hours a week of minimum employment and education. Currently, this has not led to an increase in program enrollment; however, families that were already enrolled in the Program have been receiving an increased number of child care units of service that they have qualified for.

Secondly, on November 19, 2014, the President signed the Child Care Development Block Grant (CCDBG) of 2014 (Public Law 113-[186](#)). This law is the primary federal funding source for the CCA Program. The Act adds new State requirements addressing the safety and quality of child care that include requirements related to licensing, background checks, reporting, and eligibility. The Act requires a 12-month eligibility redetermination period. (Iowa currently requires a six-month eligibility redetermination). While the law authorizes additional funding for CCDBG to implement these new requirements, this funding is not guaranteed. Funding levels are determined through the annual appropriations process. The implications from this will continue to unfold over the next several months.

**Child in Need of Assistance (CINA) and Delinquency Status Report** – Pursuant to 2014 Iowa Acts chapter [1140](#) (FY 2015 Health and Human Services Appropriations Act), the DHS submitted a [Child in Need of Assistance and Delinquency Status Report](#) on December 30, 2014. The charge of the report was to include a description of the status of juvenile delinquent youth and those that have been adjudicated as CINA that are hard to place in out-of-home placements during the period beginning December 1, 2013, and ending December 1, 2014.

The Report found that while cases reviewed represented unique circumstances and characteristics when presented individually, after reviewing within the context of behavioral indicators, no single population group was believed to be harder to place than the others. The Report found that children in more restrictive placements experienced an increased number of placements and that children experienced fewer placement moves when less restrictive settings were utilized for their first placement. Recommendations made by the workgroup included:

- Continuing to support the use of least restrictive level of care necessary.
- Increase the availability of community-based services across the State of Iowa, especially in rural areas.



- Continue to coordinate efforts between Magellan Behavioral Care of Iowa, juvenile justice, and child welfare leaders.
- Ensure Iowa has the capacity to serve female youth at a state training school, children diagnosed with an intellectual disability in combination with severe behaviors, children diagnosed with autism combined with severe behaviors, and child requiring sex offender treatment.
- Strengthening the collaboration between the Departments of Education, Human Services, and the juvenile court services to ensure the education needs of delinquent and CINA youth residing in out-of-home placements are met.
- Promoting the use of Joint Treatment Planning Calls across all juvenile justice and child welfare services.

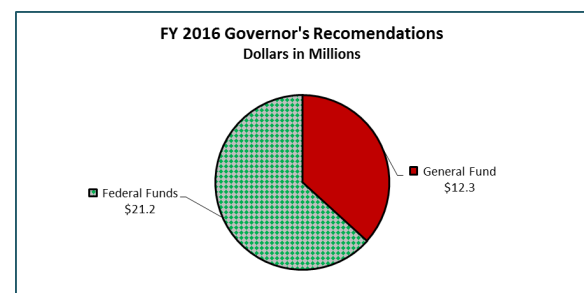
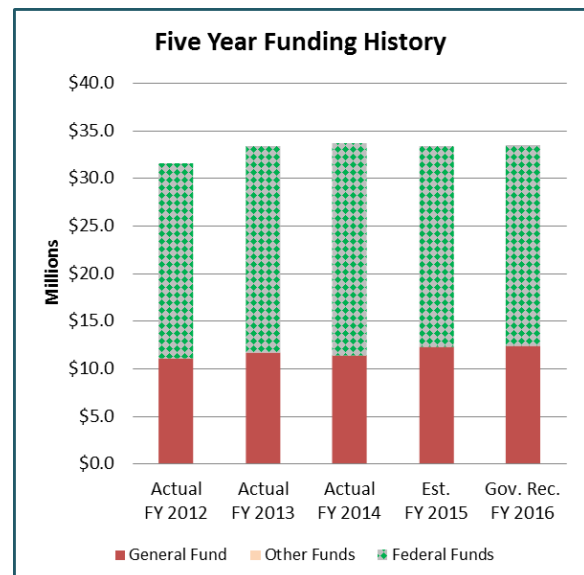
## **DEPARTMENT OF VETERANS AFFAIRS**

**Agency Overview:** The Department of Veteran Affairs includes the Department and the Iowa Veterans Home. The Department provides services to veterans regarding federal pension applications, identifying services to reimburse from the Veterans Trust Fund interest revenues, establishing the Veterans Cemetery, and providing assistance for the County Grant Program, the Injured Veterans Grant Program, and the Vietnam Veterans Bonus Program. The Iowa Veterans Home provides services to veterans at the Home in Marshalltown, including domiciliary, residential, and pharmaceutical. Funding for the Department has been relatively stable from FY 2012 to FY 2015.

### **Governor's Recommendations**

**FY 2016:** The Governor is recommending a total of \$12,285,542 for the Department of Veterans Affairs and the Iowa Veterans Home. This is an increase of \$104,595 (9.5%) compared to estimated FY 2015.

**FY 2017:** The Governor is recommending no change for FY 2017 compared to the FY 2016 recommendation.





## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Veterans Affairs, Dept. of</u></b>				
<b>Veterans Affairs, Department of</b>				
General Administration	\$ 1,095,951	\$ 1,095,951	\$ 1,200,546	\$ 104,595
Vets Home Ownership Program	2,500,000	2,500,000	2,500,000	0
Veterans County Grants	990,000	990,000	990,000	0
<b>Total Veterans Affairs, Department of</b>	<b>\$ 4,585,951</b>	<b>\$ 4,585,951</b>	<b>\$ 4,690,546</b>	<b>\$ 104,595</b>
<b>Veterans Affairs, Dept. of</b>				
Iowa Veterans Home	\$ 7,594,996	\$ 7,594,996	\$ 7,594,996	\$ 0
<b>Total Veterans Affairs, Dept. of</b>	<b>\$ 12,180,947</b>	<b>\$ 12,180,947</b>	<b>\$ 12,285,542</b>	<b>\$ 104,595</b>

## Governor's Recommendations – Significant Changes

<b>General Administration – An increase of \$105,000.</b>	
An increase to hire additional staff (Cemetery Representative and Maintenance Worker 2) for the Iowa Veterans Cemetery.	\$92,995
An increase to pay for annual audit expenditures charged by the Auditor of the State previously paid for by the Iowa Veterans Home.	\$11,600

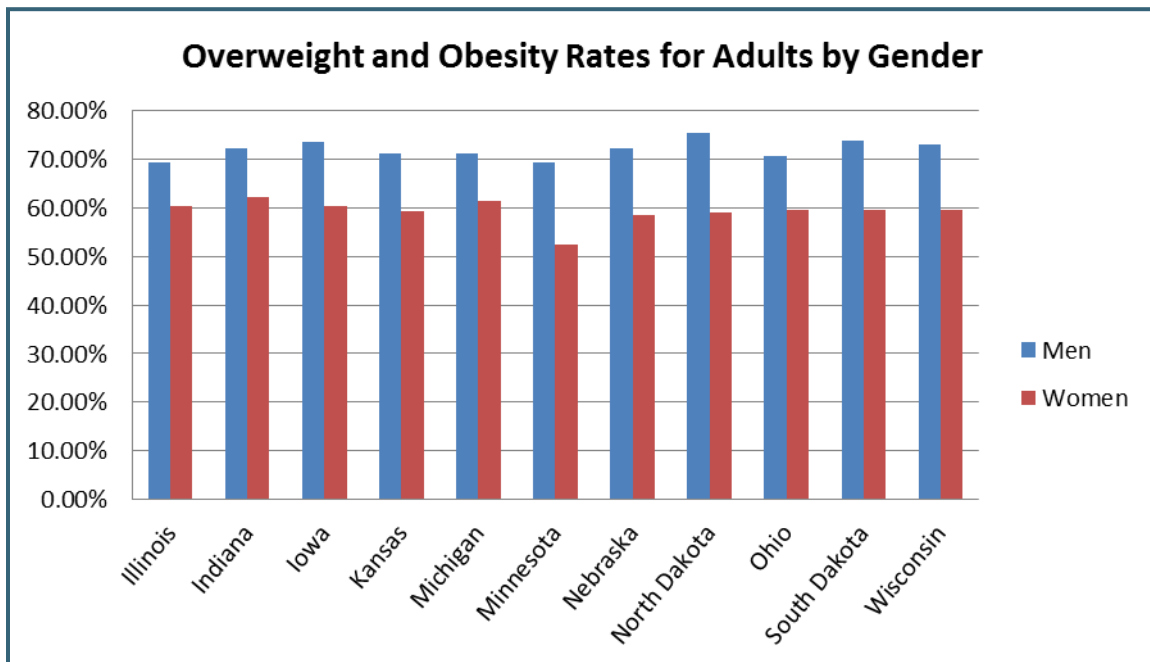
## Discussion Items

**Iowa Veterans Cemetery** – The [Iowa Veterans Cemetery](#) (IVC) was built with federal funds and is fully state-owned and operated. Construction began in 2006 and was completed in 2008. The IVC receives approximately \$350,000 of the IDVA General Administration appropriation over the past six years. *The Governor is recommending an increase of \$92,995 for FY 2016 to increase the staffing capacity at the cemetery.*

### Comparison to Other States – Obesity Rates

Data gathered from the [Kaiser Family Foundation](#) website showed that Iowa's CY 2013 adult obesity rate ranks third highest compared with other states in the Midwest region. Iowa had a 31.3% adult obesity rate compared to Minnesota with the lowest rate in the Midwest at 25.5%. Indiana had the highest rate of adult obesity with 31.8%.

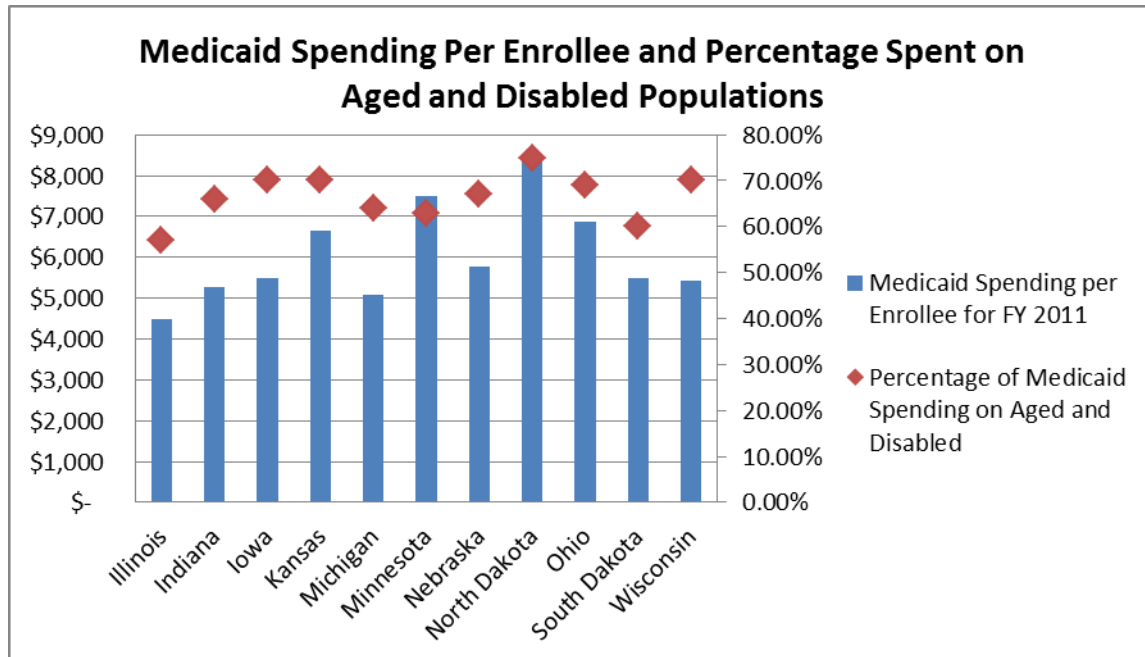
Breaking down the adult population by gender for overweight and obesity, Iowa remains third for both men and women. The state in the Midwest region with the lowest female adult overweight and obesity rate is Minnesota with a rate of 52.4%, the lowest male rate is Illinois at 69.2%. Indiana has the highest female adult overweight and obesity rate in the Midwest at 62.2% and North Dakota has the highest male overweight and obesity rate at 75.4%.



### Comparison to Other States – Medicaid Spending

Iowa's FY 2011 Medicaid spending per enrollee ranked in the middle when compared to other states in the Midwest. Iowa spent an average of \$5,941 total dollars per Medicaid enrollee compared to Illinois with the lowest spending at \$4,477 per enrollee and North Dakota with the highest spending per enrollee at \$8,338.

The biggest difference in the spending gap per enrollee is due to the variance in spending on the aged and disabled populations that are the most costly groups to cover. North Dakota has a larger percentage of their enrollees that are aged and disabled and therefore spends 75.0% of their Medicaid dollars on that population. At the other end, Illinois spends 57.0% of their Medicaid dollars on the aged and disabled population and spends a larger percentage on children, a population that are less expensive. Iowa is closer to the top end, spending 70.0% of their dollars on the aged and disabled population.



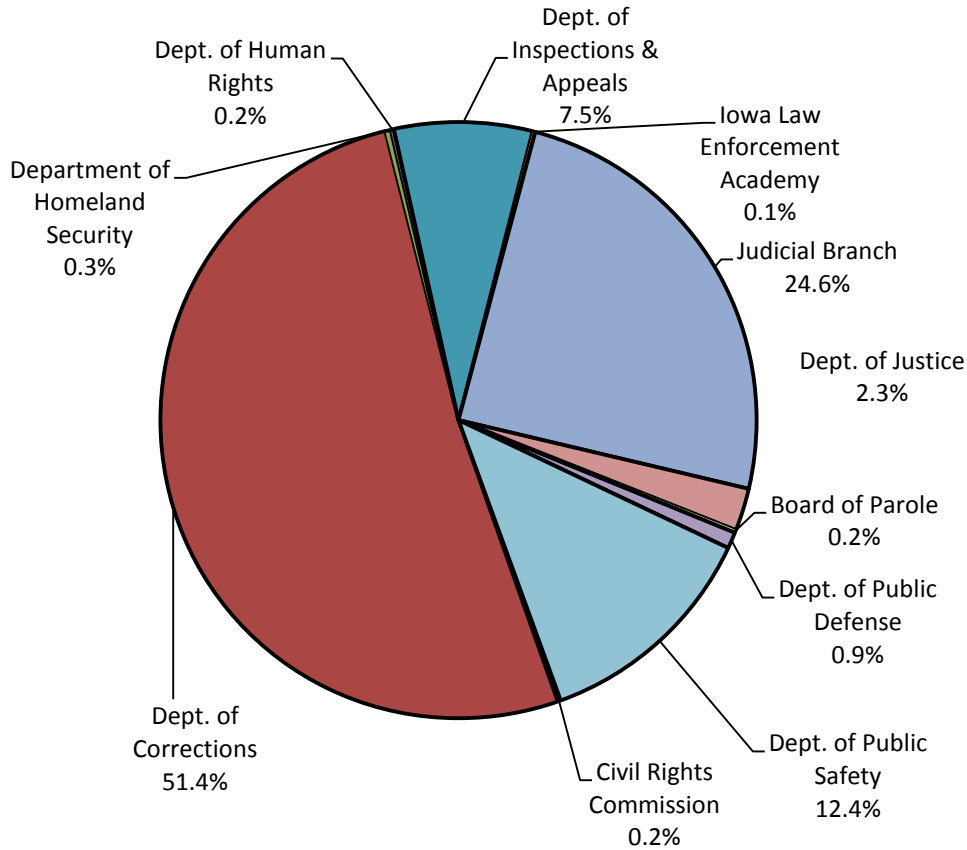
### LSA Publications

The following publications have been published by the LSA that relate to the Health and Human Services Appropriations Subcommittee:

- *Issue Reviews:*
  - [Federal Medical Assistance Percentage Match Rates](#)
  - [Funding for the Adult Disability Services System](#)
  - [Emergency Medical Services](#)

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### FY 2016 General Fund Governor's Recommendations



### FY 2016 General Fund Governor's Recommendations

Civil Rights Commission	\$	1,169,540
Dept. of Corrections		382,934,751
Department of Homeland Security		2,229,623
Dept. of Human Rights		1,260,105
Dept. of Inspections & Appeals		55,784,172
Iowa Law Enforcement Academy		1,003,214
Judicial Branch		182,773,989
Dept. of Justice		17,124,305
Board of Parole		1,204,583
Dept. of Public Defense		6,554,478
Dept. of Public Safety		92,307,330
<b>Total</b>	<b>\$</b>	<b>744,346,090</b>

## DEPARTMENT OF JUSTICE

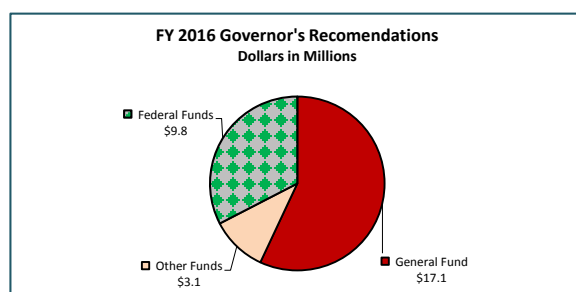
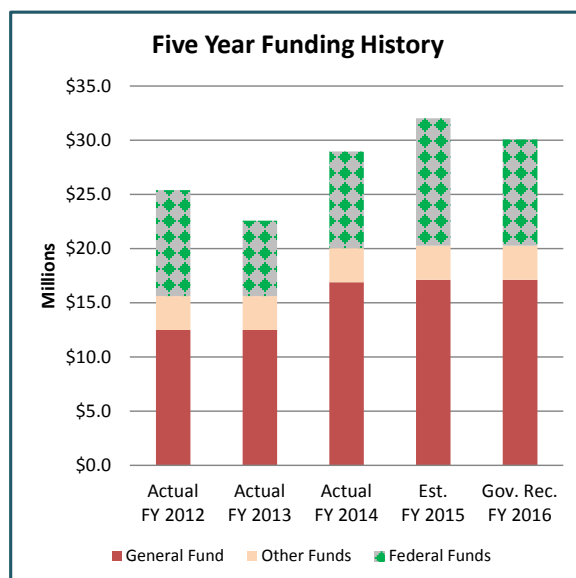
### Overview and Funding History

**Agency Overview:** The Attorney General is the head of the Department and is elected by popular vote every four years. The Department is composed of the [Attorney General's Office](#), Prosecuting Attorney Training Coordinator, the Consumer Advocate's Office, and the Victim Assistance Program. The Department represents the State in all litigation, issues formal and informal opinions and advice to State agencies, prosecutes criminal offenders at the request of county attorneys and handles all criminal appeals, and administers the Farm Mediation, Crime Victim Assistance, and Legal Services Poverty Grants.

**Funding History:** The bar chart to the right shows the funding history for the Department of Justice. The Department receives General Fund appropriations for the Office of the Attorney General, Victim Assistance Grants, and Legal Services Poverty Grants. The General Fund appropriations increased by \$219,438 in FY 2015 for Legal Services Poverty Grants. The Crime Victim Assistance Division receives federal funds that have increased slightly over the same period. Other funds include the Department of Commerce Revolving Fund appropriation to the Office of the Consumer Advocate, and Attorney General reimbursements from other agencies, funds, boards, grants, or internal accounts. Balances brought forward are unspent receipts from previous fiscal years. These funds are available for expenditure in the current or future fiscal years. The sources of the balances brought forward are restricted internal funds under the control of the Office of the Attorney General, the [Victim Compensation Fund](#), and the [Mortgage Servicing Settlement Fund](#).

### Governor's Recommendations

**FY 2016:** The Governor is recommending FY 2016 General Fund appropriations totaling \$17,124,305 for the Department of Justice. This is no change compared to the current funding level. The Governor is recommending Department of Commerce Revolving Fund appropriations of \$3,137,588 for the Office of the Consumer Advocate. This is no change compared to the current funding level.



### FY 2014 Quick Facts - DOJ

**31,687**

Number of victims served.

**164 Attorneys**

Out of 260.0 FTE positions in the Iowa Department of Justice.

**15 Divisions**

In the Department of Justice.

## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Justice, Department of</b>				
<b>Justice, Dept. of</b>				
General Office AG	\$ 7,989,905	\$ 8,139,905	\$ 7,989,905	\$ 0
Victim Assistance Grants	6,734,400	6,734,400	6,734,400	0
Legal Services Poverty Grants	2,400,000	2,650,000	2,400,000	0
<b>Total Justice, Department of</b>	<b>\$ 17,124,305</b>	<b>\$ 17,524,305</b>	<b>\$ 17,124,305</b>	<b>\$ 0</b>

## Other Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Justice, Department of</b>				
<b>Consumer Advocate</b>				
Consumer Advocate - CMRF	\$ 3,137,588	\$ 3,137,588	\$ 3,137,588	\$ 0
<b>Total Justice, Department of</b>	<b>\$ 3,137,588</b>	<b>\$ 3,137,588</b>	<b>\$ 3,137,588</b>	<b>\$ 0</b>

## Discussion Items

**Human Trafficking** – [Senate File 2311](#) (2014 Human Trafficking Act) enhances criminal penalties for engaging in certain acts with a minor. The Act also requires the Iowa Law Enforcement Academy (ILEA) to report the amount of resources it devotes to training law enforcement personnel on human trafficking. The Act creates a Human Trafficking Victim Fund for the Department of Justice to administer by awarding grants to service providers of human trafficking victims. Deposits to the Fund include a \$1,000 human trafficking victim surcharge. This surcharge takes effect on January 1, 2015, for an adjudication of guilt or deferred judgment entered on or after that date. The Attorney General's Office is requesting a \$150,000 increase from the General Fund to enhance enforcement of the crime of human trafficking. The request includes \$50,000 to train local law enforcement and county prosecutors on recognizing human trafficking and aiding victims of the crime, and \$100,000 to provide grants to local law enforcement agencies for overtime costs incurred in conducting investigations and making arrests. *The Governor is not recommending this funding.*

**Legal Services Poverty Grants** – The Office administers this State grant program that provides civil legal services to indigent Iowans. The Office contracts with [Iowa Legal Aid](#) to provide these services. The General Fund appropriation was increased by \$219,438 in FY 2015. The increase permitted Iowa Legal Aid to fill four vacant positions and was also used as nonfederal matching funds for grants. Refer to the **Fiscal Topic Budget Unit: Legal Services Poverty Grants** for more information. Revenue sources such as federal funds, and State awards from the Civil Reparations Trust Fund or the Interest on Lawyer's Trust Account (IOLTA), have all been steadily decreasing the last several years. The Iowa Supreme Court is seeking comments on a proposed \$100 annual fee that licensed attorneys in Iowa would pay. Receipts generated by the proposed fee could be deposited into the IOLTA and awarded to the three main providers of legal assistance for indigent Iowans: Iowa Legal Aid, the Polk County Bar Association Volunteer Lawyer's Project, and HELP Legal Assistance in Davenport. The Office of the Attorney General

is requesting an additional \$250,000 in FY 2016 for this Program. *The Governor is not recommending this funding.*

**Appellate Cases** – During the Governor’s November 2014 budget hearing, the Governor and Attorney General discussed the Supreme Court rule change for appellate defender motions to withdraw for frivolous appeals. This Supreme Court rule change has increased the workload of both the State Public Defender’s Office and the Office of the Attorney General. The Attorney General’s Office received a General Fund increase of \$175,000 in FY 2014 for two additional criminal appeals attorneys. The positions have been filled.

**Victim Services** – The current General Fund appropriation for Victim Services Grants is \$6,734,400 in FY 2015; this is no change compared to FY 2014. The Office of the Attorney General is not requesting additional funds for FY 2016 in the Governor’s budget. During FY 2013 and FY 2014, the Office worked with victim coalitions to reconfigure victim services to provide:

- Equitable distribution of funds statewide.
- Improved services in both urban and rural areas.
- Service to more victims.
- Long-term housing solutions.

The State was divided into six regions; each region has one or two shelters, one or two comprehensive programs for domestic abuse, and one or two comprehensive programs for sexual assault. The Crime Victim Assistance Division used a competitive grant process to award funds to eight shelter-based programs, 12 domestic abuse comprehensive programs, nine sexual abuse comprehensive programs, and five culturally specific victim services programs. There are now about 333 victim advocates working across the State; this is an increase of about 120 victim advocates since the victim services programs were redesigned. In comparing FY 2013 and FY 2014 statistics, victim services agencies increased the number of victims served: domestic abuse victims (14.60%) and sexual abuse victims (24.4%). The reconfiguration of victim services also included the restructuring of programs for survivors/witnesses of homicides or attempted homicides, and other victims of violent crimes. This led to a 29.6% increase in the number of other violent crime victims served from FY 2013 to FY 2014.

**Civil Commitments** – During the Governor’s November 2014 budget hearing, the Attorney General and the Governor committed to working together to develop strategies for managing hard-to-place people with serious mental illness. These may be people transitioning from the Civil Commitment Unit for Sex Offenders (CCUSO) operated by the Department of Human Services (DHS), people civilly committed to the State for treatment and housing at the Iowa Medical Classification Center at Oakdale (forensic hospital), or people that have served their criminal sentence and are no longer under correctional supervision but may have a high risk for violence.

## CIVIL RIGHTS COMMISSION

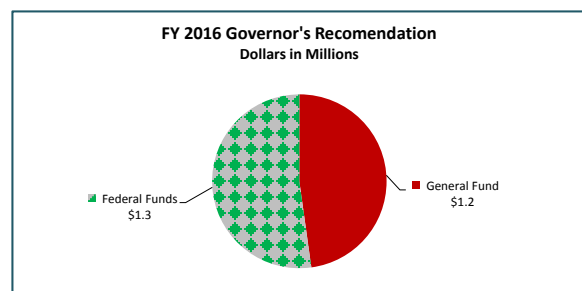
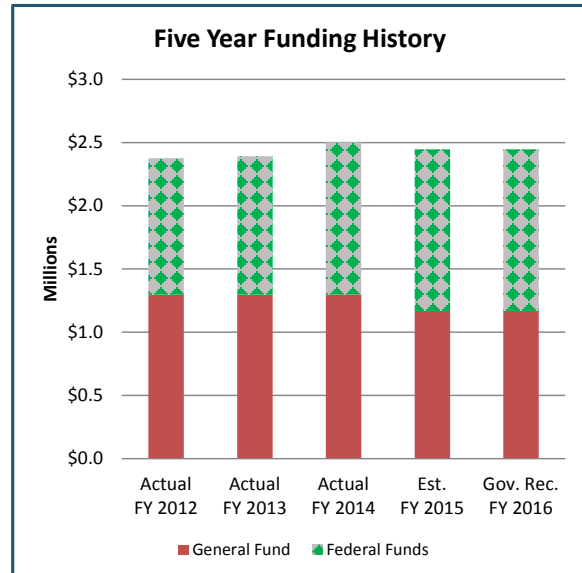
### Overview and Funding History

**Agency Overview:** The Commission exists to protect the civil rights of all persons throughout Iowa. The [Civil Rights Commission's](#) primary functions are to enforce the Iowa Civil Rights Act, investigate and resolve discrimination complaints as a neutral fact finder, advocate for compliance with civil rights laws, and educate and train Iowans about the Commission and how to recognize and prevent discrimination. Refer to the **Fiscal Topic Budget Unit: Iowa Civil Rights Commission** for additional information.

**Funding History:** The bar chart to the right shows the five-year funding history of the Civil Rights Commission (CRC). Receipts from federal funds have trended upward while General Fund appropriations have recently decreased.

### Governor's Recommendations

**FY 2016:** The Governor is recommending a General Fund appropriation of \$1,169,540. This is no change compared to the current funding level.



### FY 2014 Quick Facts - CRC

**1,540**

Total number of cases received.

**47.2%**

General Fund percentage of the total budget.

**15,034**

Iowa State Fair Civil Rights Quiz Participants.



## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Civil Rights Commission</b>				
Civil Rights Commission	\$ 1,169,540	\$ 1,169,540	\$ 1,169,540	\$ 0
<b>Total Civil Rights Commission</b>	\$ 1,169,540	\$ 1,169,540	\$ 1,169,540	\$ 0

## Discussion Items

**Federal Funds** – The Civil Rights Commission received about \$1.2 million in federal funds in FY 2014. This is an increase of \$107,235 (9.8%) compared to FY 2013. The Commission receives funds from the [Equal Employment Opportunity Commission](#) (EEOC) and the [Housing and Urban Development](#) (HUD) contracts.

**Director Position** – Civil Rights Commission Director, Ms. Beth Townsend, was appointed Acting Director of the Iowa Workforce Development in January 2015. Mr. Don Grove, Public Service Executive II, was appointed as Acting Director of the Civil Rights Commission.

**Statistics** – The Civil Rights Commission processed 1,510 cases in FY 2014. This is a decrease of 16.9% compared to FY 2010; complaints filed timely and jurisdictional have steadily trended downward over the last five years. The reduction of about 200 complaints may be viewed as a positive trend as it may indicate that less discrimination is occurring in Iowa. Employment makes up the largest area of complaints, at 78.3% of the total received. The backlog of cases was eliminated in FY 2013. The average number of days required to process a case is now 246; this is similar to FY 2013. There were 38 Probable Cause findings in FY 2014; this is a decrease of 33.3% compared to FY 2013. The Commission successfully conciliated 14 of the 38 cases. A finding of Probable Cause may be settled through conciliation, public hearing, or closed with a right to sue letter available for two years. There were 105 No Probable Cause findings in FY 2014; this is an increase of 11.7% compared to FY 2013. Findings of No Probable Cause are final action; no right to sue letter is given. Judicial review is available upon request.

## DEPARTMENT OF CORRECTIONS

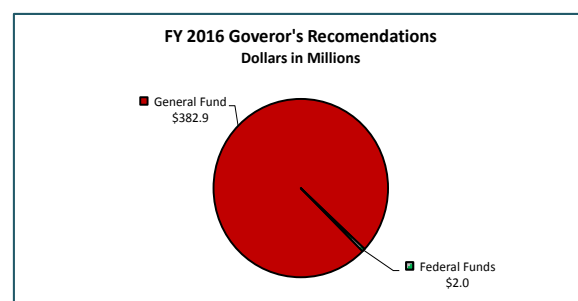
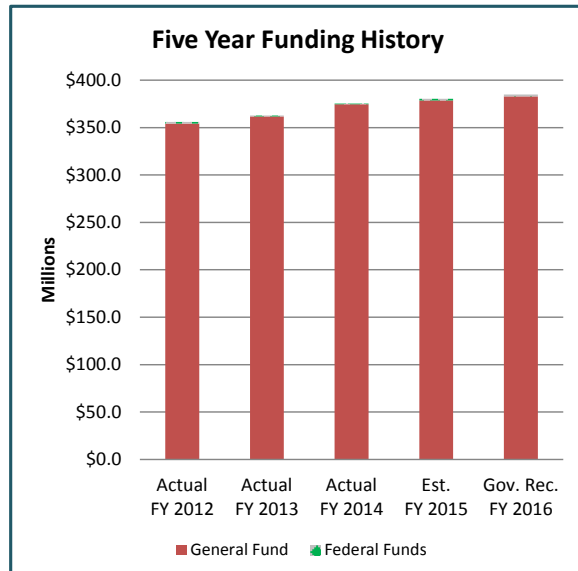
### Overview and Funding History

**Agency Overview:** The [Department of Corrections](#)' mission is to protect the public, employees, and offenders from victimization. The Department of Corrections (DOC) operates nine prisons to incarcerate legally committed adult offenders; partners with eight Community-Based Corrections (CBC) District Departments to provide supervision for offenders on parole, probation, work release, and Operating While Intoxicated (OWI) offenses; provides opportunities for offenders to make improvements through various educational, skill development, and counseling programs; trains professional staff; operates Iowa Prison Industries; and provides oversight of local jails.

**Funding History:** The total budget for the DOC is \$448,338,917 in FY 2015. The majority of the budget (84.5%) is appropriated from the General Fund. Most of the remaining 15.5% is local income in the CBC District Departments, major maintenance funding in the Institutions (prison system), [Iowa State Industries Revolving Fund](#), or the [Consolidated Farm Operations Revolving Fund](#). The bar graph to the right shows that the General Fund appropriations to the DOC have been trending upward over the last five years.

### Governor's Recommendations

**FY 2016:** The Governor is recommending General Fund appropriations totaling \$382,934,751 for the DOC. This is an increase of \$4,299,013 compared to estimated FY 2015.



### FY 2014 Quick Facts - DOC

**38,700**

Offenders under correctional supervision in Iowa.

**36th**

Iowa's national rank in the incarceration rate.

**32nd**

Iowa's national rank in the community supervision rate.

## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Corrections, Dept. of</u></b>				
<b>Central Office</b>				
Corrections Administration	\$ 5,270,010	\$ 5,270,010	\$ 5,270,010	\$ 0
County Confinement	1,075,092	1,075,092	1,370,092	295,000
Federal Prisoners/Contractual	484,411	484,411	484,411	0
Corrections Education	2,608,109	2,608,109	2,608,109	0
Iowa Corrections Offender Network	2,000,000	2,000,000	2,000,000	0
Mental Health/Substance Abuse	22,319	22,319	22,319	0
<b>Total Central Office</b>	<b>\$ 11,459,941</b>	<b>\$ 11,459,941</b>	<b>\$ 11,754,941</b>	<b>\$ 295,000</b>
<b>Fort Madison</b>				
Ft. Madison Institution	\$ 43,021,602	\$ 43,021,602	\$ 43,021,602	\$ 0
<b>Anamosa</b>				
Anamosa Institution	\$ 33,668,253	\$ 33,668,253	\$ 33,668,253	\$ 0
<b>Oakdale</b>				
Oakdale Institution	\$ 59,408,092	\$ 59,408,092	\$ 60,408,092	\$ 1,000,000
<b>Newton</b>				
Newton Institution	\$ 27,572,108	\$ 27,572,108	\$ 27,572,108	\$ 0
<b>Mt Pleasant</b>				
Mt. Pleasant Inst.	\$ 25,360,135	\$ 25,360,135	\$ 26,583,727	\$ 1,223,592
<b>Rockwell City</b>				
Rockwell City Institution	\$ 9,836,353	\$ 9,836,353	\$ 9,836,353	\$ 0
<b>Clarinda</b>				
Clarinda Institution	\$ 25,933,430	\$ 25,933,430	\$ 26,809,529	\$ 876,099
<b>Mitchellville</b>				
Mitchellville Institution	\$ 22,045,970	\$ 22,045,970	\$ 22,724,581	\$ 678,611
<b>Fort Dodge</b>				
Ft. Dodge Institution	\$ 30,097,648	\$ 30,097,648	\$ 30,097,648	\$ 0
<b>CBC District 1</b>				
CBC District I	\$ 14,753,977	\$ 14,753,977	\$ 14,788,972	\$ 34,995
<b>CBC District 2</b>				
CBC District II	\$ 11,500,661	\$ 11,500,661	\$ 11,500,661	\$ 0
<b>CBC District 3</b>				
CBC District III	\$ 7,241,257	\$ 7,241,257	\$ 7,241,257	\$ 0
<b>CBC District 4</b>				
CBC District IV	\$ 5,608,005	\$ 5,608,005	\$ 5,638,005	\$ 30,000
<b>CBC District 5</b>				
CBC District V	\$ 20,304,616	\$ 20,304,616	\$ 20,371,676	\$ 67,060
<b>CBC District 6</b>				
CBC District VI	\$ 14,833,623	\$ 14,833,623	\$ 14,892,283	\$ 58,660
<b>CBC District 7</b>				
CBC District VII	\$ 7,856,873	\$ 7,856,873	\$ 7,856,873	\$ 0
<b>CBC District 8</b>				
CBC District VIII	\$ 8,133,194	\$ 8,133,194	\$ 8,168,190	\$ 34,996
<b>Total Corrections, Dept. of</b>	<b>\$ 378,635,738</b>	<b>\$ 378,635,738</b>	<b>\$ 382,934,751</b>	<b>\$ 4,299,013</b>

**Governor's Recommendations: Significant Changes**

<b>Drug Court Funding</b>	
Increase in the First (\$34,995), Fourth (\$30,000), Fifth (\$67,060), Sixth (\$58,660) and Eighth (\$34,996) CBC District Departments to replace expired federal funds.	\$225,711
<b>County Confinement Account</b>	
Increase of \$295,000 based on actual FY 2014 costs. The DOC reimburses county jails for holding alleged violators of conditions of release on parole, work release, or Operating While Intoxicated (OWI).	\$295,000
<b>DOC Pharmacy</b>	
Increase of \$1,000,000 for increased drug costs at the Iowa Medical Classification Center (IMCC) at Oakdale. The Governor is recommending an additional \$1,000,000 in FY 2017.	\$1,000,000
<b>DOC Cost of Closing Mental Health Institutes</b>	
Increase of \$1,223,592 at the Mount Pleasant Correctional Facility and \$876,099 at the Clarinda Correctional Facility for the Department of Human Services (DHS) shared services. Currently, certain operating costs at the Mount Pleasant and Clarinda campuses are shared between the DOC (correctional facilities) and the DHS Mental Health Institutes (MHIs). The Governor is recommending the closure of the MHIs at Clarinda and Mount Pleasant. This recommendation increases the operating costs for the DOC to cover fixed costs that will be incurred even with the closures.	\$2,099,691
<b>Support Costs at Mitchellville</b>	
Increase of \$678,611 to fully fund annual support costs at the Iowa Correctional Institution for Women (ICIW) at Mitchellville.	\$678,611

**Discussion Items**

**Update on Iowa Correctional Institution for Women (ICIW) at Mitchellville** – The DOC received a General Fund increase of \$5,262,310 and 76.0 FTE positions in FY 2014 to gradually open beds at Mitchellville. This figure includes the transfer of funds and FTE positions from the Mount Pleasant Correctional Facility's Women's Unit. The General Assembly reduced the General Fund appropriation to Mount Pleasant by \$1,736,195 to close the 100-bed Women's Unit in FY 2014; that Unit closed in August 2013. The DOC received a General Fund increase of \$215,500 and 4.0 FTE positions (correctional officers) in FY 2015 to operate the reception center at ICIW. The positions have been filled and all women offenders sentenced to the supervision of the DOC now enter the prison system at Mitchellville. The Board of Corrections, contingent upon available funds, approved an increase of \$479,000 from the General Fund to maintain the new staff at the prison. The Board also approved, contingent upon available funds, an additional \$3,551,920 and 50.0 FTE positions for Mitchellville. This figure includes a combination of medical, treatment, education, and security staff to provide gender-specific treatment, education, and training for women offenders. *The Governor is recommending an increase of \$678,611 for support costs of the new buildings.*

**New Iowa State Penitentiary at Fort Madison** – The DOC plans to open the new 800-bed maximum security prison at Farm One within the existing budget once all construction issues are resolved. As of December 2014, the State Fire Marshal has not issued an occupancy permit. Once the new prison opens, the current maximum security facility (588 beds) will close. Approximately 200 beds will remain vacant at the new prison. The DOC previously estimated that an additional \$3,700,000 is required to staff those beds. The Board of Corrections did not approve this funding. *The Governor is not recommending this funding.*

**DOC Pharmacy** – Drug costs have exceeded the DOC’s FY 2015 budget at the IMCC at Oakdale by about 10.0% through December 2014. The estimated shortfall in the DOC budget for medications is approximately \$1,800,000 in FY 2015, based on expenditures through December 2014 at the current market prices. Additionally, in CY 2014, a new medication – Sovaldi – became available for hepatitis treatment. The estimated cost of the drug is \$84,000 per offender over a 12-week period. The DOC must meet the community standard of medical care. The DOC maintains the offender’s medications upon entry into the prison system as long as the medication is working to control the illness. Lower priced medications are prescribed and must prove to be ineffective before the more expensive Sovaldi is used. The DOC estimates about 15 offenders annually will require the more expensive option. The Board of Corrections, contingent upon available funds, approved an increase of \$1,260,000 to fund the increased cost of the Hepatitis medication protocol. *The Governor is recommending an increase of \$1,000,000 for medications in FY 2016 and an additional \$1,000,000 in FY 2017.*

**Adult Drug Courts** – High-risk, prison bound offenders are diverted to Adult Drug Courts that provide intensive supervision and concentrated drug treatment using a multidisciplinary team approach. Over time, most states have implemented a variety of specialty courts based on the drug court model. This includes such programs as veteran courts, juvenile drug courts, mental health courts, reentry courts, and family drug courts. In Iowa, adult drug courts, mental health courts, juvenile drug courts, a veteran’s court, and family courts have all been implemented. See the **Issue Review, Cost-Benefit Analysis of Adult Drug Courts**, published by the LSA in December 2013, for background information, funding history, offender admissions, closures, and average length of stay in the Adult Drug Courts, recidivism of offender participants, and cost-benefit analysis. The General Assembly increased the FY 2015 General Fund appropriations to the DOC for five of the eight CBC District Departments by \$1,417,990 and 8.0 FTE positions for Adult Drug Courts. The funding includes costs for staff, operations, and contracts. Funding was provided to replace expired federal grants in the First and Sixth CBC District Departments, and to fund Adult Drug Courts in the Second, Fifth, and Seventh CBC District Departments. The majority of the staff positions have been filled. The Fifth CBC District Department eliminated 1.0 FTE position; there were 7.0 FTE positions added statewide to the budget in FY 2015. See the [December 22, 2014](#), edition of the **Fiscal Update** for additional information regarding FY 2015 budget activity. The Board of Corrections, contingent upon available funds, approved a General Fund increase of \$225,700 and 1.0 FTE position in FY 2016 for five of the eight CBC District Departments. This figure replaces federal grants awarded through the Iowa Office of Drug Control Policy (ODCP) that were used to provide mental health services for offenders supervised by Adult Drug Courts. *The Governor is recommending an increase of \$225,700 to replace the federal grants.*

**MHI Closures** – The Governor is recommending the closure of the MHIs at Mount Pleasant and Clarinda. Currently, certain operating costs at the Clarinda and Mount Pleasant campuses are shared between the DOC (correctional facilities) and the DHS Mental Health Institutes (MHIs). This recommendation increases the operating costs for the DOC to cover fixed costs that will be incurred even with the closures. *The Governor is recommending an increase of \$2,099,691 and 22.9 FTE positions for the Mount Pleasant Correctional Facility (\$1,223,592 and 13.7 FTE positions) and the Clarinda Correctional Facility (\$876,099 and 9.3 FTE positions). These funding amounts are portions of the current appropriations to the DHS to operate the facilities. Estimated net General Fund savings is approximately \$7,500,000. This estimate includes the recommended changes in the DHS budget and increases in the DOC budget.*

**Institution Staff** – The DOC received a General Fund increase of \$1,991,224 and 37.0 FTE positions for additional correctional officers in FY 2015 in [HF 2450](#) (Justice System Appropriations Act). About \$954,000 of the General Fund appropriation increase was used to maintain existing positions. The DOC budgeted 19.0 FTE positions and eliminated 18.0 FTE positions. Of the 19.0 FTE positions, six correctional officer positions were filled by December 2014. The remaining 13.0 FTE positions are vacant and authorized; filling the positions is on hold due to fiscal challenges within the prison system. See the [December 22, 2014](#), edition of the ***Fiscal Update*** for more detailed information. The Board of Corrections, contingent upon available funds, approved a General Fund increase of \$4,476,279 and 64.0 FTE positions in FY 2016 for seven of the nine Institutions. This funding level includes security, substance abuse and mental health treatment, medical, and offender reentry staff. The funding request also includes one-time costs of \$562,500 to construct a building for classrooms to provide substance abuse treatment at the Newton Correctional Facility. This proposed building is designed to serve 45 medium-risk to high-risk offenders annually with a Level III residential intensive inpatient licensed substance abuse treatment program. The proposed treatment program is designed for offenders convicted of Class D or C felonies that have a high risk to reoffend. The Justice System Appropriations Subcommittee may want to review the criteria used by the DOC for determining additional staffing needs. *The Governor is not recommending this funding.*

**CBC Staff** – The number of offenders under community-based supervision has been trending up over the last 20 years. The CBC population has increased by 62.8% from FY 1994 through FY 2014. See the ***Issue Review, Community-Based Corrections Funding Levels***, published by the LSA in October 2012, for a discussion of offender populations, risk and supervision levels, and recidivism rates to consider whether current funding allocations are appropriate. The Board of Corrections, contingent upon available funds, approved a General Fund increase of \$1,794,628 and 28.0 FTE positions in FY 2016 for four of the eight CBC District Departments. This funding level includes a mix of Parole/Probation Officer (PPO) 2 and PPO 3 positions, and 1.0 PPO Supervisor. The Justice System Appropriations Subcommittee may want to review the criteria used by the DOC for determining additional staffing needs. *The Governor is not recommending this funding.*

**Education** – The General Fund appropriation for inmate education peaked in FY 2001 at \$3,294,775. The FY 2015 General Fund appropriation is \$2,608,109. Since FY 2001, the DOC relies on other funding sources, such as carryover funding from the previous year's appropriation, Institution Canteen receipts, and the Telephone Rebate Fund to provide adult basic education, high school equivalency courses, and vocational courses through the community college system. Vocational education is provided primarily in conjunction with Iowa Prison Industries. Based on the DOC's Iowa Results First [report](#), every \$1.00 invested in education results in a return of \$2.91 in benefits; this return on investment increases to \$4.12 for vocational education. The Board of Corrections, contingent upon available funds, approved a General Fund increase of \$500,000 for FY 2016. If approved, the total appropriation would be below the amount appropriated in FY 2001 by \$186,668. *The Governor is not recommending this funding.*

**Iowa Corrections Offender Network (ICON)** – The ICON system is an offender management suite of programs. The programs include the following modules: offender case management, medical/mental health, ICON View (intelligence system), dietary, commissary, grievance, pharmacy, banking, critical incident reporting, and Offender OMail. Examples of what the programs do include streamlining collections from inmates for restitution, child support, DOC sanctions, and savings plans; sharing a data platform with the Board of Parole; and implementing prison and CBC kiosks and Personal Digital Assistants (PDAs). Critical modules are implemented to benefit the DOC and the criminal justice community, generally. Some of the development included a data exchange between the Criminal Justice Information System (CJIS) with the State sex offender registry, a CJIS statewide crime code table



to be used by the entire criminal justice community, and CJIS electronic presentence investigations. The Board of Corrections, contingent upon available funds, approved a General Fund increase of \$500,000 for FY 2016. *The Governor is not recommending this funding.*

**Forensic Psychiatric Hospital** – Iowa’s forensic hospital is at the IMCC at Oakdale. While patient count fluctuates daily, the trend is to house and treat more civilians than convicted offenders. The Board of Corrections, contingent upon available funds, approved a General Fund increase of \$2,125,497 and 33.0 FTE positions for FY 2016. This figure includes 2.0 psychiatrists, 1.0 nurse supervisor, 11.0 registered nurses, 1.0 activities specialist, 2.0 social workers, 15.0 correctional officers, and 1.0 Lieutenant. The DOC indicates this request meets legal requirements for treating people at the hospital for civil commitments, not guilty by reason of insanity, court referrals to determine competency to stand trial, and restoration of competency. *The Governor is not recommending this funding.*

**County Confinement Account** – The State reimburses counties for holding alleged violators of conditions of parole, work release, and OWI Third Offense pending a revocation hearing. These reimbursements are through General Fund appropriations to the County Confinement Account. The DOC reallocated \$292,864 from the Institutions to the DOC for the County Confinement Account in FY 2014. The DOC indicates the FY 2015 projected deficit may be approximately \$400,000, based on expenditures through December 2014. The Board of Corrections, contingent upon available funds, approved a General Fund increase of \$295,000 for FY 2016. The Board also approved the DOC request to transfer the County Confinement Account appropriation to the eight CBC District Departments. The County Confinement Account would no longer be administered by Central Office if this proposal is enacted. See the ***Fiscal Topic***, [Budget Unit: County Confinement Account](#), for more detailed information. *The Governor is recommending an increase of \$295,000 for the County Confinement Account.*

**DAS Utility Fixed Costs** – The Department of Administrative Services (DAS) provides centralized support services to State agencies and bills those agencies for the services provided. The Board of Corrections, contingent upon available funds, approved a General Fund increase of \$107,581 for FY 2016 for increased billings from the DAS for “utility fixed costs.” These costs include the administration of employee benefits, including: medical, dental, and long-term disability benefits, compliance with the Family Medical Leave Act (FMLA), employee training, office leasing, and vehicle insurance. *The Governor is not recommending this funding.*

**Potential FY 2015 Supplemental Appropriations** – Based on a financial analysis of the DOC budget through December 2014, there is an anticipated FY 2015 year-end projected deficit of at least approximately \$4,200,000 including:

- \$1,800,000 for centralized pharmacy costs.
- \$400,000 for the County Confinement Account.
- \$2,000,000 for the State’s share of the unfunded increase in medical insurance premiums for State employees.

The estimate above assumes cost drivers will remain at the level of spending through December 2014. That is, drug costs and usage will continue at the current level, revocations from parole, work release, or OWI status will continue at the current pace, and the prison population will not significantly decrease between now and June 2015 (year-end FY 2015). *The Governor is not recommending this funding.*

## **DEPARTMENT OF INSPECTIONS AND APPEALS – STATE PUBLIC DEFENDER**

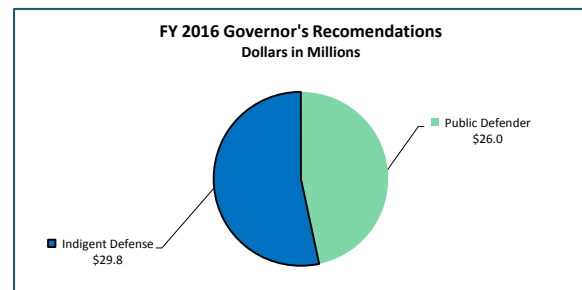
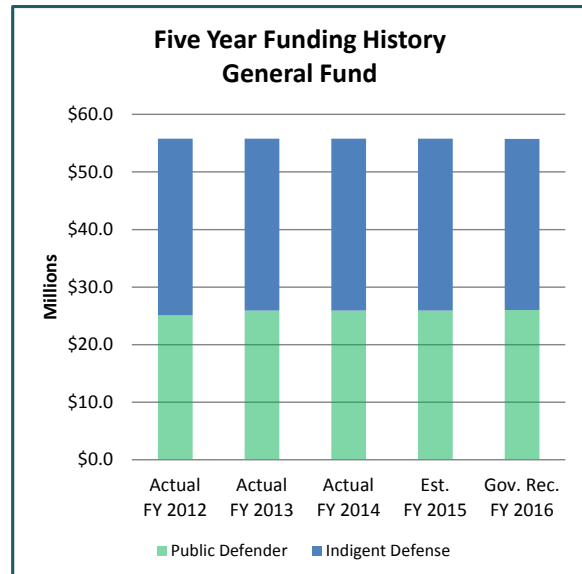
### **Overview and Funding History**

**Agency Overview:** General Fund appropriations for the [Department of Inspections and Appeals](#) are the responsibility of the [Administration and Regulation Subcommittee](#), except for the State Public Defender's Office and indigent defense. The [State Public Defender's Office](#) administers local public defender offices; provides legal counsel to indigent convicted criminals on appeals and for postconviction relief proceedings; is responsible for indigent juvenile cases; and reviews all expense claim reimbursements from private attorneys for indigent defense cases. In FY 1988, the costs of providing legal counsel to indigent criminal defendants and juveniles (indigent defense) were transferred to the State as part of court reorganization. Before FY 1988, these costs were paid by the counties.

**Funding History:** The bar graph shows total General Fund appropriations for the State Public Defender's Office and Indigent Defense for the last five years. Spending has remained relatively stable over the reporting period.

### **Governor's Recommendations**

**FY 2016:** The Governor is recommending General Fund appropriations totaling \$55,784,172. This is no change compared to the current funding level.



### **FY 2014 Quick Facts – SPD**

**\$495**

Average Cost per claim for Indigent Defense.

**\$299**

Average cost per case for State Public Defender.

**147**

Of 221 FTE positions in the State Public Defender's Office are attorneys.



## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Inspections &amp; Appeals, Dept. of</u></b>				
<b>Public Defender</b>				
Public Defender	\$ 25,882,243	\$ 26,032,243	\$ 26,032,243	\$ 150,000
Indigent Defense Appropriation	29,901,929	29,751,929	29,751,929	-150,000
<b>Total Inspections &amp; Appeals, Dept. of</b>	<b>\$ 55,784,172</b>	<b>\$ 55,784,172</b>	<b>\$ 55,784,172</b>	<b>\$ 0</b>

## Discussion Items

**Governor's Budget Hearing** – Acting State Public Defender, Mr. Kurt Swaim, presented the Office of the State Public Defender's FY 2016 budget request to the Governor December 3, 2014. Mr. Swaim provided an overview of the Office structure, locations of local offices around the State, indigent defense spending (public defenders and private attorneys), and cost comparisons between public defenders and the private bar. Continued fiscal challenges include:

- Lack of control over criminal and juvenile court filings and limited control over costs of representation. The cost of juvenile cases has been increasing. It is now 42.0% of total spending while criminal cases are 51.0% of the total, appellate cases are 2.0% while miscellaneous expenditures make up the remaining 5.0%.
- Increases in appellate cases and costs. The Supreme Court changed its approach to appellate defender motions to withdraw for frivolous appeals. This has increased the workload of both the State Public Defender's Office and the Office of the Attorney General.
- Conflicts of interest removals issue in Polk County. A judge has ruled that if a public defender office has previously represented a prosecution witness in a defendant's case, then it cannot continue to represent that defendant unless the defendant and the witnesses all waive any conflict of interest. The ruling creates limitations on the Office that will result in more cases being sent to the private bar, if the ruling stands. The ruling is on appeal.
- The Judicial Branch is implementing the Electronic Document Management System (EDMS). In the short term, this will impact the support budget for the State Public Defender's Office (shifting some work currently performed by the Clerk of Court offices to the State Public Defender's local offices). In the long term, there should be savings as the criminal court system becomes paperless.

**Public Defender** – Mr. Sam Langholz was the State Public Defender. He was appointed to be Division Administrator of the Administrative Hearings Division of the Department of Inspections and Appeals in October 2014. The Governor named Mr. Adam Gregg as the State Public Defender on December 8, 2014. First Assistant State Public Defender, Mr. Swaim, served as Acting State Public Defender from October 31, 2014, to December 8, 2014.

**Gideon Fellowships** – Mr. Swaim indicated the Office has hired two third-year law school students; they will start work in 2015. These positions fill the 2.0 FTE positions authorized in [HF 2450](#) (FY 2015 Justice System Appropriations Act). This permits implementation of Gideon Fellowships authorized by [House File 2132](#) (Gideon Fellowships Act) enacted during the 2014 Legislative Session. These are two-year appointments offered to no more than four law students; they must graduate from law school and pass the bar exam before starting employment with the Office. The FY 2016 budget request includes a

transfer of \$150,000 from the Indigent Defense General Fund appropriation to the Office of the State Public Defender to fund the positions authorized in FY 2015. The FY 2016 budget request includes an additional 2.0 FTE positions so the remaining two Gideon Fellowships may be filled in 2016. Mr. Swaim indicated he anticipates net savings of \$225,000 in total expenditures when the Fellowships are fully implemented. *The Governor is recommending the transfer of \$150,000 from the Indigent Defense Fund to the Office of the State Public Defender.*

## JUDICIAL BRANCH

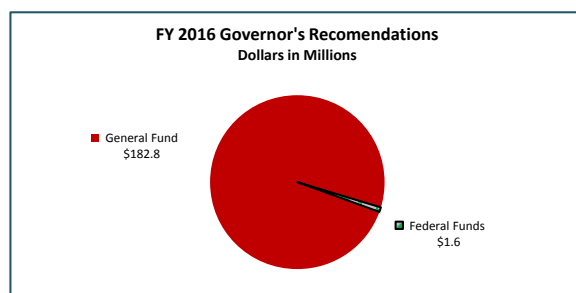
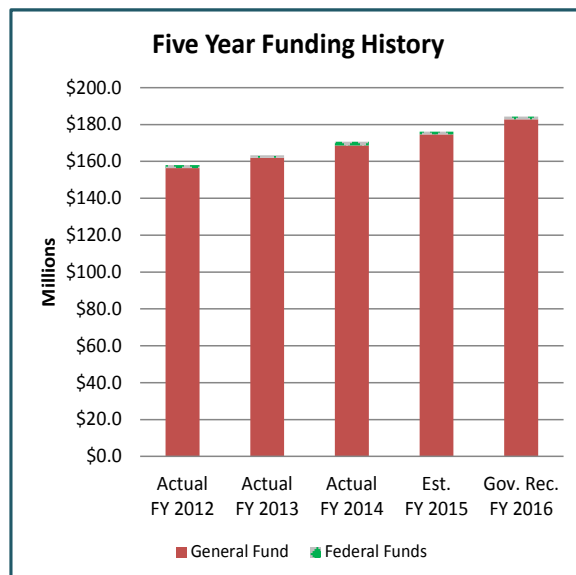
### Overview and Funding History

**Agency Overview:** Iowa has a unified trial court system known as the Iowa District Court that has general jurisdiction over all civil, criminal, juvenile, and probate matters in the State. The Iowa District Court is composed of different kinds of judicial officers with varying amounts of jurisdiction including judicial magistrates, associate juvenile judges, associate probate judges, district associate judges, and district court judges. There are two appellate courts in Iowa's judicial system—the Iowa Supreme Court and the Iowa Court of Appeals. Seven justices sit on the Supreme Court and nine judges form the Court of Appeals.

**Funding History:** The bar graph to the right shows the funding history for the Judicial Branch. Beginning in FY 2011, the Jury and Witness Fee Revolving Fund began receiving a General Fund appropriation. Prior to this, two-year-old court debt was deposited in the Fund; however, this was changed in SF 2383 (Debt Collection Act) enacted during the 2010 Legislative Session.

### Governor's Recommendations

**FY 2016:** For the [Judicial Branch](#), pursuant to statute, the Governor includes the Supreme Court recommendation in his budget with no changes. The recommended funding level for FY 2016 General Fund appropriations is \$182,773,989. This includes an increase of \$8,187,377 for the operating budget and no change in funding for the Jury and Witness Fee Revolving Fund.



### FY 2015 Quick Facts – Judicial Branch

**\$671,467,313**

The amount of overall court debt according to the June 30, 2014, Accounts Receivable report.

**72**

The percentage of court debt from criminal fines and fees.

**74**

The number of counties where EDMS has been completed as of December 31, 2014.

**General Fund Recommendations**

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Judicial Branch</b>				
Judicial Branch	\$ 171,486,612	\$ 179,673,989	\$ 179,673,989	\$ 8,187,377
Jury & Witness Revolving Fund	3,100,000	3,100,000	3,100,000	0
<b>Total Judicial Branch</b>	<b>\$ 174,586,612</b>	<b>\$ 182,773,989</b>	<b>\$ 182,773,989</b>	<b>\$ 8,187,377</b>

**Governor's Recommendations: Significant Changes**

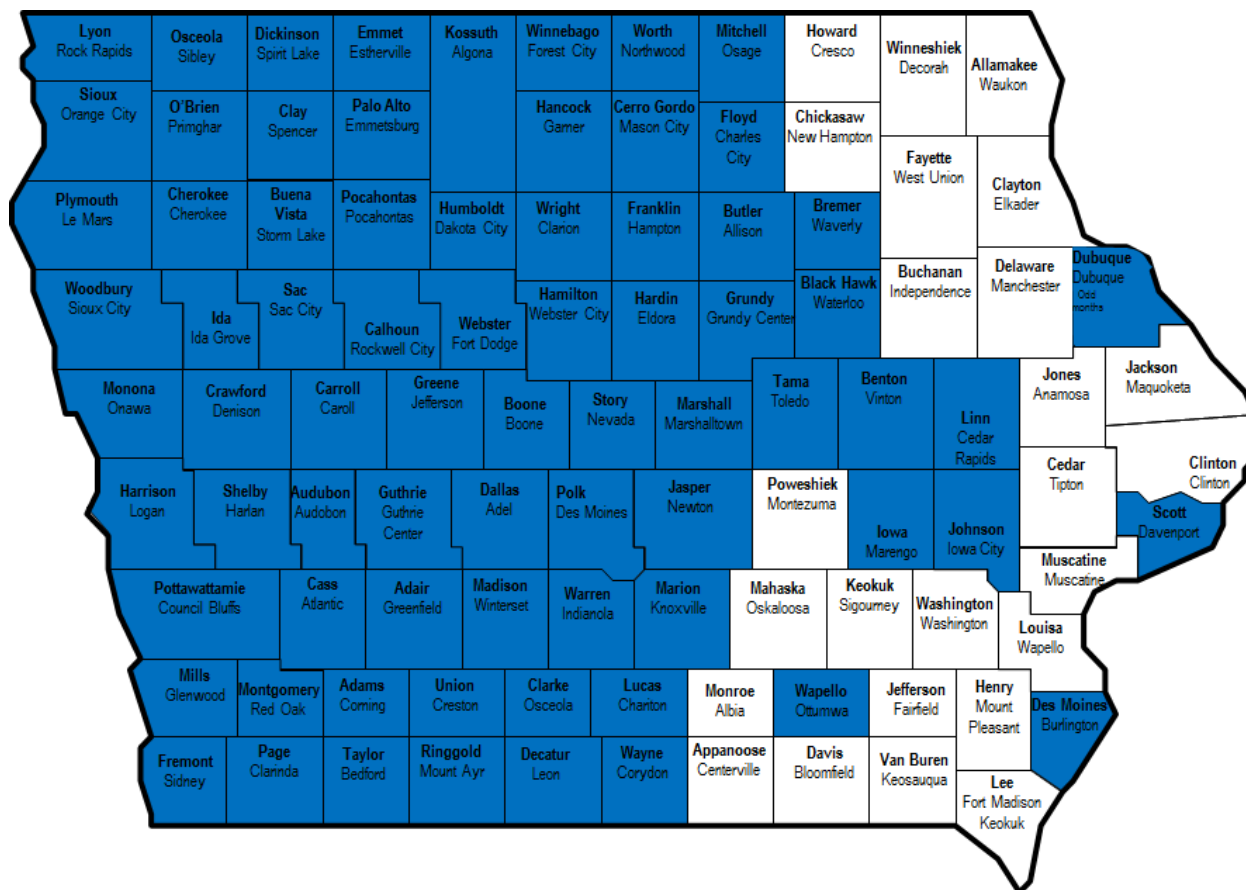
<b>Operations</b>	
An increase for the annualization of salaries and benefits for judges, magistrates, and nonjudicial officer personnel and salary increases for contract and noncontract Judicial Branch.	\$3,151,137
An increase for an additional 4.50% salary increase for each judicial officer (magistrates and judges) effective July 1, 2015.	\$2,036,240
An increase to move the Information Technology Division funding from Enhanced Court Collections to the General Fund.	\$3,000,000

**Discussion Items**

**Electronic Document Management System (EDMS)** – The implementation of the Electronic Document Management System (EDMS), the electronic filing system for cases and documents with the Iowa Court System, is set to be completed by the end of Calendar Year (CY) 2015. The following are the remaining counties left for completion:

- District 1 Counties: Howard, Winneshiek, Allamakee, Chickasaw, Fayette, Clayton, Buchanan, Delaware, and Grundy.
- District 7 Counties: Jackson, Clinton, Cedar, and Muscatine.
- District 8 Counties: Poweshiek, Mahaska, Keokuk, Washington, Louisa, Henry, Jefferson, Monroe, Appanoose, Davis, Van Buren, and Lee.

The following map shows the implementation schedule (subject to change). As of December 31, 2014, the counties in blue have been implemented, and the counties in white are scheduled to be implemented in CY 2015.



### ***Court Debt Collection Update***

As of June 30, 2014, total court debt was \$671,467,313. Of the overall debt, 72.0% is criminal, 23.0% is traffic, 3.0% is civil, and the remaining 2.0% is classified as miscellaneous. Currently, no debt has been written off by the Judicial Branch as uncollectable.

For additional detail, please refer to the **Issue Review** [Court Debt Collection Programs and Outstanding Court Debt](#). Data for FY 2014 will be updated during the Legislative Session.

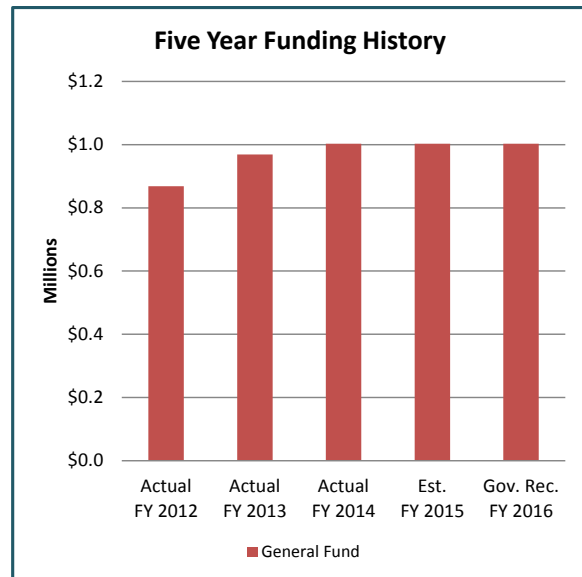
## **LAW ENFORCEMENT ACADEMY**

### **Overview and Funding History**

**Agency Overview:** The [Iowa Law Enforcement Academy \(ILEA\)](#) provides training for city and county law enforcement officers, Tribal government officers, conservation officers for the Department of Natural Resources, as well as jailers and telecommunicators in the State. The Academy also administers a program of psychological testing for applicants for law enforcement positions, approves regional training programs, establishes minimum hiring standards for law enforcement personnel, and provides audio-visual resources for law enforcement training and educational institutions. The Academy is also responsible for removing or suspending an officer's certification. The Director and staff are employed pursuant to the Iowa merit system.

The Basic Training provided at the ILEA is a 14-week course offered up to six times per year. In addition, the ILEA offers one-day specialty schools and in-service seminars for law enforcement personnel. The ILEA facility is located at Camp Dodge, including dormitory rooms with a capacity for 112 people, classrooms, a cafeteria, physical fitness center, photography and video production studios, and administrative offices. The Academy shares firing ranges and tactical facilities with the Iowa National Guard and a driving campus with the Des Moines Area Community College campus. In addition to the ILEA, the Department of Public Safety, the Cedar Rapids Police Department, and the Des Moines Police Department offer training courses certified by ILEA. Training is also offered at Hawkeye Community College and Western Iowa Tech Community College for people with a two-year or four-year degree.

**Funding History:** The bar graph shows the five-year funding history for ILEA. One-third of the cost to attend the Basic ILEA is funded from the General Fund, and the remaining two-thirds of the cost are billed to the local entity (city or county government). The local entity has the choice to bill the candidate for one-third of the cost to attend the Academy. Officers for Tribal governments and for the Department of Natural Resources pay the full cost to attend. The ILEA Council annually reviews the costs associated with the Academy at their spring meeting to determine the tuition for the following year. In addition, fees are charged for continuing education programs.



### **FY 2015 Quick Facts - ILEA**

**\$8,546.21**

The full cost to attend the Basic Academy;  
local law enforcement pays \$5,697.00.

**14 weeks**

The length of one Basic Academy.

**172**

The number of officers trained in CY 2014 during  
the Basic Academy.

**3,519**

In FY 2014, ILEA trained 3,519 officers, jailers,  
and dispatchers in specialty and advanced  
courses.

**Governor's Recommendations**

**FY 2016:** The Governor is recommending no change for FY 2016 compared to estimated FY 2015.

**General Fund Recommendations**

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Iowa Law Enforcement Academy</u></b>				
Iowa Law Enforcement Academy Law Enforcement Academy	\$ 1,003,214	\$ 1,003,214	\$ 1,003,214	\$ 0
<b>Total Iowa Law Enforcement Academy</b>	<b>\$ 1,003,214</b>	<b>\$ 1,003,214</b>	<b>\$ 1,003,214</b>	<b>\$ 0</b>

**Discussion Items**

***Human Trafficking Education*** – The law enforcement community in Iowa continues to be introduced to the area of and educated on the unique aspects of human trafficking and its victims. The Iowa Law Enforcement Academy Council is required by [SF 2311](#) (2014 Human Trafficking Act) to include information about ILEA training about human trafficking in its annual report which that be submitted to the General Assembly.

## **BOARD OF PAROLE**

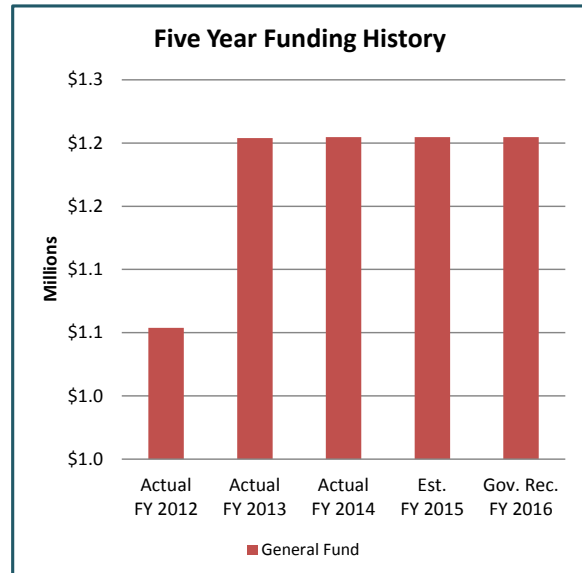
### **Overview and Funding History**

**Agency Overview:** The [Board of Parole's](#) mission is to reintegrate offenders into the community to become productive and responsible citizens. The Board releases on parole or work release any offender that it has the power to so release, when, in its opinion, there is reasonable probability that the person can be released without detriment to the community or to the offender. The Board performs risk evaluations for inmates, reviews eligible parole cases, holds parole hearings for eligible inmates, and selects inmates for conditional release on parole and work release. The Board revokes conditional releases and returns to prison those offenders that have failed. The Board also notifies victims of relevant information before a parole hearing and advises the Governor on matters of executive clemency and commutations. For more information regarding the duties and workload, see the **Fiscal Topic**, [Budget Unit: Board of Parole](#).

**Funding History:** The bar graph shows the Board's General Fund appropriations for the last five years. The budget trended upward from FY 2012 through FY 2013, and has been stable the last two years.

### **Governor's Recommendations**

**FY 2016:** The Governor is recommending General Fund appropriations totaling \$1,204,583. This is no change compared to estimated FY 2015.



### **FY 2014 Quick Facts - BOP**

**11.4%**

Increase in case reviews compared to FY 2013.

**22.3%**

Increase in work releases granted compared to FY 2013.

**29.7%**

Iowa's FY 2014 recidivism rate or return to prison rate.

### **General Fund Recommendations**

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Parole, Board of</u></b>				
Parole Board	\$ 1,204,583	\$ 1,204,583	\$ 1,204,583	\$ 0
<b>Total Parole, Board of</b>	<b>\$ 1,204,583</b>	<b>\$ 1,204,583</b>	<b>\$ 1,204,583</b>	<b>\$ 0</b>



## Discussion Items

### **Strategic Initiatives** – The Board:

- Made recent improvements to its computer system. The Board now reviews cases constantly. Annual offender reviews used to occur every other month. Now they occur every month. The Board is cross-training staff on a variety of functions. The Parole Board continues to work closely with DOC staff and its contractor (ATG) to develop an electronic filing and management system in conjunction with the Iowa Corrections Offender Network (ICON). The system is currently functioning as a filing system, voting, and notification platform. The Board continues to develop additional modules to handle all victim services, revocations proceedings, and executive clemency functions.
- Developed FY 2015 priorities for its computer system that include creating an automated revocation docket, enhancing victim notification, and continuing work with the DOC to develop reporting and statistical functions in ICON that Board members can access. The Board plans to continue ICON development that may include modules for: victim registration and notification, commutation and clemency, and a statistical dashboard.
- Eliminated the backlog of requests for commutations. The Board intends to provide a decision on these requests within a year of being filed. Offenders serving a life sentence (convicted of a Class A felony) may file a commutation request every 10 years. Offenders serving mandatory minimum sentences for other felonies may apply for commutations as often as they want.

**Board Turnover** – The Board membership has fluctuated significantly over the last four years. The General Assembly enacted [HF 538](#) (Board of Parole Reserve Members Act) during the 2013 Legislative Session. The Act creates a pool of three alternate members to substitute for Board members that are disqualified or are unavailable for hearings. All of the Board positions are currently filled; the Chairperson and Vice Chairperson are full-time positions. The Governor appointed Mr. John Hodges as Chair, Mr. Norman Granger as Vice Chair, and Ms. Sue Lerdal, Ms. Sheila Wilson, and Mr. Charles Larson, Sr. as permanent part-time members. The Governor appointed Mr. W. Ray Richardson and former Board of Parole members Ms. Nancy Boyd and Ms. Jacky Romp as the alternates. These appointments are subject to Senate confirmation. The Chairperson and Vice Chairperson are eligible for confirmation during the 2015 Legislative Session. Mr. Hodges indicated the alternate members have been beneficial to the hearing schedule, but there are concerns about maintaining their ICON navigational efficiency, especially as the Board work becomes more automated.

**Required Report** – Iowa Code section [906.5\(2\)](#) requires the Board to implement an early release plan. The Iowa Code section also requires the Board to file a monthly report with the LSA on the implementation of the plan and average length of stay of those paroled under the plan. The Board has not filed the report for a number of years. The data is available from the Criminal and Juvenile Justice Planning Division ([CJJPD](#)) of the [Department of Human Rights](#) and the Department of Corrections ([DOC](#)). The Subcommittee may want to discuss the need for the required report.

## DEPARTMENT OF PUBLIC DEFENSE

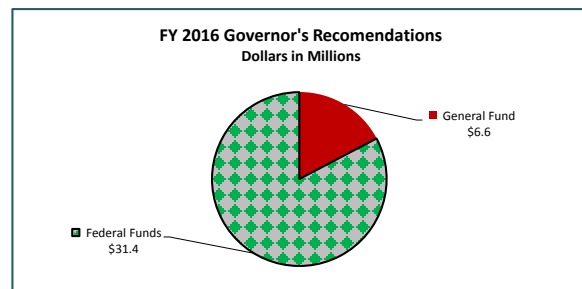
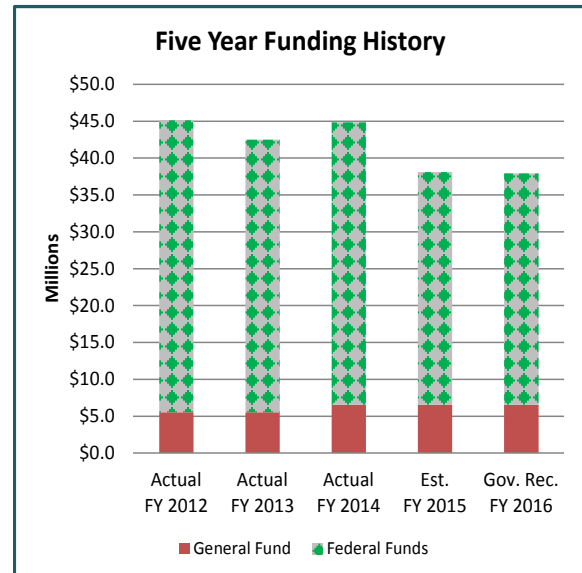
### Overview and Funding History

**Agency Overview:** The Department of Public Defense (DPD) or Iowa National Guard provides units and equipment to protect life and property, to preserve peace and order, and to ensure public safety for the citizens of Iowa.

**Funding History:** The budget funding history in the bar chart shows the funding for the Military Division. Appropriations from the General Fund have remained fairly steady while funding from federal sources has declined. The federal Budget Control Act of 2011 has resulted in a drawdown of active and reserve forces with this trend likely to continue.

### Governor's Recommendations

**FY 2016:** The Governor is recommending General Fund appropriations totaling \$6,554,478 for FY 2016. This is no change compared to estimated FY 2015.



### FY 2015 Quick Facts - DPD

**9,114**

Total personnel assigned to the Iowa National Guard as of October 3, 2014, including 2,047 airmen and 7,067 soldiers.

**44**

Number of Readiness Centers (armories) in Iowa (includes four on Camp Dodge).

**33:1**

The ratio of federal dollars spent for every State dollar appropriated.

**1,800**

Students receiving 100% award through National Guard Education Assistance Program.

## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Public Defense, Dept. of</b>				
Public Defense, Dept. of				
Public Defense, Department of	\$ 6,554,478	\$ 6,554,478	\$ 6,554,478	\$ 0
<b>Total Public Defense, Dept. of</b>	<b>\$ 6,554,478</b>	<b>\$ 6,554,478</b>	<b>\$ 6,554,478</b>	<b>\$ 0</b>

## Discussion Items

**Home Base Iowa** – Efforts continue to attract military veterans to Iowa by placing them in quality jobs through the Home Base Initiative. Additionally, these veterans might have the option to continue their service through the Iowa National Guard. Education initiatives for current and former members of the Guard are a part of this effort.

**Cyber Security Working Group** – A small working group of agencies including DPS, HLSEM, ICN, CIO, DPD have been convened to determine a Cyber Strategy for the State. Recent events have shown that cyber security is an area where a nation can be at risk. While no known threats have been experienced in Iowa, prevention of such a situation and an organized plan for a proactive response to any future threat received is the goal.

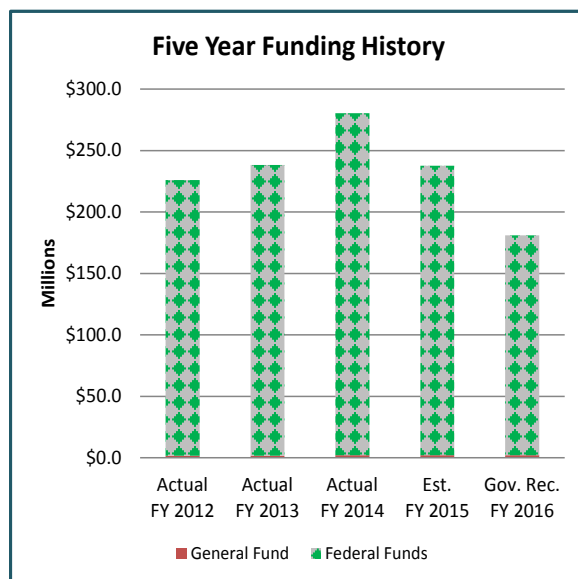
**Deployment** – A medical support Iowa National Guard unit based in Washington, Iowa (249<sup>th</sup> Area Support Medical Company), has been placed on pending mobilization to West Africa to assist in fighting Ebola. Their mission would be to provide medical care to U.S. and coalition personnel, and not to treat the local population. No actual mobilization date has been set, but is expected to be in the spring and last for up to six months. Since the announcement of this deployment there has been an adjustment in the number of troops that will be sent. Initially it was expected that 80 members would be mobilized. Currently, the estimate is that 40 troops will be needed.

## DEPARTMENT OF HOMELAND SECURITY AND EMERGENCY MANAGEMENT

### Overview and Funding History

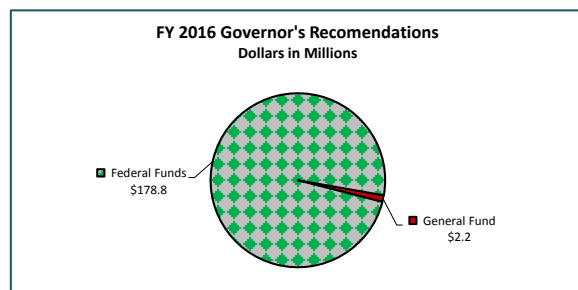
**Agency Overview:** The Department of Homeland Security and Emergency Management (HSEMD) manages risks and hazards with local and federal entities through mitigation, preparedness, response, and recovery initiatives. In FY 2014, [House File 307](#) established the Department of Homeland Security and Emergency Management rather than a Division under the Department of Public Defense. Since 2005 there have been 213 Governor's Disaster Proclamations issued.

**Funding History:** The budget funding history in the bar chart shows that the Department of Homeland Security and Emergency Management Division receives most of its funding from federal sources with a small proportion coming from the General Fund. It is expected that federal funds will be decreasing in the future.



### Governor's Recommendations

**FY 2016:** The Governor is recommending General Fund appropriations totaling \$2,229,623. This is no change compared to estimated FY 2015.



### FY 2015 Quick Facts - HSEMD

**28**

Governor's Disaster Proclamations in CY 2014.

**96.5**

Percentage of funding coming from federal grants for FY 2014.

**57**

Counties signed up for Alert Iowa Reverse 911 notification service.

## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Homeland Security and Emergency Management</u></b>				
<b>Homeland Security and Emergency Management</b>				
Homeland Security & Emer. Mgmt.	\$ 2,229,623	\$ 2,229,623	\$ 2,229,623	\$ 0
<b>Total Homeland Security and Emergency Ma</b>	<b>\$ 2,229,623</b>	<b>\$ 2,229,623</b>	<b>\$ 2,229,623</b>	<b>\$ 0</b>

## Discussion Items

**Alert Iowa** – Work continues to enable local authorities to use the reverse 911 system to disseminate information during emergency situations and disaster recovery. As of the end of 2014, 57 counties were signed up to implement this Mass Communication System. For FY 2015 \$400,000 was appropriated from the Technology Reinvestment Fund (TRF) for this system. *The Governor has recommended this same amount of funding for FY 2016 from the TRF.*

**Cyber Security Working Group** – A small working group of agencies including DPS, HLSEM, ICN, CIO, and DPD have been convened to determine a Cyber Strategy for the State. Recent events have shown that cyber security is an area where a nation can be at risk. While no known threats have been experienced in Iowa, prevention of such a situation and an organized plan for a proactive response to any future threat received is the goal.

**Iowa Flood Mitigation Board** – This board will oversee flood mitigation projects which will take place over a 20 year period. Up to \$1.0 billion will be available from tax increment, local, and federal funds for mitigation. Eight applications from around the State have been approved (Cedar Rapids, Dubuque, Iowa City, Coralville, Storm Lake, Waverly, Cedar Falls, and Council Bluffs), and three other cities are putting applications together to be considered.

**Next Generation 911** – Upgrades to Public Safety Answering Points (PSAP) equipment and the State's ICN backbone are being completed to allow texts, video, and pictures to be sent to local 911 dispatch centers. The cost is being funded currently by the wireless surcharge.

## DEPARTMENT OF PUBLIC SAFETY

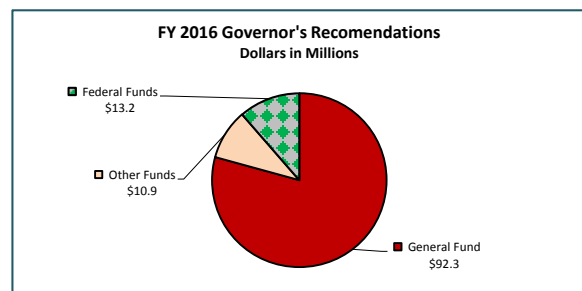
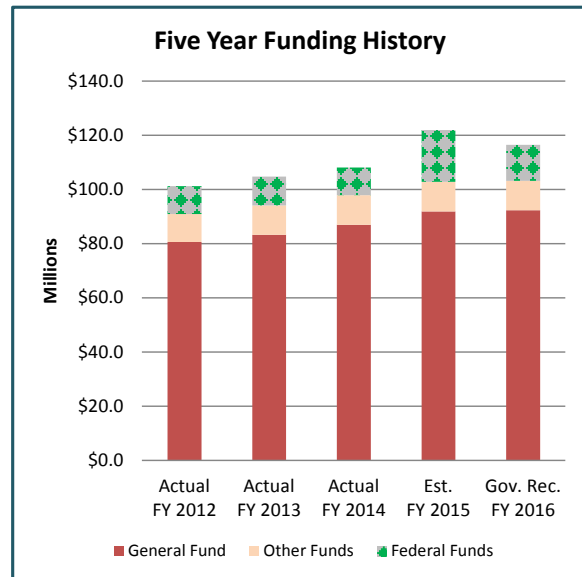
### Overview and Funding History

**Agency Overview:** The [Department of Public Safety](#) (DPS) is the State law enforcement agency. The Department includes: Administrative Services Division, Division of Criminal Investigation (DCI), Division of Narcotics Enforcement, Fire Marshal's Office, and the State Patrol Division.

**Funding History:** The bar graph to the right shows the five-year funding history for the DPS. In FY 2011, the Gaming Enforcement Fund was created for the collection of fees for direct and indirect costs paid by licensees for the regulation of boats and racetracks by the DCI. The DCI no longer receives a General Fund appropriation for gaming enforcement but instead receives an appropriation from the Gaming Enforcement Fund.

### Governor's Recommendations

**FY 2016:** The Governor is recommending General Fund appropriations totaling \$92,307,330. This is an increase of \$396,780 compared to estimated FY 2015.



### FY 2015 Quick Facts - DPS

**319**

Number of traffic fatalities reported in Iowa as of December 30, 2014.

**5,368**

Number of registrants on the Sex Offender Registry as of January 5, 2015.

**155**

Number of meth lab seizures reported to the Division of Narcotics Enforcement for CY 2014.

## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Public Safety, Department of</b>				
<b>Public Safety, Dept. of</b>				
Public Safety Administration	\$ 4,183,349	\$ 4,183,349	\$ 4,183,349	\$ 0
Public Safety DCI	13,625,414	13,625,414	13,625,414	0
DCI - Crime Lab Equipment/Training	302,345	302,345	302,345	0
Narcotics Enforcement	6,919,855	7,316,635	7,316,635	396,780
Public Safety Undercover Funds	109,042	109,042	109,042	0
DPS Fire Marshal	4,590,556	4,590,556	4,590,556	0
Iowa State Patrol	60,920,291	60,920,291	60,920,291	0
DPS/SPOC Sick Leave Payout	279,517	279,517	279,517	0
Fire Fighter Training	825,520	825,520	825,520	0
Interoperable Communications Sys Board	154,661	154,661	154,661	0
<b>Total Public Safety, Department of</b>	<b>\$ 91,910,550</b>	<b>\$ 92,307,330</b>	<b>\$ 92,307,330</b>	<b>\$ 396,780</b>

## Governor's Recommendations: Significant Changes

<b>Operations</b>	
An increase for the Narcotics Division to maintain four narcotics agents that were previously funded under a grant. This increase would provide funding for the four positions as well as support for the Division that has been reduced through other grant reductions and one-time funding sources.	\$396,780

## Other Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Public Safety, Department of</b>				
<b>Public Safety, Dept. of</b>				
DPS Gaming Enforcement - GEF	\$ 10,898,008	\$ 10,898,008	\$ 10,898,008	\$ 0
<b>Total Public Safety, Department of</b>	<b>\$ 10,898,008</b>	<b>\$ 10,898,008</b>	<b>\$ 10,898,008</b>	<b>\$ 0</b>

## Discussion Items

**Narrowband Mandate and State Agency Communications Systems** – The Federal Communications Commission mandated that all nonfederal public safety license holders on frequencies ranging from 150 MHz to 512 MHz reduce their operating bandwidth from 25 kHz to 12.5 kHz narrowband channels. The Governor is recommending \$2,500,000 in funding from the Technology Reinvestment Fund (TRF) for radio upgrades.

**First Net – Statewide Interoperable and Broadband Communications** – The Iowa Statewide Interoperable Communications System Board continues its work in exploring options for meeting the federal mandates of First Net to establish and operate a broadband network dedicated to law enforcement. This board meets monthly and is currently in the data gathering stage before making recommendations.

**New State Trooper Positions** – The General Assembly appropriated \$4,200,000 for 33.0 FTE positions in FY 2015 to be used for additional trooper positions. At this time, 13 additional troopers have graduated from the Iowa DPS Basic Academy. Another Academy will start in November and will graduate 13 candidates in April, 2015.



## **CRIMINAL AND JUVENILE JUSTICE PLANNING DIVISION, DEPARTMENT OF HUMAN RIGHTS**

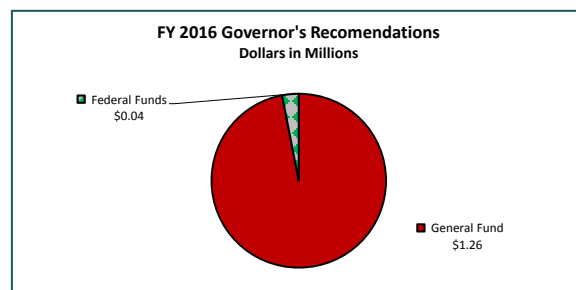
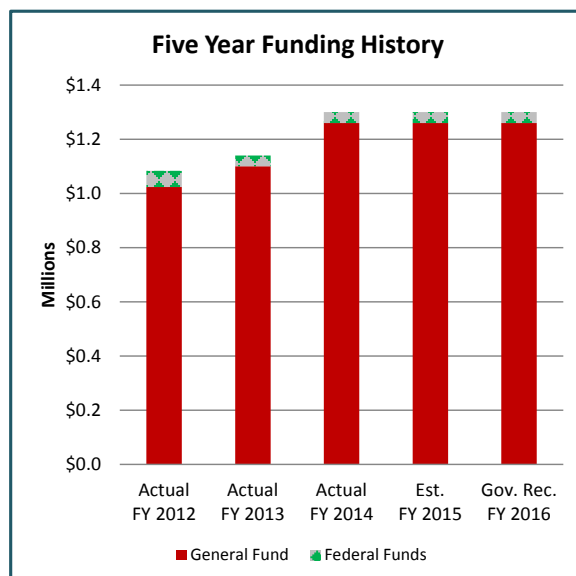
### **Overview and Funding History**

**Agency Overview:** The Division of Criminal and Juvenile Justice Planning (CJJP) is within the Department of Human Rights. The Division carries out research, policy analysis, program development and data analysis activities to assist policy makers, justice system agencies and others to identify issues of concern and to improve the operation and effectiveness of Iowa's justice system. The CJJP staff provides a justice system information clearinghouse service to system officials and the general public. Councils staffed by CJJP are the Juvenile Justice Advisory Council, the Criminal and Juvenile Justice Advisory Council, the Sex Offender Research Council and the Public Safety Advisory Board.

**Funding History:** The CJJP administers federal and State grant programs to fund local and State projects to prevent juvenile crime, provide services to juvenile offenders and otherwise improve Iowa's juvenile justice system. Annually, this funding is made available through competitive grant application procedures.

### **Governor's Recommendations**

**FY 2016:** The Governor is recommending General Fund appropriations totaling \$1,260,105. This is no change compared to estimated FY 2015.



### **FY 2015 Quick Facts - CJJP**

**4**

The number of advisory committees and councils staffed by CJJP.

**\$1,513,724**

The amount of grant funding received by the Criminal and Juvenile Justice Planning Division.

**7**

The number of federal pass-through grant programs administered by the Criminal and Juvenile Justice Planning Division.

## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Human Rights, Dept. of</u></b>				
Human Rights, Department of Criminal & Juvenile Justice	\$ 1,260,105	\$ 1,260,105	\$ 1,260,105	\$ 0
<b>Total Human Rights, Dept. of</b>	<b>\$ 1,260,105</b>	<b>\$ 1,260,105</b>	<b>\$ 1,260,105</b>	<b>\$ 0</b>

## Discussion Items

**Sex Offender Treatment and Monitoring – Sex Offender Research Council Report Recommendations –**

The Sex Offender Research Council's [2014 report](#) includes the following recommendations:

- Imposition of the special sentence remains as in current law. The special sentence is imposed on certain offenders after the original sentence is served.
- A judge may hold an evidentiary hearing to determine whether or not to remove an offender from the special sentence. Judicial review includes but is not limited to the nature of the sex offense, the offender's behavior while incarcerated, compliance with sex offender treatment, compliance with any mandates of the court, victim impact, and risk assessments.
- Additional funding should be directed to early and effective treatment of sex offenders.

## Comparison to Other States – Outcomes

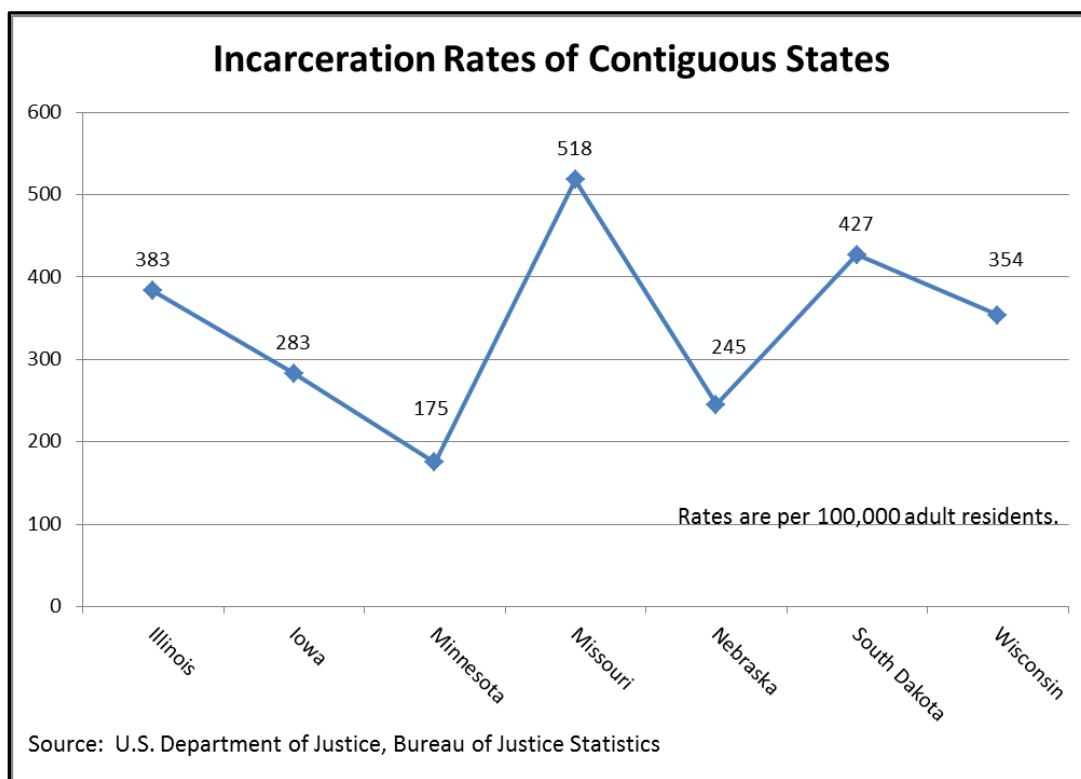
### Corrections

According to the Federal Bureau of Investigations, Iowa's violent crime rate in 2013 was 271.4 per 100,000 adult residents, or 35th in the nation. Contiguous states show the following violent crime rates: Illinois 380.2, Minnesota 234.4, Missouri 433.4, Nebraska 262.1, South Dakota 316.5, and Wisconsin 277.9. Iowa's property crime rate is 2,193.9 per 100,000 adult residents, or 19th nationally. Surrounding states show the following property crime rates per 100,000 adult residents: Illinois 2,274.3, Minnesota 2,420.4, Missouri 3,137.0, Nebraska 2,673.4, South Dakota 1,914.7, and Wisconsin 2,188.7.

Iowa ranks 36th nationally in terms of the incarceration rate of sentenced prisoners, with 364 inmates per 100,000 adult residents ([U.S. Department of Justice, Bureau of Justice Statistics](http://www.bjs.ojp.usdoj.gov/)). Minnesota (247) and Nebraska (349) have lower incarceration rates than Iowa. Iowa ranks 32nd nationally in terms of the number of offenders under community supervision, with 1,462 offenders per 100,000 adult residents. Of the surrounding states, only Nebraska has a lower rate (1,048) than Iowa. See the chart below for information regarding incarceration rates of contiguous states.

Iowa ranks 32nd nationally for State corrections spending, according to the [U.S. Census Bureau, Annual Survey of State Government Finances](http://www.census.gov/govs/state/) for 2012. Contiguous states rank as follows: Illinois 12th, Minnesota 28th, Missouri 22nd, Nebraska 40th, South Dakota 48th, and Wisconsin 14th.

For additional information, please refer to the Bureau of Justice Statistics website at <http://www.fbi.gov/s.ojp.usdoj.gov/> or the U.S. Census database at <http://www.census.gov/govs/state/> or the FBI's website at: <http://www.fbi.gov/>.



### **Judicial Branch**

The [National Center for State Courts](#) (NCSC) has published the [Survey of Judicial Salaries](#) for 30 years. The most recent data available was of [January 1, 2014](#).

In Iowa, the salary for a Justice on the Iowa Supreme Court is \$170,544 and this ranks 14 out of 51 in the nation. The national salary range for a Justice is \$123,400 to \$232,060, and the mean amount is \$165,099, and the median amount is \$162,200. In Iowa, the salary for a Judge on the Court of Appeals is \$154,566, a rank of 16 out of 39. This position is not in all 50 States and Washington, D.C. The national salary range for a Court of Appeals Judge is \$114,994 to \$207,463, the mean amount is \$153,129, and the median amount is \$150,087. In Iowa, the salary for a District Court Judge is \$143,897 and ranks 23 out of 51 in the nation. The national salary range for a District Court Judge is \$112,128 to \$199,100, the mean amount is \$143,567, and the median amount is \$139,919. (Mean is the average and the median is the numeric value separating the higher half from the lower half.)

### **Criminal and Juvenile Justice Planning Division**

The [Criminal and Juvenile Justice Planning Division](#) of the Department of Human Rights staffs several committees and issues research reports on topics of interest to the justice system. Reports issued by CJJD include research on both the adult and juvenile justice systems. Reports can be accessed at: <http://www.humanrights.iowa.gov/cjpd/publications/index.html>. The CJJD provides [Prison Population Forecasts](#), [recidivism studies](#), [reports on sex offenders](#), [violent offender reports](#), and other documents. Additional information is available on the [CJJP website](#).

### **LSA Publications – Justice**

The following documents have been published by the LSA that relate to the Justice System Appropriations Subcommittee:

- *Issue Review:*
  - [Court Debt Collection Programs and Outstanding Court Debt](#)
- *Budget Unit Fiscal Topics:*
  - [Consolidated Farm Operations](#)
  - [Contraband Currency Fund](#)
  - [Corrections Education Chapter One](#)
  - [Corrections Training Fund](#)
  - [Department of Corrections Inmate Labor Fund](#)
  - [Interstate Compact Fee Fund](#)
  - [Iowa State Industries Revolving Fund](#)
  - [Prison Canteen Funds](#)
  - [Division of Narcotics Enforcement](#)
  - [Judicial Branch](#)
  - [Corrections Central Warehouse Fund](#)
  - [Offender Reentry Program](#)
  - [State Cases Court Costs](#)
  - [Prison Recycling Funds](#)
  - [Inmate Tort Claims Fund](#)
  - [Attorney General – Federal Forfeiture Asset Sharing Fund](#)
- *Fiscal Topics:*
  - [Community-Based Corrections Field Services](#)
  - [Enhanced 911 Communications Wireline and Wireless Funding](#)

- *Fiscal One-On-One Audio Interviews (links open the mp3 files):*

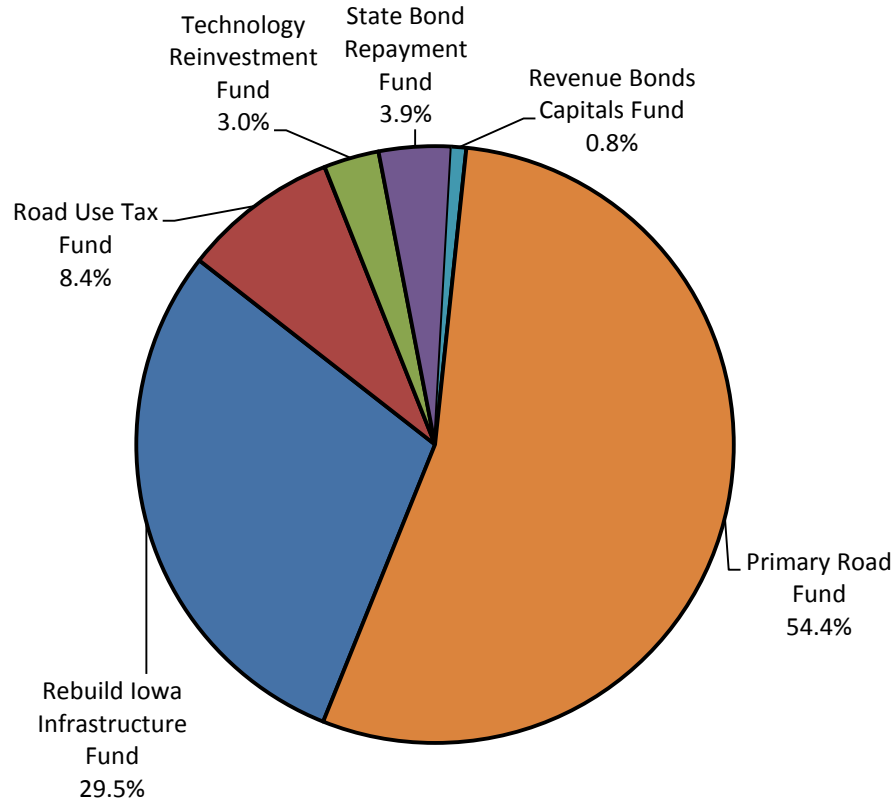
[The Career of a Correctional Officer](#)

[Jail Inspections](#)

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**FY 2016 Governor's Recommendations by Funding  
Source**



**FY 2016 Governor's Recommendations by Funding Source**

Rebuild Iowa Infrastructure Fund	\$	174,622,549
Road Use Tax Fund		49,908,122
Technology Reinvestment Fund		17,736,162
State Bond Repayment Fund		23,250,000
Revenue Bonds Capitals Fund		4,646,841
Primary Road Fund		322,773,654
<b>Total</b>	<b>\$</b>	<b>592,937,328</b>

## DEPARTMENT OF TRANSPORTATION

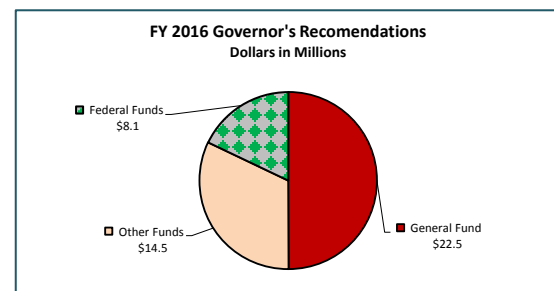
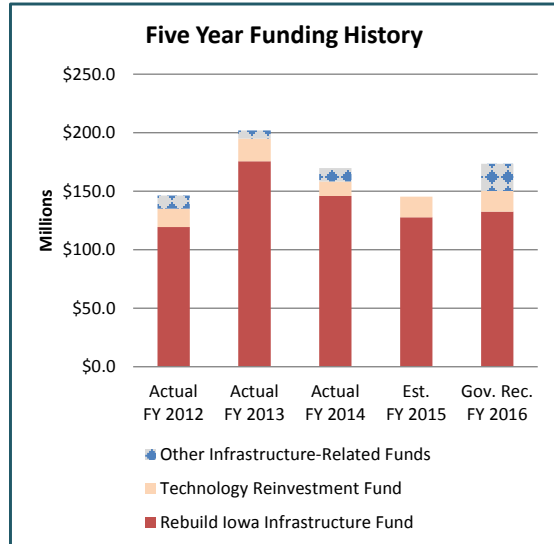
### Overview and Funding History

**Agency Overview:** The mission of the Department of Transportation (DOT) is to serve the public by delivering a modern transportation system that supports the economic and social vitality of Iowa, increases safety, and maximizes customer satisfaction. The DOT consists of six operating divisions: Operations and Finance; Planning, Programming, and Modal; Motor Vehicle; Information Technology; and Highway. The four operating budget units that receive appropriations to fund the divisions include: Operations, Planning and Programming, Motor Vehicle, and Highway. In addition to the operating budget units, the DOT receives special purpose and capital appropriations that are not part of the operating division budget units but are essential for operation of the Department.

**Funding History:** The funding for the DOT comes from the State road funds, the Road Use Tax Fund, and the Primary Road Fund, and has remained relatively stable for the last five years. The funding history chart shows funding for the DOT from FY 2012 through the Governor's recommendations for FY 2016.

#### Governor's Recommendations

**FY 2016:** The Governor is recommending FY 2016 appropriations totaling \$365,233,776 from the State road funds. This is an increase of \$7,035,115 compared to estimated FY 2015. The total recommendation includes \$49,908,122 from the Road Use Tax Fund and \$315,325,654 from the Primary Road Fund. The State funding provided for the DOT is comprised of 13.7% from the Road Use Tax Fund and 86.3% from the Primary Road Fund. The pie chart shows the FY 2016 DOT budget as recommended by the Governor. Of the \$365,233,776 the Governor is recommending, 5.4% is for special purpose appropriations, 2.7% is for DOT capital appropriations, and 91.8% is for operating budgets of all divisions within the DOT.



#### CY 2013 Quick Facts - DOT

**114,438**

Miles of public roads in Iowa

**4,250,858**

Number of vehicles registered in Iowa

**31,542**

Million Vehicle Miles Travelled (VMT) in Iowa

**Governor's Recommendations: Department of Transportation FY 2016**

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Transportation, Dept. of</u></b>				
<b>Transportation, Dept. of</b>				
RUTF-Drivers' Licenses	3,876,000	3,876,000	3,876,000	0
RUTF-Operations	6,384,960	6,559,821	6,559,821	174,861
RUTF - Planning & Programming	414,000	438,973	438,973	24,973
RUTF-Motor Vehicle	34,616,659	35,925,345	35,925,345	1,308,686
RUTF - Performance and Technology	460,040	509,040	509,040	49,000
RUTF-DAS Personnel & Utility Services	235,125	251,465	251,465	16,340
RUTF-Unemployment Compensation	7,000	7,000	7,000	0
RUTF - Workers' Compensation	114,000	143,468	143,468	29,468
RUTF - Indirect Cost Recoveries	78,000	78,000	78,000	0
RUTF - Auditor Reimbursement	67,319	73,010	73,010	5,691
RUTF-County Treasurers Support	1,406,000	1,406,000	1,406,000	0
RUTF-Road/Weather Conditions Info	100,000	0	0	-100,000
RUTF-Mississippi River Park. Comm.	40,000	40,000	40,000	0
RUTF - Scale/MVD Facilities Maint.	200,000	300,000	300,000	100,000
RUTF - TraCS/MACH	0	300,000	300,000	300,000
<b>Total Primary Road Fund</b>	<b>\$ 47,999,103</b>	<b>\$ 49,908,122</b>	<b>\$ 49,908,122</b>	<b>\$ 1,909,019</b>
PRF - Operations	39,225,906	40,296,045	40,296,045	1,070,139
PRF - Planning & Programming	7,865,454	8,340,481	8,340,481	475,027
PRF - Highway	235,717,855	238,625,855	238,625,855	2,908,000
PRF - Motor Vehicle	1,460,575	1,496,889	1,496,889	36,314
PRF - Performance and Technology	2,825,960	3,126,960	3,126,960	301,000
PRF - DAS Personnel & Utility Services	1,444,627	1,544,713	1,544,713	100,086
PRF - DOT Unemployment	138,000	138,000	138,000	0
PRF-DOT Workers' Compensation	2,743,000	3,443,221	3,443,221	700,221
PRF - Garage Fuel & Waste Mgmt.	800,000	800,000	800,000	0
PRF - Indirect Cost Recoveries	572,000	572,000	572,000	0
PRF - Auditor Reimbursement	415,181	448,490	448,490	33,309
PRF - Transportation Maps	242,000	0	0	-242,000
PRF - Inventory & Equip.	5,366,000	5,366,000	5,366,000	0
PRF - Field Facility Deferred Maint.	1,700,000	1,700,000	1,700,000	0
PRF - Utility Improvements	400,000	400,000	400,000	0
PRF - Garage Roofing Projects	500,000	500,000	500,000	0
PRF - HVAC Improvements	700,000	700,000	700,000	0
PRF - Waste Water Treatment	1,000,000	0	0	-1,000,000
PRF - Des Moines North Garage	6,353,000	0	0	-6,353,000
PRF - Traffic Operations Center	730,000	0	0	-730,000
PRF - Rest Area Facility Maintenance	0	250,000	250,000	250,000
PRF - Ames Administration Building	0	14,875,000	2,000,000	2,000,000
PRF - ADA Improvements	0	150,000	150,000	150,000
PRF - Muscatine/Wapello Combined Facility	0	0	5,427,000	5,427,000
<b>Total Primary Road Fund</b>	<b>\$ 310,199,558</b>	<b>\$ 322,773,654</b>	<b>\$ 315,325,654</b>	<b>\$ 5,126,096</b>
<b><u>Total Transportation, Dept of</u></b>	<b><u>\$ 358,198,661</u></b>	<b><u>\$ 372,681,776</u></b>	<b><u>\$ 365,233,776</u></b>	<b><u>\$ 7,035,115</u></b>



### Governor's Recommendations: Significant Increases/Decreases – DOT

Note: Several appropriations receive two separate line item appropriations; one from the Road Use Tax Fund (RUTF) and one from the Primary Road Fund (PRF). These line items are detailed in the chart on the prior page.

<b>Operations</b>	
An increase to the Motor Vehicle Division for IT services, outside services, vehicle operations and utilities. The DOT is also requesting two support TraCS and MACH. These programs are discussed in more detail in the special purpose appropriations.	\$1,345,000
An increase to the Highway Division for depreciation, highway maintenance supplies, and state vehicle operation.	\$2,908,000
An increase to Operations for IT equipment, utilities, and office and equipment rent. Additionally, the Department will move an FTE from the Highway Division to Operations. These appropriated dollars are shifted in from the Highway appropriation to the Operations appropriation.	\$1,245,000
An increase to the Performance and Technology Division for computer equipment, outside services, and vehicle operations.	\$350,000
An increase to the Planning and Programming Division for depreciation, IT equipment, outside services, and vehicle operations.	\$500,000
<b>Special Purpose</b>	
Auditor Reimbursement – An increase to pay auditor reimbursement. Iowa Code section <a href="#">11.5B</a> requires reimbursement by state agencies.	\$39,000
DAS Utility Services – An increase for reimbursement to the Department of Administrative Services (DAS). The DAS anticipates an increase for human resources (HRE) services, and a decrease for accounting, information technology, and general services. Increases in HRE charges are due to changes in benefits and Family and Medical Leave Act (FMLA). This recommended increase is funded from the Road Use Tax Fund (RUTF) and Primary Road Fund (PRF).	\$116,426
Traffic and Criminal Software (TraCS) and Mobile Architecture for Communications Handling (MACH).	\$300,000
Workers Compensation – An increase in workers compensation payments to the DAS. This appropriation is funded from the PRF (96.0%) and RUTF (4.0%).	\$729,689
<b>Capitals</b>	
Rest Area Maintenance - A new appropriation that will support upkeep and maintenance on primary road system rest areas. Potential projects include HVAC systems, security cameras, and other modifications. This appropriation is funded by the PRF.	\$250,000
Americans with Disabilities Act Compliance - This new appropriation will support improvements to buildings that do not comply with the Americans with Disabilities Act (ADA). Potential improvements include entrances, parking, sidewalks, restrooms, and public areas. This appropriation is funded by the PRF.	\$150,000
Motor Vehicle Division Field Facility Maintenance – This appropriation supports maintenance of field facilities throughout the state.	\$100,000
Ames Administrative Building – A new appropriation to support replacing the fire alarm system in the Ames Administration Building.	\$2,000,000
Muscatine/Wapello Combined Facility – A new appropriation to provide for a garage facility that will support DOT operations in Muscatine and Wapello. The garage will reduce square footage and utility costs. The DOT will be able to sell an existing garage.	\$5,427,000

## Discussion Items

**Fuel Tax** - In November, the LSA published an [Issue Review](#) that discussed five recent proposals to amend the Iowa Motor Vehicle Fuel Tax. The analysis discusses the history of motor fuel taxes, fuel consumption forecasts, system needs, and estimates the revenue potential of the five proposals. The **Issue Review** finds that two of the five proposals will produce revenue increases that will exceed \$215.0 million, the estimated annual critical needs shortfall. The document includes projections that consider potential variation in fuel prices and consumption. Discussed proposals include:

- **Ten Cent Fuel Tax Increase:** This option incrementally increases the motor fuel excise tax by ten cents over three years. The tax is increased by 3.0 cents in year one, 3.0 cents in year two, and 4.0 cents per-gallon in year three.
- **Sales Tax:** Eliminates the per-gallon fuel tax and replaces it with a tax of 6.0% on the per-gallon retail price of fuel.
- **Combination Fuel Tax:** Imposes an excise tax on motor fuel and special fuel that combines a per-gallon tax and a percentage sales tax. The tax will be 16.0 cents per gallon on gasoline and gasohol, 18.0 cents per gallon of diesel, and a sales tax on 5.0% of the retail price of fuel.
- **Inflation Index:** Adjusts the fuel tax annually by the change in the Consumer Price Index for all urban consumers (CPI-U). The annual adjustment is rounded to the nearest half-cent. Inflationary adjustments are applied to the rounded tax rate from the prior year.
- **Indexed Increase:** Increases the motor fuel excise tax (MFT) by 10.0 cents over three years and adjusts the fuel tax annually by the annual change in the CPI-U. The tax is increased by 3.0 cents in year one, 3.0 cents in year two, and 4.0 cents per-gallon in year three. The annual CPI adjustment is rounded to the nearest half-cent. Inflationary adjustments are applied to the rounded tax rate from the prior year. This option was not proposed, but is a combination of a ten cent Average increase over first five years.

The average increase in revenue over current law for each tax policy is outlined below.

Option	Average Annual Increase	Average Yearly Change
Inflation Index	\$44.4 million	0.9%
Indexed Increase	\$223.0 million	0.3%
Sales Tax	(\$54.9 million)	1.3%
Combination Fuel Tax	\$224.5 million	0.0%
Ten Cent Fuel Increase	\$172.6 million	-1.2%

**Federal Highway Trust Fund** - For more than 10 years, Congressional appropriations from the Highway Trust Fund (HTF) have exceeded federal Highway Trust Fund (HTF) revenue. Congress used the existing HTF balance to maintain appropriations without increasing revenue, but in 2008 the balance was depleted. Since 2008, Congress has transferred General Fund revenue to the HTF to sustain funding levels. In August 2014, Congress authorized an additional transfer of \$10.8 billion from the General Fund to the HTF. These transfers are expected to support current funding levels until May 31, 2015. Additionally, the 2012 federal surface transportation reauthorization bill, "Moving Ahead for Progress in the 21st Century" (MAP-21) was extended to May 31, 2015. To sustain current expenditure levels, the extension or replacement must include a General Fund transfer or new HTF revenue.

Without additional revenue, the U.S. DOT will curtail reimbursements to the states. Reduced reimbursements will begin during the 2015 construction season, and are anticipated to impact 2015 projects. The Iowa Transportation Commission has developed and adopted a Five-Year Transportation Improvement Program for the state-owned system that anticipates Congress will avoid reduced reimbursements. Should Congress take no action, the Transportation Commission has developed criteria to identify projects for delay or removal from the Highway Program. Criteria are listed below.

- Ensure statewide equity.
- Determine the length of time a project has been considered for programming.
- Consider how many times a project has been rescheduled.
- Consider the purpose of a project, with safety being the highest priority.
- Ensure that if a project is started, it can be completed.
- Assess a community's ability to move forward on cooperative projects.
- Assess current conditions, circumstances, and need for the project.

## INFRASTRUCTURE

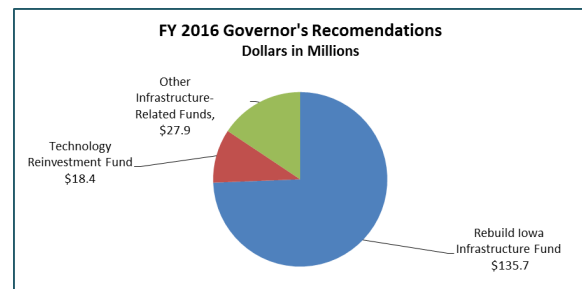
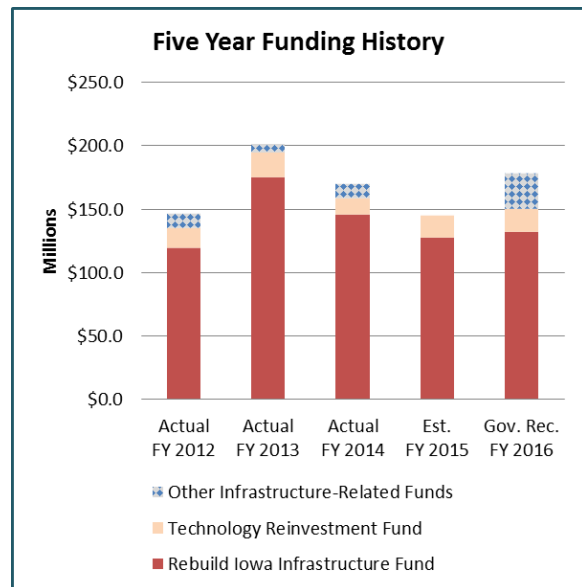
### Overview and Funding History

**Infrastructure Overview:** Primary infrastructure funding sources include the Rebuild Iowa Infrastructure Fund (RIIF) and the Technology Reinvestment Fund (TRF). The RIIF is funded mainly from wagering taxes paid to the State, after specific allocations in accordance with [Iowa Code section 8.57](#). Generally, wagering tax revenue comprises 75.0% to 85.0% of the revenue deposited in the RIIF. The TRF receives a standing appropriation from the General Fund of \$17.5 million, but for several years the funding source has been shifted to the RIIF. In FY 2013, the funding for the TRF was provided by wagering taxes and in FY 2014 the funding was appropriated from RIIF. Funding was shifted to the General Fund again in FY 2015.

**Funding History:** In actual FY 2013, additional infrastructure resources included the Endowment for Iowa's Health Restricted Capitals Fund (RC2) and the Mortgage Servicing Settlement Fund. Other prior year funding sources included other tax-exempt bond proceeds such as the RC2, the Revenue Bonds Capitals Fund (RBC), and the Revenue Bonds Capitals II Fund (RBC2). The funding history chart shows funding for infrastructure appropriations from FY 2011 through the Governor's recommendations for FY 2015.

### Governor's Recommendations

**FY 2016:** The Governor is recommending a total of \$178,255,549 for infrastructure-related projects and programs for FY 2016. This is an overall increase of \$27,447,129 compared to estimated FY 2015. The Governor's recommendation includes \$20,000,000 for the IowaNext Program. The pie chart shows the FY 2016 infrastructure budget as recommended by the Governor. Of the \$178,255,552 recommended, \$132,622,549 is being recommended from the RIIF, \$17,736,162 from the TRF, \$23,166,000 from the RBC, and \$4,646,841 from the State Bond Repayment Fund (SBRF).



### FY 2015 Quick Facts - Infrastructure

**18**

Number of casinos providing wagering taxes to the State.

**\$279.6 million**

Estimated wagering tax and license fee revenue to the State.

**79.2%**

Of RIIF revenue that came from wagering taxes.

# Governor's Recommendations – RIIF Appropriations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Administrative Services - Capitals</u></b>				
<b>Administrative Services - Capitals</b>				
Major Maintenance - RIIF	\$ 14,000,000	\$ 0	\$ 0	\$ -14,000,000
<b>Total Administrative Services - Capitals</b>	<b>\$ 14,000,000</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ -14,000,000</b>
<b><u>Agriculture and Land Stewardship</u></b>				
<b>Agriculture and Land Stewardship</b>				
Ag Drainage Wells - RIIF	\$ 0	\$ 0	\$ 1,920,000	\$ 1,920,000
Water Quality Initiative - RIIF	0	0	3,100,000	3,100,000
<b>Total Agriculture and Land Stewardship</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 5,020,000</b>	<b>\$ 5,020,000</b>
<b><u>Cultural Affairs, Dept. of</u></b>				
<b>Cultural Affairs, Dept. of</b>				
Great Places Infrastructure Grants - RIIF	\$ 1,000,000	\$ 1,000,000	\$ 0	\$ -1,000,000
State Historical Bldg Reno - RIIF	0	8,630,000	0	0
<b>Total Cultural Affairs, Dept. of</b>	<b>\$ 1,000,000</b>	<b>\$ 9,630,000</b>	<b>\$ 0</b>	<b>\$ -1,000,000</b>
<b><u>Cultural Affairs Capital</u></b>				
<b>Cultural Affairs Capital</b>				
Historical Building Renovation	\$ 0	\$ 0	\$ 8,630,000	\$ 8,630,000
<b>Total Cultural Affairs Capital</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 8,630,000</b>	<b>\$ 8,630,000</b>
<b><u>Economic Development Authority</u></b>				
<b>Economic Development Authority</b>				
World Food Prize Borlaug/Ruan Scholar - RIIF	\$ 200,000	\$ 0	\$ 200,000	\$ 0
Community Attraction & Tourism Grants - RIIF	5,000,000	5,000,000	0	-5,000,000
Camp Sunnyside Cabins - RIIF	250,000	0	0	-250,000
Regional Sports Authorities - RIIF	500,000	500,000	500,000	0
Fort Des Moines Museum Renovation - RIIF	100,000	0	0	-100,000
Youth Homeless Shelters - RIIF	250,000	0	0	-250,000
<b>Total Economic Development Authority</b>	<b>\$ 6,300,000</b>	<b>\$ 5,500,000</b>	<b>\$ 700,000</b>	<b>\$ -5,600,000</b>
<b><u>Education Capital</u></b>				
<b>Education Capital</b>				
IPTV Transmission/Network Equipment - RIIF	\$ 0	\$ 692,000	\$ 0	\$ 0
<b>Total Education Capital</b>	<b>\$ 0</b>	<b>\$ 692,000</b>	<b>\$ 0</b>	<b>\$ 0</b>
<b><u>Human Services, Dept. of</u></b>				
<b>Assistance</b>				
Broadlawns-Expansion - RIIF	\$ 3,000,000	\$ 2,000,000	\$ 2,000,000	\$ -1,000,000
Nursing Facility Construction/Impr - RIIF	500,000	0	0	-500,000
Homestead Autism Facilities-RIIF	825,000	0	0	-825,000
New Hope Center Remodel-RIIF	250,000	0	0	-250,000
<b>Total Human Services, Dept. of</b>	<b>\$ 4,575,000</b>	<b>\$ 2,000,000</b>	<b>\$ 2,000,000</b>	<b>\$ -2,575,000</b>

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Human Services, Dept. of</u></b>				
<b>Assistance</b>				
Broadlawns-Expansion - RIIF	\$ 3,000,000	\$ 2,000,000	\$ 2,000,000	\$ -1,000,000
Nursing Facility Construction/Impr - RIIF	500,000	0	0	-500,000
Homestead Autism Facilities-RIIF	825,000	0	0	-825,000
New Hope Center Remodel-RIIF	250,000	0	0	-250,000
<b>Total Human Services, Dept. of</b>	<b>\$ 4,575,000</b>	<b>\$ 2,000,000</b>	<b>\$ 2,000,000</b>	<b>\$ -2,575,000</b>
<b><u>Human Services Capital</u></b>				
<b>Human Services - Capital</b>				
Maintenance Health Safety Loss - RIIF	\$ 0	\$ 5,272,901	\$ 0	\$ 0
Maintenance - RIIF	0	396,666	0	0
ADA Capital - RIIF	0	596,500	0	0
Major Projects - RIIF	0	4,453,251	0	0
<b>Total Human Services Capital</b>	<b>\$ 0</b>	<b>\$ 10,719,318</b>	<b>\$ 0</b>	<b>\$ 0</b>
<b><u>Iowa Finance Authority</u></b>				
<b>Iowa Finance Authority</b>				
State Housing Trust Fund - RIIF	\$ 3,000,000	\$ 3,000,000	\$ 3,000,000	\$ 0
<b>Total Iowa Finance Authority</b>	<b>\$ 3,000,000</b>	<b>\$ 3,000,000</b>	<b>\$ 3,000,000</b>	<b>\$ 0</b>
<b><u>Judicial Branch Capital</u></b>				
<b>Judicial Branch Capital</b>				
Polk County Justice Center Furniture & Equipment	\$ 0	\$ 2,723,151	\$ 0	\$ 0
<b>Total Judicial Branch Capital</b>	<b>\$ 0</b>	<b>\$ 2,723,151</b>	<b>\$ 0</b>	<b>\$ 0</b>
<b><u>Natural Resources, Dept. of</u></b>				
<b>Natural Resources</b>				
Water Trails Low Head Dam Prog - RIIF	\$ 2,000,000	\$ 2,000,000	\$ 2,000,000	\$ 0
Iowa Park Foundation - RIIF	2,000,000	0	0	-2,000,000
Good Earth Park - RIIF	2,000,000	0	0	-2,000,000
<b>Total Natural Resources, Dept. of</b>	<b>\$ 6,000,000</b>	<b>\$ 2,000,000</b>	<b>\$ 2,000,000</b>	<b>\$ -4,000,000</b>
<b><u>Natural Resources Capital</u></b>				
<b>Natural Resources Capital</b>				
State Park Infrastructure - RIIF	\$ 5,000,000	\$ 5,000,000	\$ 0	\$ -5,000,000
Lake Restoration & Water Quality - RIIF	9,600,000	9,600,000	9,600,000	0
<b>Total Natural Resources Capital</b>	<b>\$ 14,600,000</b>	<b>\$ 14,600,000</b>	<b>\$ 9,600,000</b>	<b>\$ -5,000,000</b>
<b><u>Public Defense Capital</u></b>				
<b>Public Defense Capital</b>				
Facility/Armory Maintenance - RIIF	\$ 2,000,000	\$ 2,001,000	\$ 2,000,000	\$ 0
Gold Star Museum Upgrades - RIIF	250,000	0	0	-250,000
Statewide Modernization Readiness Ctrs - RIIF	2,000,000	2,000,000	2,000,000	0
Camp Dodge Infrastructure Upgrades - RIIF	0	500,000	500,000	500,000
<b>Total Public Defense Capital</b>	<b>\$ 4,250,000</b>	<b>\$ 4,501,000</b>	<b>\$ 4,500,000</b>	<b>\$ 250,000</b>
<b><u>Regents, Board of</u></b>				
<b>Regents, Board of</b>				
Regents Tuition Replacement - RIIF	\$ 29,735,423	\$ 30,237,549	\$ 30,237,549	\$ 502,126
<b>Total Regents, Board of</b>	<b>\$ 29,735,423</b>	<b>\$ 30,237,549</b>	<b>\$ 30,237,549</b>	<b>\$ 502,126</b>

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Regents Capital</u></b>				
<b>Regents Capital</b>				
Fire Safety and Deferred Maint All Institut - RIIF	\$ 0	\$ 50,000,000	\$ 0	\$ 0
ISU - Ag/Biosystems Engineering - RIIF	18,600,000	0	0	-18,600,000
ISU - Biosciences Building - RIIF	0	11,000,000	11,000,000	11,000,000
UI - Dental Science Building - RIIF	8,000,000	0	0	-8,000,000
UI - Pharmacy Building Renovation - RIIF	0	13,000,000	13,000,000	13,000,000
UNI - Bartlett Hall - RIIF	1,947,000	0	0	-1,947,000
UNI - Schindler Ed Center Renovation - RIIF	0	11,000,000	15,000,000	15,000,000
ISU - Student Innovation Center - RIIF	0	8,000,000	0	0
<b>Total Regents Capital</b>	<b>\$ 28,547,000</b>	<b>\$ 93,000,000</b>	<b>\$ 39,000,000</b>	<b>\$ 10,453,000</b>
<b><u>State Fair Authority Capital</u></b>				
<b>State Fair Authority Capital</b>				
Youth Inn Renovation & Impr - RIIF	\$ 825,000	\$ 2,325,000	\$ 2,325,000	\$ 1,500,000
<b>Total State Fair Authority Capital</b>	<b>\$ 825,000</b>	<b>\$ 2,325,000</b>	<b>\$ 2,325,000</b>	<b>\$ 1,500,000</b>
<b><u>Transportation, Dept. of</u></b>				
<b>Transportation, Dept. of</b>				
Recreational Trails Grants - RIIF	\$ 6,000,000	\$ 2,500,000	\$ 2,500,000	\$ -3,500,000
Public Transit Infra Grants - RIIF	1,500,000	1,500,000	1,500,000	0
Commercial Aviation Infra Grants - RIIF	1,500,000	1,500,000	1,500,000	0
General Aviation Infra Grants - RIIF	750,000	750,000	750,000	0
Railroad Revolving Loan & Grant - RIIF	4,000,000	2,000,000	2,000,000	-2,000,000
Linking Iowa's Transportation - RIIF	0	5,500,000	5,500,000	5,500,000
<b>Total Transportation, Dept. of</b>	<b>\$ 13,750,000</b>	<b>\$ 13,750,000</b>	<b>\$ 13,750,000</b>	<b>\$ 0</b>
<b><u>Treasurer of State</u></b>				
<b>Treasurer of State</b>				
County Fair Improvements-RIIF	\$ 1,060,000	\$ 1,060,000	\$ 1,060,000	\$ 0
<b>Total Treasurer of State</b>	<b>\$ 1,060,000</b>	<b>\$ 1,060,000</b>	<b>\$ 1,060,000</b>	<b>\$ 0</b>
<b><u>Veterans Affairs Capitals</u></b>				
<b>Veterans Affairs Capital</b>				
Generator Emissions & Trans Bldg - RIIF	\$ 0	\$ 10,800,000	\$ 10,800,000	\$ 10,800,000
<b>Total Veterans Affairs Capitals</b>	<b>\$ 0</b>	<b>\$ 10,800,000</b>	<b>\$ 10,800,000</b>	<b>\$ 10,800,000</b>
<b>Total Rebuild Iowa Infrastructure Fund</b>	<b>\$ 127,642,423</b>	<b>\$ 206,538,018</b>	<b>\$ 132,622,549</b>	<b>\$ 4,980,126</b>

Note: The amount of \$132,622,549 recommended from the RIIF does not reflect the \$42.0 million for the Environment First Fund (in order to avoid double counting). Total appropriations recommended from the RIIF as reflected on the RIIF balance sheet equal \$174.6 million. See **Appendix H** for the RIIF balance sheet.

#### Current Law RIIF Appropriations and Changes Recommended:

Under current law, there is \$84.3 million in previously enacted and standing appropriations from the RIIF for FY 2016. The current law appropriations include the standing appropriations of \$42.0 million from the RIIF to the Environment First Fund and \$3.0 million to the Housing Trust Fund. In addition, several multiyear projects are receiving funding, including construction projects at the three universities, renovation of the State Fair Authority Youth Inn, and improvements at the Broadlawns Medical Center.

*The Governor is recommending a \$4.0 million increase to the previously enacted RIIF appropriation of \$11.0 million for the Schindler Education Center renovation at the University of Northern Iowa.*

#### **Governor's Significant Recommendations – RIIF**

**Department of Agriculture and Land Stewardship (DALs) Projects** – The Governor is recommending \$1.9 million for the Agriculture Drainage Well Program from the RIIF for FY 2016. The Program provides cost-share funding to landowners to close agriculture drainage wells. By closing the wells and developing alternative drainage, drinking water aquifers are protected. Funding levels have varied over the years; however, there was no funding for FY 2015. Currently, there are 36 wells that remain open. The DALs estimates that \$1.9 million will close 17 wells.

The Governor is recommending an increase of \$3.1 million from the Water Quality Initiative from RIIF for FY 2016. The Department received a General Fund appropriation of \$4.4 million for FY 2015. Of that total, \$1.4 million was available for statewide conservation practices, and the majority of the funding was used for cover crops. An additional five targeted watershed demonstration practices were implemented as well. The [2015 Legislative Report](#) is available on the DALs website and provides detailed information.

**Department of Cultural Affairs (DCA) Projects** – The Governor is recommending an appropriation of \$8.6 million from the RIIF in FY 2016 for planning, design, and initial renovations to the State Historical Building. *See the Discussion Topics below for more information.*

**Department of Transportation (DOT) Projects** – The Department of Transportation has requested a \$5.5 million appropriation from the RIIF for FY 2016 to improve the State's multimodal transportation system for enhancing economic development. For estimated FY 2015, \$7.8 million was appropriated from the RIIF for various multimodal programs. *For FY 2016, the Governor is recommending \$11.3 million from the RIIF for multimodal programs including a new program named Linking Iowa's Transportation, a grant program aimed at making improvements to Iowa's freight rail infrastructure.*

The multimodal programs funded by the RIIF are freight rail, commercial service, and general aviation airport vertical infrastructure; public transit vertical infrastructure; and recreational trails, and each have restrictions of how the funds may be used. An example of multimodal funding that has an economic development component is the Railroad Revolving Loan and Grant Program. For additional information about existing multimodal programs under the DOT, see the related [Issue Review](#) published by the LSA.

**Iowa Veteran's home (IVH) Projects** – The Governor is recommending \$10.8 million from RIIF in FY 2016 for the Iowa Veteran's Home for the replacement of three 15,000 gallon emergency fuel tanks installed in the early 1970s, to make laundry renovations to accommodate commercial equipment removal and replacement and to replace 11 air handler units.

**Board of Regents Projects** – Previously enacted appropriations from the RIIF included \$35.0 million for Regents projects at each of the three Universities. The appropriations, made in [SF 2349](#) (Infrastructure Appropriations Act) during the 2014 Legislative Session, included \$13.0 million for the Pharmacy Building at the University of Iowa, and \$11.0 million each for the Biosciences Building at Iowa State University and the renovation of the Schindler Building at the University of Northern Iowa. *The University of Northern Iowa has indicated that an accelerated renovation of the Schindler Building will save as much as \$2.0 million from the original estimated cost of \$32.9 million. The Governor is recommending an increase of \$4.0 million in FY 2016 and \$2.0 million in FY 2017 for the Schindler Building renovation to benefit from this projected savings. The previously enacted RIIF appropriation of \$6.3 million in FY 2018 will no longer be needed.*



## Governor's Recommendations – TRF Appropriations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b>Chief Information Officer, Office of the</b>				
<b>Chief Information Officer, Office of the</b>				
IT Consolidation - TRF	\$ 7,728,189	\$ 0	\$ 2,132,949	\$ -5,595,240
Broadband - TRF	0	0	2,000,000	2,000,000
<b>Total Chief Information Officer, Office of the</b>	<b>\$ 7,728,189</b>	<b>\$ 0</b>	<b>\$ 4,132,949</b>	<b>\$ -3,595,240</b>
<b>Cultural Affairs, Dept. of</b>				
<b>Cultural Affairs, Dept. of</b>				
Grout Museum District Oral History Exhibit - TRF	\$ 500,000	\$ 500,000	\$ 0	\$ -500,000
<b>Total Cultural Affairs, Dept. of</b>	<b>\$ 500,000</b>	<b>\$ 500,000</b>	<b>\$ 0</b>	<b>\$ -500,000</b>
<b>Education, Dept. of</b>				
<b>Education, Dept. of</b>				
ICN Part III Leases & Maintenance - TRF	\$ 2,727,000	\$ 3,647,000	\$ 2,727,000	\$ 0
Statewide Ed Data Warehouse - TRF	600,000	1,000,000	600,000	0
Prog and Common Course Numbering Mgmt Sys	150,000	0	0	-150,000
<b>Total Education, Dept. of</b>	<b>\$ 3,477,000</b>	<b>\$ 4,647,000</b>	<b>\$ 3,327,000</b>	<b>\$ -150,000</b>
<b>Iowa Public Television</b>				
IPTV Equipment Replacement - TRF	\$ 1,000,000	\$ 564,200	\$ 1,256,200	\$ 256,200
<b>Total Education, Dept. of</b>	<b>\$ 4,477,000</b>	<b>\$ 5,211,200</b>	<b>\$ 4,583,200</b>	<b>\$ 106,200</b>
<b>Human Rights, Dept. of</b>				
<b>Human Rights, Department of</b>				
Criminal Justice Info System (CJIS) - TRF	\$ 1,300,000	\$ 0	\$ 2,166,886	\$ 866,886
Justice Data Warehouse - TRF	314,474	0	159,474	-155,000
<b>Total Human Rights, Dept. of</b>	<b>\$ 1,614,474</b>	<b>\$ 0</b>	<b>\$ 2,326,360</b>	<b>\$ 711,886</b>
<b>Human Services Capital</b>				
<b>Human Services - Capital</b>				
Medicaid Technology - TRF	\$ 3,345,684	\$ 0	\$ 0	\$ -3,345,684
Homestead Autism Clinics Technology - TRF	155,000	0	0	-155,000
<b>Total Human Services Capital</b>	<b>\$ 3,500,684</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ -3,500,684</b>
<b>Iowa Tele &amp; Tech Commission</b>				
<b>Iowa Communications Network</b>				
ICN Equipment Replacement - TRF	\$ 2,245,653	\$ 2,248,653	\$ 2,248,653	\$ 3,000
<b>Total Iowa Tele &amp; Tech Commission</b>	<b>\$ 2,245,653</b>	<b>\$ 2,248,653</b>	<b>\$ 2,248,653</b>	<b>\$ 3,000</b>
<b>Management, Dept. of</b>				
<b>Management, Dept. of</b>				
Searchable Online Databases - TRF	\$ 0	\$ 45,000	\$ 45,000	\$ 45,000
Iowa Grants Mgmt Implementation - TRF	100,000	0	50,000	-50,000
<b>Total Management, Dept. of</b>	<b>\$ 100,000</b>	<b>\$ 45,000</b>	<b>\$ 95,000</b>	<b>\$ -5,000</b>

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Public Health, Dept. of</u></b>				
<b>Public Health, Dept. of</b>				
Technology Consolidation - TRF	\$ 0	\$ 80,107	\$ 0	\$ 0
EMS Data System - TRF	150,000	0	0	-150,000
IDPH Database Integ Review - TRF	0	500,000	500,000	500,000
M&CH Database Integration - TRF	0	500,000	500,000	500,000
<b>Total Public Health, Dept. of</b>	<b>\$ 150,000</b>	<b>\$ 1,080,107</b>	<b>\$ 1,000,000</b>	<b>\$ 850,000</b>
<b><u>Public Safety Capital</u></b>				
<b>Public Safety Capital</b>				
Radio Communication Upgrades Mandate - TRF	\$ 0	\$ 0	\$ 2,500,000	\$ 2,500,000
<b>Total Public Safety Capital</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 2,500,000</b>	<b>\$ 2,500,000</b>
<b><u>Secretary of State</u></b>				
<b>Secretary of State</b>				
Voter Registration System Update - TRF	\$ 0	\$ 0	\$ 450,000	\$ 450,000
<b>Total Secretary of State</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 450,000</b>	<b>\$ 450,000</b>
<b><u>Homeland Security and Emergency Management</u></b>				
<b>Homeland Security and Emergency Management</b>				
Mass Notification & Emer Messaging Sys - TRF	\$ 400,000	\$ 400,000	\$ 400,000	\$ 0
<b>Total Homeland Security and Emergency Management</b>	<b>\$ 400,000</b>	<b>\$ 400,000</b>	<b>\$ 400,000</b>	<b>\$ 0</b>
<b>Total Technology and Reinvestment Fund</b>	<b>\$ 20,716,000</b>	<b>\$ 9,484,960</b>	<b>\$ 17,736,162</b>	<b>\$ -2,979,838</b>

#### Governor's Significant Recommendations – TRF

**Office of the Chief Information Officer (OCIO)** – The Governor is recommending \$2.0 million from the TRF and an additional \$3.0 million from the State Bond Repayment Fund to better deploy technology assets across the State and to connect Iowans through improved broadband service.

**Department of Public Health (DPH)** – The Governor is recommending a total of \$1.0 million from the TRF to fund technology projects at the DPH. Projects include \$500,000 for an integration project involving the Maternal and Child Health database and \$500,000 to conduct a review of the integration departmental databases.

**Department of Public Safety (DPS)** – The Governor is recommending an appropriation of \$2.5 million to complete the statewide public safety radio network and purchase radio equipment to meet the goals of meeting compliance with the federal narrowbanding mandate and achieving interoperability as defined in Iowa Code section [80.28](#). Funding of \$7.5 million was appropriated from the TRF in [HF 648](#) (Infrastructure Appropriations Act) during the 2011 Legislative Session totaling \$7.5 million from the TRF. Action taken during the 2014 Legislative Session reduced those appropriations by \$2.5 million.

See **Appendix H** for the TRF balance sheet.

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Agriculture and Land Stewardship</u></b>				
<b>Agriculture and Land Stewardship</b>				
Silos And Smokestacks - SBRF	\$ 0	\$ 0	\$ 250,000	\$ 250,000
<b>Total Agriculture and Land Stewardship</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 250,000</b>	<b>\$ 250,000</b>
<b><u>Chief Information Officer, Office of the</u></b>				
<b>Chief Information Officer, Office of the</b>				
Broadband - SBRF	\$ 0	\$ 0	\$ 3,000,000	\$ 3,000,000
<b>Total Chief Information Officer, Office of the</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 3,000,000</b>	<b>\$ 3,000,000</b>
<b><u>Cultural Affairs, Dept. of</u></b>				
<b>Cultural Affairs, Dept. of</b>				
IowaNext - SBRF	\$ 0	\$ 0	\$ 20,000,000	\$ 20,000,000
<b>Total Cultural Affairs, Dept. of</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 20,000,000</b>	<b>\$ 20,000,000</b>
<b>Total State Bond Repayment Fund</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 23,250,000</b>	<b>\$ 23,250,000</b>

### State Bond Repayment Fund

The State Bond Repayment Fund (SBRF), created in Iowa Code section [8.57F](#), has been utilized to defease bonds issued by the State. Excess funds totaling \$116.1 million were transferred from the Economic Emergency Fund to the State Bond Repayment Fund by [HF 648](#) during the 2013 Legislative Session and utilized to defease several bond issuances. Only \$87.3 million of the transferred funds were utilized to defease the Honey Creek Bonds, the School Infrastructure Bonds, the 2002 Prison Infrastructure Bonds, and the I-Jobs 2010 Taxable Series Bonds. The balance of the appropriation, \$28.8 million, remains in the State Bond Repayment Fund and has earned approximately \$100,000 in interest.

**Department of Agriculture and Land Stewardship (DALs)** – The Governor is recommending \$250,000 for the Silos & Smokestacks National Heritage Area (SSNHA) with funding from the State Bond Repayment Fund for FY 2016. The SSNHA was designated in 1996 by the federal government and included the farms and industries that comprise agribusiness. This SSNHA covers the northeast portion of Iowa and includes 37 counties and the cities of Des Moines, Cedar Rapids, Davenport, Waterloo, Dubuque, and Iowa City. The Area is one of the 49 designated areas in the country and is also an Affiliated Area of the National Park Service that recognizes over 90 community and privately operated sites that describe the development of agriculture in the United States Silos and Smokestacks Program.

**Iowa Economic Development Authority (IEDA)** – The Governor is recommending an appropriation of \$20.0 million from the State Bond Repayment Fund for the IowaNext initiative. The initiative is a grant based program providing assistance for quality of life improvement projects that enhance recreational, cultural, entertainment, and other opportunities. All projects will carry a substantial local and private match requirement. In addition to the State Bond Repayment Fund appropriation, the Governor is recommending an additional \$6.1 million be made available for the Program from the Iowa Cultural Trust Fund.

See **Appendix H** for the SBRF balance sheet.

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Administrative Services - Capitals</u></b>				
Administrative Services - Capitals				
Statewide Major Maintenance - RBC2	\$ 0	\$ 0	\$ 4,646,841	\$ 4,646,841
<b>Total Administrative Services - Capitals</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 4,646,841</b>	<b>\$ 4,646,841</b>
<b>Total Revenue Bonds Capital Fund</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 4,646,841</b>	<b>\$ 4,646,841</b>

## Revenue Bonds Capitals Fund

**Department of Administrative Services (DAS)** – The Governor is recommending an appropriation from the remaining balance of \$4.6 million from the Revenue Bonds Capitals Fund for statewide major maintenance purposes. The DAS has recently completed a new five-year capitals plan that has identified more than \$133.3 million in statewide major maintenance needs and an additional \$540.4 million in ongoing maintenance needs.

## Discussion Topics

### Wallace Building Renovation

The Wallace Building was completed in 1978 at an estimated cost of \$20.4 million, including planning and design, landscaping, artwork, and moving expenses. The building has 229,317 square feet with net usable space of 159,223 square feet. During the 2004 Legislative Session, the General Assembly required the DAS to study the condition of the Wallace Building and evaluate the costs and benefits of renovating or demolishing the facility. The evaluation, completed by AMEC E&C Service, a construction consultant in Minneapolis, MN, determined that the building was still viable and remodeling would be the best use of capital. The estimated renovation at that time was \$31.2 million, including actual construction and design costs, but not including furniture, fixtures, and equipment (FF&E) costs, or relocation or leasing costs. While some corrective measures were undertaken to alleviate some health, life, and safety issues and make some tenant improvements, the building has not undergone renovation. Phase 1 of the 2010 Capitol Complex Master Plan included the demolition of the current Wallace Building and construction of a new office building in that location. Any decisions regarding the building are on hold pending direction from the Governor and the General Assembly. During the last year, there was renewed focus on the future of the Wallace Building and the Iowa Building (the former Des Moines General Hospital) that prompted the DAS to have three private firms review the buildings and make recommendations. The three firms agreed in their recommendations that it was more cost-effective to demolish the Iowa Building and renovate the Wallace Building. Demolition of the Iowa Building was completed during the spring of 2014. *The DAS did not request, and the Governor did not recommend, funding in FY 2015 for Wallace building renovations.*

### Historical Building Renovation

The State Historical Building was completed in December 1987 and houses the Iowa Department of Cultural Affairs (DCA), the State Historical Museum, the State Historical Library and Archives, as well as the preservation office and the records center. The DCA hired a museum consultant to complete a needs assessment and make recommendations for improvements. The building does not meet modern museum construction standards and collections are at risk. The consultant provided three scenarios: addressing deferred maintenance only; renovation of the west wing and rebuilding the east wing; or demolition and complete rebuilding. According to the consultant, the building has millions of dollars in

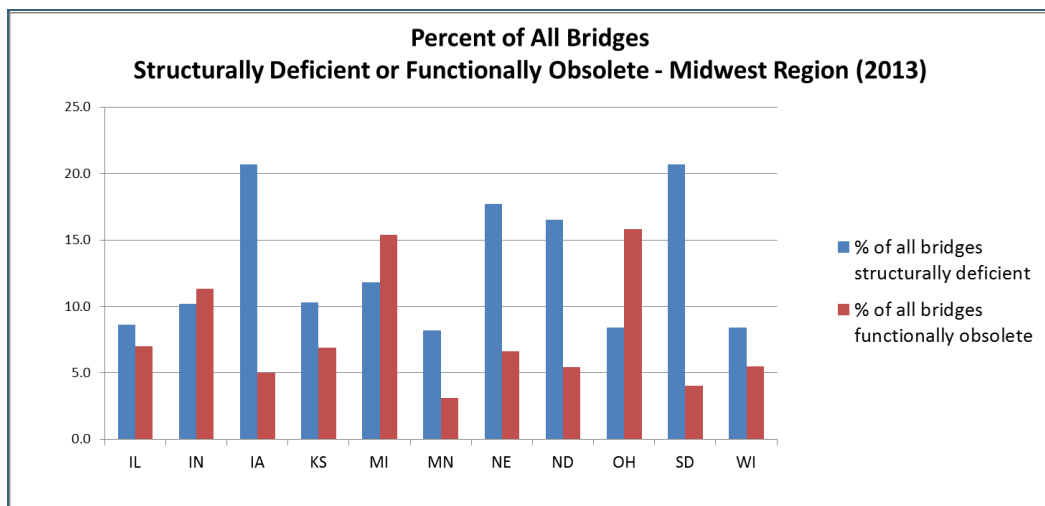
deferred maintenance issues and several key issues that need addressing in order for the museum to follow industry best practices and to ensure museum collections are not at risk. The renovation project as proposed includes a visitor center that complements the West Capitol Terrace as the gateway for visitors to the Capitol. A complete renovation will alleviate the deferred maintenance issues and bring the building into modern museum construction standards. An appropriation of \$1.0 million for FY 2014 for repairs to the Historical Building was previously enacted in [SF 2316](#) (FY 2013 Infrastructure Appropriations Act) during the 2012 Legislative Session. The DCA requested \$8.6 million in FY 2016 for planning, design, and to begin renovation of the State Historical Building. *The Governor is recommending \$8.6 million from the RIIF for renovation of the Historical Building in FY 2016.*

## Comparison to Other States – Transportation Outcomes

### Bridges

Data gathered from the [Council of State Governments States Perform](#) website showed the percent of Iowa's bridge infrastructure that was [structurally deficient](#) was 20.7%, the second highest level in the Midwest region. Surrounding states showed the following percentages for state-owned structurally deficient bridges: Kansas 10.3%, Nebraska 17.7%, South Dakota 20.7%, Illinois 8.6%, and Minnesota 8.2%. For [functionally obsolete](#) bridges, Iowa was the one of the lowest in the Midwest region and third lowest in the United States.

The graph below shows the percentages for both types of bridge classifications for each state in the Midwest region. According to the [Iowa DOT Five Year Improvement Program](#), approximately, \$27.3 million is slated to be used in improvement projects for the approximately 4,000 state-owned bridges for FY 2015.



### Traffic Fatalities

Iowa ranked fourth among the 11 states within the Midwest region with one of the lowest numbers of traffic fatalities, a total of 365 fatalities for CY 2012. Surrounding states showed higher numbers, including Illinois with a total of 956, Indiana with 779, Kansas with 405, and Minnesota with 395.

However, comparing traffic fatalities per 100 million annual vehicle miles traveled (VMT) within the same region, Iowa's rank was eighth with a total of 1.16 fatalities per 100 million VMT annually. Only Kansas (1.32), South Dakota (1.46) and North Dakota (1.69) ranked higher in the region. Iowa ranks 27th nationally, when comparing traffic fatalities per 100 million VMT annually (2012).

For additional comparison, refer to <http://www.statesperform.org/Default.aspx>.

### LSA Publications – Transportation and Infrastructure

The following documents have been published by the LSA that relate to the Transportation, Infrastructure, and Capitals Appropriations Subcommittee:

- *Issue Reviews:*

- [Recent Motor Vehicle Fuel Tax Proposals](#)

- *Fiscal One-on-One Audio Interviews:*

- [Federal Road Funding](#) – Interview with Stu Anderson, Director of the Planning, Programming and Modal Division, and Dan Franklin, Director of the Office of Policy and Legislative Services (link opens the mp3 file).

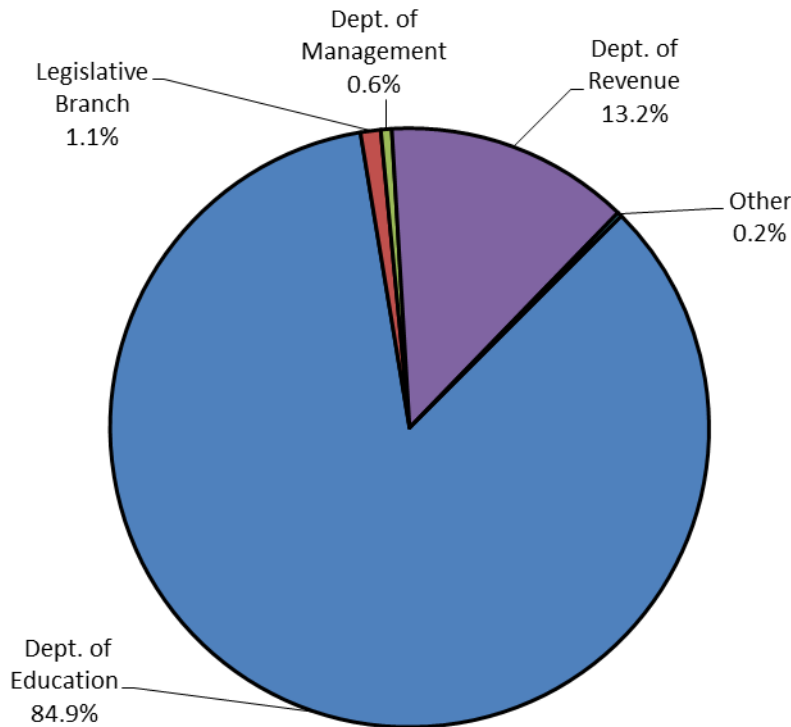
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## Unassigned Standing Appropriations

Fiscal Staff: Dave Reynolds and  
Jennifer Acton

Analysis of Governor's Budget

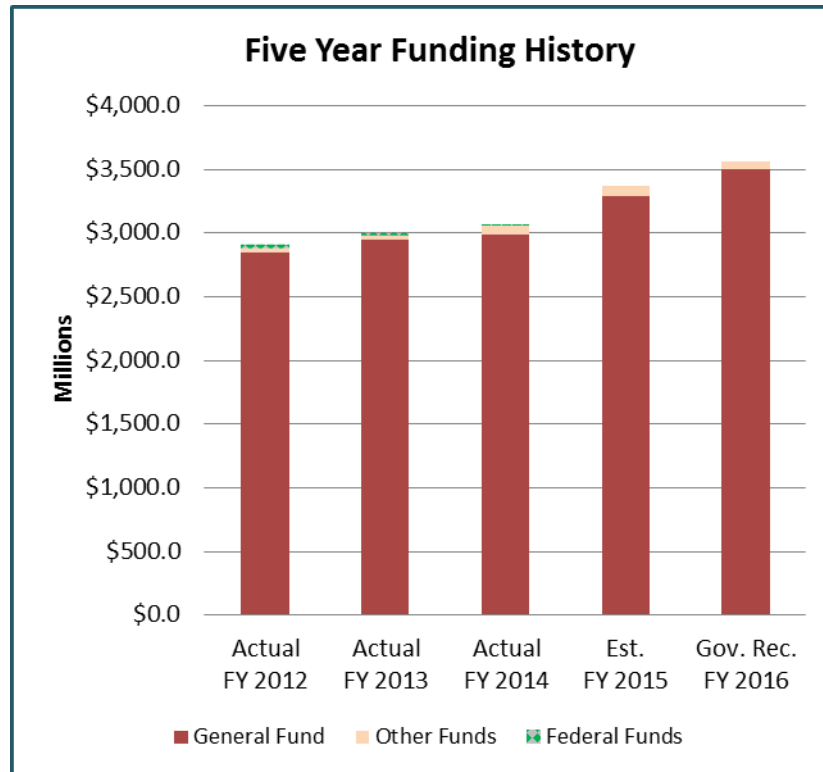
### FY 2016 General Fund Governor's Recommendations



### FY 2016 General Fund Governor's Recommendations

Dept. of Administrative Services	\$	796,958
Dept. of Corrections		59,733
Dept. of Cultural Affairs		416,702
Economic Development Authority		1,124,000
Dept. of Education		2,971,567,127
Executive Council		119,847
Legislative Branch		38,250,000
Governor		3,032
Dept. of Public Health		232,500
Dept. of Human Services		376,833
Dept. of Management		20,600,000
Dept. of Public Defense		344,644
Dept. of Public Safety		5,000,000
Dept. of Revenue		462,399,536
<b>Total</b>	<b>\$</b>	<b>3,501,290,912</b>





### Unassigned Standing Appropriations

A significant portion of the State General Fund budget is appropriated automatically by statute. These appropriations do not fall under the purview of a specific appropriations subcommittee. There are two types of standing appropriations:

- **Standing Limited Appropriations** – These are appropriations of a specific dollar amount. An example is the appropriation to the Technology Reinvestment Fund in [Iowa Code section 8.57C.3\(a\)](#) that states, “There is appropriated from the General Fund of the State for the fiscal year beginning, July 1, 2012, and for each subsequent fiscal year thereafter, the sum of seventeen million five hundred thousand dollars to the technology reinvestment fund.” However, in actual practice for the past several years, this appropriation has been notwithstanding and a lesser amount has been appropriated from the Rebuild Iowa Infrastructure Fund to the Technology Reinvestment Fund.
- **Standing Unlimited Appropriations** – These are appropriations of an unspecified dollar amount. An example is State aid for public schools pursuant to [Iowa Code section 257.16](#) that states, “There is appropriated each year from the General Fund of the State an amount necessary to pay the foundation aid under [this chapter](#), the preschool foundation aid under [chapter 256C](#), supplementary aid under [section 257.4, subsection 2](#), and adjusted additional property tax levy aid under [section 257.15, subsection 4](#).” The General Assembly may choose to place a dollar limit on a standing unlimited appropriation in a particular year to cap expenditures.

## General Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Administrative Services, Dept. of</u></b>				
State Accounting Trust Accounts				
Federal Cash Management - Standing	\$ 356,587	\$ 356,587	\$ 356,587	\$ 0
Unemployment Compensation - Standing	440,371	440,371	440,371	0
<b>Total Administrative Services, Dept. of</b>	<b>\$ 796,958</b>	<b>\$ 796,958</b>	<b>\$ 796,958</b>	<b>\$ 0</b>
<b><u>Corrections, Dept. of</u></b>				
Central Office				
State Cases Court Costs	\$ 59,733	\$ 59,733	\$ 59,733	\$ 0
<b>Total Corrections, Dept. of</b>	<b>\$ 59,733</b>	<b>\$ 59,733</b>	<b>\$ 59,733</b>	<b>\$ 0</b>
<b><u>Cultural Affairs, Dept. of</u></b>				
Cultural Affairs, Dept. of				
County Endowment Funding - DCA Grants	\$ 416,702	\$ 416,702	\$ 416,702	\$ 0
<b>Total Cultural Affairs, Dept. of</b>	<b>\$ 416,702</b>	<b>\$ 416,702</b>	<b>\$ 416,702</b>	<b>\$ 0</b>
<b><u>Economic Development Authority</u></b>				
Economic Development Authority				
Tourism Marketing - Adjusted Gross Receipts	\$ 1,124,000	\$ 1,124,000	\$ 1,124,000	\$ 0
<b>Total Economic Development Authority</b>	<b>\$ 1,124,000</b>	<b>\$ 1,124,000</b>	<b>\$ 1,124,000</b>	<b>\$ 0</b>
<b><u>Education, Dept. of</u></b>				
Education, Dept. of				
Child Development	\$ 12,606,196	\$ 12,606,196	\$ 12,606,196	\$ 0
Nonpublic School Transportation	8,560,931	8,560,931	8,560,931	0
Sac Fox Settlement Education	100,000	100,000	100,000	0
State Foundation School Aid	2,865,513,850	2,930,270,200	2,950,300,000	84,786,150
<b>Total Education, Dept. of</b>	<b>\$ 2,886,780,977</b>	<b>\$ 2,951,537,327</b>	<b>\$ 2,971,567,127</b>	<b>\$ 84,786,150</b>
<b><u>Executive Council</u></b>				
Executive Council				
Court Costs	\$ 59,772	\$ 59,772	\$ 59,772	\$ 0
Public Improvements	39,848	39,848	39,848	0
Drainage Assessment	20,227	20,227	20,227	0
<b>Total Executive Council</b>	<b>\$ 119,847</b>	<b>\$ 119,847</b>	<b>\$ 119,847</b>	<b>\$ 0</b>

## Unassigned Standing Appropriations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Legislative Branch</u></b>				
Legislative Branch				
Legislative Branch	\$ 34,026,548	\$ 38,250,000	\$ 38,250,000	\$ 4,223,452
<b>Total Legislative Branch</b>	<b>\$ 34,026,548</b>	<b>\$ 38,250,000</b>	<b>\$ 38,250,000</b>	<b>\$ 4,223,452</b>
<b><u>Governor</u></b>				
Governor's Office				
Interstate Extradition	\$ 3,032	\$ 3,032	\$ 3,032	\$ 0
<b>Total Governor</b>	<b>\$ 3,032</b>	<b>\$ 3,032</b>	<b>\$ 3,032</b>	<b>\$ 0</b>
<b><u>Public Health, Dept. of</u></b>				
Public Health, Dept. of				
Congenital & Inherited Disorders Registry	\$ 232,500	\$ 232,500	\$ 232,500	\$ 0
<b>Total Public Health, Dept. of</b>	<b>\$ 232,500</b>	<b>\$ 232,500</b>	<b>\$ 232,500</b>	<b>\$ 0</b>
<b><u>Human Services, Dept. of</u></b>				
General Administration				
Commission of Inquiry	\$ 1,394	\$ 1,394	\$ 1,394	\$ 0
Nonresident Transfers	67	67	67	0
Nonresident Commitment Mental Illness	142,802	142,802	142,802	0
<b>Total General Administration</b>	<b>\$ 144,263</b>	<b>\$ 144,263</b>	<b>\$ 144,263</b>	<b>\$ 0</b>
Assistance				
Child Abuse Prevention	\$ 232,570	\$ 232,570	\$ 232,570	\$ 0
<b>Total Human Services, Dept. of</b>	<b>\$ 376,833</b>	<b>\$ 376,833</b>	<b>\$ 376,833</b>	<b>\$ 0</b>
<b><u>Management, Dept. of</u></b>				
Management, Dept. of				
Special Olympics Fund	\$ 100,000	\$ 100,000	\$ 100,000	\$ 0
Appeal Board Claims	3,000,000	3,000,000	3,000,000	0
Technology Reinvestment Fund	17,500,000	17,500,000	17,500,000	0
<b>Total Management, Dept. of</b>	<b>\$ 20,600,000</b>	<b>\$ 20,600,000</b>	<b>\$ 20,600,000</b>	<b>\$ 0</b>
<b><u>Public Defense, Dept. of</u></b>				
Public Defense, Dept. of				
Compensation and Expense	\$ 344,644	\$ 344,644	\$ 344,644	\$ 0
<b>Total Public Defense, Dept. of</b>	<b>\$ 344,644</b>	<b>\$ 344,644</b>	<b>\$ 344,644</b>	<b>\$ 0</b>
<b><u>Public Safety, Department of</u></b>				
Public Safety, Dept. of				
DPS-POR Unfunded Liabilities	\$ 5,000,000	\$ 5,000,000	\$ 5,000,000	\$ 0
<b>Total Public Safety, Department of</b>	<b>\$ 5,000,000</b>	<b>\$ 5,000,000</b>	<b>\$ 5,000,000</b>	<b>\$ 0</b>

## Unassigned Standing Appropriations

	Estimated FY 2015	Dept Request FY 2016	Gov Rec FY 2016	Gov Rec vs Est FY 2015
	(1)	(2)	(3)	(4)
<b>Revenue, Dept. of</b>				
<b>Revenue, Dept. of</b>				
Ag Land Tax Credit - GF	\$ 39,100,000	\$ 39,100,000	\$ 39,100,000	\$ 0
Homestead Tax Credit Aid - GF	135,000,000	135,000,000	135,000,000	0
Elderly & Disabled Tax Credit - GF	26,000,000	26,000,000	24,000,000	-2,000,000
Printing Cigarette Stamps	124,652	124,652	124,652	0
Tobacco Reporting Requirements	18,416	18,416	18,416	0
Military Service Tax Refunds	2,175,000	2,175,000	2,100,000	-75,000
Comm/Industrial Prop Tax Replacement	78,335,508	70,480,529	162,056,468	83,720,960
Business Property Tax Credit	50,000,000	50,000,000	100,000,000	50,000,000
<b>Total Revenue, Dept. of</b>	<b>\$ 330,753,576</b>	<b>\$ 322,898,597</b>	<b>\$ 462,399,536</b>	<b>\$ 131,645,960</b>

### Governor's Recommendations: Significant General Fund Increases/Decreases

<b>Department of Education</b>	
<b>School Foundation Aid:</b> The Governor does not specify a percent rate of per pupil growth; however, the recommendation equates to a 1.25% rate of growth. This increase includes: \$50.2 million for the Teacher Leadership and Compensation System, \$5.5 million to extend the Property Tax Replacement Payment, and continuation of the \$15.0 million reduction for Area Education Agencies (AEAs). The remaining increase for FY 2016 (\$29.1 million) is due to changing enrollments, supplementary weighting counts, and taxable valuation assumptions.	\$ 84,786,150
<b>Legislative Branch</b>	
This increase reflects the revised budget estimate for FY 2016 submitted by the Legislative Branch. The Governor does not make a recommendation regarding the Legislative Branch budget.	\$4,223,452
<b>Department of Revenue</b>	
<b>Elderly and Disabled Tax Credit Aid:</b> The Governor recommends fully funding the credit. The decrease reflects the difference in the estimated need compared to the amount budgeted for FY 2015.	\$-2,000,000
<b>Military Service Tax Refunds:</b> The Governor recommends fully funding the credit. The decrease reflects the difference in the estimated need compared to the amount budgeted for FY 2015.	\$-75,000
<b>Commercial/Industrial Property Tax Replacement:</b> The increase represents fully funding the credit as enacted in <a href="#">SF 295</a> during the 2013 Legislative Session.	\$83,720,960
<b>Business Property Tax Credit:</b> The increase represents fully funding the credit as enacted in <a href="#">SF 295</a> during the 2013 Legislative Session.	\$50,000,000

Other Fund Recommendations

	Estimated FY 2015 (1)	Dept Request FY 2016 (2)	Gov Rec FY 2016 (3)	Gov Rec vs Est FY 2015 (4)
<b><u>Economic Development Authority</u></b>				
<b>Economic Development Authority</b>				
Endow Iowa Admin - County Endw Fund	\$ 70,000	\$ 70,000	\$ 70,000	\$ 0
<b>Total Economic Development Authority</b>	\$ 70,000	\$ 70,000	\$ 70,000	\$ 0
<b><u>Executive Council</u></b>				
<b>Executive Council</b>				
Performance of Duty - EEF	\$ 38,100,000	\$ 28,649,530	\$ 12,000,000	\$ -26,100,000
<b>Total Executive Council</b>	\$ 38,100,000	\$ 28,649,530	\$ 12,000,000	\$ -26,100,000
<b><u>Management, Dept. of</u></b>				
<b>Management, Dept. of</b>				
Environment First Fund - RIF	\$ 42,000,000	\$ 42,000,000	\$ 42,000,000	\$ 0
<b>Total Management, Dept. of</b>	\$ 42,000,000	\$ 42,000,000	\$ 42,000,000	\$ 0
<b><u>Regents, Board of</u></b>				
<b>Regents, Board of</b>				
ISU -Midwest Grape & Wine Industry -WGTF	\$ 250,000	\$ 250,000	\$ 250,000	\$ 0
<b>Total Regents, Board of</b>	\$ 250,000	\$ 250,000	\$ 250,000	\$ 0
<b><u>Transportation, Dept. of</u></b>				
<b>Transportation, Dept. of</b>				
RUTF-Personal Delivery of Services	\$ 225,000	\$ 225,000	\$ 225,000	\$ 0
RUTF-County Treasurer Equipment Standing	650,000	650,000	650,000	0
<b>Total Transportation, Dept. of</b>	\$ 875,000	\$ 875,000	\$ 875,000	\$ 0

Governor's Recommendations: Significant Other Fund Increases/Decreases

<b>Executive Council</b>	
<b>Performance of Duty:</b> This decrease reflects the revised estimates submitted by the Emergency Management and Homeland Security Division of the Department of Public Defense. These funds are used by the Executive Council to fund emergency repairs to State property if sufficient funds are not available in a state agency's budget as well as disaster-related costs for state and local governments. The funds are also used to match a significant amount of federal funds authorized by the Federal Emergency Management Agency (FEMA).	\$-26,500,000

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### COMMON ACRONYMS USED IN THE APPROPRIATIONS TABLES (TRACKING)

AEA	Area Education Agency	EFF	Environment First Fund
ACE	Accelerated Career Education	EMS	Emergency Management Services
ADA	Americans with Disabilities Act	ESEA	Elementary and Secondary Education Act
AG	Office of the Attorney General	FaDSS	Family Development & Self-Sufficiency Program
CBC	Community-Based Corrections	FRRF	Federal Recovery and Reinvestment Fund
CCUSO	Civil Commitment Unit for Sexual Offenders	GEF	Gambling Enforcement Revolving Fund
CEF	County Endowment Fund	GF	General Fund
CHIP	Children's Health Insurance Program	GRA	Graduate
CRF	Cash Reserve Fund	GRF	Gaming Regulatory Revolving Fund
CMRF	Commerce Revolving Fund	GSL	Guaranteed Student Loan Program
DAS	Department of Administrative Services	GWF	Groundwater Protection Fund
DD	Developmental Disabilities	HCTA	Health Care Transformation Account
DCA	Department of Cultural Affairs	HCTF	Health Care Trust Fund
DCI	Division of Criminal Investigation	HHCAT	Hospital Health Care Access Trust Fund
DE	Department of Education	HR	Human Resources
DIA	Department of Inspections and Appeals	IBSSS	Iowa Braille and Sight Saving School
DMU	Des Moines University	ICA	IowaCare Account
DPS	Department of Public Safety	ICIW	Iowa Correctional Institute for Women
DOC	Department of Corrections	ICN	Iowa Communications Network
DOE	U.S. Department of Energy	lowAccess	lowAccess Revolving Fund
DVA	Department of Veterans Affairs	IPERS	Iowa Public Employees Retirement System
ECI	Early Childhood Iowa	IPTV	Iowa Public Television
EEF	Economic Emergency Fund	IPR	Iowa Public Radio

ISD	Iowa School for the Deaf	REC	Revenue Estimating Conference
ISP	Iowa State Patrol	RFIF	Renewable Fuel Infrastructure Fund
ISU	Iowa State University	RFP	Request for Proposal
LTC	Long Term Care	RIIF	Rebuild Iowa Infrastructure Fund
MFF	Medicaid Fraud Fund	RUTF	Road Use Tax Fund
MH	Mental Health	SAF	State Aviation Fund
MHI	Mental Health Institute	SBRF	State Bond Repayment Fund
MSSF	Mortgage Servicing Settlement Fund	SIF	School Infrastructure Fund
MVD	Motor Vehicle Division	SRG	School Ready Grants
MVFT	Motor Vehicle Fuel Tax	STEM	Science, Technology, Engineering, and Mathematics
NAEP	National Assessment of Educational Progress	SWJCF	Skilled Worker and Job Creation Fund
NCES	National Center for Education Statistics	TANF	Temporary Assistance for Needy Families
NPDES	National Pollutant Discharge Elimination System	TRF	Technology Reinvestment Fund
NPPF	Nonparticipating Provider Revolving Fund	TSB	Targeted Small Business
PA	Physician Assistant	UI	University of Iowa
PhSA	Pharmaceutical Settlement Account	UNI	University of Northern Iowa
P & I	Special Contingency Fund	UST	Underground Storage Tank Fund
PRF	Primary Road Fund	VTF	Veterans Trust Fund
POR	Peace Officer Retirement	WDF	Workforce Development Fund
QATF	Quality Assurance Trust Fund	WGTF	Wine Gallonage Tax Fund
REAP	Resource Enhancement and Protection	WIRB	Watershed Improvement Review Board
RBC2	Revenue Bonds Capitals II Fund		

## Appendix B – Tracking

### Analysis of Governor’s Budget

This Appendix contains tracking for the following:

- General Fund
- Other Funds



## Summary Data

### General Fund

	Actual FY 2014	Estimated FY 2015	Gov Rec FY 2016	Gov Rec FY16 vs Est FY 2015	Gov Rec YR2 FY 2017	Gov Rec FY17 vs Gov Rec FY 16
	(1)	(2)	(3)	(4)	(5)	(6)
Administration and Regulation	\$ 52,788,682	\$ 51,795,769	\$ 53,176,922	\$ 1,381,153	\$ 53,226,508	\$ 49,586
Agriculture and Natural Resources	40,824,631	43,111,995	44,611,995	1,500,000	43,111,995	-1,500,000
Economic Development	41,381,886	42,581,886	44,500,763	1,918,877	44,534,207	33,444
Education	898,985,388	986,136,365	1,022,443,864	36,307,499	1,020,270,764	-2,173,100
Health and Human Services	1,750,974,923	1,858,603,019	1,930,649,292	72,046,273	1,958,446,768	27,797,476
Justice System	716,422,034	731,462,920	744,346,090	12,883,170	747,346,090	3,000,000
Transportation, Infrastructure, and Capitals	135,000	0	0	0	0	0
Unassigned Standings	2,981,055,260	3,280,635,350	3,501,290,912	220,655,562	3,658,291,171	157,000,259
<b>Grand Total</b>	<b>\$ 6,482,567,804</b>	<b>\$ 6,994,327,304</b>	<b>\$ 7,341,019,838</b>	<b>\$ 346,692,534</b>	<b>\$ 7,525,227,503</b>	<b>\$ 184,207,665</b>

Note:

The Legislative Services Agency publishes ***Budget Unit Fiscal Topics*** that discuss the purpose of particular appropriations and programs. If a publication is available, it has been hyperlinked in the title of the appropriation. The titles with underline are the ones linked.

# Administration and Regulation

## General Fund

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b><u>Administrative Services, Dept. of</u></b>						
Administrative Services						
<a href="#">Administrative Services, Dept.</a>	\$ 4,067,924	\$ 4,067,924	\$ 4,067,924	\$ 0	\$ 4,067,924	\$ 0
<a href="#">Utilities</a>	2,658,909	2,568,909	3,178,948	610,039	3,178,948	0
<a href="#">Terrace Hill Operations</a>	405,914	405,914	527,914	122,000	527,914	0
<b>Total Administrative Services, Dept. of</b>	<b>\$ 7,132,747</b>	<b>\$ 7,042,747</b>	<b>\$ 7,774,786</b>	<b>\$ 732,039</b>	<b>\$ 7,774,786</b>	<b>\$ 0</b>
<b><u>Auditor of State</u></b>						
Auditor Of State						
<a href="#">Auditor of State - General Office</a>	\$ 914,506	\$ 944,506	\$ 991,731	\$ 47,225	\$ 1,041,317	\$ 49,586
<b>Total Auditor of State</b>	<b>\$ 914,506</b>	<b>\$ 944,506</b>	<b>\$ 991,731</b>	<b>\$ 47,225</b>	<b>\$ 1,041,317</b>	<b>\$ 49,586</b>
<b><u>Ethics and Campaign Disclosure</u></b>						
Campaign Finance Disclosure						
<a href="#">Ethics &amp; Campaign Disclosure Board</a>	\$ 490,335	\$ 550,335	\$ 550,335	\$ 0	\$ 550,335	\$ 0
<b>Total Ethics and Campaign Disclosure</b>	<b>\$ 490,335</b>	<b>\$ 550,335</b>	<b>\$ 550,335</b>	<b>\$ 0</b>	<b>\$ 550,335</b>	<b>\$ 0</b>
<b><u>Commerce, Dept. of</u></b>						
Alcoholic Beverages						
<a href="#">Alcoholic Beverages Operations</a>	\$ 1,220,391	\$ 1,220,391	\$ 1,220,391	\$ 0	\$ 1,220,391	\$ 0
Professional Licensing and Reg.						
<a href="#">Professional Licensing Bureau</a>	\$ 601,537	\$ 601,537	\$ 601,537	\$ 0	\$ 601,537	\$ 0
<b>Total Commerce, Dept. of</b>	<b>\$ 1,821,928</b>	<b>\$ 1,821,928</b>	<b>\$ 1,821,928</b>	<b>\$ 0</b>	<b>\$ 1,821,928</b>	<b>\$ 0</b>
<b><u>Iowa Tele &amp; Tech Commission</u></b>						
Iowa Communications Network						
<a href="#">Regional Telecom Councils</a>	\$ 992,913	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
<b>Total Iowa Tele &amp; Tech Commission</b>	<b>\$ 992,913</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>

# Administration and Regulation

## General Fund

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b>Governor</b>						
<b>Governor's Office</b>						
<a href="#">Governor/Lt. Governor's Office</a>	\$ 2,196,455	\$ 2,196,455	\$ 2,396,455	\$ 200,000	\$ 2,396,455	\$ 0
<a href="#">Terrace Hill Quarters</a>	93,111	93,111	0	-93,111	0	0
<b>Total Governor</b>	<u>\$ 2,289,566</u>	<u>\$ 2,289,566</u>	<u>\$ 2,396,455</u>	<u>\$ 106,889</u>	<u>\$ 2,396,455</u>	<u>\$ 0</u>
<b>Governor's Office of Drug Control Policy</b>						
<b>Office of Drug Control Policy</b>						
<a href="#">Drug Policy Coordinator</a>	\$ 241,134	\$ 241,134	\$ 241,134	\$ 0	\$ 241,134	\$ 0
<b>Total Governor's Office of Drug Control Policy</b>	<u>\$ 241,134</u>	<u>\$ 241,134</u>	<u>\$ 241,134</u>	<u>\$ 0</u>	<u>\$ 241,134</u>	<u>\$ 0</u>
<b>Human Rights, Dept. of</b>						
<b>Human Rights, Department of</b>						
<a href="#">Central Administration</a>	\$ 224,184	\$ 224,184	\$ 254,184	\$ 30,000	\$ 254,184	\$ 0
<a href="#">Community Advocacy and Services</a>	1,028,077	1,028,077	1,028,077	0	1,028,077	0
<b>Total Human Rights, Dept. of</b>	<u>\$ 1,252,261</u>	<u>\$ 1,252,261</u>	<u>\$ 1,282,261</u>	<u>\$ 30,000</u>	<u>\$ 1,282,261</u>	<u>\$ 0</u>
<b>Inspections &amp; Appeals, Dept. of</b>						
<b>Inspections and Appeals, Dept. of</b>						
<a href="#">Administration Division</a>	\$ 545,242	\$ 545,242	\$ 545,242	\$ 0	\$ 545,242	\$ 0
<a href="#">Administrative Hearings Division</a>	678,942	678,942	678,942	0	678,942	0
<a href="#">Investigations Division</a>	2,573,089	2,573,089	2,573,089	0	2,573,089	0
<a href="#">Health Facilities Division</a>	5,092,033	5,092,033	5,092,033	0	5,092,033	0
<a href="#">Employment Appeal Board</a>	42,215	42,215	42,215	0	42,215	0
<a href="#">Child Advocacy Board</a>	2,680,290	2,680,290	2,680,290	0	2,680,290	0
<a href="#">Food and Consumer Safety</a>	1,279,331	1,279,331	1,279,331	0	1,279,331	0
<b>Total Inspections &amp; Appeals, Dept. of</b>	<u>\$ 12,891,142</u>	<u>\$ 12,891,142</u>	<u>\$ 12,891,142</u>	<u>\$ 0</u>	<u>\$ 12,891,142</u>	<u>\$ 0</u>
<b>Management, Dept. of</b>						
<b>Management, Dept. of</b>						
<a href="#">Department Operations</a>	\$ 2,550,220	\$ 2,550,220	\$ 2,650,220	\$ 100,000	\$ 2,650,220	\$ 0
<b>Total Management, Dept. of</b>	<u>\$ 2,550,220</u>	<u>\$ 2,550,220</u>	<u>\$ 2,650,220</u>	<u>\$ 100,000</u>	<u>\$ 2,650,220</u>	<u>\$ 0</u>

# Administration and Regulation

## General Fund

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b><u>Public Information Board</u></b>						
Public Information Board						
<a href="#">Iowa Public Information Board</a>	\$ 350,000	\$ 350,000	\$ 350,000	\$ 0	\$ 350,000	\$ 0
<b>Total Public Information Board</b>	<b>\$ 350,000</b>	<b>\$ 350,000</b>	<b>\$ 350,000</b>	<b>\$ 0</b>	<b>\$ 350,000</b>	<b>\$ 0</b>
<b><u>Revenue, Dept. of</u></b>						
Revenue, Dept. of						
<a href="#">Revenue, Department of</a>	\$ 17,880,839	\$ 17,880,839	\$ 17,880,839	\$ 0	\$ 17,880,839	\$ 0
<b>Total Revenue, Dept. of</b>	<b>\$ 17,880,839</b>	<b>\$ 17,880,839</b>	<b>\$ 17,880,839</b>	<b>\$ 0</b>	<b>\$ 17,880,839</b>	<b>\$ 0</b>
<b><u>Secretary of State</u></b>						
Secretary of State						
<a href="#">Secretary of State - Operations</a>	\$ 2,896,699	\$ 2,896,699	\$ 3,261,699	\$ 365,000	\$ 3,261,699	\$ 0
<b>Total Secretary of State</b>	<b>\$ 2,896,699</b>	<b>\$ 2,896,699</b>	<b>\$ 3,261,699</b>	<b>\$ 365,000</b>	<b>\$ 3,261,699</b>	<b>\$ 0</b>
<b><u>Treasurer of State</u></b>						
Treasurer of State						
<a href="#">Treasurer - General Office</a>	\$ 1,084,392	\$ 1,084,392	\$ 1,084,392	\$ 0	\$ 1,084,392	\$ 0
<b>Total Treasurer of State</b>	<b>\$ 1,084,392</b>	<b>\$ 1,084,392</b>	<b>\$ 1,084,392</b>	<b>\$ 0</b>	<b>\$ 1,084,392</b>	<b>\$ 0</b>
<b>Total Administration and Regulation</b>	<b>\$ 52,788,682</b>	<b>\$ 51,795,769</b>	<b>\$ 53,176,922</b>	<b>\$ 1,381,153</b>	<b>\$ 53,226,508</b>	<b>\$ 49,586</b>

# Agriculture and Natural Resources

## General Fund

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b><u>Agriculture and Land Stewardship</u></b>						
<b>Agriculture and Land Stewardship</b>						
<a href="#">Administrative Division</a>	\$ 17,605,492	\$ 17,655,492	\$ 17,655,492	\$ 0	\$ 17,655,492	\$ 0
<a href="#">Milk Inspections</a>	189,196	189,196	189,196	0	189,196	0
<a href="#">Farmers with Disabilities</a>	130,000	130,000	130,000	0	130,000	0
<a href="#">Local Food and Farm</a>	75,000	75,000	75,000	0	75,000	0
<a href="#">Agricultural Education</a>	25,000	25,000	25,000	0	25,000	0
<a href="#">Water Quality Initiative</a>	2,400,000	4,400,000	4,400,000	0	4,400,000	0
<b>Total Agriculture and Land Stewardship</b>	<b>\$ 20,424,688</b>	<b>\$ 22,474,688</b>	<b>\$ 22,474,688</b>	<b>\$ 0</b>	<b>\$ 22,474,688</b>	<b>\$ 0</b>
<b>Loess Hills Dev. and Conservation</b>						
<a href="#">Loess Hills Dev/Conservation Authority</a>	\$ 75,000	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
<b>Total Agriculture and Land Stewardship</b>	<b>\$ 20,499,688</b>	<b>\$ 22,474,688</b>	<b>\$ 22,474,688</b>	<b>\$ 0</b>	<b>\$ 22,474,688</b>	<b>\$ 0</b>
<b><u>Natural Resources, Dept. of</u></b>						
<b>Natural Resources</b>						
<a href="#">Natural Resources Operations</a>	\$ 12,862,307	\$ 12,862,307	\$ 12,862,307	\$ 0	\$ 12,862,307	\$ 0
<a href="#">Floodplain Management Program</a>	2,000,000	2,000,000	2,000,000	0	2,000,000	0
<a href="#">Forestry Health Management</a>	200,000	450,000	450,000	0	450,000	0
Air Quality Program Support	0	0	1,500,000	1,500,000	0	-1,500,000
<b>Total Natural Resources, Dept. of</b>	<b>\$ 15,062,307</b>	<b>\$ 15,312,307</b>	<b>\$ 16,812,307</b>	<b>\$ 1,500,000</b>	<b>\$ 15,312,307</b>	<b>\$ -1,500,000</b>
<b><u>Regents, Board of</u></b>						
<b>Regents, Board of</b>						
<a href="#">ISU - Iowa Nutrient Research Center</a>	\$ 1,500,000	\$ 1,325,000	\$ 1,325,000	\$ 0	\$ 1,325,000	\$ 0
<a href="#">ISU - Veterinary Diagnostic Laboratory</a>	3,762,636	4,000,000	4,000,000	0	4,000,000	0
<b>Total Regents, Board of</b>	<b>\$ 5,262,636</b>	<b>\$ 5,325,000</b>	<b>\$ 5,325,000</b>	<b>\$ 0</b>	<b>\$ 5,325,000</b>	<b>\$ 0</b>
<b>Total Agriculture and Natural Resources</b>	<b>\$ 40,824,631</b>	<b>\$ 43,111,995</b>	<b>\$ 44,611,995</b>	<b>\$ 1,500,000</b>	<b>\$ 43,111,995</b>	<b>\$ -1,500,000</b>

# Economic Development

## General Fund

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b>Cultural Affairs, Dept. of</b>						
<b>Cultural Affairs, Dept. of</b>						
<a href="#">Administration Division</a>	\$ 176,882	\$ 176,882	\$ 176,882	\$ 0	\$ 176,882	\$ 0
<a href="#">Community Cultural Grants</a>	172,090	172,090	172,090	0	172,090	0
<a href="#">Historical Division</a>	3,167,701	3,167,701	3,754,032	586,331	3,754,032	0
<a href="#">Historic Sites</a>	426,398	426,398	0	-426,398	0	0
<a href="#">Arts Division</a>	1,233,764	1,233,764	1,233,764	0	1,233,764	0
<a href="#">Great Places</a>	150,000	150,000	150,000	0	150,000	0
<a href="#">Archiving Former Governor's Papers</a>	65,933	65,933	0	-65,933	0	0
<a href="#">Records Center Rent</a>	227,243	227,243	227,243	0	227,243	0
<a href="#">Battle Flag Stabilization</a>	94,000	94,000	0	-94,000	0	0
<b>Total Cultural Affairs, Dept. of</b>	<b>\$ 5,714,011</b>	<b>\$ 5,714,011</b>	<b>\$ 5,714,011</b>	<b>\$ 0</b>	<b>\$ 5,714,011</b>	<b>\$ 0</b>
<b>Economic Development Authority</b>						
<b>Economic Development Authority</b>						
<a href="#">Economic Development Appropriation</a>	\$ 15,516,372	\$ 15,516,372	\$ 15,766,372	\$ 250,000	\$ 15,766,372	\$ 0
<a href="#">World Food Prize</a>	800,000	800,000	800,000	0	800,000	0
<a href="#">Iowa Comm. Volunteer Ser.-Promise</a>	178,133	178,133	178,133	0	178,133	0
<a href="#">Councils of Governments (COGs) Assist.</a>	175,000	200,000	200,000	0	200,000	0
STEM Scholarships	0	1,000,000	1,000,000	0	1,000,000	0
Business to Business Portal Service	0	0	500,000	500,000	500,000	0
Home Base Iowa Marketing	0	0	500,000	500,000	500,000	0
<b>Total Economic Development Authority</b>	<b>\$ 16,669,505</b>	<b>\$ 17,694,505</b>	<b>\$ 18,944,505</b>	<b>\$ 1,250,000</b>	<b>\$ 18,944,505</b>	<b>\$ 0</b>
<b>Iowa Finance Authority</b>						
<b>Iowa Finance Authority</b>						
<a href="#">Rent Subsidy Program</a>	\$ 658,000	\$ 658,000	\$ 658,000	\$ 0	\$ 658,000	\$ 0
<b>Total Iowa Finance Authority</b>	<b>\$ 658,000</b>	<b>\$ 658,000</b>	<b>\$ 658,000</b>	<b>\$ 0</b>	<b>\$ 658,000</b>	<b>\$ 0</b>

# Economic Development

## General Fund

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b><u>Iowa Workforce Development</u></b>						
<b>Iowa Workforce Development</b>						
<a href="#">Labor Services Division</a>	\$ 3,823,539	\$ 3,823,539	\$ 4,492,416	\$ 668,877	\$ 4,525,860	\$ 33,444
<a href="#">Workers' Compensation Division</a>	3,259,044	3,259,044	3,259,044	0	3,259,044	0
<a href="#">Operations - Field Offices</a>	9,179,413	9,179,413	9,179,413	0	9,179,413	0
<a href="#">Offender Reentry Program</a>	284,464	358,464	358,464	0	358,464	0
<a href="#">Employee Misclassification Program</a>	451,458	451,458	451,458	0	451,458	0
<b>Total Iowa Workforce Development</b>	<b>\$ 16,997,918</b>	<b>\$ 17,071,918</b>	<b>\$ 17,740,795</b>	<b>\$ 668,877</b>	<b>\$ 17,774,239</b>	<b>\$ 33,444</b>
<b><u>Public Employment Relations Board</u></b>						
<b>Public Employment Relations</b>						
<a href="#">General Office</a>	\$ 1,342,452	\$ 1,342,452	\$ 1,342,452	\$ 0	\$ 1,342,452	\$ 0
<b>Total Public Employment Relations Board</b>	<b>\$ 1,342,452</b>	<b>\$ 1,342,452</b>	<b>\$ 1,342,452</b>	<b>\$ 0</b>	<b>\$ 1,342,452</b>	<b>\$ 0</b>
<b><u>Regents, Board of</u></b>						
<b>Regents, Board of</b>						
ISU - Small Business Development Centers	\$ 0	\$ 101,000	\$ 101,000	\$ 0	\$ 101,000	\$ 0
<b>Total Regents, Board of</b>	<b>\$ 0</b>	<b>\$ 101,000</b>	<b>\$ 101,000</b>	<b>\$ 0</b>	<b>\$ 101,000</b>	<b>\$ 0</b>
<b>Total Economic Development</b>	<b>\$ 41,381,886</b>	<b>\$ 42,581,886</b>	<b>\$ 44,500,763</b>	<b>\$ 1,918,877</b>	<b>\$ 44,534,207</b>	<b>\$ 33,444</b>

# Education

## General Fund

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b>Blind, Dept. for the</b>						
<b>Department for the Blind</b>						
<a href="#">Department for the Blind</a>	\$ 2,048,358	\$ 2,298,358	\$ 2,298,358	\$ 0	\$ 2,298,358	\$ 0
<a href="#">Newsline for the Blind</a>	50,000	52,000	52,000	0	52,000	0
<b>Total Blind, Dept. for the</b>	<b>\$ 2,098,358</b>	<b>\$ 2,350,358</b>	<b>\$ 2,350,358</b>	<b>\$ 0</b>	<b>\$ 2,350,358</b>	<b>\$ 0</b>
<b>College Aid Commission</b>						
<b>College Student Aid Comm.</b>						
<a href="#">College Aid Commission</a>	\$ 250,109	\$ 250,109	\$ 431,896	\$ 181,787	\$ 431,896	\$ 0
<a href="#">Iowa Grants</a>	791,177	791,177	791,177	0	791,177	0
<a href="#">DMU Health Care Prof Recruitment</a>	400,973	400,973	400,973	0	400,973	0
<a href="#">National Guard Benefits Program</a>	5,100,233	5,100,233	5,100,233	0	5,100,233	0
<a href="#">Teacher Shortage Loan Forgiveness</a>	392,452	392,452	392,452	0	392,452	0
<a href="#">All Iowa Opportunity Foster Care Grant</a>	554,057	554,057	554,057	0	554,057	0
<a href="#">All Iowa Opportunity Scholarships</a>	2,240,854	2,240,854	2,240,854	0	2,240,854	0
<a href="#">Nurse &amp; Nurse Educator Loan</a>	80,852	80,852	80,852	0	80,852	0
<a href="#">Barber &amp; Cosmetology Tuition Grant Program</a>	36,938	36,938	36,938	0	36,938	0
<a href="#">Tuition Grant Program - Standing</a>	47,013,448	48,413,448	52,413,448	4,000,000	52,413,448	0
<a href="#">Tuition Grant - For-Profit</a>	2,500,000	1,975,000	2,175,000	200,000	2,175,000	0
<a href="#">Vocational Technical Tuition Grant</a>	2,250,185	2,250,185	2,250,185	0	2,250,185	0
<a href="#">Rural IA Primary Care Loan Repayment Prog.</a>	1,600,000	1,600,000	1,600,000	0	1,600,000	0
<a href="#">Rural Nurse/PA Loan Repayment</a>	400,000	400,000	400,000	0	400,000	0
Teach Iowa Scholars	0	1,300,000	2,600,000	1,300,000	2,600,000	0
<b>Total College Aid Commission</b>	<b>\$ 63,611,278</b>	<b>\$ 65,786,278</b>	<b>\$ 71,468,065</b>	<b>\$ 5,681,787</b>	<b>\$ 71,468,065</b>	<b>\$ 0</b>



# Education

## General Fund

	Actual FY 2014	Estimated FY 2015	Gov Rec FY 2016	Gov Rec FY16 vs Est FY 2015	Gov Rec YR2 FY 2017	Gov Rec FY17 vs Gov Rec FY 16
	(1)	(2)	(3)	(4)	(5)	(6)
<b>Education, Dept. of</b>						
<b>Education, Dept. of</b>						
<a href="#">Administration</a>	\$ 6,304,047	\$ 8,304,047	\$ 9,504,047	\$ 1,200,000	\$ 9,504,047	\$ 0
<a href="#">Vocational Education Administration</a>	598,197	598,197	598,197	0	598,197	0
<a href="#">State Library</a>	2,715,063	2,715,063	2,715,063	0	2,715,063	0
<a href="#">State Library - Enrich Iowa</a>	2,524,228	2,574,228	2,574,228	0	2,574,228	0
<a href="#">Vocational Education Secondary</a>	2,630,134	2,630,134	2,630,134	0	2,630,134	0
<a href="#">Food Service</a>	2,176,797	2,176,797	2,176,797	0	2,176,797	0
<a href="#">ECI General Aid (SRG)</a>	5,386,113	5,386,113	5,386,113	0	5,386,113	0
<a href="#">ECI Preschool Tuition Assistance (SRG)</a>	5,428,877	5,428,877	5,428,877	0	5,428,877	0
<a href="#">ECI Family Support and Parent Ed (SRG)</a>	12,364,434	12,364,434	12,364,434	0	12,364,434	0
<a href="#">Special Ed. Services Birth to 3</a>	1,721,400	1,721,400	1,721,400	0	1,721,400	0
<a href="#">Nonpublic Textbook Services</a>	600,214	650,214	650,214	0	650,214	0
<a href="#">Core Curriculum</a>	1,000,000	0	0	0	0	0
<a href="#">Student Achievement/Teacher Quality</a>	6,307,351	56,791,351	54,442,576	-2,348,775	52,869,476	-1,573,100
<a href="#">Jobs For America's Grads</a>	670,000	700,000	700,000	0	700,000	0
<a href="#">Education Reform</a>	6,840,000	0	0	0	0	0
<a href="#">Iowa Reading Research Center</a>	1,331,000	1,000,000	2,500,000	1,500,000	2,500,000	0
<a href="#">Midwestern Higher Education Compact</a>	100,000	100,000	100,000	0	100,000	0
<a href="#">Community Colleges General Aid</a>	193,274,647	201,274,647	204,796,953	3,522,306	204,796,953	0
<a href="#">Community College Salary Increase</a>	500,000	500,000	500,000	0	500,000	0
<a href="#">Early Head Start Projects</a>	400,000	600,000	600,000	0	600,000	0
<a href="#">Successful Progression for Early Readers</a>	8,000,000	8,000,000	8,000,000	0	8,000,000	0
<a href="#">Competency-Based Education</a>	425,000	425,000	425,000	0	425,000	0
<a href="#">Iowa Learning Online Initiative</a>	0	1,500,000	1,500,000	0	1,500,000	0
<a href="#">Regional Telecommunications Councils</a>	0	992,913	992,913	0	992,913	0
<a href="#">Bullying Prevention</a>	0	0	200,000	200,000	200,000	0
<a href="#">Attendance Center/Website &amp; Data System</a>	0	500,000	500,000	0	500,000	0
<a href="#">Administrator Mentoring/Coaching Support</a>	0	1,000,000	1,000,000	0	1,000,000	0
<a href="#">English Language Literacy Grant Program</a>	0	500,000	500,000	0	500,000	0
<a href="#">Online State Job Posting System</a>	0	250,000	250,000	0	250,000	0
<a href="#">Task Force, Commission, and Council Support</a>	0	50,000	50,000	0	50,000	0
<a href="#">Area Education Agency Support System</a>	0	1,000,000	1,000,000	0	1,000,000	0
<a href="#">Area Education Agency Distribution</a>	0	1,000,000	1,000,000	0	1,000,000	0
<a href="#">High Need Schools</a>	0	0	10,000,000	10,000,000	10,000,000	0
<a href="#">Iowa Reading Corps</a>	0	0	1,000,000	1,000,000	1,000,000	0
<a href="#">State 4-Year K-12 Career Planning System</a>	0	0	600,000	600,000	0	-600,000
<a href="#">Iowa Academic Standards</a>	0	0	1,500,000	1,500,000	1,500,000	0
<a href="#">Principal Leadership Institute</a>	0	0	100,000	100,000	100,000	0
<a href="#">OECD Test for Schools</a>	0	0	69,000	69,000	69,000	0
<b>Total Education, Dept. of</b>	<b>\$ 261,297,502</b>	<b>\$ 320,733,415</b>	<b>\$ 338,075,946</b>	<b>\$ 17,342,531</b>	<b>\$ 335,902,846</b>	<b>\$ -2,173,100</b>

## Education

### General Fund

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b>Vocational Rehabilitation</b>						
<a href="#">Vocational Rehabilitation</a>	\$ 5,146,200	\$ 5,911,200	\$ 5,911,200	\$ 0	\$ 5,911,200	\$ 0
<a href="#">Independent Living</a>	39,128	89,128	89,128	0	89,128	0
<a href="#">Entrepreneurs with Disabilities Program</a>	145,535	145,535	145,535	0	145,535	0
<a href="#">Independent Living Center Grant</a>	40,294	90,294	90,294	0	90,294	0
<b>Total Vocational Rehabilitation</b>	<u>\$ 5,371,157</u>	<u>\$ 6,236,157</u>	<u>\$ 6,236,157</u>	<u>\$ 0</u>	<u>\$ 6,236,157</u>	<u>\$ 0</u>
<b>Iowa Public Television</b>						
<a href="#">Iowa Public Television</a>	\$ 7,450,633	\$ 7,791,846	\$ 8,073,846	\$ 282,000	\$ 8,073,846	\$ 0
<b>Total Education, Dept. of</b>	<u>\$ 274,119,292</u>	<u>\$ 334,761,418</u>	<u>\$ 352,385,949</u>	<u>\$ 17,624,531</u>	<u>\$ 350,212,849</u>	<u>\$ -2,173,100</u>

# Education

## General Fund

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b>Regents, Board of</b>						
<b>Regents, Board of</b>						
<a href="#">Regent Board Office</a>	\$ 1,094,714	\$ 1,094,714	\$ 1,094,714	\$ 0	\$ 1,094,714	\$ 0
<a href="#">GRA - SW Iowa Regents Resource Ctr</a>	182,734	182,734	182,734	0	182,734	0
<a href="#">GRA - Tri State Graduate Center</a>	66,601	96,114	96,114	0	96,114	0
<a href="#">GRA - Quad Cities Graduate Center</a>	34,513	5,000	5,000	0	5,000	0
<a href="#">IPR - Iowa Public Radio</a>	391,568	391,568	391,568	0	391,568	0
<a href="#">University of Iowa - General</a>	222,041,351	230,923,005	234,964,158	4,041,153	234,964,158	0
<a href="#">UI - Oakdale Campus</a>	2,186,558	2,186,558	2,186,558	0	2,186,558	0
<a href="#">UI - Hygienic Laboratory</a>	4,402,615	4,402,615	4,402,615	0	4,402,615	0
<a href="#">UI - Family Practice Program</a>	1,788,265	1,788,265	1,788,265	0	1,788,265	0
<a href="#">UI - Specialized Children Health Services</a>	659,456	659,456	659,456	0	659,456	0
<a href="#">UI - Iowa Cancer Registry</a>	149,051	149,051	149,051	0	149,051	0
<a href="#">UI - Substance Abuse Consortium</a>	55,529	55,529	55,529	0	55,529	0
<a href="#">UI - Biocatalysis</a>	723,727	723,727	723,727	0	723,727	0
<a href="#">UI - Primary Health Care</a>	648,930	648,930	648,930	0	648,930	0
<a href="#">UI - Iowa Birth Defects Registry</a>	38,288	38,288	38,288	0	38,288	0
<a href="#">UI - Iowa Nonprofit Resource Center</a>	162,539	162,539	162,539	0	162,539	0
<a href="#">UI - IA Online Advanced Placement Acad.</a>	481,849	481,849	481,849	0	481,849	0
<a href="#">UI - Iowa Flood Center</a>	1,500,000	1,500,000	1,500,000	0	1,500,000	0
<a href="#">Iowa State University - General</a>	173,986,353	180,945,807	184,112,359	3,166,552	184,112,359	0
<a href="#">ISU - Agricultural Experiment Station</a>	28,111,877	29,886,877	29,886,877	0	29,886,877	0
<a href="#">ISU - Cooperative Extension</a>	18,266,722	18,266,722	18,266,722	0	18,266,722	0
<a href="#">ISU - Leopold Center</a>	397,417	397,417	397,417	0	397,417	0
<a href="#">ISU - Livestock Disease Research</a>	172,844	172,844	172,844	0	172,844	0
<a href="#">University of Northern Iowa - General</a>	83,222,819	89,176,732	90,737,325	1,560,593	90,737,325	0
<a href="#">UNI - Recycling and Reuse Center</a>	175,256	175,256	175,256	0	175,256	0
<a href="#">UNI - Math and Science Collaborative</a>	5,200,000	5,200,000	5,200,000	0	5,200,000	0
<a href="#">UNI - Real Estate Education Program</a>	125,302	125,302	125,302	0	125,302	0
<a href="#">Iowa School for the Deaf</a>	9,030,634	9,391,859	9,556,217	164,358	9,556,217	0
<a href="#">Iowa Braille and Sight Saving School</a>	3,765,136	3,915,741	3,984,266	68,525	3,984,266	0
<a href="#">ISD/IBSSS - Tuition and Transportation</a>	11,763	11,763	11,763	0	11,763	0
<a href="#">ISD/IBSSS - Licensed Classroom Teachers</a>	82,049	82,049	82,049	0	82,049	0
Performance-Based Funding	0	0	4,000,000	4,000,000	4,000,000	0
<b>Total Regents, Board of</b>	<b>\$ 559,156,460</b>	<b>\$ 583,238,311</b>	<b>\$ 596,239,492</b>	<b>\$ 13,001,181</b>	<b>\$ 596,239,492</b>	<b>\$ 0</b>
<b>Total Education</b>	<b>\$ 898,985,388</b>	<b>\$ 986,136,365</b>	<b>\$ 1,022,443,864</b>	<b>\$ 36,307,499</b>	<b>\$ 1,020,270,764</b>	<b>\$ -2,173,100</b>

# Health and Human Services

## General Fund

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b><u>Aging, Dept. on</u></b>						
<b>Aging, Dept. on</b>						
<a href="#">Aging Programs</a>	\$ 10,606,066	\$ 11,419,732	\$ 11,436,066	\$ 16,334	\$ 11,436,066	\$ 0
<a href="#">Office of LTC Resident's Advocate</a>	1,021,707	929,315	1,056,783	127,468	1,062,828	6,045
Food Security for Older Individuals	0	250,000	250,000	0	250,000	0
<b>Total Aging, Dept. on</b>	<b>\$ 11,627,773</b>	<b>\$ 12,599,047</b>	<b>\$ 12,742,849</b>	<b>\$ 143,802</b>	<b>\$ 12,748,894</b>	<b>\$ 6,045</b>
<b><u>Public Health, Dept. of</u></b>						
<b>Public Health, Dept. of</b>						
<a href="#">Addictive Disorders</a>	\$ 27,163,690	\$ 27,263,690	\$ 27,263,690	\$ 0	\$ 27,263,690	\$ 0
Healthy Children and Families	3,653,559	4,046,602	4,046,602	0	4,046,602	0
<a href="#">Chronic Conditions</a>	5,080,692	5,155,692	4,955,692	-200,000	4,955,692	0
<a href="#">Community Capacity</a>	8,562,617	8,737,910	16,986,858	8,248,948	16,986,858	0
Healthy Aging	7,297,142	7,297,142	0	-7,297,142	0	0
<a href="#">Environmental Hazards</a>	803,870	803,870	0	-803,870	0	0
Infectious Diseases	1,335,155	1,335,155	1,335,155	0	1,335,155	0
<a href="#">Public Protection</a>	3,278,771	3,287,127	4,339,191	1,052,064	4,339,191	0
Resource Management	855,072	855,072	855,072	0	855,072	0
<b>Total Public Health, Dept. of</b>	<b>\$ 58,030,568</b>	<b>\$ 58,782,260</b>	<b>\$ 59,782,260</b>	<b>\$ 1,000,000</b>	<b>\$ 59,782,260</b>	<b>\$ 0</b>

# Health and Human Services

## General Fund

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b>Human Services, Dept. of</b>						
<b>Assistance</b>						
Family Investment Program/JOBS	\$ 48,503,875	\$ 48,693,875	\$ 48,693,875	\$ 0	\$ 48,693,875	\$ 0
Medical Assistance	1,144,208,805	1,250,658,393	1,012,355,027	-238,303,366	1,002,354,991	-10,000,036
Medical Contracts	12,320,048	17,148,576	22,903,584	5,755,008	23,771,206	867,622
State Supplementary Assistance	16,516,858	14,121,154	12,997,187	-1,123,967	12,769,251	-227,936
State Children's Health Insurance	36,817,261	45,877,998	21,163,844	-24,714,154	13,839,307	-7,324,537
Child Care Assistance	62,735,563	47,132,080	52,553,279	5,421,199	52,553,279	0
Child and Family Services	91,329,427	94,857,554	94,967,179	109,625	94,999,886	32,707
Adoption Subsidy	40,729,282	42,580,749	42,888,386	307,637	43,604,551	716,165
Family Support Subsidy	1,093,288	1,079,739	1,073,932	-5,807	1,072,563	-1,369
Conners Training	33,632	33,632	33,632	0	33,632	0
Volunteers	84,686	84,686	84,686	0	84,686	0
Mental Health Redesign	0	0	328,392,168	328,392,168	348,423,326	20,031,158
MHDS Equalization	29,820,478	30,555,823	0	-30,555,823	0	0
Juv CINA/Female Adjud Delinquent Placements	0	2,000,000	0	-2,000,000	0	0
Iowa Health and Wellness Plan	0	0	21,073,676	21,073,676	44,906,046	23,832,370
<b>Total Assistance</b>	<b>\$ 1,484,193,203</b>	<b>\$ 1,594,824,259</b>	<b>\$ 1,659,180,455</b>	<b>\$ 64,356,196</b>	<b>\$ 1,687,106,599</b>	<b>\$ 27,926,144</b>
<b>Toledo Juvenile Home</b>						
Toledo Juvenile Home	\$ 8,867,121	\$ 507,766	\$ 507,766	\$ 0	\$ 507,766	\$ 0
<b>Eldora Training School</b>						
Eldora Training School	\$ 11,268,202	\$ 12,358,285	\$ 12,445,552	\$ 87,267	\$ 12,445,552	\$ 0
<b>Cherokee</b>						
Cherokee MHI	\$ 5,964,737	\$ 6,031,934	\$ 14,644,041	\$ 8,612,107	\$ 14,644,041	\$ 0
<b>Clarinda</b>						
Clarinda MHI	\$ 6,757,689	\$ 6,787,309	\$ 0	\$ -6,787,309	\$ 0	\$ 0
<b>Independence</b>						
Independence MHI	\$ 10,334,082	\$ 10,484,386	\$ 23,963,370	\$ 13,478,984	\$ 23,969,287	\$ 5,917
<b>Mt. Pleasant</b>						
Mt. Pleasant MHI	\$ 1,374,061	\$ 1,417,796	\$ 0	\$ -1,417,796	\$ 0	\$ 0
<b>Glenwood</b>						
Glenwood Resource Center	\$ 20,349,122	\$ 21,695,266	\$ 22,024,482	\$ 329,216	\$ 21,851,476	\$ -173,006

## Health and Human Services

### General Fund

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b>Woodward</b>						
<a href="#">Woodward Resource Center</a>	\$ 14,286,191	\$ 14,855,693	\$ 14,933,806	\$ 78,113	\$ 14,818,440	\$ -115,366
<b>Cherokee CCUSO</b>						
<a href="#">Civil Commitment Unit for Sexual Offenders</a>	\$ 9,425,568	\$ 9,923,563	\$ 9,893,079	\$ -30,484	\$ 9,893,079	\$ 0
<b>Field Operations</b>						
<a href="#">Child Support Recoveries</a>	\$ 14,215,081	\$ 14,911,230	\$ 14,663,373	\$ -247,857	\$ 14,811,115	\$ 147,742
Field Operations	66,670,976	65,170,976	58,920,976	-6,250,000	58,920,976	0
<b>Total Field Operations</b>	<u>\$ 80,886,057</u>	<u>\$ 80,082,206</u>	<u>\$ 73,584,349</u>	<u>\$ -6,497,857</u>	<u>\$ 73,732,091</u>	<u>\$ 147,742</u>
<b>General Administration</b>						
General Administration	\$ 16,329,602	\$ 16,072,302	\$ 14,661,741	\$ -1,410,561	\$ 14,661,741	\$ 0
<b>Total Human Services, Dept. of</b>	<u>\$ 1,670,035,635</u>	<u>\$ 1,775,040,765</u>	<u>\$ 1,845,838,641</u>	<u>\$ 70,797,876</u>	<u>\$ 1,873,630,072</u>	<u>\$ 27,791,431</u>
<b><u>Veterans Affairs, Dept. of</u></b>						
<b>Veterans Affairs, Department of</b>						
General Administration	\$ 1,095,951	\$ 1,095,951	\$ 1,200,546	\$ 104,595	\$ 1,200,546	\$ 0
<a href="#">Vets Home Ownership Program</a>	1,600,000	2,500,000	2,500,000	0	2,500,000	0
<a href="#">Veterans County Grants</a>	990,000	990,000	990,000	0	990,000	0
<b>Total Veterans Affairs, Department of</b>	<u>\$ 3,685,951</u>	<u>\$ 4,585,951</u>	<u>\$ 4,690,546</u>	<u>\$ 104,595</u>	<u>\$ 4,690,546</u>	<u>\$ 0</u>
<b>Veterans Affairs, Dept. of</b>						
<a href="#">Iowa Veterans Home</a>	\$ 7,594,996	\$ 7,594,996	\$ 7,594,996	\$ 0	\$ 7,594,996	\$ 0
<b>Total Veterans Affairs, Dept. of</b>	<u>\$ 11,280,947</u>	<u>\$ 12,180,947</u>	<u>\$ 12,285,542</u>	<u>\$ 104,595</u>	<u>\$ 12,285,542</u>	<u>\$ 0</u>
<b>Total Health and Human Services</b>	<u><u>\$ 1,750,974,923</u></u>	<u><u>\$ 1,858,603,019</u></u>	<u><u>\$ 1,930,649,292</u></u>	<u><u>\$ 72,046,273</u></u>	<u><u>\$ 1,958,446,768</u></u>	<u><u>\$ 27,797,476</u></u>

# Justice System

## General Fund

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b>Justice, Department of</b>						
Justice, Dept. of						
<a href="#">General Office A.G.</a>	\$ 7,989,905	\$ 7,989,905	\$ 7,989,905	\$ 0	\$ 7,989,905	\$ 0
<a href="#">Victim Assistance Grants</a>	6,734,400	6,734,400	6,734,400	0	6,734,400	0
<a href="#">Legal Services Poverty Grants</a>	2,180,562	2,400,000	2,400,000	0	2,400,000	0
<b>Total Justice, Department of</b>	<b>\$ 16,904,867</b>	<b>\$ 17,124,305</b>	<b>\$ 17,124,305</b>	<b>\$ 0</b>	<b>\$ 17,124,305</b>	<b>\$ 0</b>
<b>Civil Rights Commission</b>						
Civil Rights Commission						
<a href="#">Civil Rights Commission</a>	\$ 1,299,247	\$ 1,169,540	\$ 1,169,540	\$ 0	\$ 1,169,540	\$ 0
<b>Total Civil Rights Commission</b>	<b>\$ 1,299,247</b>	<b>\$ 1,169,540</b>	<b>\$ 1,169,540</b>	<b>\$ 0</b>	<b>\$ 1,169,540</b>	<b>\$ 0</b>
<b>Corrections, Dept. of</b>						
Central Office						
<a href="#">Corrections Administration</a>	\$ 5,093,810	\$ 5,270,010	\$ 5,270,010	\$ 0	\$ 5,270,010	\$ 0
<a href="#">County Confinement</a>	1,075,092	1,075,092	1,370,092	295,000	1,370,092	0
<a href="#">Federal Prisoners/Contractual</a>	484,411	484,411	484,411	0	484,411	0
<a href="#">Corrections Education</a>	2,608,109	2,608,109	2,608,109	0	2,608,109	0
<a href="#">Iowa Corrections Offender Network</a>	2,000,000	2,000,000	2,000,000	0	2,000,000	0
<a href="#">Mental Health/Substance Abuse</a>	22,319	22,319	22,319	0	22,319	0
<a href="#">Hepatitis Treatment And Education</a>	167,881	0	0	0	0	0
DOC - Department Wide Duties	2,571,309	0	0	0	0	0
<b>Total Central Office</b>	<b>\$ 14,022,931</b>	<b>\$ 11,459,941</b>	<b>\$ 11,754,941</b>	<b>\$ 295,000</b>	<b>\$ 11,754,941</b>	<b>\$ 0</b>
Fort Madison						
<a href="#">Ft. Madison Institution</a>	\$ 43,135,932	\$ 43,021,602	\$ 43,021,602	\$ 0	\$ 43,021,602	\$ 0
Anamosa						
<a href="#">Anamosa Institution</a>	\$ 32,943,488	\$ 33,668,253	\$ 33,668,253	\$ 0	\$ 33,668,253	\$ 0
Oakdale						
<a href="#">Oakdale Institution</a>	\$ 58,607,768	\$ 59,408,092	\$ 60,408,092	\$ 1,000,000	\$ 61,408,092	\$ 1,000,000
Newton						
<a href="#">Newton Institution</a>	\$ 27,146,108	\$ 27,572,108	\$ 27,572,108	\$ 0	\$ 27,572,108	\$ 0
Mt. Pleasant						
<a href="#">Mt. Pleasant Inst.</a>	\$ 24,832,135	\$ 25,360,135	\$ 26,583,727	\$ 1,223,592	\$ 26,583,727	\$ 0

# Justice System

## General Fund

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b>Rockwell City</b> <a href="#">Rockwell City Institution</a>	\$ 9,678,353	\$ 9,836,353	\$ 9,836,353	\$ 0	\$ 9,836,353	\$ 0
<b>Clarinda</b> <a href="#">Clarinda Institution</a>	\$ 25,259,319	\$ 25,933,430	\$ 26,809,529	\$ 876,099	\$ 26,809,529	\$ 0
<b>Mitchellville</b> <a href="#">Mitchellville Institution</a>	\$ 21,617,466	\$ 22,045,970	\$ 22,724,581	\$ 678,611	\$ 22,724,581	\$ 0
<b>Fort Dodge</b> <a href="#">Ft. Dodge Institution</a>	\$ 29,883,648	\$ 30,097,648	\$ 30,097,648	\$ 0	\$ 30,097,648	\$ 0
<b>CBC District 1</b> <a href="#">CBC District I</a>	\$ 14,099,086	\$ 14,753,977	\$ 14,788,972	\$ 34,995	\$ 14,788,972	\$ 0
<b>CBC District 2</b> <a href="#">CBC District II</a>	\$ 10,870,425	\$ 11,500,661	\$ 11,500,661	\$ 0	\$ 11,500,661	\$ 0
<b>CBC District 3</b> <a href="#">CBC District III</a>	\$ 7,105,865	\$ 7,241,257	\$ 7,241,257	\$ 0	\$ 7,241,257	\$ 0
<b>CBC District 4</b> <a href="#">CBC District IV</a>	\$ 5,495,309	\$ 5,608,005	\$ 5,638,005	\$ 30,000	\$ 5,638,005	\$ 0
<b>CBC District 5</b> <a href="#">CBC District V</a>	\$ 19,375,428	\$ 20,304,616	\$ 20,371,676	\$ 67,060	\$ 20,371,676	\$ 0
<b>CBC District 6</b> <a href="#">CBC District VI</a>	\$ 14,638,537	\$ 14,833,623	\$ 14,892,283	\$ 58,660	\$ 14,892,283	\$ 0
<b>CBC District 7</b> <a href="#">CBC District VII</a>	\$ 7,609,781	\$ 7,856,873	\$ 7,856,873	\$ 0	\$ 7,856,873	\$ 0
<b>CBC District 8</b> <a href="#">CBC District VIII</a>	\$ 8,206,613	\$ 8,133,194	\$ 8,168,190	\$ 34,996	\$ 8,168,190	\$ 0
<b>Total Corrections, Dept. of</b>	<u>\$ 374,528,192</u>	<u>\$ 378,635,738</u>	<u>\$ 382,934,751</u>	<u>\$ 4,299,013</u>	<u>\$ 383,934,751</u>	<u>\$ 1,000,000</u>
<b><u>Human Rights, Dept. of</u></b>						
<b>Human Rights, Department of</b> <a href="#">Criminal &amp; Juvenile Justice</a>	\$ 1,260,105	\$ 1,260,105	\$ 1,260,105	\$ 0	\$ 1,260,105	\$ 0
<b>Total Human Rights, Dept. of</b>	<u>\$ 1,260,105</u>	<u>\$ 1,260,105</u>	<u>\$ 1,260,105</u>	<u>\$ 0</u>	<u>\$ 1,260,105</u>	<u>\$ 0</u>



# Justice System

## General Fund

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b><u>Inspections &amp; Appeals, Dept. of</u></b>						
Public Defender						
<a href="#">Public Defender</a>	\$ 25,882,243	\$ 25,882,243	\$ 26,032,243	\$ 150,000	\$ 26,182,243	\$ 150,000
<a href="#">Indigent Defense Appropriation</a>	29,901,929	29,901,929	29,751,929	-150,000	29,601,929	-150,000
<b>Total Inspections &amp; Appeals, Dept. of</b>	<b>\$ 55,784,172</b>	<b>\$ 55,784,172</b>	<b>\$ 55,784,172</b>	<b>\$ 0</b>	<b>\$ 55,784,172</b>	<b>\$ 0</b>
<b><u>Judicial Branch</u></b>						
Judicial Branch						
<a href="#">Judicial Branch</a>	\$ 165,586,747	\$ 171,486,612	\$ 179,673,989	\$ 8,187,377	\$ 181,673,989	\$ 2,000,000
<a href="#">Jury &amp; Witness Revolving Fund</a>	3,100,000	3,100,000	3,100,000	0	3,100,000	0
<b>Total Judicial Branch</b>	<b>\$ 168,686,747</b>	<b>\$ 174,586,612</b>	<b>\$ 182,773,989</b>	<b>\$ 8,187,377</b>	<b>\$ 184,773,989</b>	<b>\$ 2,000,000</b>
<b><u>Iowa Law Enforcement Academy</u></b>						
Iowa Law Enforcement Academy						
<a href="#">Law Enforcement Academy</a>	\$ 1,003,214	\$ 1,003,214	\$ 1,003,214	\$ 0	\$ 1,003,214	\$ 0
<b>Total Iowa Law Enforcement Academy</b>	<b>\$ 1,003,214</b>	<b>\$ 1,003,214</b>	<b>\$ 1,003,214</b>	<b>\$ 0</b>	<b>\$ 1,003,214</b>	<b>\$ 0</b>
<b><u>Parole, Board of</u></b>						
Parole Board						
<a href="#">Parole Board</a>	\$ 1,204,583	\$ 1,204,583	\$ 1,204,583	\$ 0	\$ 1,204,583	\$ 0
<b>Total Parole, Board of</b>	<b>\$ 1,204,583</b>	<b>\$ 1,204,583</b>	<b>\$ 1,204,583</b>	<b>\$ 0</b>	<b>\$ 1,204,583</b>	<b>\$ 0</b>
<b><u>Public Defense, Dept. of</u></b>						
Public Defense, Dept. of						
<a href="#">Public Defense, Department of</a>	\$ 6,554,478	\$ 6,554,478	\$ 6,554,478	\$ 0	\$ 6,554,478	\$ 0
<b>Total Public Defense, Dept. of</b>	<b>\$ 6,554,478</b>	<b>\$ 6,554,478</b>	<b>\$ 6,554,478</b>	<b>\$ 0</b>	<b>\$ 6,554,478</b>	<b>\$ 0</b>

# Justice System

## General Fund

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b><u>Public Safety, Department of</u></b>						
Public Safety, Dept. of						
Public Safety Administration	\$ 4,154,349	\$ 4,183,349	\$ 4,183,349	\$ 0	\$ 4,183,349	\$ 0
Public Safety DCI	12,933,414	13,625,414	13,625,414	0	13,625,414	0
DCI - Crime Lab Equipment/Training	302,345	302,345	302,345	0	302,345	0
Narcotics Enforcement	6,755,855	6,919,855	7,316,635	396,780	7,316,635	0
Public Safety Undercover Funds	109,042	109,042	109,042	0	109,042	0
DPS Fire Marshal	4,470,556	4,590,556	4,590,556	0	4,590,556	0
Iowa State Patrol	55,536,208	60,920,291	60,920,291	0	60,920,291	0
DPS/SPOC Sick Leave Payout	279,517	279,517	279,517	0	279,517	0
Fire Fighter Training	725,520	825,520	825,520	0	825,520	0
Public Safety - Department Wide Duties	1,700,000	0	0	0	0	0
Interoperable Communications Sys Board	0	154,661	154,661	0	154,661	0
<b>Total Public Safety, Department of</b>	<b>\$ 86,966,806</b>	<b>\$ 91,910,550</b>	<b>\$ 92,307,330</b>	<b>\$ 396,780</b>	<b>\$ 92,307,330</b>	<b>\$ 0</b>
<b><u>Homeland Security and Emergency Management</u></b>						
Homeland Security and Emergency Management						
Homeland Security & Emer. Mgmt.	\$ 2,229,623	\$ 2,229,623	\$ 2,229,623	\$ 0	\$ 2,229,623	\$ 0
<b>Total Homeland Security and Emergency Mgmt.</b>	<b>\$ 2,229,623</b>	<b>\$ 2,229,623</b>	<b>\$ 2,229,623</b>	<b>\$ 0</b>	<b>\$ 2,229,623</b>	<b>\$ 0</b>
<b>Total Justice System</b>	<b>\$ 716,422,034</b>	<b>\$ 731,462,920</b>	<b>\$ 744,346,090</b>	<b>\$ 12,883,170</b>	<b>\$ 747,346,090</b>	<b>\$ 3,000,000</b>

# Transportation, Infrastructure, and Capitals

## General Fund

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<u>Transportation, Dept. of</u>						
Transportation, Dept. of Street Construction Fund	\$ 135,000	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
<b>Total Transportation, Dept. of</b>	<b>\$ 135,000</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>
<b>Total Transportation, Infrastructure, and Capital</b>	<b>\$ 135,000</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>

# Unassigned Standings

## General Fund

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b><u>Administrative Services, Dept. of</u></b>						
State Accounting Trust Accounts						
<a href="#">Federal Cash Management - Standing</a>	\$ 0	\$ 356,587	\$ 356,587	\$ 0	\$ 356,587	\$ 0
<a href="#">Unemployment Compensation - Standing</a>	796,449	440,371	440,371	0	440,371	0
<b>Total Administrative Services, Dept. of</b>	<b>\$ 796,449</b>	<b>\$ 796,958</b>	<b>\$ 796,958</b>	<b>\$ 0</b>	<b>\$ 796,958</b>	<b>\$ 0</b>
<b><u>Corrections, Dept. of</u></b>						
Central Office						
<a href="#">State Cases Court Costs</a>	\$ 0	\$ 59,733	\$ 59,733	\$ 0	\$ 59,733	\$ 0
<b>Total Corrections, Dept. of</b>	<b>\$ 0</b>	<b>\$ 59,733</b>	<b>\$ 59,733</b>	<b>\$ 0</b>	<b>\$ 59,733</b>	<b>\$ 0</b>
<b><u>Cultural Affairs, Dept. of</u></b>						
Cultural Affairs, Dept. of						
<a href="#">County Endowment Funding - DCA Grants</a>	\$ 416,702	\$ 416,702	\$ 416,702	\$ 0	\$ 416,702	\$ 0
<b>Total Cultural Affairs, Dept. of</b>	<b>\$ 416,702</b>	<b>\$ 416,702</b>	<b>\$ 416,702</b>	<b>\$ 0</b>	<b>\$ 416,702</b>	<b>\$ 0</b>
<b><u>Economic Development Authority</u></b>						
Economic Development Authority						
<a href="#">Tourism Marketing - Adjusted Gross Receipts</a>	\$ 1,164,000	\$ 1,124,000	\$ 1,124,000	\$ 0	\$ 1,124,000	\$ 0
<b>Total Economic Development Authority</b>	<b>\$ 1,164,000</b>	<b>\$ 1,124,000</b>	<b>\$ 1,124,000</b>	<b>\$ 0</b>	<b>\$ 1,124,000</b>	<b>\$ 0</b>
<b><u>Education, Dept. of</u></b>						
Education, Dept. of						
<a href="#">Child Development</a>	\$ 12,606,196	\$ 12,606,196	\$ 12,606,196	\$ 0	\$ 12,606,196	\$ 0
<a href="#">Nonpublic School Transportation</a>	8,560,931	8,560,931	8,560,931	0	8,560,931	0
<a href="#">Sac Fox Settlement Education</a>	100,000	100,000	100,000	0	100,000	0
<a href="#">State Foundation School Aid</a>	2,716,133,473	2,865,513,850	2,950,300,000	84,786,150	3,091,800,000	141,500,000
<b>Total Education, Dept. of</b>	<b>\$ 2,737,400,600</b>	<b>\$ 2,886,780,977</b>	<b>\$ 2,971,567,127</b>	<b>\$ 84,786,150</b>	<b>\$ 3,113,067,127</b>	<b>\$ 141,500,000</b>

# Unassigned Standings

## General Fund

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b><u>Executive Council</u></b>						
Executive Council						
<a href="#">Court Costs</a>	\$ 210,178	\$ 59,772	\$ 59,772	\$ 0	\$ 59,772	\$ 0
<a href="#">Public Improvements</a>	0	39,848	39,848	0	39,848	0
<a href="#">Drainage Assessment</a>	76,672	20,227	20,227	0	20,227	0
<b>Total Executive Council</b>	<b>\$ 286,849</b>	<b>\$ 119,847</b>	<b>\$ 119,847</b>	<b>\$ 0</b>	<b>\$ 119,847</b>	<b>\$ 0</b>
<b><u>Legislative Branch</u></b>						
Legislative Branch						
<a href="#">Legislative Branch</a>	\$ 33,812,781	\$ 34,026,548	\$ 38,250,000	\$ 4,223,452	\$ 38,250,000	\$ 0
<b>Total Legislative Branch</b>	<b>\$ 33,812,781</b>	<b>\$ 34,026,548</b>	<b>\$ 38,250,000</b>	<b>\$ 4,223,452</b>	<b>\$ 38,250,000</b>	<b>\$ 0</b>
<b><u>Governor</u></b>						
Governor's Office						
<a href="#">Interstate Extradition</a>	\$ 0	\$ 3,032	\$ 3,032	\$ 0	\$ 3,032	\$ 0
<b>Total Governor</b>	<b>\$ 0</b>	<b>\$ 3,032</b>	<b>\$ 3,032</b>	<b>\$ 0</b>	<b>\$ 3,032</b>	<b>\$ 0</b>
<b><u>Public Health, Dept. of</u></b>						
Public Health, Dept. of						
Congenital & Inherited Disorders Registry	\$ 213,399	\$ 232,500	\$ 232,500	\$ 0	\$ 232,500	\$ 0
<b>Total Public Health, Dept. of</b>	<b>\$ 213,399</b>	<b>\$ 232,500</b>	<b>\$ 232,500</b>	<b>\$ 0</b>	<b>\$ 232,500</b>	<b>\$ 0</b>
<b><u>Human Services, Dept. of</u></b>						
General Administration						
<a href="#">Commission of Inquiry</a>	\$ 1,394	\$ 1,394	\$ 1,394	\$ 0	\$ 1,394	\$ 0
<a href="#">Nonresident Transfers</a>	67	67	67	0	67	0
<a href="#">Nonresident Commitment Mental Illness</a>	142,802	142,802	142,802	0	142,802	0
<b>Total General Administration</b>	<b>\$ 144,263</b>	<b>\$ 144,263</b>	<b>\$ 144,263</b>	<b>\$ 0</b>	<b>\$ 144,263</b>	<b>\$ 0</b>
Assistance						
Child Abuse Prevention	\$ 213,468	\$ 232,570	\$ 232,570	\$ 0	\$ 232,570	\$ 0
<b>Total Human Services, Dept. of</b>	<b>\$ 357,731</b>	<b>\$ 376,833</b>	<b>\$ 376,833</b>	<b>\$ 0</b>	<b>\$ 376,833</b>	<b>\$ 0</b>

# Unassigned Standings

## General Fund

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b>Management, Dept. of</b>						
Management, Dept. of						
<a href="#">Special Olympics Fund</a>	\$ 100,000	\$ 100,000	\$ 100,000	\$ 0	\$ 100,000	\$ 0
<a href="#">Appeal Board Claims</a>	4,392,296	3,000,000	3,000,000	0	3,000,000	0
<a href="#">Technology Reinvestment Fund</a>	0	17,500,000	17,500,000	0	17,500,000	0
<b>Total Management, Dept. of</b>	<b>\$ 4,492,296</b>	<b>\$ 20,600,000</b>	<b>\$ 20,600,000</b>	<b>\$ 0</b>	<b>\$ 20,600,000</b>	<b>\$ 0</b>
<b>Public Defense, Dept. of</b>						
Public Defense, Dept. of						
<a href="#">Compensation and Expense</a>	\$ 179,387	\$ 344,644	\$ 344,644	\$ 0	\$ 344,644	\$ 0
<b>Total Public Defense, Dept. of</b>	<b>\$ 179,387</b>	<b>\$ 344,644</b>	<b>\$ 344,644</b>	<b>\$ 0</b>	<b>\$ 344,644</b>	<b>\$ 0</b>
<b>Public Safety, Department of</b>						
Public Safety, Dept. of						
<a href="#">DPS-POR Unfunded Liabilities</a>	\$ 5,000,000	\$ 5,000,000	\$ 5,000,000	\$ 0	\$ 5,000,000	\$ 0
<b>Total Public Safety, Department of</b>	<b>\$ 5,000,000</b>	<b>\$ 5,000,000</b>	<b>\$ 5,000,000</b>	<b>\$ 0</b>	<b>\$ 5,000,000</b>	<b>\$ 0</b>
<b>Revenue, Dept. of</b>						
Revenue, Dept. of						
<a href="#">Ag Land Tax Credit - GF</a>	\$ 39,100,000	\$ 39,100,000	\$ 39,100,000	\$ 0	\$ 39,100,000	\$ 0
<a href="#">Homestead Tax Credit Aid - GF</a>	132,040,596	135,000,000	135,000,000	0	135,000,000	0
<a href="#">Elderly &amp; Disabled Tax Credit - GF</a>	23,488,780	26,000,000	24,000,000	-2,000,000	24,000,000	0
Printing Cigarette Stamps	120,262	124,652	124,652	0	124,652	0
<a href="#">Tobacco Reporting Requirements</a>	18,416	18,416	18,416	0	18,416	0
Refund Cigarette Stamps	0	0	0	0	0	0
Refund Income Corp & Franchise Sale	0	0	0	0	0	0
Inheritance Refund	0	0	0	0	0	0
<a href="#">Military Service Tax Refunds</a>	2,167,011	2,175,000	2,100,000	-75,000	2,100,000	0
<a href="#">Comm/Industrial Prop Tax Replacement</a>	0	78,335,508	162,056,468	83,720,960	152,556,727	-9,499,741
<a href="#">Business Property Tax Credit</a>	0	50,000,000	100,000,000	50,000,000	125,000,000	25,000,000
School Infrastructure Transfer	0	0	0	0	0	0
<b>Total Revenue, Dept. of</b>	<b>\$ 196,935,065</b>	<b>\$ 330,753,576</b>	<b>\$ 462,399,536</b>	<b>\$ 131,645,960</b>	<b>\$ 477,899,795</b>	<b>\$ 15,500,259</b>
<b>Total Unassigned Standings</b>	<b>\$ 2,981,055,260</b>	<b>\$ 3,280,635,350</b>	<b>\$ 3,501,290,912</b>	<b>\$ 220,655,562</b>	<b>\$ 3,658,291,171</b>	<b>\$ 157,000,259</b>

## Summary Data

### Other Funds

	Actual FY 2014	Estimated FY 2015	Gov Rec FY 2016	Gov Rec FY16 vs Est FY 2015	Gov Rec YR2 FY 2017	Gov Rec FY17 vs Gov Rec FY 16
	(1)	(2)	(3)	(4)	(5)	(6)
Administration and Regulation	\$ 51,247,701	\$ 49,483,201	\$ 52,365,101	\$ 2,881,900	\$ 52,465,101	\$ 100,000
Agriculture and Natural Resources	88,484,573	88,234,573	88,234,573	0	88,234,573	0
Economic Development	15,060,084	16,716,084	16,966,084	250,000	16,966,084	0
Education	57,200,000	57,200,000	57,200,000	0	57,200,000	0
Health and Human Services	395,642,194	293,575,912	286,685,653	-6,890,259	286,685,653	0
Justice System	14,035,596	14,035,596	14,035,596	0	11,577,654	-2,457,942
Transportation, Infrastructure, and Capitals	519,029,274	506,557,084	543,489,328	36,932,244	531,631,080	-11,858,248
Unassigned Standings	73,298,094	81,295,000	55,195,000	-26,100,000	51,595,000	-3,600,000
<b>Grand Total</b>	<b>\$ 1,213,997,517</b>	<b>\$ 1,107,097,450</b>	<b>\$ 1,114,171,335</b>	<b>\$ 7,073,885</b>	<b>\$ 1,096,355,145</b>	<b>\$ -17,816,190</b>

Note:

The Legislative Services Agency publishes ***Budget Unit Fiscal Topics*** that discuss the purpose of particular appropriations and programs. If a publication is available, it has been hyperlinked in the title of the appropriation. The titles with underline are the ones linked.

# Administration and Regulation

## Other Funds

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b>Commerce, Dept. of</b>						
Banking Division						
<a href="#">Banking Division - CMRF</a>	\$ 9,167,235	\$ 9,317,235	\$ 9,667,235	\$ 350,000	\$ 9,767,235	\$ 100,000
Credit Union Division						
<a href="#">Credit Union Division - CMRF</a>	\$ 1,794,256	\$ 1,794,256	\$ 1,869,256	\$ 75,000	\$ 1,869,256	\$ 0
Insurance Division						
<a href="#">Insurance Division - CMRF</a>	\$ 5,032,989	\$ 5,099,989	\$ 5,325,889	\$ 225,900	\$ 5,325,889	\$ 0
Utilities Division						
<a href="#">Utilities Division - CMRF</a>	\$ 8,179,405	\$ 8,329,405	\$ 8,560,405	\$ 231,000	\$ 8,560,405	\$ 0
Professional Licensing and Reg.						
Field Auditor - Housing Impr. Fund	\$ 62,317	\$ 62,317	\$ 62,317	\$ 0	\$ 62,317	\$ 0
<b>Total Commerce, Dept. of</b>	<b>\$ 24,236,202</b>	<b>\$ 24,603,202</b>	<b>\$ 25,485,102</b>	<b>\$ 881,900</b>	<b>\$ 25,585,102</b>	<b>\$ 100,000</b>
<b>Inspections &amp; Appeals, Dept. of</b>						
Inspections and Appeals, Dept. of						
DIA - RUTF	\$ 1,623,897	\$ 1,623,897	\$ 1,623,897	\$ 0	\$ 1,623,897	\$ 0
Medicaid Fraud Annual Conference - MFF	6,500	0	0	0	0	0
<b>Total Inspections and Appeals, Dept. of</b>	<b>\$ 1,630,397</b>	<b>\$ 1,623,897</b>	<b>\$ 1,623,897</b>	<b>\$ 0</b>	<b>\$ 1,623,897</b>	<b>\$ 0</b>
Racing Commission						
<a href="#">Pari-Mutuel Regulation GRF</a>	\$ 3,068,492	\$ 3,068,492	\$ 0	\$ -3,068,492	\$ 0	\$ 0
<a href="#">Gaming Regulation (Riverboat) - GRF</a>	3,045,719	3,045,719	6,114,211	3,068,492	6,114,211	0
Socioeconomic Gambling Study - GRF	125,000	0	0	0	0	0
<b>Total Racing Commission</b>	<b>\$ 6,239,211</b>	<b>\$ 6,114,211</b>	<b>\$ 6,114,211</b>	<b>\$ 0</b>	<b>\$ 6,114,211</b>	<b>\$ 0</b>
<b>Total Inspections &amp; Appeals, Dept. of</b>	<b>\$ 7,869,608</b>	<b>\$ 7,738,108</b>	<b>\$ 7,738,108</b>	<b>\$ 0</b>	<b>\$ 7,738,108</b>	<b>\$ 0</b>
<b>Management, Dept. of</b>						
Management, Dept. of						
DOM Operations - RUTF	\$ 56,000	\$ 56,000	\$ 56,000	\$ 0	\$ 56,000	\$ 0
<b>Total Management, Dept. of</b>	<b>\$ 56,000</b>	<b>\$ 56,000</b>	<b>\$ 56,000</b>	<b>\$ 0</b>	<b>\$ 56,000</b>	<b>\$ 0</b>



# Administration and Regulation

## Other Funds

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b><u>Revenue, Dept. of</u></b>						
Revenue, Dept. of						
Motor Fuel Tax Admin - MVFT	\$ 1,305,775	\$ 1,305,775	\$ 1,305,775	\$ 0	\$ 1,305,775	\$ 0
<b>Total Revenue, Dept. of</b>	<b>\$ 1,305,775</b>	<b>\$ 1,305,775</b>	<b>\$ 1,305,775</b>	<b>\$ 0</b>	<b>\$ 1,305,775</b>	<b>\$ 0</b>
<b><u>Treasurer of State</u></b>						
Treasurer of State						
I-3 Expenses - RUTF	\$ 93,148	\$ 93,148	\$ 93,148	\$ 0	\$ 93,148	\$ 0
<b>Total Treasurer of State</b>	<b>\$ 93,148</b>	<b>\$ 93,148</b>	<b>\$ 93,148</b>	<b>\$ 0</b>	<b>\$ 93,148</b>	<b>\$ 0</b>
<b><u>IPERS Administration</u></b>						
IPERS Administration						
IPERS Administration	\$ 17,686,968	\$ 15,686,968	\$ 17,686,968	\$ 2,000,000	\$ 17,686,968	\$ 0
<b>Total IPERS Administration</b>	<b>\$ 17,686,968</b>	<b>\$ 15,686,968</b>	<b>\$ 17,686,968</b>	<b>\$ 2,000,000</b>	<b>\$ 17,686,968</b>	<b>\$ 0</b>
<b>Total Administration and Regulation</b>	<b>\$ 51,247,701</b>	<b>\$ 49,483,201</b>	<b>\$ 52,365,101</b>	<b>\$ 2,881,900</b>	<b>\$ 52,465,101</b>	<b>\$ 100,000</b>

# Agriculture and Natural Resources

## Other Funds

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b><u>Agriculture and Land Stewardship</u></b>						
<b>Agriculture and Land Stewardship</b>						
<a href="#">Native Horse &amp; Dog Prog - Unclaimed Winnings</a>	\$ 305,516	\$ 305,516	\$ 305,516	\$ 0	\$ 305,516	\$ 0
<a href="#">Motor Fuel Inspection - RFIF</a>	500,000	500,000	500,000	0	500,000	0
<a href="#">Conservation Reserve Enhance - EFF</a>	1,000,000	1,000,000	1,000,000	0	1,000,000	0
<a href="#">Watershed Protection Fund - EFF</a>	900,000	900,000	900,000	0	900,000	0
<a href="#">Farm Management Demo - EFF</a>	625,000	625,000	625,000	0	625,000	0
<a href="#">Soil &amp; Water Conservation - EFF</a>	2,550,000	2,550,000	2,550,000	0	2,550,000	0
<a href="#">Conservation Reserve Prog - EFF</a>	1,000,000	1,000,000	1,000,000	0	1,000,000	0
<a href="#">Cost Share - EFF</a>	6,650,000	6,750,000	6,750,000	0	6,750,000	0
Fuel Inspection - UST	250,000	250,000	250,000	0	250,000	0
<b>Total Agriculture and Land Stewardship</b>	<b>\$ 13,780,516</b>	<b>\$ 13,880,516</b>	<b>\$ 13,880,516</b>	<b>\$ 0</b>	<b>\$ 13,880,516</b>	<b>\$ 0</b>
<b>Loess Hills Dev. and Conservation</b>						
<a href="#">Loess Hills - EFF</a>	\$ 525,000	\$ 600,000	\$ 600,000	\$ 0	\$ 600,000	\$ 0
<b>Total Agriculture and Land Stewardship</b>	<b>\$ 14,305,516</b>	<b>\$ 14,480,516</b>	<b>\$ 14,480,516</b>	<b>\$ 0</b>	<b>\$ 14,480,516</b>	<b>\$ 0</b>

# Agriculture and Natural Resources

## Other Funds

	Actual FY 2014	Estimated FY 2015	Gov Rec FY 2016	Gov Rec FY16 vs Est FY 2015	Gov Rec YR2 FY 2017	Gov Rec FY17 vs Gov Rec FY 16
	(1)	(2)	(3)	(4)	(5)	(6)
<b>Natural Resources, Dept. of</b>						
<b>Natural Resources</b>						
<a href="#">Fish &amp; Game- DNR Admin Expenses</a>	\$ 41,223,225	\$ 41,223,225	\$ 41,223,225	\$ 0	\$ 41,223,225	\$ 0
<a href="#">GWF - Storage Tanks Study</a>	100,303	100,303	100,303	0	100,303	0
<a href="#">GWF - Household Hazardous Waste</a>	447,324	447,324	447,324	0	447,324	0
<a href="#">GWF - Well Testing Admin 2%</a>	62,461	62,461	62,461	0	62,461	0
<a href="#">GWF - Groundwater Monitoring</a>	1,686,751	1,686,751	1,686,751	0	1,686,751	0
<a href="#">GWF - Landfill Alternatives</a>	618,993	618,993	618,993	0	618,993	0
<a href="#">GWF - Waste Reduction and Assistance</a>	192,500	192,500	192,500	0	192,500	0
<a href="#">GWF - Solid Waste Authorization</a>	50,000	50,000	50,000	0	50,000	0
<a href="#">GWF - Geographic Information System</a>	297,500	297,500	297,500	0	297,500	0
<a href="#">Snowmobile Registration Fees</a>	100,000	100,000	100,000	0	100,000	0
Administration Match - UST	200,000	200,000	200,000	0	200,000	0
Technical Tank Review - UST	200,000	200,000	200,000	0	200,000	0
GWF - Manure Applicator Education Prog	250,000	0	0	0	0	0
<a href="#">Volunteers and Keepers of Land - EFF</a>	100,000	100,000	100,000	0	100,000	0
<a href="#">Park Operations &amp; Maintenance - EFF</a>	6,360,000	6,135,000	6,135,000	0	6,135,000	0
<a href="#">GIS Information for Watershed - EFF</a>	195,000	195,000	195,000	0	195,000	0
<a href="#">Water Quality Monitoring - EFF</a>	2,955,000	2,955,000	2,955,000	0	2,955,000	0
Water Quality Protection - EFF	500,000	500,000	500,000	0	500,000	0
Animal Feeding Operations - EFF	1,320,000	1,320,000	1,320,000	0	1,320,000	0
<a href="#">Ambient Air Quality Monitoring - EFF</a>	425,000	425,000	425,000	0	425,000	0
<a href="#">Water Quantity - EFF</a>	495,000	495,000	495,000	0	495,000	0
<a href="#">Geological and Water Survey - EFF</a>	200,000	200,000	200,000	0	200,000	0
<a href="#">Keep Iowa Beautiful - EFF</a>	200,000	200,000	200,000	0	200,000	0
<a href="#">REAP - EFF</a>	16,000,000	16,000,000	16,000,000	0	16,000,000	0
Forestry Health Management - EFF	0	50,000	50,000	0	50,000	0
<b>Total Natural Resources, Dept. of</b>	<b>\$ 74,179,057</b>	<b>\$ 73,754,057</b>	<b>\$ 73,754,057</b>	<b>\$ 0</b>	<b>\$ 73,754,057</b>	<b>\$ 0</b>
<b>Total Agriculture and Natural Resources</b>	<b>\$ 88,484,573</b>	<b>\$ 88,234,573</b>	<b>\$ 88,234,573</b>	<b>\$ 0</b>	<b>\$ 88,234,573</b>	<b>\$ 0</b>

## Economic Development Other Funds

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b><u>Economic Development Authority</u></b>						
<b>Economic Development Authority</b>						
<a href="#">Workforce Development Fund - WDF</a>	\$ 4,000,000	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Apprenticeship Training Program - WDF	0	2,750,000	3,000,000	250,000	3,000,000	0
Job Training - WDF	0	3,000,000	3,000,000	0	3,000,000	0
<b>Total Economic Development Authority</b>	<b>\$ 4,000,000</b>	<b>\$ 5,750,000</b>	<b>\$ 6,000,000</b>	<b>\$ 250,000</b>	<b>\$ 6,000,000</b>	<b>\$ 0</b>
<b><u>Iowa Workforce Development</u></b>						
<b>Iowa Workforce Development</b>						
Field Offices - Spec Cont Fund	\$ 1,766,084	\$ 1,766,084	\$ 1,766,084	\$ 0	\$ 1,766,084	\$ 0
Field Offices - UI Reserve Interest	494,000	400,000	400,000	0	400,000	0
AMOS Mid-Iowa Organizing Strategy - SWJCF	100,000	100,000	100,000	0	100,000	0
<b>Total Iowa Workforce Development</b>	<b>\$ 2,360,084</b>	<b>\$ 2,266,084</b>	<b>\$ 2,266,084</b>	<b>\$ 0</b>	<b>\$ 2,266,084</b>	<b>\$ 0</b>
<b><u>Regents, Board of</u></b>						
<b>Regents, Board of</b>						
Regents Innovation Fund - SWJCF	\$ 3,000,000	\$ 3,000,000	\$ 3,000,000	\$ 0	\$ 3,000,000	\$ 0
ISU - Economic Development - SWJCF	2,424,302	2,424,302	2,424,302	0	2,424,302	0
UI - Economic Development - SWJCF	209,279	209,279	209,279	0	209,279	0
UI - Entrepreneur and Econ Growth - SWJCF	2,000,000	2,000,000	2,000,000	0	2,000,000	0
UNI - Economic Development - SWJCF	1,066,419	1,066,419	1,066,419	0	1,066,419	0
<b>Total Regents, Board of</b>	<b>\$ 8,700,000</b>	<b>\$ 8,700,000</b>	<b>\$ 8,700,000</b>	<b>\$ 0</b>	<b>\$ 8,700,000</b>	<b>\$ 0</b>
<b>Total Economic Development</b>	<b>\$ 15,060,084</b>	<b>\$ 16,716,084</b>	<b>\$ 16,966,084</b>	<b>\$ 250,000</b>	<b>\$ 16,966,084</b>	<b>\$ 0</b>

## Education

### Other Funds

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b><u>College Aid Commission</u></b>						
College Student Aid Comm.						
<a href="#">Skilled Workforce Shortage Grant - SWJCF</a>	\$ 5,000,000	\$ 5,000,000	\$ 5,000,000	\$ 0	\$ 5,000,000	\$ 0
<b>Total College Aid Commission</b>	<b>\$ 5,000,000</b>	<b>\$ 5,000,000</b>	<b>\$ 5,000,000</b>	<b>\$ 0</b>	<b>\$ 5,000,000</b>	<b>\$ 0</b>
<b><u>Education, Dept. of</u></b>						
Education, Dept. of						
<a href="#">Workforce Training &amp; Econ Dev Funds - SWJCF</a>	\$ 15,300,000	\$ 15,100,000	\$ 15,100,000	\$ 0	\$ 15,100,000	\$ 0
<a href="#">Adult Literacy for the Workforce - SWJCF</a>	5,500,000	5,500,000	5,500,000	0	5,500,000	0
<a href="#">PACE and Regional Sectors - SWJCF</a>	5,000,000	5,000,000	5,000,000	0	5,000,000	0
<a href="#">Gap Tuition Assistance Fund - SWJCF</a>	2,000,000	2,000,000	2,000,000	0	2,000,000	0
<a href="#">Workbased Lng Intermed Network - SWJCF</a>	1,500,000	1,500,000	1,500,000	0	1,500,000	0
<a href="#">Workforce Prep. Outcome Reporting - SWJCF</a>	0	200,000	200,000	0	200,000	0
ACE Infrastructure - SWJCF	0	6,000,000	6,000,000	0	6,000,000	0
<b>Total Education, Dept. of</b>	<b>\$ 29,300,000</b>	<b>\$ 35,300,000</b>	<b>\$ 35,300,000</b>	<b>\$ 0</b>	<b>\$ 35,300,000</b>	<b>\$ 0</b>
<b><u>Education Capital</u></b>						
Education Capital						
<a href="#">ACE Infrastructure - SWJCF</a>	\$ 6,000,000	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
<b>Total Education Capital</b>	<b>\$ 6,000,000</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>
<b><u>Economic Development Authority</u></b>						
Economic Development Authority						
High Quality Jobs Program - SWJCF	\$ 16,900,000	\$ 16,900,000	\$ 16,900,000	\$ 0	\$ 16,900,000	\$ 0
<b>Total Economic Development Authority</b>	<b>\$ 16,900,000</b>	<b>\$ 16,900,000</b>	<b>\$ 16,900,000</b>	<b>\$ 0</b>	<b>\$ 16,900,000</b>	<b>\$ 0</b>
<b>Total Education</b>	<b>\$ 57,200,000</b>	<b>\$ 57,200,000</b>	<b>\$ 57,200,000</b>	<b>\$ 0</b>	<b>\$ 57,200,000</b>	<b>\$ 0</b>

# Health and Human Services

## Other Funds

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b>Human Services, Dept. of</b>						
<b>Assistance</b>						
Medical Assistance - HCTF	\$ 225,591,447	\$ 221,790,000	\$ 221,790,000	\$ 0	\$ 221,790,000	\$ 0
Medical Contracts-Pharm Settlement - PhSA	6,650,000	5,467,564	500,000	-4,967,564	500,000	0
Broadlawns Hospital - ICA	35,500,000	0	0	0	0	0
Regional Provider Network - ICA	2,993,183	0	0	0	0	0
Nonparticipating Providers - NPPR	1,000,000	0	0	0	0	0
Medical Assistance - QATF	28,788,917	29,195,653	29,195,653	0	29,195,653	0
Medical Assistance-HHCAT	34,288,000	34,700,000	34,700,000	0	34,700,000	0
Nonparticipating Provider Reimb Fund-HHCAT	412,000	0	0	0	0	0
IowaCare Fund - Admin	371,552	0	0	0	0	0
Lab Test & Radiology Pool - ICA	1,500,000	0	0	0	0	0
Medicaid Supplemental - MFF	8,717,020	2,422,695	500,000	-1,922,695	500,000	0
<b>Total Human Services, Dept. of</b>	<b>\$ 345,812,119</b>	<b>\$ 293,575,912</b>	<b>\$ 286,685,653</b>	<b>\$ -6,890,259</b>	<b>\$ 286,685,653</b>	<b>\$ 0</b>
<b>Regents, Board of</b>						
<b>Regents, Board of</b>						
UI - UIHC IowaCares Program - ICA	\$ 13,642,292	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
UI - UIHC IowaCares Expansion Pop - ICA	26,284,600	0	0	0	0	0
UI - UIHC IowaCares Physicians - ICA	9,903,183	0	0	0	0	0
<b>Total Regents, Board of</b>	<b>\$ 49,830,075</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>
<b>Total Health and Human Services</b>	<b>\$ 395,642,194</b>	<b>\$ 293,575,912</b>	<b>\$ 286,685,653</b>	<b>\$ -6,890,259</b>	<b>\$ 286,685,653</b>	<b>\$ 0</b>

# Justice System

## Other Funds

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b><u>Justice, Department of</u></b>						
Consumer Advocate						
<a href="#">Consumer Advocate - CMRF</a>	\$ 3,137,588	\$ 3,137,588	\$ 3,137,588	\$ 0	\$ 3,137,588	\$ 0
<b>Total Justice, Department of</b>	<b>\$ 3,137,588</b>	<b>\$ 3,137,588</b>	<b>\$ 3,137,588</b>	<b>\$ 0</b>	<b>\$ 3,137,588</b>	<b>\$ 0</b>
<b><u>Public Safety, Department of</u></b>						
Public Safety, Dept. of						
<a href="#">DPS Gaming Enforcement - GEF</a>	\$ 10,898,008	\$ 10,898,008	\$ 10,898,008	\$ 0	\$ 8,440,066	\$ -2,457,942
<b>Total Public Safety, Department of</b>	<b>\$ 10,898,008</b>	<b>\$ 10,898,008</b>	<b>\$ 10,898,008</b>	<b>\$ 0</b>	<b>\$ 8,440,066</b>	<b>\$ -2,457,942</b>
<b>Total Justice System</b>	<b>\$ 14,035,596</b>	<b>\$ 14,035,596</b>	<b>\$ 14,035,596</b>	<b>\$ 0</b>	<b>\$ 11,577,654</b>	<b>\$ -2,457,942</b>

# Transportation, Infrastructure, and Capitals

## Other Funds

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b><u>Administrative Services - Capitals</u></b>						
Administrative Services - Capitals						
Major Maintenance - RIIF	\$ 3,800,000	\$ 14,000,000	\$ 0	\$ -14,000,000	\$ 0	\$ 0
Major Maintenance (CHIP) - RIIF	11,310,648	0	0	0	0	0
Statewide Major Maintenance - RBC2	0	0	4,646,841	4,646,841	0	-4,646,841
Statewide Major Maintenance - SBRF	0	0	0	0	2,028,195	2,028,195
<b>Total Administrative Services - Capitals</b>	<b>\$ 15,110,648</b>	<b>\$ 14,000,000</b>	<b>\$ 4,646,841</b>	<b>\$ -9,353,159</b>	<b>\$ 2,028,195</b>	<b>\$ -2,618,646</b>
<b><u>Agriculture and Land Stewardship</u></b>						
Agriculture and Land Stewardship						
Ag Drainage Wells - RIIF	\$ 0	\$ 0	\$ 1,920,000	\$ 1,920,000	\$ 0	\$ -1,920,000
Water Quality Initiative - RIIF	0	0	3,100,000	3,100,000	0	-3,100,000
Silos And Smokestacks - SBRF	0	0	250,000	250,000	0	-250,000
<b>Total Agriculture and Land Stewardship</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 5,270,000</b>	<b>\$ 5,270,000</b>	<b>\$ 0</b>	<b>\$ -5,270,000</b>
<b><u>Chief Information Officer, Office of the</u></b>						
Chief Information Officer, Office of the						
IT Consolidation - TRF	\$ 0	\$ 7,728,189	\$ 2,132,949	\$ -5,595,240	\$ 4,994,981	\$ 2,862,032
Broadband - TRF	0	0	2,000,000	2,000,000	2,000,000	0
Broadband - SBRF	0	0	3,000,000	3,000,000	0	-3,000,000
<b>Total Chief Information Officer, Office of the</b>	<b>\$ 0</b>	<b>\$ 7,728,189</b>	<b>\$ 7,132,949</b>	<b>\$ -595,240</b>	<b>\$ 6,994,981</b>	<b>\$ -137,968</b>
<b><u>Corrections Capital</u></b>						
Corrections Capital						
Fort Madison Construction and FFE Costs - RIIF	\$ 3,000,000	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Construction Project Management - RIIF	200,000	0	0	0	0	0
Mitchellville Construction and FFE Costs - RIIF	15,569,040	0	0	0	0	0
<b>Total Corrections Capital</b>	<b>\$ 18,769,040</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>



# Transportation, Infrastructure, and Capitals

## Other Funds

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b><u>Cultural Affairs, Dept. of</u></b>						
<b>Cultural Affairs, Dept. of</b>						
Grout Museum District Oral History Exhibit - TRF	\$ 129,450	\$ 500,000	\$ 0	\$ -500,000	\$ 0	\$ 0
<a href="#">Great Places Infrastructure Grants - RIIF</a>	1,000,000	1,000,000	0	-1,000,000	0	0
Civil War Sesquicentennial - RIIF	1,000,000	0	0	0	0	0
IowaNext - SBRF	0	0	20,000,000	20,000,000	0	-20,000,000
<b>Total Cultural Affairs, Dept. of</b>	<b>\$ 2,129,450</b>	<b>\$ 1,500,000</b>	<b>\$ 20,000,000</b>	<b>\$ 18,500,000</b>	<b>\$ 0</b>	<b>\$ -20,000,000</b>
<b><u>Cultural Affairs Capital</u></b>						
<b>Cultural Affairs Capital</b>						
Historical Building Renovation - RIIF	\$ 0	\$ 0	\$ 8,630,000	\$ 8,630,000	\$ 20,270,101	\$ 11,640,101
Historical Building - SBRF	0	0	0	0	3,637,899	3,637,899
<b>Total Cultural Affairs Capital</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 8,630,000</b>	<b>\$ 8,630,000</b>	<b>\$ 23,908,000</b>	<b>\$ 15,278,000</b>
<b><u>Economic Development Authority</u></b>						
<b>Economic Development Authority</b>						
World Food Prize Borlaug/Ruan Scholar - RIIF	\$ 100,000	\$ 200,000	\$ 200,000	\$ 0	\$ 200,000	\$ 0
<a href="#">Community Attraction &amp; Tourism Grants - RIIF</a>	7,000,000	5,000,000	0	-5,000,000	0	0
Camp Sunnyside Cabins - RIIF	0	250,000	0	-250,000	0	0
<a href="#">Regional Sports Authorities - RIIF</a>	500,000	500,000	500,000	0	500,000	0
Fort Des Moines Museum Renovation - RIIF	0	100,000	0	-100,000	0	0
Youth Homeless Shelters - RIIF	0	250,000	0	-250,000	0	0
<b>Total Economic Development Authority</b>	<b>\$ 7,600,000</b>	<b>\$ 6,300,000</b>	<b>\$ 700,000</b>	<b>\$ -5,600,000</b>	<b>\$ 700,000</b>	<b>\$ 0</b>
<b><u>Education, Dept. of</u></b>						
<b>Education, Dept. of</b>						
<a href="#">ICN Part III Leases &amp; Maintenance - TRF</a>	\$ 2,727,000	\$ 2,727,000	\$ 2,727,000	\$ 0	\$ 2,727,000	\$ 0
<a href="#">Statewide Ed Data Warehouse - TRF</a>	600,000	600,000	600,000	0	600,000	0
State Library Computer Resources	250,000	0	0	0	0	0
Prog and Common Course Numbering Mgmt Sys - TRF	0	150,000	0	-150,000	0	0
<b>Total Education, Dept. of</b>	<b>\$ 3,577,000</b>	<b>\$ 3,477,000</b>	<b>\$ 3,327,000</b>	<b>\$ -150,000</b>	<b>\$ 3,327,000</b>	<b>\$ 0</b>
<b>Iowa Public Television</b>						
IPTV Equipment Replacement - TRF	\$ 960,000	\$ 1,000,000	\$ 1,256,200	\$ 256,200	\$ 1,249,500	\$ -6,700
<b>Total Education, Dept. of</b>	<b>\$ 4,537,000</b>	<b>\$ 4,477,000</b>	<b>\$ 4,583,200</b>	<b>\$ 106,200</b>	<b>\$ 4,576,500</b>	<b>\$ -6,700</b>

# Transportation, Infrastructure, and Capitals

## Other Funds

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b><u>Human Rights, Dept. of</u></b>						
<b>Human Rights, Department of</b>						
Criminal Justice Info System (CJIS) - TRF	\$ 1,454,734	\$ 1,300,000	\$ 2,166,886	\$ 866,886	\$ 2,166,886	\$ 0
Justice Data Warehouse - TRF	0	314,474	159,474	-155,000	117,980	-41,494
<b>Total Human Rights, Dept. of</b>	<b>\$ 1,454,734</b>	<b>\$ 1,614,474</b>	<b>\$ 2,326,360</b>	<b>\$ 711,886</b>	<b>\$ 2,284,866</b>	<b>\$ -41,494</b>
<b><u>Human Services, Dept. of</u></b>						
<b>Assistance</b>						
Broadlawns-Expansion - RIIF	\$ 0	\$ 3,000,000	\$ 2,000,000	\$ -1,000,000	\$ 0	\$ -2,000,000
Nursing Facility Construction/Impr - RIIF	150,000	500,000	0	-500,000	0	0
Homestead Autism Facilities-RIIF	0	825,000	0	-825,000	0	0
New Hope Center Remodel-RIIF	0	250,000	0	-250,000	0	0
<b>Total Human Services, Dept. of</b>	<b>\$ 150,000</b>	<b>\$ 4,575,000</b>	<b>\$ 2,000,000</b>	<b>\$ -2,575,000</b>	<b>\$ 0</b>	<b>\$ -2,000,000</b>
<b><u>Human Services Capital</u></b>						
<b>Human Services - Capital</b>						
Medicaid Technology - TRF	\$ 3,415,163	\$ 3,345,684	\$ 0	\$ -3,345,684	\$ 0	\$ 0
Homestead Autism Clinics Technology - TRF	154,156	155,000	0	-155,000	0	0
<b>Total Human Services Capital</b>	<b>\$ 3,569,319</b>	<b>\$ 3,500,684</b>	<b>\$ 0</b>	<b>\$ -3,500,684</b>	<b>\$ 0</b>	<b>\$ 0</b>
<b><u>Iowa Tele &amp; Tech Commission</u></b>						
<b>Iowa Communications Network</b>						
ICN Equipment Replacement - TRF	\$ 2,248,653	\$ 2,245,653	\$ 2,248,653	\$ 3,000	\$ 2,248,653	\$ 0
<b>Total Iowa Tele &amp; Tech Commission</b>	<b>\$ 2,248,653</b>	<b>\$ 2,245,653</b>	<b>\$ 2,248,653</b>	<b>\$ 3,000</b>	<b>\$ 2,248,653</b>	<b>\$ 0</b>
<b><u>Iowa Finance Authority</u></b>						
<b>Iowa Finance Authority</b>						
State Housing Trust Fund - RIIF	\$ 3,000,000	\$ 3,000,000	\$ 3,000,000	\$ 0	\$ 3,000,000	\$ 0
<b>Total Iowa Finance Authority</b>	<b>\$ 3,000,000</b>	<b>\$ 3,000,000</b>	<b>\$ 3,000,000</b>	<b>\$ 0</b>	<b>\$ 3,000,000</b>	<b>\$ 0</b>

# Transportation, Infrastructure, and Capitals

## Other Funds

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b><u>Management, Dept. of</u></b>						
<b>Management, Dept. of</b>						
Searchable Online Databases - TRF	\$ 45,000	\$ 0	\$ 45,000	\$ 45,000	\$ 45,000	\$ 0
Iowa Grants Mgmt Implementation - TRF	0	100,000	50,000	-50,000	0	-50,000
<b>Total Management, Dept. of</b>	<b>\$ 45,000</b>	<b>\$ 100,000</b>	<b>\$ 95,000</b>	<b>\$ -5,000</b>	<b>\$ 45,000</b>	<b>\$ -50,000</b>
<b><u>Natural Resources, Dept. of</u></b>						
<b>Natural Resources</b>						
<a href="#">Water Trails Low Head Dam Prog - RIIF</a>	\$ 1,000,000	\$ 2,000,000	\$ 2,000,000	\$ 0	\$ 2,000,000	\$ 0
Iowa Park Foundation - RIIF	0	2,000,000	0	-2,000,000	0	0
Good Earth Park - RIIF	0	2,000,000	0	-2,000,000	0	0
<b>Total Natural Resources, Dept. of</b>	<b>\$ 1,000,000</b>	<b>\$ 6,000,000</b>	<b>\$ 2,000,000</b>	<b>\$ -4,000,000</b>	<b>\$ 2,000,000</b>	<b>\$ 0</b>
<b><u>Natural Resources Capital</u></b>						
<b>Natural Resources Capital</b>						
State Park Infrastructure - RIIF	\$ 5,000,000	\$ 5,000,000	\$ 0	\$ -5,000,000	\$ 0	\$ 0
<a href="#">Lakes Restoration &amp; Water Quality - RIIF</a>	8,600,000	9,600,000	9,600,000	0	9,600,000	0
Lake Delhi Improvements - RIIF	2,500,000	0	0	0	0	0
<b>Total Natural Resources Capital</b>	<b>\$ 16,100,000</b>	<b>\$ 14,600,000</b>	<b>\$ 9,600,000</b>	<b>\$ -5,000,000</b>	<b>\$ 9,600,000</b>	<b>\$ 0</b>
<b><u>Public Defense Capital</u></b>						
<b>Public Defense Capital</b>						
<a href="#">Facility/Armory Maintenance - RIIF</a>	\$ 2,000,000	\$ 2,000,000	\$ 2,000,000	\$ 0	\$ 0	\$ -2,000,000
Gold Star Museum Upgrades - RIIF	0	250,000	0	-250,000	0	0
<a href="#">Statewide Modernization Readiness Ctrs - RIIF</a>	2,000,000	2,000,000	2,000,000	0	0	-2,000,000
Camp Dodge Infrastructure Upgrades - RIIF	500,000	0	500,000	500,000	0	-500,000
<b>Total Public Defense Capital</b>	<b>\$ 4,500,000</b>	<b>\$ 4,250,000</b>	<b>\$ 4,500,000</b>	<b>\$ 250,000</b>	<b>\$ 0</b>	<b>\$ -4,500,000</b>

# Transportation, Infrastructure, and Capitals

## Other Funds

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b><u>Public Health, Dept. of</u></b>						
<b>Public Health, Dept. of</b>						
Technology Consolidation - TRF	\$ 480,000	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
EMS Data System - TRF	0	150,000	0	-150,000	0	0
IDPH Database Integ Review - TRF	0	0	500,000	500,000	0	-500,000
M&CH Database Integration - TRF	0	0	500,000	500,000	500,000	0
<b>Total Public Health, Dept. of</b>	<b>\$ 480,000</b>	<b>\$ 150,000</b>	<b>\$ 1,000,000</b>	<b>\$ 850,000</b>	<b>\$ 500,000</b>	<b>\$ -500,000</b>
<b><u>Public Safety Capital</u></b>						
<b>Public Safety Capital</b>						
Radio Communication Upgrades Mandate - TRF	\$ 0	\$ 0	\$ 2,500,000	\$ 2,500,000	\$ 0	\$ -2,500,000
<b>Total Public Safety Capital</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 2,500,000</b>	<b>\$ 2,500,000</b>	<b>\$ 0</b>	<b>\$ -2,500,000</b>
<b><u>Regents, Board of</u></b>						
<b>Regents, Board of</b>						
<a href="#">Regents Tuition Replacement - RIIF</a>	\$ 27,867,775	\$ 29,735,423	\$ 30,237,549	\$ 502,126	\$ 33,473,351	\$ 3,235,802
<b>Total Regents, Board of</b>	<b>\$ 27,867,775</b>	<b>\$ 29,735,423</b>	<b>\$ 30,237,549</b>	<b>\$ 502,126</b>	<b>\$ 33,473,351</b>	<b>\$ 3,235,802</b>
<b><u>Regents Capital</u></b>						
<b>Regents Capital</b>						
ISU - Ag/Biosystems Engineering - RIIF	\$ 21,750,000	\$ 18,600,000	\$ 0	\$ -18,600,000	\$ 0	\$ 0
ISU - Biosciences Building - RIIF	0	0	11,000,000	11,000,000	19,500,000	8,500,000
UI - Dental Science Building - RIIF	9,750,000	8,000,000	0	-8,000,000	0	0
UI - Pharmacy Building Renovation - RIIF	0	0	13,000,000	13,000,000	29,000,000	16,000,000
UNI - Bartlett Hall - RIIF	10,267,000	1,947,000	0	-1,947,000	0	0
UNI - Schindler Ed Center Renovation - RIIF	0	0	15,000,000	15,000,000	15,900,000	900,000
<b>Total Regents Capital</b>	<b>\$ 41,767,000</b>	<b>\$ 28,547,000</b>	<b>\$ 39,000,000</b>	<b>\$ 10,453,000</b>	<b>\$ 64,400,000</b>	<b>\$ 25,400,000</b>
<b><u>Secretary of State</u></b>						
<b>Secretary of State</b>						
Voter Registration System Update - TRF	\$ 0	\$ 0	\$ 450,000	\$ 450,000	\$ 450,000	\$ 0
<b>Total Secretary of State</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 450,000</b>	<b>\$ 450,000</b>	<b>\$ 450,000</b>	<b>\$ 0</b>

# **Transportation, Infrastructure, and Capitals**

## Other Funds

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b><u>State Fair Authority Capital</u></b>						
<b>State Fair Authority Capital</b>						
Youth Inn Renovation & Impr - RIIF	\$ 0	\$ 825,000	\$ 2,325,000	\$ 1,500,000	\$ 0	\$ -2,325,000
<b>Total State Fair Authority Capital</b>	\$ 0	\$ 825,000	\$ 2,325,000	\$ 1,500,000	\$ 0	\$ -2,325,000

# Transportation, Infrastructure, and Capitals

## Other Funds

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b>Transportation, Dept. of</b>						
<b>Transportation, Dept. of</b>						
<a href="#">Recreational Trails Grants - RIIF</a>	\$ 3,000,000	\$ 6,000,000	\$ 2,500,000	\$ -3,500,000	\$ 2,500,000	\$ 0
<a href="#">Public Transit Infra Grants - RIIF</a>	1,500,000	1,500,000	1,500,000	0	1,500,000	0
<a href="#">Commercial Aviation Infra Grants - RIIF</a>	1,500,000	1,500,000	1,500,000	0	1,500,000	0
<a href="#">General Aviation Infra Grants - RIIF</a>	750,000	750,000	750,000	0	750,000	0
<a href="#">Railroad Revolving Loan &amp; Grant - RIIF</a>	0	4,000,000	2,000,000	-2,000,000	2,000,000	0
<a href="#">RUTF - Drivers' Licenses</a>	3,876,000	3,876,000	3,876,000	0	3,876,000	0
<a href="#">RUTF - Operations</a>	6,384,960	6,384,960	6,559,821	174,861	6,559,821	0
<a href="#">RUTF - Planning &amp; Programming</a>	414,000	414,000	438,973	24,973	438,973	0
<a href="#">RUTF - Motor Vehicle</a>	33,921,000	34,616,659	35,925,345	1,308,686	35,925,345	0
<a href="#">RUTF - Performance and Technology</a>	460,040	460,040	509,040	49,000	509,040	0
<a href="#">RUTF - DAS Personnel &amp; Utility Services</a>	215,000	235,125	251,465	16,340	259,551	8,086
<a href="#">RUTF - Unemployment Compensation</a>	7,000	7,000	7,000	0	7,000	0
<a href="#">RUTF - Workers' Compensation</a>	114,000	114,000	143,468	29,468	143,468	0
<a href="#">RUTF - Indirect Cost Recoveries</a>	78,000	78,000	78,000	0	78,000	0
<a href="#">RUTF - Auditor Reimbursement</a>	67,319	67,319	73,010	5,691	73,010	0
<a href="#">RUTF-County Treasurers Support</a>	1,406,000	1,406,000	1,406,000	0	1,406,000	0
<a href="#">RUTF - Road/Weather Conditions Info</a>	100,000	100,000	0	-100,000	0	0
<a href="#">RUTF - Mississippi River Park. Comm.</a>	40,000	40,000	40,000	0	40,000	0
<a href="#">PRF - Operations</a>	39,225,906	39,225,906	40,296,045	1,070,139	40,296,045	0
<a href="#">PRF - Planning &amp; Programming</a>	7,865,454	7,865,454	8,340,481	475,027	8,340,481	0
<a href="#">PRF - Highway</a>	232,031,295	235,717,855	238,625,855	2,908,000	238,828,855	203,000
<a href="#">PRF - Motor Vehicle</a>	1,413,540	1,460,575	1,496,889	36,314	1,496,889	0
<a href="#">PRF - Performance and Technology</a>	2,825,960	2,825,960	3,126,960	301,000	3,126,960	0
<a href="#">PRF - DAS Personnel &amp; Utility Services</a>	1,321,000	1,444,627	1,544,713	100,086	1,594,385	49,672
<a href="#">PRF - DOT Unemployment</a>	138,000	138,000	138,000	0	138,000	0
<a href="#">PRF - DOT Workers' Compensation</a>	2,743,000	2,743,000	3,443,221	700,221	3,443,221	0
<a href="#">PRF - Garage Fuel &amp; Waste Mgmt.</a>	800,000	800,000	800,000	0	800,000	0
<a href="#">PRF - Indirect Cost Recoveries</a>	572,000	572,000	572,000	0	572,000	0
<a href="#">PRF - Auditor Reimbursement</a>	415,181	415,181	448,490	33,309	448,490	0
<a href="#">PRF - Transportation Maps</a>	160,000	242,000	0	-242,000	242,000	242,000
<a href="#">PRF - Inventory &amp; Equip.</a>	5,366,000	5,366,000	5,366,000	0	5,366,000	0
<a href="#">PRF - Field Facility Deferred Maint.</a>	1,500,000	1,700,000	1,700,000	0	1,700,000	0
<a href="#">PRF-Purchase of Salt</a>	7,800,000	0	0	0	0	0
<a href="#">Linking Iowa's Transportation - RIIF</a>	0	0	5,500,000	5,500,000	0	-5,500,000
<a href="#">RUTF - TraCS/MACH</a>	0	0	300,000	300,000	300,000	0
<b>Total Transportation, Dept. of</b>	<b>\$ 358,010,655</b>	<b>\$ 362,065,661</b>	<b>\$ 369,256,776</b>	<b>\$ 7,191,115</b>	<b>\$ 364,259,534</b>	<b>\$ -4,997,242</b>

## Transportation, Infrastructure, and Capitals

### Other Funds

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b><u>Transportation Capitals</u></b>						
<b>Transportation Capital</b>						
RUTF - Scale/MVD Facilities Maint.	\$ 200,000	\$ 200,000	\$ 300,000	\$ 100,000	\$ 300,000	\$ 0
RUTF - Scale Replacement	280,000	0	0	0	0	0
PRF - Utility Improvements	400,000	400,000	400,000	0	400,000	0
PRF - Garage Roofing Projects	500,000	500,000	500,000	0	500,000	0
PRF - HVAC Improvements	500,000	700,000	700,000	0	700,000	0
PRF - Waste Water Treatment	1,000,000	1,000,000	0	-1,000,000	0	0
PRF - Mason City Combined Facility	6,500,000	0	0	0	0	0
PRF - Des Moines North Garage	0	6,353,000	0	-6,353,000	0	0
PRF - Traffic Operations Center	0	730,000	0	-730,000	0	0
PRF - Rest Area Facility Maintenance	0	0	250,000	250,000	250,000	0
PRF - Ames Administration Building	0	0	2,000,000	2,000,000	0	-2,000,000
PRF - ADA Improvements	0	0	150,000	150,000	150,000	0
PRF - Mount Pleasant/Fairfield Facility	0	0	0	0	4,902,000	4,902,000
PRF - Muscatine/Wapello Combined Facility	0	0	5,427,000	5,427,000	0	-5,427,000
<b>Total Transportation Capitals</b>	<b>\$ 9,380,000</b>	<b>\$ 9,883,000</b>	<b>\$ 9,727,000</b>	<b>\$ -156,000</b>	<b>\$ 7,202,000</b>	<b>\$ -2,525,000</b>
<b><u>Treasurer of State</u></b>						
<b>Treasurer of State</b>						
County Fair Improvements-RIIF	\$ 1,060,000	\$ 1,060,000	\$ 1,060,000	\$ 0	\$ 1,060,000	\$ 0
<b>Total Treasurer of State</b>	<b>\$ 1,060,000</b>	<b>\$ 1,060,000</b>	<b>\$ 1,060,000</b>	<b>\$ 0</b>	<b>\$ 1,060,000</b>	<b>\$ 0</b>
<b><u>Veterans Affairs, Dept. of</u></b>						
<b>Veterans Affairs, Department of</b>						
DVA Fire/Energy/ADA Improvements - RIIF	\$ 250,000	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
<b>Total Veterans Affairs, Dept. of</b>	<b>\$ 250,000</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>
<b><u>Veterans Affairs Capitals</u></b>						
<b>Veterans Affairs Capital</b>						
Generator Emissions & Trans Bldg - RIIF	\$ 0	\$ 0	\$ 10,800,000	\$ 10,800,000	\$ 2,500,000	\$ -8,300,000
<b>Total Veterans Affairs Capitals</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 10,800,000</b>	<b>\$ 10,800,000</b>	<b>\$ 2,500,000</b>	<b>\$ -8,300,000</b>

# **Transportation, Infrastructure, and Capitals**

## Other Funds

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b><u>Homeland Security and Emergency Management</u></b>						
Homeland Security and Emergency Management						
Mass Notification & Emer Messaging Sys - TRF	\$ 0	\$ 400,000	\$ 400,000	\$ 0	\$ 400,000	\$ 0
<b>Total Homeland Security and Emergency Management</b>	<b>\$ 0</b>	<b>\$ 400,000</b>	<b>\$ 400,000</b>	<b>\$ 0</b>	<b>\$ 400,000</b>	<b>\$ 0</b>
<b>Total Transportation, Infrastructure, and Capitals</b>	<b>\$ 519,029,274</b>	<b>\$ 506,557,084</b>	<b>\$ 543,489,328</b>	<b>\$ 36,932,244</b>	<b>\$ 531,631,080</b>	<b>\$ -11,858,248</b>



# Unassigned Standings

## Other Funds

	Actual FY 2014 (1)	Estimated FY 2015 (2)	Gov Rec FY 2016 (3)	Gov Rec FY16 vs Est FY 2015 (4)	Gov Rec YR2 FY 2017 (5)	Gov Rec FY17 vs Gov Rec FY 16 (6)
<b><u>Economic Development Authority</u></b>						
<b>Economic Development Authority</b>						
Endow Iowa Admin - County Endw Fund	\$ 70,000	\$ 70,000	\$ 70,000	\$ 0	\$ 70,000	\$ 0
<b>Total Economic Development Authority</b>	\$ 70,000	\$ 70,000	\$ 70,000	\$ 0	\$ 70,000	\$ 0
<b><u>Executive Council</u></b>						
<b>Executive Council</b>						
Performance of Duty - EEF	\$ 15,793,094	\$ 38,100,000	\$ 12,000,000	\$ -26,100,000	\$ 8,400,000	\$ -3,600,000
<b>Total Executive Council</b>	\$ 15,793,094	\$ 38,100,000	\$ 12,000,000	\$ -26,100,000	\$ 8,400,000	\$ -3,600,000
<b><u>Management, Dept. of</u></b>						
<b>Management, Dept. of</b>						
Environment First Fund - RIIF	\$ 42,000,000	\$ 42,000,000	\$ 42,000,000	\$ 0	\$ 42,000,000	\$ 0
Technology Reinvestment Fund - RIIF	14,310,000	0	0	0	0	0
<b>Total Management, Dept. of</b>	\$ 56,310,000	\$ 42,000,000	\$ 42,000,000	\$ 0	\$ 42,000,000	\$ 0
<b><u>Regents, Board of</u></b>						
<b>Regents, Board of</b>						
ISU -Midwest Grape & Wine Industry -WGTF	\$ 250,000	\$ 250,000	\$ 250,000	\$ 0	\$ 250,000	\$ 0
<b>Total Regents, Board of</b>	\$ 250,000	\$ 250,000	\$ 250,000	\$ 0	\$ 250,000	\$ 0
<b><u>Transportation, Dept. of</u></b>						
<b>Transportation, Dept. of</b>						
RUTF-Personal Delivery of Services	\$ 225,000	\$ 225,000	\$ 225,000	\$ 0	\$ 225,000	\$ 0
RUTF-County Treasurer Equipment Standing	650,000	650,000	650,000	0	650,000	0
<b>Total Transportation, Dept. of</b>	\$ 875,000	\$ 875,000	\$ 875,000	\$ 0	\$ 875,000	\$ 0
<b>Total Unassigned Standings</b>	\$ 73,298,094	\$ 81,295,000	\$ 55,195,000	\$ -26,100,000	\$ 51,595,000	\$ -3,600,000

## Appendix C - Projected FY 2016 Built-In and Anticipated General Fund Expenditure Increases and Decreases

Fiscal Staff: Dave Reynolds

Analysis of Governor's Budget

The built-in and anticipated expenditure estimates are used to help determine the projected condition of the General Fund budget for the next fiscal year. This budget projection is intended to provide a starting point for the General Assembly to begin making budget decisions during the next legislative session. The estimates reflect the incremental increases over the previous fiscal year's enacted appropriations. The estimates are divided into two categories: built-in expenditures and anticipated expenditures.

### **Built-In Expenditures**

A built-in expenditure is a projected change, compared to the previous year's enacted appropriation that is associated with a standing appropriation established by statute, an entitlement program, or a multiyear appropriation set by statute. Legislative action is required to change or notwithstanding the standing appropriation provisions of the Iowa Code.

### **Anticipated Expenditures**

An anticipated expenditure is a projected increase associated with a cost that a State agency or program will incur in the next budget year, and will likely require additional appropriated funds to cover the increased cost. An anticipated expenditure can also include funds that are needed to replace one-time or time-limited appropriations used in the prior fiscal year to fund a recurring program cost to maintain funding at the prior year level.

### **FY 2016 Built-In and Anticipated Expenditure Estimates**

For FY 2016, the LSA is projecting \$487.7 million in total built-in and anticipated expenditure increases. The FY 2016 projection includes \$455.3 million in General Fund built-in increases and \$32.4 million in anticipated expenditure increases. The following tables provide an itemized list of the FY 2016 estimates. Additional detail for each of the estimates is also provided.

**Staff Contact:** Dave Reynolds (515-281-6934) [dave.reynolds@legis.iowa.gov](mailto:dave.reynolds@legis.iowa.gov)

FY 2016 General Fund Built-in and Anticipated Expenditures (Dollars in Millions)		LSA Estimates
<b><u>Built-in Changes</u></b>		
1. Human Services - Medical Assistance	\$	206.0
2. Revenue - Commercial & Industrial Property Tax Replacement		92.0
3. Education - K-12 School Foundation Aid (0% Growth)		71.8
4. Revenue - Business Property Tax Credit		50.0
5. Natural Resources - Resource Enhancement and Protection Program		20.0
6. Education - Instructional Support Program		14.8
7. Education - High-Need Schools		10.0
8. Human Services - Adoption Subsidy		4.9
9. Management - State Appeal Board Claims		4.6
10. College Aid - College Work Study Standing		2.8
11. Education - Nonpublic School Transportation		1.4
12. Human Services - Family Foster Care Rates		1.4
13. Human Services - Iowa Health and Wellness Program		0.9
14. Economic Development Authority - World Food Prize		0.2
15. Cultural Affairs - County Endowment Fund		0.1
16. College Aid - Iowa Tuition Grant (non-profit) Standing		-2.9
17. Human Services - hawk-i		-22.7
Subtotal	\$	455.3
<b><u>Anticipated Expenditure Changes</u></b>		
18. Salary Annualization	\$	16.6
19. Human Services - Child Care Assistance		8.1
20. Corrections - Forensic Psychiatric Hospital at Oakdale		2.1
21. Human Services - State Resource Centers		1.7
22. Corrections - Fund Hepatitis C drug costs at Oakdale		1.3
23. Public Safety - Peace Officer Retirement		0.9
24. Human Services - Mental Health Redesign Equalization		0.7
25. Corrections - Staff Additional Prison Beds		0.5
26. Corrections - County Billings		0.3
27. Corrections - Expired Federal Funds		0.2
Subtotal	\$	32.4
<b>Total Expenditure Increases</b>	<b>\$</b>	<b>487.7</b>

## FY 2016 ESTIMATED GENERAL FUND EXPENDITURES

### Built-In Increases and Decreases

(Dollars in Millions)

Programs/Appropriation (1)	Description of Programs (2)	Factors (3)	FY 16 Change (4)
<b>1. Human Services – Medical Assistance</b>  <i>Entitlement Appropriation</i>	<p>Medical Assistance is a state/federal entitlement program that provides medical services to eligible low-income recipients. To qualify for federal funding, the State must reimburse providers for certain mandatory services.</p> <p>The State has the option to provide coverage of additional services and can elect to expand coverage to optional eligibility groups. Iowa is currently covering most of the optional services and optional eligibility groups that qualify for federal matching funds. The State also has the ability to set the rates it uses to reimburse service providers, within federal guidelines.</p>	<ul style="list-style-type: none"> <li>• An increase of \$68.0 million to replace the previous year's estimated shortfall.</li> <li>• An increase of \$56.1 million to offset the decline in the Federal Medical Assistance Percentage (FMAP) rate.</li> <li>• An increase of \$39.1 million to fund various increases in utilization and enrollment and other Program changes.</li> <li>• An increase of \$42.8 million to rebase rates paid to Nursing Facilities, Hospitals, and Home Health providers. The Legislature may choose to rebase these providers at a lower level.</li> </ul>	\$206.0
<b>2. Revenue - Commercial Property Tax Appropriations</b>  <i>Standing Unlimited Appropriation</i>	<p>Iowa Code section <a href="#">441.21A</a> establishes a General Fund appropriation for the payment of all commercial and industrial property tax replacement claims beginning July 1, 2014 (FY 2015). However, for FY 2018 and each year thereafter, the appropriation will not exceed the total amount necessary to pay all commercial and industrial property tax replacement claims for FY 2017. The appropriation is to reimburse local governments for the property tax reductions resulting from the rollback for commercial and industrial property enacted in 2013 in <a href="#">SF 295</a> (Property Tax Changes Act).</p>	<ul style="list-style-type: none"> <li>• The Commercial and Industrial Property Tax Replacement appropriation is projected to increase from the FY 2015 level of \$70.5 million to \$162.5 million for FY 2016. The increase is due to the Iowa Code requirement that commercial and industrial property be taxed at 90.0% of its assessed value in FY 2016, down from 95.0% of its value in FY 2015.</li> </ul>	\$92.0

**Built-In Increases and Decreases**

(Dollars in Millions)

Programs/Appropriation (1)	Description of Programs (2)	Factors (3)	FY 16 Change (4)
<b>3. Education – K-12</b> <b>School Foundation Aid</b> <i>Standing Unlimited</i> <i>Appropriation</i>	<p>The School Foundation Aid Program establishes limits and controls on local school district spending authority. By formula, the Program determines the amount of State aid and local property tax used in funding the majority of school district budgets. During the 2014 Legislative Session, the General Assembly did not establish the State percent of growth for FY 2016. If no rate is established during the 2015 Legislation Session, the State percent of growth rates will default to 0.0%.</p>	<ul style="list-style-type: none"> <li>• State percent of growth is assumed to be 0.0%.</li> <li>• Enrollment projections total 480,720, an increase of 1,799.5 compared to FY 2015.</li> <li>• An increase in statewide taxable valuations of 2.6%.</li> <li>• An increase in supplementary weightings of 36.1% for sharing provisions, and an increase to reflect the enactment of <a href="#">HF 472</a> (Share Operational Functions Supplementary Weightings Act) beginning in FY 2015.</li> <li>• An increase of 1.0% for special education weightings, and 7.0% for Limited English Proficiency (LEP) weightings.</li> </ul>	\$71.8
<b>4. Revenue - Business</b> <b>Property Tax Credit</b> <i>Standing Limited</i> <i>Appropriation</i>	<p>Iowa Code chapter <a href="#">426C</a> establishes a property tax credit available to properties classified as commercial, industrial, or railroad. Iowa Code section <a href="#">426C.2</a> provides a standing limited General Fund appropriation to fund the tax credit. The appropriation is equal to \$50.0 million for FY 2015, \$100.0 million for FY 2016, and \$125.0 million for FY 2017 and each year thereafter.</p>	<ul style="list-style-type: none"> <li>• By Iowa Code, the appropriation for the Business Property Tax Credit increases from the FY 2015 level of \$50.0 million to \$100.0 million for FY 2016.</li> </ul>	\$50.0

**Built-In Increases and Decreases**

(Dollars in Millions)

Programs/Appropriation (1)	Description of Programs (2)	Factors (3)	FY 16 Change (4)
<b>5. Natural Resources - REAP</b>  <i>Standing Limited Appropriation</i>	<p>The Resource Enhancement and Protection (REAP) Program is a long-term integrated effort to use and protect Iowa's natural resources through: acquisition and management of public lands; upgrading public park and preserve facilities; and environmental education, monitoring, and research. Iowa Code section <a href="#">455A.18</a> provides a \$20.0 million standing appropriation from the General Fund to the REAP Program. Iowa Code section <a href="#">455A.19</a> specifies the distribution of the funds to various State agencies, county conservation boards, and cities for projects that will protect and enhance the State's natural resources.</p>	<ul style="list-style-type: none"> <li>• The \$20.0 million standing appropriation for the REAP Program was notwithstanding in FY 2015 and the Program was funded at \$12.0 million from the Environment First Fund.</li> <li>• Under current law, the Program will be funded from the General Fund at \$20.0 million for FY 2016.</li> </ul>	\$20.0
<b>6. Education – Instructional Support</b>  <i>Standing Limited Appropriation</i>	<p>Provides additional funding of up to 10.0% of the regular program district cost to be used for general operations. Funding comes from property taxes or a combination of property taxes and income surtax, and from State aid. Iowa Code requires the State aid portion to be capped at \$14.8 million. The Program received no State aid funding in FY 2015.</p>	<ul style="list-style-type: none"> <li>• No funding for the Program was provided for FY 2015.</li> <li>• Under current law, the Program will be funded from the General Fund at \$14.8 million for FY 2016.</li> </ul>	\$14.8

**Built-In Increases and Decreases**

(Dollars in Millions)

Programs/Appropriation (1)	Description of Programs (2)	Factors (3)	FY 16 Change (4)
<b>7. Education – High-Need Schools</b>  <i>Standing Limited Appropriation</i>	<a href="#">House File 215</a> (Education Reform Appropriations Act), enacted during the 2013 Legislative Session, created a new \$10.0 million allocation from the Student Achievement/Teacher Quality (SATQ) General Fund appropriation for high-need school supplemental assistance. The State funding allows school districts to develop extended learning time programs, hire instructional support staff, provide additional professional development, or supplement the salary of teachers in schools identified as high-need schools by the Department of Education. The \$10.0 million allocation was to begin in FY 2015, and continue indefinitely.	<ul style="list-style-type: none"> <li>• The \$10.0 million allocation for FY 2015 was not appropriated as specified in <a href="#">HF 215</a>.</li> <li>• Under current law, the Program will be funded from the General Fund at \$10.0 million for FY 2016.</li> </ul>	\$10.0
<b>8. Human Services – Adoption Subsidy</b>  <i>Standing Unlimited Appropriation</i>	<p>The Program is intended to achieve stable and permanent families for children that have been abused or neglected when the rights of the children's parents have been terminated.</p> <p>Iowa Code section <a href="#">234.38</a> requires the Department of Human Services (DHS) to base payment rates for this Program on 65.0% of the USDA estimate to raise a child in the Midwest.</p>	<ul style="list-style-type: none"> <li>• To maintain FY 2015 service levels and caseload growth, an increase in funding of \$0.7 million is needed in FY 2016 to cover the shortfall.</li> <li>• The declining FMAP rate and caseload growth will increase the State cost by \$0.8 million.</li> <li>• Iowa Code section <a href="#">234.38</a> will increase the State cost by \$3.4 million. This section has been notwithstanding for many years.</li> </ul>	\$4.9

**Built-In Increases and Decreases**

(Dollars in Millions)

<b>Programs/Appropriation (1)</b>	<b>Description of Programs (2)</b>	<b>Factors (3)</b>	<b>FY 16 Change (4)</b>
<b>9. Management - State Appeal Board Claims</b> <i>Standing Unlimited Appropriation</i>	The State Appeal Board authorizes claims under Iowa Code chapters <a href="#">25</a> and <a href="#">669</a> for the payment of bills, fees, refunds, and credits, and State tort claims.  Payments for the above claims are made from the appropriation or fund of original certification of the claim. If money is not available in the appropriation or fund, then the payment is made from the State Appeal Board standing appropriation.	<ul style="list-style-type: none"> <li>• The amount budgeted for FY 2015 Appeal Board costs is \$3.0 million.</li> <li>• The FY 2016 estimate assumes total costs of \$7.6 million, an increase of \$4.6 million compared to the FY 2015 budget.</li> </ul>	\$4.6
<b>10. College Aid - College Work Study Standing</b> <i>Standing Limited Appropriation</i>	Iowa Code section <a href="#">261.85</a> provides a standing appropriation of \$2.8 million for the College Work Study Program. The Program provides funding to colleges and universities to supplement federal work-study funds. The State funding does not serve as a match for the federal funds.	<ul style="list-style-type: none"> <li>• For FY 2015, the standing appropriation was notwithstanding and the Program was not funded.</li> <li>• Under current law, the Program will be funded from the General Fund at \$2.8 million for FY 2016.</li> </ul>	\$2.8
<b>11. Education - Nonpublic School Transportation</b> <i>Standing Unlimited Appropriation</i>	Provides for the payment of approved claims of public school districts for transportation services to nonpublic school pupils.	<ul style="list-style-type: none"> <li>• The FY 2015 appropriation is capped at \$8.6 million.</li> <li>• The appropriation is not capped for FY 2016. The estimated amount of claims for FY 2016 is \$10.0 million, resulting in an increase of \$1.4 million.</li> </ul>	\$1.4



**Built-In Increases and Decreases**

(Dollars in Millions)

Programs/Appropriation (1)	Description of Programs (2)	Factors (3)	FY 16 Change (4)
<b>12. Human Services - Family Foster Care Rates</b> <i>Standing Unlimited Appropriation</i>	Provides out-of-home services to ensure a safe environment when a child is unable to remain in the home or to live with an extended family member.  Iowa Code section <a href="#">234.38</a> requires the DHS to base payment rates for this program on 65.0% of the USDA estimate to raise a child in the Midwest.	<ul style="list-style-type: none"> <li>Iowa Code section <a href="#">234.38</a> will increase the State cost by \$1.4 million. This section has been notwithstanding for many years.</li> </ul>	\$1.4
<b>13. Human Services - Iowa Health and Wellness Program</b> <i>Appropriation</i>	The Iowa Health and Wellness Program is a state/federal health care coverage program that provides medical and dental services to adults age 19-65 and below 133.0% of the federal poverty level.	<ul style="list-style-type: none"> <li>Estimated amount needed to cover the decline in the FMAP rate for individuals that were previously eligible for Medicaid.</li> </ul>	\$0.9
<b>14. Economic Development Authority - World Food Prize</b> <i>Standing Limited Appropriation</i>	Iowa Code section <a href="#">15.368(1)</a> appropriates \$1.0 million annually from the General Fund for the World Food Prize Award.	<ul style="list-style-type: none"> <li>The FY 2015 General Fund appropriation was limited to \$0.8 million in <a href="#">HF 2460</a> (FY 2015 Economic Development Appropriations Act). The World Food Prize also received an appropriation of \$0.2 million from the Rebuild Iowa Infrastructure Fund (RIIF) for FY 2015.</li> <li>Under current law, the Program will be funded from the General Fund at \$1.0 million for FY 2016.</li> </ul>	\$0.2

**Built-In Increases and Decreases**

(Dollars in Millions)

<b>Programs/Appropriation (1)</b>	<b>Description of Programs (2)</b>	<b>Factors (3)</b>	<b>FY 16 Change (4)</b>
<b>15. Cultural Affairs - County Endowment Fund</b>  <i>Standing Limited Appropriation</i>	Iowa Code section <a href="#">99F.11(3)(d)(1)</a> appropriates \$0.5 million from a portion of the State Wagering Tax revenue. This is a grant program for cities and nonprofit, tax-exempt community organizations for the development of community programs that provide local jobs for Iowa residents and also promote Iowa's historic, ethnic, and cultural heritages.	<ul style="list-style-type: none"> <li>• The FY 2015 appropriation was capped at \$0.4 million in <a href="#">HF 2473</a> (FY 2015 Standing Appropriations Act). The Iowa Code funds the Program at \$0.5 million, resulting in an increase of \$0.1 million for FY 2016.</li> <li>• Under current law, the Program will be funded from the General Fund at \$0.5 million for FY 2016.</li> </ul>	\$0.1
<b>16. College Aid - Iowa Tuition Grant (nonprofit)</b>  <i>Standing Limited Appropriation</i>	Iowa Code section <a href="#">261.25(1)</a> provides a standing appropriation of \$45.5 million for tuition grants for students attending nonprofit accredited private institutions.	<ul style="list-style-type: none"> <li>• For FY 2015, the standing appropriation was notwithstanding and \$48.4 million was appropriated.</li> <li>• Without further action, the appropriation will revert to the statutory level of \$45.5 million in FY 2016, a reduction of \$2.9 million.</li> </ul>	\$ -2.9
<b>17. Human Services - hawk-i</b>  <i>Appropriation</i>	Hawk-i is a state/federal program that provides medical and dental insurance to eligible recipients with incomes between 133.0% and 300.0% of the federal poverty level. The program receives a 72.0% federal match.	The changes include the following: <ul style="list-style-type: none"> <li>• An increase of \$3.2 million due to program growth and increased insurance rates.</li> <li>• An increase of \$1.7 million to offset the decline in the FMAP rate.</li> <li>• A decrease of \$27.6 million due to an enhanced FMAP rate provided under the Affordable Care Act.</li> </ul>	\$ -22.7

**Anticipated Increases and Decreases**

(Dollars in Millions)

<b>Programs/Appropriation (1)</b>	<b>Description of Programs (2)</b>	<b>Factors (3)</b>	<b>FY16 Change (4)</b>
<b>18. FY 2016 Salary Annualization</b> <i>Appropriation</i>	<p>Salary annualization represents the increased salary cost for the next fiscal year associated with employees that received salary increases during part of the current fiscal year.</p> <p>The State is currently in the process of negotiations with unions representing State employees for salaries and benefits for FY 2016 and FY 2017.</p>	<ul style="list-style-type: none"> <li>• This represents the annualized amount to fully fund the salary cost increases that took place during a portion of FY 2015.</li> <li>• It is possible additional increases will result from steps, benefits, or across-the-board salary increases.</li> </ul>	\$16.6
<b>19. Human Services – Child Care Assistance</b> <i>Appropriation</i>	<p>Child Care Assistance (CCA) is an eligibility-based benefit for payment to an eligible child care provider selected by the parent. The benefit is provided to low-income families to improve family stability and self-sufficiency, and enable parents to be employed or in school.</p> <p>The CCA is not an entitlement program. Waiting lists and disenrollment of participants are allowable.</p>	<ul style="list-style-type: none"> <li>• This increase is due to replacing federal funds that were brought forward to use in FY 2015 and to fund the expanded Program eligibility enacted during the 2014 Legislative Session.</li> </ul>	\$8.1

**Built-In Increases and Decreases**

(Dollars in Millions)

<b>Programs/Appropriation (1)</b>	<b>Description of Programs (2)</b>	<b>Factors (3)</b>	<b>FY 16 Change (4)</b>
<b>20. Corrections - Forensic Psychiatric Hospital at Oakdale</b> <i>Appropriation</i>	The State's forensic hospital is located inside the Iowa Medical Classification Center (IMCC) at Oakdale. The forensic hospital provides medical and psychiatric treatment to meet the needs of people civilly committed or found not guilty by reason of insanity, court referrals to determine competency to stand trial, and restoration of competency, if found incompetent to stand trial.	<ul style="list-style-type: none"> <li>• Current capacity is 20 beds with 18 patients as of October 30, 2014.</li> <li>• Double bunking is not an option due to potentially abusive patients that require single rooms due to their medical and/or psychiatric conditions.</li> <li>• The estimate will provide additional staff and support costs to open 20 beds that are currently vacant. These beds may be used to serve people currently residing in local jails or DHS facilities.</li> </ul>	\$2.1
<b>21. Human Services - State Resource Centers</b> <i>Appropriation</i>	The State Resource Centers at Glenwood and Woodward are residential facilities that provide a range of treatment and habilitation services for individuals with severe intellectual disabilities.	<ul style="list-style-type: none"> <li>• The increase is due to the decline in the FMAP rate.</li> </ul>	\$1.7
<b>22. Corrections - Fund Hepatitis C Drug Costs at Oakdale</b> <i>Appropriation</i>	The Department of Corrections (DOC) is required to meet the community standard of care in providing medical care to offenders in prison.	<ul style="list-style-type: none"> <li>• The estimate funds the cost of the new drug, Sovaldi, to be included in the appropriation to the IMCC at Oakdale. The DOC central pharmacy is at Oakdale.</li> </ul>	\$1.3

**Built-In Increases and Decreases**

(Dollars in Millions)

<b>Programs/Appropriation (1)</b>	<b>Description of Programs (2)</b>	<b>Factors (3)</b>	<b>FY 16 Change (4)</b>
<b>23. Public Safety - Peace Officer Retirement</b> <i>Appropriation</i>	For FY 2015, the State contribution rate for the Peace Officers' Retirement (POR) Fund will increase from 29.0% to 31.0%. These increases are generally funded through a salary adjustment act. In years when there has been no salary adjustment appropriation, the Department of Public Safety has had to fund the cost increase within the operating budget. The increase is approximately \$0.9 million.	<ul style="list-style-type: none"> <li>The POR System contribution rates are set in statute. Effective July 1, 2014 (FY 2015), the State contribution is 31.0%, an increase of 2.0% compared to the previous year, and the member contribution rate is 11.35%, an increase of 0.5% compared to the previous year.</li> </ul>	\$0.9
<b>24. Human Services - Mental Health Redesign Equalization</b> <i>Appropriation</i>	The Mental Health Redesign appropriation provides an allocation to counties that levy less than \$47.28 per capita so all counties have the same level of resources when funding mental health and other disability services.	<ul style="list-style-type: none"> <li>This is the amount needed combined with the current county property tax levy so that all counties have the same base revenue amount of \$47.28 per capita.</li> </ul>	\$0.7
<b>25. Corrections - Staff Additional Prison Beds</b> <i>Appropriation</i>	The General Assembly added new staff at the Iowa Correctional Institution for Women (ICIW) at Mitchellville in FY 2014 and FY 2015.	<ul style="list-style-type: none"> <li>The estimate provides salary funds to maintain new staff.</li> </ul>	\$0.5

**Built-In Increases and Decreases**

(Dollars in Millions)

<b>Programs/Appropriation (1)</b>	<b>Description of Programs (2)</b>	<b>Factors (3)</b>	<b>FY 16 Change (4)</b>
<b>26. Corrections - County Billings</b> <i>Appropriation</i>	The State reimburses counties for holding alleged violators in the county jails. These are offenders under supervision on parole, work release, or Operating While Intoxicated (OWI) status that are alleged to have violated the terms of their release from prison. They are held in county jails until a revocation hearing is held by the Administrative Law Judge (ALJ) from the Board of Parole.	<ul style="list-style-type: none"> <li>• The estimate is based on actual FY 2014 expenditures.</li> <li>• In FY 2014, the DOC transferred \$0.3 million into the County Confinement Account from the Mitchellville (\$70,000) and Clarinda (\$70,000) Correctional Facilities and the Federal Prisoners Contractual Account (\$150,000).</li> <li>• Not funding this request will most likely result in funds being transferred from the prisons' operating budgets or the federal Prisoner's Contractual Account.</li> </ul>	\$0.3
<b>27. Corrections - Expired Federal Funds</b> <i>Appropriation</i>	The Office of Drug Control Policy made grant awards to Community-Based Corrections (CBC) District Departments for offenders participating in Adult Drug Courts that have mental health treatment needs. This grant enhanced Adult Drug Courts by providing mental health services for those that need it through FY 2015.	<ul style="list-style-type: none"> <li>• The estimate replaces the expired federal funds to maintain mental health treatment for offenders participating in Adult Drug Courts.</li> </ul>	\$0.2

## Appendix D – Interim Committee Summary

Fiscal Staff: Mary Shipman

Analysis of Governor's Budget

COMMITTEE NAME	CHARGE
<b>Cannabidiol Implementation Study Committee</b>	<b>CHARGE:</b> Monitor implementation of the limited legalization of use in Iowa of the marijuana oil known as cannabidiol, consider whether the new law is helping the people it is supposed to help, and review the University of Iowa Carver College of Medicine research study called for by the legislation. The Committee was authorized one meeting and met on September 11, 2014. Website: <a href="https://www.legis.iowa.gov/committees/committee?ga=85&amp;session=2&amp;groupID=21380">https://www.legis.iowa.gov/committees/committee?ga=85&amp;session=2&amp;groupID=21380</a>
<b>Local Government Mandates Study Committee</b>	<b>CHARGE:</b> Consider testimony and review information concerning state government mandates on local governments that are not funded by the state. The Committee was authorized one meeting and met on November 7, 2014. Website: <a href="https://www.legis.iowa.gov/committees/committee?ga=85&amp;session=2&amp;groupID=21381">https://www.legis.iowa.gov/committees/committee?ga=85&amp;session=2&amp;groupID=21381</a>
<b>Local Government Public Records Study Committee</b>	<b>CHARGE:</b> Study requirements and practices relating to local government public records. The Committee was authorized one meeting and met on November 6, 2014. Website: <a href="https://www.legis.iowa.gov/Schedules/committee.aspx?GA=85&amp;CID=924">https://www.legis.iowa.gov/Schedules/committee.aspx?GA=85&amp;CID=924</a>

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### Issue Reviews:

<a href="#">State of Iowa FY 2014 FTE Positions and Personnel Costs</a>	01/07/2015
<a href="#">State Employee Sick Leave Benefits at Retirement</a>	12/30/2014
<a href="#">Minimum Wage and Other Income Supplements</a>	12/19/2014
<a href="#">Overview of Iowa Veterans Programs</a>	12/18/2014
<a href="#">County Finances</a>	12/04/2014
<a href="#">Department of Administrative Services Construction Management Services</a>	12/03/2014
<a href="#">Iowa Alternative Energy Tax Incentives</a>	12/02/2014
<a href="#">Recent Motor Vehicle Fuel Tax Proposals</a>	11/21/2014
<a href="#">Environmental Protection Charge – Future Repeal</a>	11/10/2014
<a href="#">State Collective Bargaining in Iowa</a>	11/10/2014
<a href="#">Underground Storage Tank Program Financial Outlook</a>	11/10/2014
<a href="#">Federal Medical Assistance Percentage Match Rates</a>	10/26/2014
<a href="#">Expenditures by the Department of Administrative Services: 2009 - 2013</a>	07/03/2014
<a href="#">Court Debt Collection Programs and Outstanding Court Debt</a>	03/17/2014
<a href="#">Funding for the Adult Disability Services System</a>	01/24/2014



**Fiscal Topics:**

<a href="#">FY 2014 Performance of Duty Expenditures</a>	10/08/2014
<a href="#">State Appeal Board</a>	10/02/2014
<a href="#">FY 2014 State Gaming Revenues</a>	09/03/2014
<a href="#">Community-Based Corrections Field Services</a>	07/23/2014
<a href="#">Air Contaminant Source Fund</a>	01/11/2014
<a href="#">Enhanced 911 Communications Wireline and Wireless Funding</a>	01/10/2014
<a href="#">Iowa Income Tax</a>	01/10/2014
<a href="#">Community Colleges: State Funding</a>	01/09/2014
<a href="#">Marine Fuel Tax</a>	01/09/2014
<a href="#">Environment First Fund</a>	01/07/2014

**Budget Unit Fiscal Topics:**

(These are also linked in the appropriations tracking documents.)

<a href="#">Budget Unit: Department of Human Services - Field Operations</a>	01/09/2015
<a href="#">Budget Unit: Department of Human Services - General Administration</a>	01/09/2015
<a href="#">Budget Unit: Department of Veterans Affairs - General Administration</a>	01/09/2015
<a href="#">Budget Unit: Department of Revenue - Motor Vehicle Fuel Tax</a>	12/12/2014
<a href="#">Budget Unit: DIA - Road Use Tax Fund (RUTE)</a>	12/10/2014
<a href="#">Budget Unit: DOM Operations - Road Use Tax Fund (RUTE)</a>	12/10/2014
<a href="#">Budget Unit: Printing Cigarette Stamps - Standing Unlimited Appropriation</a>	12/10/2014
<a href="#">Budget Unit: Teach Iowa Scholars Program</a>	12/10/2014
<a href="#">Budget Unit: Professional Licensing Bureau: Housing Improvement Fund Field Auditor</a>	12/10/2014
<a href="#">Budget Unit: Department of Administrative Services</a>	12/08/2014
<a href="#">Budget Unit: IPERS Administration</a>	12/08/2014
<a href="#">Budget Unit: DOT - Road and Weather Condition Information</a>	10/01/2014
<a href="#">Budget Unit: DOT - Highway Division</a>	09/30/2014

<a href="#">Budget Unit: DOT - Motor Vehicle Division</a>	09/30/2014
<a href="#">Budget Unit: DOT - Planning, Programming and Modal Division</a>	09/30/2014
<a href="#">FY 2014 State Gaming Revenues</a>	09/03/2014
<a href="#">Budget Unit: Banking Division - Financial Literacy</a>	08/06/2014
<a href="#">Budget Unit: Department of Human Rights (DHR) - Central Administration</a>	08/06/2014
<a href="#">Budget Unit: Department of Management (DOM) Technology Reinvestment Fund</a>	08/06/2014
<a href="#">Budget Unit: Iowa Building Operations</a>	08/06/2014
<a href="#">Budget Unit: Department of Administrative Services (DAS), Unemployment Compensation - Standing</a>	08/05/2014
<a href="#">Budget Unit: Employment Appeal Board - Department of Inspections and Appeals</a>	08/05/2014
<a href="#">Budget Unit: Federal Cash Management</a>	08/05/2014
<a href="#">Budget Unit: Integrated Information for Iowa (I-3) Distribution</a>	08/05/2014
<a href="#">Budget Unit: Office of the Chief Information Officer</a>	08/05/2014
<a href="#">Budget Unit: IWD Operations - Field Offices</a>	07/31/2014
<a href="#">Budget Unit: Department of Inspections and Appeals - Administration Division</a>	07/30/2014
<a href="#">Budget Unit: Department of Inspections and Appeals - Health Facilities Division</a>	07/30/2014
<a href="#">Budget Unit: Business Property Tax Credit</a>	07/29/2014
<a href="#">Budget Unit: Child Advocacy Board - Department of Inspection and Appeals</a>	07/29/2014
<a href="#">Budget Unit: Commercial and Industrial Property Tax Replacement</a>	07/29/2014
<a href="#">Budget Unit: Tobacco Reporting Requirements - Standing Limited Appropriation</a>	07/29/2014
<a href="#">Community-Based Corrections Field Services</a>	07/23/2014
<a href="#">Budget Unit: Child Development</a>	07/15/2014
<a href="#">Budget Unit: County Treasurer Support - Road Use Tax Fund</a>	07/15/2014
<a href="#">Budget Unit: HVAC Improvements - Primary Road Fund</a>	07/15/2014
<a href="#">Budget Unit: Scale and Motor Vehicle Facilities Maintenance - Road Use Tax Fund</a>	07/15/2014
<a href="#">Budget Unit: Traffic Operations Center - Primary Road Fund</a>	07/15/2014

<a href="#">Budget Unit: Wastewater Improvements - Primary Road Fund</a>	07/15/2014
<a href="#">Budget Unit: Early Childhood Iowa Initiative</a>	07/14/2014
<a href="#">Budget Unit: Elderly and Disabled Property Tax Credit and Rent Reimbursement - Standing Unlimited</a>	07/14/2014
<a href="#">Budget Unit: Military Service Tax Exemption - Standing Unlimited</a>	07/14/2014
<a href="#">Budget Unit: State Foundation School Aid</a>	07/14/2014
<a href="#">Budget Unit: Transportation Maps</a>	07/14/2014
<a href="#">Budget Unit: ACE Infrastructure - Skilled Worker and Job Creation Fund</a>	07/10/2014
<a href="#">Budget Unit: Adult Literacy for the Workforce - Skilled Worker and Job Creation Fund</a>	07/10/2014
<a href="#">Budget Unit: English Language Learner Pilots</a>	07/10/2014
<a href="#">Budget Unit: Gap Tuition Assistance Fund - Skilled Worker and Job Creation Fund</a>	07/10/2014
<a href="#">Budget Unit: Nonpublic School Transportation</a>	07/10/2014
<a href="#">Budget Unit: PACE and Regional Sectors - Skilled Worker and Job Creation Fund</a>	07/10/2014
<a href="#">Budget Unit: Workbased Learning Intermediary Network - Skilled Worker and Job Creation Fund</a>	07/10/2014
<a href="#">Budget Unit: Workforce Preparation Outcome Reporting System - Skilled Worker and Job Creation Fund</a>	07/10/2014
<a href="#">Budget Unit: Workforce Training and Economic Development Funds - Skilled Worker and Job Creation Fund</a>	07/10/2014
<a href="#">Budget Unit: Mental Health and Disability Services Equalization</a>	07/09/2014
<a href="#">Budget Unit: Special Olympics Fund - Standing Limited</a>	07/09/2014
<a href="#">Budget Unit: Administrator Mentoring</a>	07/08/2014
<a href="#">Budget Unit: Commission of Inquiry - Standing Unlimited</a>	07/08/2014
<a href="#">Budget Unit: Department on Aging</a>	07/08/2014
<a href="#">Budget Unit: Iowa Veterans Home</a>	07/08/2014
<a href="#">Budget Unit: Nonresident Transfer - Standing Unlimited</a>	07/08/2014
<a href="#">Budget Unit: Office of Long-Term Care Ombudsman</a>	07/08/2014
<a href="#">Budget Unit: Agricultural Land Property Tax Credit - Standing Limited</a>	07/07/2014
<a href="#">Budget Unit: Community College Salary Increase</a>	07/07/2014

<a href="#">Budget Unit: Homestead Property Tax Credit - Standing Unlimited</a>	07/07/2014
<a href="#">Budget Unit: Nonresident Commitment for Mental Illness - Standing Unlimited</a>	07/07/2014
<a href="#">Budget Unit: Skilled Workforce Shortage Grant - Skilled Worker and Job Creation Fund</a>	07/07/2014
<a href="#">Budget Unit: Area Education Agencies</a>	07/03/2014
<a href="#">Budget Unit: Area Education Agency Support for Teacher Leadership</a>	07/03/2014
<a href="#">Budget Unit: Education Council and Task Force Support</a>	07/02/2014
<a href="#">Budget Unit: Tourism Marketing - Adjusted Gross Receipts</a>	07/02/2014
<a href="#">Budget Unit: Consolidated Farm Operations</a>	06/30/2014
<a href="#">Budget Unit: Contraband Currency Fund</a>	06/30/2014
<a href="#">Budget Unit: Iowa State University Nutrient Research Center</a>	06/30/2014
<a href="#">Budget Unit: Iowa State University Veterinary Diagnostic Laboratory</a>	06/30/2014
<a href="#">Budget Unit: University of Iowa - Hygienic Laboratory</a>	06/30/2014
<a href="#">Budget Unit: University of Iowa - Iowa Birth Defects Registry</a>	06/30/2014
<a href="#">Budget Unit: University of Iowa - Iowa Cancer Registry</a>	06/30/2014
<a href="#">Budget Unit: University of Iowa - Iowa Flood Center</a>	06/30/2014
<a href="#">Budget Unit: University of Iowa - Iowa Nonprofit Resource Center</a>	06/30/2014
<a href="#">Budget Unit: University of Iowa - Iowa Online Advanced Placement Academy</a>	06/30/2014
<a href="#">Budget Unit: University of Iowa - Oakdale Campus</a>	06/30/2014
<a href="#">Budget Unit: University of Iowa - Primary Health Care</a>	06/30/2014
<a href="#">Budget Unit: University of Iowa - Substance Abuse Consortium</a>	06/30/2014
<a href="#">Budget Unit: University of Northern Iowa - Iowa Mathematics and Science Education Partnership</a>	06/30/2014
<a href="#">Budget Unit: University of Northern Iowa - Real Estate Education Program</a>	06/30/2014
<a href="#">Budget Unit: University of Northern Iowa - Recycling and Reuse Center</a>	06/30/2014
<a href="#">Budget Unit: Water Quality Initiative</a>	06/30/2014
<a href="#">Budget Unit: Corrections Education Chapter One</a>	06/27/2014

<a href="#">Budget Unit: Corrections Training Fund</a>	06/27/2014
<a href="#">Budget Unit: Department of Corrections Inmate Labor Fund</a>	06/27/2014
<a href="#">Budget Unit: Executive Council - Drainage Assessments</a>	06/27/2014
<a href="#">Budget Unit: Executive Council - Public Improvements</a>	06/27/2014
<a href="#">Budget Unit: Farmers With Disabilities</a>	06/27/2014
<a href="#">Budget Unit: Interstate Compact Fee Fund</a>	06/27/2014
<a href="#">Budget Unit: Iowa State Industries Revolving Fund</a>	06/27/2014
<a href="#">Budget Unit: Peace Officers Retirement Fund Unfunded Liability</a>	06/27/2014
<a href="#">Budget Unit: Prison Canteen Funds</a>	06/27/2014
<a href="#">Budget Unit: Sac and Fox Settlement Education</a>	06/27/2014
<a href="#">Budget Unit: Attendance Center/Data Systems</a>	06/26/2014
<a href="#">Budget Unit: Department of Public Defense - Compensation and Expense Appropriation</a>	06/26/2014
<a href="#">Budget Unit: Division of Narcotics Enforcement</a>	06/26/2014
<a href="#">Budget Unit: Judicial Branch</a>	06/26/2014
<a href="#">Budget Unit: Instructional Support Program</a>	06/25/2014
<a href="#">Budget Unit: Conners Training</a>	06/25/2014
<a href="#">Budget Unit: Corrections Central Warehouse Fund</a>	06/04/2014
<a href="#">Budget Unit: Offender Reentry Program</a>	06/04/2014
<a href="#">Budget Unit: Regents Special Schools - Tuition and Transportation</a>	06/04/2014
<a href="#">Budget Unit: State Cases Court Costs</a>	06/04/2014
<a href="#">Budget Unit: University of Iowa - Center for Biocatalysis and Bioprocessing</a>	06/04/2014
<a href="#">Budget Unit: University of Iowa - Child Health Specialty Clinics</a>	06/04/2014
<a href="#">Budget Unit: Iowa State University - Agricultural Experiment Station</a>	06/03/2014
<a href="#">Budget Unit: Iowa State University - Cooperative Extension</a>	06/03/2014
<a href="#">Budget Unit: Iowa State University - Leopold Center</a>	06/03/2014

<a href="#">Budget Unit: Iowa State University - Livestock Disease Research</a>	06/03/2014
<a href="#">Budget Unit: Prison Recycling Funds</a>	06/03/2014
<a href="#">Budget Unit: Legislative Branch</a>	05/23/2014
<a href="#">Budget Unit: Online State Job Posting System</a>	05/20/2014
<a href="#">Budget Unit: Community College General Aid</a>	05/13/2014
<a href="#">Budget Unit: Agricultural Education</a>	05/07/2014
<a href="#">Budget Unit: Inmate Tort Claims Fund</a>	03/28/2014
<a href="#">Budget Unit: Regents Special Schools - Licensed Classroom Teachers</a>	03/28/2014
<a href="#">Budget Unit: University of Iowa - Family Practice Program</a>	03/28/2014
<a href="#">Budget Unit: Veterans Trust Fund</a>	01/27/2014
<a href="#">Budget Unit: Transportation Budget - Drivers' Licenses</a>	01/13/2014
<a href="#">Air Contaminant Source Fund</a>	01/11/2014
<a href="#">Budget Unit: County Fair Improvements</a>	01/10/2014
<a href="#">Budget Unit: DPH - Environmental Hazards - Childhood Lead Poisoning Prevention Program</a>	01/10/2014
<a href="#">Budget Unit: Education Reform</a>	01/10/2014
<a href="#">Budget Unit: Governor's Office - Interstate Extradition</a>	01/10/2014
<a href="#">Budget Unit: Health Care Trust Fund</a>	01/10/2014
<a href="#">Budget Unit: Health Insurance Premium Reserve Fund</a>	01/10/2014
<a href="#">Budget Unit: Henry Albert Trust Fund</a>	01/10/2014
<a href="#">Budget Unit: Independent Living</a>	01/10/2014
<a href="#">Budget Unit: Independent Living Center Grant</a>	01/10/2014
<a href="#">Budget Unit: Local Government Electronic Transaction Fund</a>	01/10/2014
<a href="#">Budget Unit: Pooled Local Government Electronic Transaction Fund</a>	01/10/2014
<a href="#">Budget Unit: Pooled Money Investment Account</a>	01/10/2014
<a href="#">Budget Unit: State Library - Enrich Iowa</a>	01/10/2014

<a href="#">Budget Unit: Toledo Juvenile Home and State Training School</a>	01/10/2014
<a href="#">Budget Unit: Unclaimed Property</a>	01/10/2014
<a href="#">Budget Unit: Workers' Compensation Second Injury Fund</a>	01/10/2014
<a href="#">Enhanced 911 Communications Wireline and Wireless Funding</a>	01/10/2014
<a href="#">Iowa Income Tax</a>	01/10/2014
<a href="#">Budget Unit: Attorney General - Federal Forfeiture Asset Sharing Fund</a>	01/09/2014
<a href="#">Budget Unit: Iowa Learning Online Initiative</a>	01/09/2014
<a href="#">Budget Unit: Student Achievement/Teacher Quality</a>	01/09/2014
<a href="#">Community Colleges: State Funding</a>	01/09/2014
<a href="#">Marine Fuel Tax</a>	01/09/2014
<a href="#">Budget Unit: Undercover Funds</a>	01/08/2014
<a href="#">Environment First Fund</a>	01/07/2014

**Audio Fiscal Topics (podcasts):**

November 2014	<a href="#">Federal Road Funding</a>	Interview by Adam Broich with Dan Franklin, Director of the Office of Policy and Legislative Services, and Stu Anderson, Division Director of Planning, Programming, and Modal Funding for the Department of Transportation regarding federal road funding including a history of the federal Highway Trust Fund and the future of federal road funding.
September 2014	<a href="#">REAP Program Overview</a>	Interview by Deb Kozel with Jean Eells, State Soil and Water Committee member, regarding the Iowa Department of Natural Resources REAP Program (Resource Enhancement and Protection Fund) including an overview of the REAP Fund and the prospective of a REAP grant recipient.
September 2014	<a href="#">The Career of a Correctional Officer</a>	Interview by Beth Lenstra with Marty Hathaway (Correctional Officer with the Iowa Department of Corrections at the Iowa Medical Classification Center (IMCC) at Oakdale) regarding Marty's career, a typical day as a correctional officer, the attributes of a good correctional officer, and how a real day in the life of a correctional officer differs from how it is depicted in television and the movies.
August 2014	<a href="#">Jail Inspections</a>	Interview by Beth Lenstra with Delbert Longley, Chief Jail Inspector for the State of Iowa and an employee of the Iowa Department of Corrections, regarding Delbert's career, the jail inspection process, and the development of administrative rules related to jail inspections.

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### PUBLIC RETIREMENT SYSTEMS

#### Retirement Systems

The public retirement systems in Iowa include:

- **Iowa Public Employees' Retirement System – IPERS:** Membership includes employees and retirees of State, county, and city governments; other political subdivisions or agencies; and school districts and Area Education Agencies (AEAs). There are two Special Service groups within IPERS including:
  - **Sheriffs and Deputy Sheriffs.**
  - **Protection Occupations:** Membership includes airport safety officers; conservation peace officers; city marshals, fire fighters, police officers, and fire prevention inspectors not under the Municipal Fire and Police Retirement System of Iowa (MFPRSI); correctional officers; Department of Transportation (DOT) peace officers; county jailers; military installation officers; emergency medical care providers; and county attorney special investigators.
- **Judicial Retirement System:** Membership includes active Judges, Senior Judges, retired Senior Judges, retired Judges, beneficiaries of deceased Judges, and inactive Judges with contributions remaining in the system.
- **Department of Public Safety Peace Officers' Retirement, Accident, and Disability System – PORS:** Membership includes uniformed, sworn officers of the Department of Public Safety including the State Patrol, Division of Criminal Investigation (DCI) officers, drug enforcement officers, arson investigators, and fire prevention inspectors.
- **Municipal Fire and Police Retirement System of Iowa – MFPRSI or 411:** The membership includes active and retired police officers and fire fighters in cities with a population of 8,000 or more in 1980 and other cities that voluntarily established a civil service commission.

#### Types of Plans

The IPERS, Judicial Retirement, PORS, and MFPRSI are “defined benefit plans,” meaning the person’s retirement benefit is based on a benefit formula prescribed by contract or statute. The contribution rates for the Judicial Retirement System are set by Iowa Code section [602.9104](#), and the contribution rates for the PORS are in Iowa Code section [97A.8](#) and are set through FY 2017. The required contribution rates for IPERS Regular Membership, Protection Occupation, and Sheriffs and Deputies, are calculated pursuant to Iowa Code section [97B.11](#) and are based on the most recent actuarial valuation of the System. However, the contribution rates for IPERS Regular Membership cannot vary by more than one percentage point from the previous year. The MFPRSI contribution rates are calculated pursuant to Iowa Code [section 411.8](#) based on an actuarial valuation of the System.

Wages covered by the IPERS and Judicial Retirement systems, as defined by the Internal Revenue Code, are subject to Social Security taxation up to the maximum established annually by the Social Security Administration. Earnings covered by the PORS and MFPRSI systems are not. The Old-Age, Survivors, and Disability Insurance (OASDI), commonly referred to as Social Security, is funded through dedicated payroll taxes referred to as the Federal Insurance Contributions Act (FICA).

The OASDI tax rate for wages paid is set by federal statute at 6.20% of gross compensation to be paid by both the employees and employers, up to a limit of \$117,000 for 2014. The Medicare Tax is an additional 1.45% of wages for both employee and employer up to \$200,000. Except for a temporary 2.00% cut in the employee portion of the OASDI tax rate, which took effect in 2011 and ended in January 2013, the tax rates have [been in place](#) since 1990. Effective for tax years beginning after 2012, an additional 0.90% Medicare (hospital insurance, or HI) Tax applies to individuals receiving wages with respect to employment in excess of \$200,000 (\$250,000 for married couples filing jointly and \$125,000 for married couples filing separately). The tax is in addition to the regular Medicare rate of 1.45% on wages for employees. The tax only applies to the employee portion of the Medicare Tax. The employer Medicare Tax rate remains at 1.45%, and the employer and employee OASDI Tax remains at 6.20% on the first \$117,000 of wages.

### Other Retirement Plan Options

- **Teachers’ Insurance and Annuity Association – College Retirement Equities Fund – TIAA-CREF:** The membership includes approximately 24,000 active members that are university, Board of Regents, and some community college employees. The TIAA-CREF is a “defined contribution plan,” meaning moneys are contributed to an individual account for each participant; the moneys contributed, plus any investment earnings, determine the retirement benefit made available to the participant upon retirement. Retirees of TIAA-CREF receive Social Security benefits. The contribution rates used by the universities for TIAA-CREF are 5.00% employee and 10.00% employer.
- **Deferred Compensation Program (457/401a):** This is a voluntary defined contribution retirement savings program for employees of the State of Iowa and other participating government employers. The program is designed to supplement pension and Social Security benefits at retirement. State of Iowa employees receive a dollar-for-dollar match on the first \$75 of monthly contributions. Contributions are made pretax through payroll deductions, and investment earnings are tax-deferred.
- **Tax Sheltered Annuity (403b):** This is a voluntary retirement savings program for employees of educational and education-related institutions. This savings program is designed to supplement pension and Social Security benefits at retirement. Contributions are made pretax through salary reductions, and investment earnings are tax-deferred.

### Public Retirement Systems Committee

The Public Retirement Systems Committee is a 10-member statutory legislative committee required to examine and make recommendations to the Iowa General Assembly concerning public retirement systems in Iowa. Iowa Code section [97D.4\(3\)](#) establishes the duties of the Committee. The General Assembly addresses retirement system issues during the second year of each biennium and as needed. Interested parties make recommendations for the General Assembly to consider. The Committee last met on January 16, 2014. Committee documents can be found [here](#).

## Retirement Systems

	Judicial	PORS	411 System	IPERS		
				Regular Membership	Sheriffs and Deputies	Protection Occupation
<b>FY 2015 Total Contribution Rate</b>	39.95%	42.40%	39.81%	14.88%	19.76%	16.90%
<b>Employee</b>	9.35%	11.40%	9.40%	5.95%	9.88%	6.76%
<b>Employer</b>	30.60%	31.00%	30.41%	8.93%	9.88%	10.14%
<b>FY 2016 Total Contribution Rate</b>	39.95%	44.40%	37.17%	14.88%	19.76%	16.40%
<b>Employee</b>	9.35%	11.40%	9.40%	5.95%	9.88%	6.56%
<b>Employer</b>	30.60%	33.00%	27.77%	8.93%	9.88%	9.84%
<b>June 30, 2014, Valuation Factors</b>						
<b>Actuarial Accrued Liability</b>	\$183.9 million	\$515.9 million	\$2,641.0 million	\$30,204.8 million	\$556.1 million	\$1,243.5 million
<b>Actuarial Value of Assets</b>	\$142.6 million	\$360.1 million	\$2,054.8 million	\$24,689.0 million	\$527.0 million	\$1,244.4 million
<b>Unfunded Actuarial Liability</b>	\$41.3 million	\$155.8 million	\$586.1 million	\$5,515.8 million	\$29.1 million	\$0
<b>2013 Funded Ratio</b>	71.30%	64.10%	73.90%	80.20%	90.50%	96.80%
<b>2014 Funded Ratio</b>	77.50%	69.80%	77.81%	81.70%	94.80%	100.10%
<b>2013 Investment Rate of Return</b>	15.20%	15.50%	13.04%	10.12%		
<b>2014 Investment Rate of Return</b>	20.00%	19.90%	18.47%	15.88%		
<b>Coverage</b>						
<b>Total Members</b>	404	1,194	8,102	333,204	2,455	10,754
<b>Active Members</b>	204	578	3,885	157,349	1,538	7,026
<b>Active Member Average Age</b>	57.15	41.6	41	45.9	41.7	41.9
<b>Years of Service</b>	11.5	16.3	13.7	11.5	14.7	10.8
<b>Average Annual Wage</b>	\$ 139,874	\$ 74,516	\$ 68,537	\$ 40,650	\$ 61,341	\$ 43,874
NOTES:						
The aggregate funded ratio for IPERS was 81.0% in 2013 and 82.7% for 2014 and includes the regular membership, sheriffs and deputies, and protection occupation.						
In addition to the employer contribution for PORS, there is also an annual \$5.0 million standing limited appropriation from the General Fund.						

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The State is currently in the process of negotiations with unions representing State employees for salaries and benefits for FY 2016 and FY 2017. [Iowa Code chapter 20](#) establishes the framework and timeline for the bargaining process. The basic deadlines are:

- August through September – Unions request bargaining.
- November through December – Unions and the State present initial proposals.
- January through March – Negotiation sessions occur. This may result in a voluntary agreement, the appointment of a mediator, or binding arbitration.
- March 15 – Deadline for impasse procedure and filing of neutral's award if required.

### **FY 2015 Salary Expenditures**

The General Assembly did not appropriate additional funds for salary expenditures for FY 2015. State agencies must use existing funds to pay the cost of salaries, including the cost to fund negotiated contracts with various bargaining units, and increases for noncontract employees.

### **FY 2016 Estimated Increased Salary Expenditures**

The estimated total to fund salary increases for FY 2016 is not currently available since negotiations are currently underway. The FY 2016 Governor's recommendations do not include an overall single request for salary adjustment appropriations.

The following is a summary of the FY 2016 and FY 2017 opening bargaining unit (union) offers and the responses of the State. The information contains only a summary of the major points. Copies of the agreements are available from the Fiscal Services Division (FSD) of the LSA upon request. The FSD will provide an update when the agreements become final. Since collective bargaining agreements cover two years, there will be no collective bargaining negotiations during the 2016 Legislative Session.

**FY 2016 AND FY 2017 COLLECTIVE BARGAINING UNIT AGREEMENTS****American Federation of State, County, and Municipal Employees (AFSCME) — General Government and Community Based Corrections (CBC)****Unit Offer****Wages:**

- 2.00% across-the-board pay increase effective the first pay period of FY 2016 (FY 2016).
- 2.00% across-the-board pay increase effective the pay period that includes January 1, 2016 (FY 2016).
- 2.00% across-the-board pay increase effective the first pay period of FY 2017 (FY 2017).
- 2.00% across-the-board pay increase effective the pay period that includes January 1, 2017 (FY 2017).
- Step increases that average 4.50% for eligible employees in both years (FY 2016 and FY 2017).
- Makes the annual Vacation Buy-Back Program mandatory on the State and at the discretion of the employee.

**Benefits:**

- The State matches 100.00% of an employee's contribution to the Deferred Compensation Program to a maximum State share of \$150 per month (\$1,800 per year), currently \$75 per month, effective July 1, 2015 (FY 2016 and FY 2017).
- Increase coverage amounts for basic life insurance coverage and accidental death and dismemberment coverage (FY 2016 and FY 2017).

**State Response****Wages:**

- 1.00% across-the-board pay increase effective the first pay period of FY 2016 (FY 2016).
- 1.00% across-the-board pay increase effective the first pay period of FY 2017 (FY 2017).
- Step increases of 2.00% for eligible employees in both years (FY 2016 and FY 2017).
- Provides a new pay plan for educational staff that is comparable to the current noncontract pay plan (FY 2016 and FY 2017).

**Benefits:**

- Eliminates new employee training requirements (FY 2016 and FY 2017).
- Makes changes to grievance, seniority, layoff, and transfer procedures (FY 2016 and FY 2017).
- Modifies health insurance by increasing out-of-pocket maximums, co-pays, and co-insurance (FY 2016 and FY 2017).
- Requires the employee to contribute 20.00% toward health insurance premiums (FY 2016 and FY 2017).
- Provides a \$111 per month Wellness Program reduction (FY 2016 and FY 2017).
- Modifies health and sick leave benefits when covered by Workers' Compensation (FY 2016 and FY 2017).

- Modifies vacation accrual rates (FY 2016 and FY 2017).
- Eliminates catastrophic illness leave donations (FY 2016 and FY 2017).
- Modifies parental and medical leave of absences (FY 2016 and FY 2017).
- Modifies outsourcing provisions (FY 2016 and FY 2017).
- Modifies health insurance enrollment and change periods (FY 2016 and FY 2017).
- Modifies annual leave accumulation amounts (FY 2016 and FY 2017).
- Provides contract language for the new Education Unit (FY 2016 and FY 2017).

**Iowa United Professionals (IUP) and United Electrical Workers (UE), Science Unit and Professional Social Services Unit**

**Unit Offer**

**Wages:**

- 4.00% across-the-board pay increase effective the first pay period of FY 2016 (FY 2016).
- 1.00% increase to the top of each pay grade effective the pay period that includes January 1, 2016 (FY 2016).
- 4.00% across-the-board pay increase effective the first pay period of FY 2017 (FY 2017).
- 1.00% increase to the top of each pay grade effective the pay period that includes January 1, 2017 (FY 2017).
- All hours are to be considered “in pay status,” including holidays and vacation, for the computation of overtime (FY 2016 and FY 2017).

**Benefits:**

- Modifies annual leave accrual and payout provisions (FY 2016 and FY 2017).
- The State matches 100.00% of an employee’s contribution to the Deferred Compensation Program to a maximum State share of \$150 per month (\$1,800 per year), currently \$75 per month, effective July 1, 2015 (FY 2016 and FY 2017).
- Makes medical leave mandatory (FY 2016 and FY 2017).

**State Response**

**Wages:** Information has not been received for this bargaining unit.

**Benefits:** Information has not been received for this bargaining unit.

**State Police Officers Council (SPOC)****Unit Offer****Wages:**

- 4.00% across-the-board pay increase effective the first pay period of FY 2016 (FY 2016).
- 2.00% across-the-board pay increase to replace one-time payments under the current contract (FY 2016).
- 3.50% increase to the top of each pay grade effective the first pay period of FY 2016 (FY 2016).
- 4.00% across-the-board pay increase effective the first pay period of FY 2017 (FY 2017).
- Additional pay for college degrees (FY 2016 and FY 2017).
- Maintains step increases of 3.50% for eligible employees (FY 2016 and FY 2017).
- Provides an additional 1.00% step increase for employees that receive an overall rating of “meets expectations,” “satisfactory,” or above (FY 2016 and FY 2017).
- Provides that up to an additional 80 hours of compensatory time may be taken in cash at the discretion of the employee.

**Benefits:**

- State and employee share equally in any increase or decrease in health insurance premiums with a maximum employee contribution set at 15.00% of the total premium (FY 2016 and FY 2017).
- The State matches 100.00% of an employee’s contribution to the Deferred Compensation Program to a maximum State share of \$150 per month (\$1,800 per year), currently \$75 per month, effective July 1, 2015 (FY 2016 and FY 2017).

**State Response****Wages:**

- 1.00% across-the-board pay increase effective the first pay period of FY 2016 (FY 2016).
- 1.00% across-the-board pay increase effective the first pay period of FY 2017 (FY 2017).
- Maintains step increases (FY 2016 and FY 2017).

**Benefits:**

- Reduces the size of organizational units that are subject to layoffs (FY 2016 and FY 2017).
- State and employees to share equally in any FY 2017 increase in the Alliance Select health insurance plan (FY 2017).
- Requires the employee (not the employee’s supervisor) to find a replacement worker for leave requests that are denied due to operational need (FY 2016 and FY 2017).
- Any leave donated to another employee for a catastrophic illness that is not used will remain in the donating employees accrued leave balance and not in the recipient’s donated leave account.

**Judicial AFSCME****Unit Offer****Wages:**

- 2.00% across-the-board pay increase effective the first pay period of FY 2016 (FY 2016).
- 2.00% across-the-board pay increase effective the pay period that includes January 1, 2016 (FY 2016).
- 2.00% across-the-board pay increase effective the first pay period of FY 2017 (FY 2017).
- 2.00% across-the-board pay increase effective the pay period that includes January 1, 2017 (FY 2017).
- Step increases that average 4.50% for eligible employees in both years (FY 2016 and FY 2017).

**Benefits:**

- The State matches 100.00% of an employee's contribution to the Deferred Compensation Program to a maximum State share of \$150 per month (\$1,800 per year), currently \$75 per month, effective July 1, 2015 (FY 2016 and FY 2017).
- Increases the allowed use of sick leave for family care from 40 hours per year to 60 hours per year (FY 2016 and FY 2017).
- Reimburses employees that do not receive free parking up to \$45 per month for parking costs (FY 2016 and FY 2017).

**State Response****Wages:**

- 1.00% across-the-board pay increase effective the first pay period of FY 2016 (FY 2016).
- 1.00% across-the-board pay increase effective the first pay period of FY 2017 (FY 2017).
- Step increases that average 2.00% for eligible employees in both years (FY 2016 and FY 2017).

**Benefits:**

- Modifies bumping, recall, transfer, overtime, and vacation procedures (FY 2016 and FY 2017).
- Increases the drug card out-of-pocket maximum from \$500 to \$1,000 (FY 2016 and FY 2017).
- Reduces the employer's contribution for single health insurance premiums from 100.00% to 80.00% (FY 2016 and FY 2017).
- Changes the employer's contribution for family health insurance premiums from 85.00% of the cost for Iowa Select coverage to 80.00% of the family plan selected by the employee, and eliminates the provision of 100.00% employer paid costs when both spouses are State employees and the employees elect family coverage (FY 2016 and FY 2017).
- Modifies the health insurance provision related to out-of-pocket maximums and coinsurance (FY 2016 and FY 2017).
- Establishes a Wellness Program and provides an incentive to participating employees of \$111 monthly reduction to the employee's health insurance premium cost contribution (FY 2016 and FY 2017).
- Eliminates the medical leave of absence without pay provision (FY 2016 and FY 2017).



- Modifies donated sick leave for catastrophic illness provisions (FY 2016 and FY 2017).
- Makes changes to job titles and associated pay grades (FY 2016 and FY 2017).

### **Judicial Public Professional and Maintenance Employees (PPME)**

#### **Unit Offer**

##### **Wages:**

- 4.50% across-the-board pay increase effective the first pay period of FY 2016 (FY 2016).
- 4.50% across-the-board pay increase effective the first pay period of FY 2017 (FY 2017).
- Step increases that average 4.50% for eligible employees in both years (FY 2016 and FY 2017).

##### **Benefits:**

- Permits State payments of full single health care costs for persons permanently laid off until the person reaches age 65 (FY 2016 and FY 2017).
- The State matches 100.00% of an employee's contribution to the Deferred Compensation Program to a maximum State share of \$100 per month (\$1,200 per year), currently \$75 per month, effective July 1, 2015 (FY 2016 and FY 2017).
- State is to pay 100.00% for corrective vision lens once during the contract (FY 2016 and FY 2017).

#### **State Response**

##### **Wages:**

- 1.00% across-the-board pay increase effective the first pay period of FY 2016 (FY 2016).
- 1.00% across-the-board pay increase effective the first pay period of FY 2017 (FY 2017).
- Step increases that average 1.50% for eligible employees in both years (FY 2016 and FY 2017).

##### **Benefits:**

- Modifies layoff, transfer, overtime, and vacation procedures (FY 2016 and FY 2017).
- Increases the drug card out-of-pocket maximum from \$500 to \$1,000 (FY 2016 and FY 2017).
- Reduces the employer's contribution for single health insurance premiums from 100.00% to 80.00% (FY 2016 and FY 2017).
- Changes the employer's contribution for family health insurance premiums from 85.00% of the cost for Iowa Select coverage to 80.00% of the family plan selected by the employee, and eliminates the provision of 100.00% employer paid costs when both spouses are State employees and the employees elect family coverage (FY 2016 and FY 2017).
- Modifies health insurance provision related to out-of-pocket maximums and coinsurance (FY 2016 and FY 2017).
- Establishes a Wellness Program and provides an incentive to participating employees of \$111 monthly reduction to the employee's health insurance premium cost contribution (FY 2016 and FY 2017).

- Eliminates the medical leave of absence without pay provision (FY 2016 and FY 2017).
- Modifies donated sick leave for catastrophic illness provisions (FY 2016 and FY 2017).
- Makes changes to job titles and their associated pay grades (FY 2016 and FY 2017).

### **University of Northern Iowa (UNI) – United Faculty**

#### **Unit Offer**

##### **Wages:**

- 7.00% increase for salaries. This includes 4.55% increase to base pay, a fixed increase of 1.75% of the average salary, and 0.70% merit increase (FY 2016).
- 7.00% increase for salaries. This includes 4.55% increase to base pay, a fixed increase of 1.75% of the average salary, and 0.70% merit increase (FY 2017).
- Changes the step amounts for promotions (FY 2016 and FY 2017).
- Changes the calculation for part-time pay (FY 2016 and FY 2017).
- Provides for special and severance pay (FY 2016 and FY 2017).

##### **Benefits:**

- Modifies resume, employee file, assessments, merit evaluations, layoff, and sick leave provisions (FY 2016 and FY 2017).
- Increases funding for summer research fellowships, and travel (FY 2016 and FY 2017).
- Modifies grievance procedures (FY 2016 and FY 2017).
- Establishes policies, procedures, and compensation guidelines for distance education (FY 2016 and FY 2017).
- Establishes principles, standards, and procedures for promotion and tenure (FY 2016 and FY 2017).
- Provides specified tuition remission (FY 2016 and FY 2017).

#### **State Response**

##### **Wages:**

- 0.00% across-the-board pay increase effective the first pay period of FY 2016 (FY 2016).
- 0.00% across-the-board pay increase effective the first pay period of FY 2017 (FY 2017).
- No change in step amounts for promotions (FY 2016 and FY 2017).

##### **Benefits:**

- Modifies assessments and evaluations provisions (FY 2016 and FY 2017).

**Committee to Organize Graduate Students – University of Iowa (COGS – SUI)****Unit Offer****Wages:**

- 4.50% across-the-board pay increase effective the first pay period of FY 2016 (FY 2016).
- 4.50% across-the-board pay increase effective the first pay period of FY 2017 (FY 2017).
- Step increases that average 4.50% for eligible employees in both years (FY 2016 and FY 2017).

**Benefits:**

- Payment of 100.00% of tuition and fees for appointments of 25.00% or more (FY 2016 and FY 2017).
- Increases dependent health coverage State premium payments from 70.00% to 90.00% (FY 2016 and FY 2017).
- Decreases specified health insurance out-of-pocket limits, co-payments, and coinsurance (FY 2016 and FY 2017).
- Increases dependent dental insurance premium payments from 70.00% to 85.00% (FY 2016 and FY 2017).
- Adds eight weeks of parental leave (FY 2016 and FY 2017).

**State Response****Wages:**

- No across-the-board pay increase in either year (FY 2016 and FY 2017).
- No step increases in either year (FY 2016 and FY 2017).

**Benefits:**

- Eliminates five paid days off for academic year and semester appointments (FY 2016 and FY 2017).
- Reduces sick days off with pay (FY 2016 and FY 2017).
- Eliminates personnel file requirements (FY 2016 and FY 2017).
- Pay 100.00% of tuition and fees for appointments of 50.00% or more and prorated for appointments under 50.00% (FY 2016 and FY 2017).

**Service Employees International Union (SEIU) – University of Iowa and University of Iowa Hospitals and Clinics (SUI/UIHC)****Unit Offer****Wages:**

- Increases the minimum of pay grades by 3.00% (FY 2016).
- Increases the minimum of pay grades by 3.00% (FY 2017).
- Step increases that average 4.75% for eligible employees in both years (FY 2016 and FY 2017).
- Increases standby pay from 10.00% increase per hour to 20.00% (FY 2016 and FY 2017).
- Increases charge assignment pay from \$1.50 per hour to \$3.00 (FY 2016 and FY 2017).
- Adds productivity pay for high staff nurse-to-patient ratio areas (FY 2016 and FY 2017).
- Increases specified differential pay (FY 2016 and FY 2017).
- Provides employees the option to receive cash payments at their base salary rate for banked vacation that exceeds the specified maximum (FY 2016 and FY 2017).
- Increases the maximum payout for unused sick leave from \$2,000 to \$5,000 (FY 2016 and FY 2017).
- Provides an attendance bonus of \$250 quarterly for perfect attendance (FY 2016 and FY 2017).

**Benefits:**

- Provides free scrubs for those required to wear them (FY 2016 and FY 2017).
- Makes changes to transfer procedures (FY 2016 and FY 2017).

**State Response**

**Wages:** Information has not been received for this bargaining unit.

**Benefits:** Information has not been received for this bargaining unit.

**Staff Contact:** Ron Robinson (515-281-6256) [ron.robinson@legis.iowa.gov](mailto:ron.robinson@legis.iowa.gov)

## Appendix H – Other Funds Balance Sheets

Fiscal Staff: Dave Reynolds and Adam Broich

Analysis of Governor's Budget

This Appendix contains balance sheets for the following funds:

- Environment First Fund (EFF)
- Rebuild Iowa Infrastructure Fund (RIIF)
- Technology Reinvestment Fund (TRF)
- Skilled Worker and Job Creation Fund (SWJCF)
- State Bond Repayment Fund (SBRF)

## Environment First Fund

	Actual FY 2014	Estimated FY 2015	Gov Rec FY 2016	Gov Rec FY 2017
<b>Revenue</b>				
Balance Forward	\$ 81,761	\$ 81,761	\$ 81,761	\$ 81,761
RIIF Appropriation	42,000,000	42,000,000	42,000,000	42,000,000
<b>Total Revenue</b>	<u>\$42,081,761</u>	<u>\$42,081,761</u>	<u>\$42,081,761</u>	<u>\$42,081,761</u>
<b>Appropriations</b>				
<b>Department of Agriculture</b>				
Soil Conservation Cost Share	\$ 6,650,000	\$ 6,750,000	\$ 6,750,000	\$ 6,750,000
Watershed Protection Program	900,000	900,000	900,000	900,000
Wetland Incentive Program (CREP)	1,000,000	1,000,000	1,000,000	1,000,000
Conservation Reserve Program (CRP)	1,000,000	1,000,000	1,000,000	1,000,000
Farm Demonstration Program	625,000	625,000	625,000	625,000
Loess Hills Conservation Authority	525,000	600,000	600,000	600,000
Soil & Water Conservation Fund	2,550,000	2,550,000	2,550,000	2,550,000
<b>Total Department of Agriculture</b>	<u>\$13,250,000</u>	<u>\$13,425,000</u>	<u>\$13,425,000</u>	<u>\$13,425,000</u>
<b>Department of Natural Resources</b>				
REAP Program	\$16,000,000	\$16,000,000	\$16,000,000	\$16,000,000
Park Operations and Maintenance	6,360,000	6,135,000	6,135,000	6,135,000
Volunteers and Keepers of Land	100,000	100,000	100,000	100,000
Animal Feeding Operations	1,320,000	1,320,000	1,320,000	1,320,000
Water Quantity Program	495,000	495,000	495,000	495,000
Air Quality Monitoring Program	425,000	425,000	425,000	425,000
Water Quality Protection	500,000	500,000	500,000	500,000
Geographic Information System	195,000	195,000	195,000	195,000
Water Quality Monitoring Stations	2,955,000	2,955,000	2,955,000	2,955,000
Forestry Management Program	0	50,000	50,000	50,000
Geological Water Survey	200,000	200,000	200,000	200,000
Keep Iowa Beautiful	200,000	200,000	200,000	200,000
<b>Total Department of Natural Resources</b>	<u>\$28,750,000</u>	<u>\$28,575,000</u>	<u>\$28,575,000</u>	<u>\$28,575,000</u>
<b>Total Appropriations</b>	<u>\$42,000,000</u>	<u>\$42,000,000</u>	<u>\$42,000,000</u>	<u>\$42,000,000</u>
Reversions	0	0	0	0
<b>Ending Balance</b>	<u>\$ 81,761</u>	<u>\$ 81,761</u>	<u>\$ 81,761</u>	<u>\$ 81,761</u>

**Rebuild Iowa Infrastructure Fund (RIIF)**  
**Governor's Recommendation**  
Adjusted for the December 2014 Revenue Estimating Conference

	Actual FY 2014	Estimated FY 2015	Current Law FY 2016	Gov's Rec FY 2016	Current Law FY 2017	Gov's Rec FY 2017
<b>Resources</b>						
Balance Forward	\$ 1,343,010	\$ 12,257,314	\$ 19,356,377	\$ 19,356,377	\$ 106,735,196	\$ 16,437,647
Wagering Tax and Fees	135,291,406	143,815,647	147,000,000	147,000,000	146,200,000	146,200,000
Wagering Tax - Rev Bond Debt Service Transfer	2,888,873	3,033,975	3,033,975	3,033,975	3,033,975	3,033,975
Wagering Tax - Federal Subsidy Holdback Transfer	3,756,024	3,750,000	3,750,000	3,750,000	3,750,000	3,750,000
Wagering Tax - School Inf Bond Debt Ser Transfer	5,007,817	0	0	0	0	0
CHIP Contingency Fund Transfer	3,178,811	8,131,837	0	0	0	0
Former GIVF Unobligated Balance Transfer	40,108,406	0	0	0	0	0
Interest	1,898,035	1,900,000	1,900,000	1,900,000	1,900,000	1,900,000
MSA Tobacco Payment/Endowment Transfers	17,962,930	16,110,027	16,019,844	16,019,844	15,947,476	15,947,476
<b>Total Resources</b>	<b>\$ 211,435,312</b>	<b>\$ 188,998,800</b>	<b>\$ 191,060,196</b>	<b>\$ 191,060,196</b>	<b>\$ 277,566,647</b>	<b>\$ 187,269,098</b>
<b>Appropriations</b>						
<b>Administrative Services</b>						
Major Maintenance	\$ 3,800,000	\$ 14,000,000	\$ 0	\$ 0	\$ 0	\$ 0
CHIP Funded Major Maintenance	11,310,648	0	0	0	0	0
<b>Agriculture &amp; Land Stewardship</b>						
Water Quality Initiative	0		0	3,100,000	0	0
Ag Drainage Wells	0		0	1,920,000	0	0
<b>Corrections</b>						
Mitchellville Construction and FF&E One-Time Costs	15,569,040	0	0	0	0	0
Fort Madison Construction and FF&E One-Time Costs	3,000,000	0	0	0	0	0
Construction Project Mgmt and Correctional Spec	200,000	0	0	0	0	0
<b>Cultural Affairs</b>						
Historical Building Renovation	1,000,000	0	0	8,630,000	0	20,270,101
Great Places Infrastructure Grants	1,000,000	1,000,000	0	0	0	0
<b>Education</b>						
IPTV Capitals	0	0	0		0	
<b>Economic Development</b>						
Community Attraction & Tourism Grants	7,000,000	5,000,000	0	0	0	0
Regional Sport Authorities	500,000	500,000	0	500,000	0	500,000
World Food Prize Borlaug/Ruan Scholar Program	100,000	200,000	0	200,000	0	200,000
Homeless Shelters Youth Opp. Ctr	0	250,000	0	0	0	0
Fort Des Moines Museum Renovations and Repairs	0	100,000	0	0	0	0
Camp Sunnyside Facilities Renovations/Improvements	0	250,000	0	0	0	0

**Rebuild Iowa Infrastructure Fund (RIIF)**  
**Governor's Recommendation**  
Adjusted for the December 2014 Revenue Estimating Conference

	Actual FY 2014	Estimated FY 2015	Current Law FY 2016	Gov's Rec FY 2016	Current Law FY 2017	Gov's Rec FY 2017
<b>Human Services</b>						
Nursing Home Facility Improvements	150,000	500,000	0	0	0	0
Broadlawns Mental Health Facilities	0	3,000,000	2,000,000	2,000,000	2,000,000	0
The Homestead Autism Facilities	0	825,000	0	0	0	0
New Hope Center Remodel	0	250,000	0	0	0	0
Maintenance Health Safety Loss - RIIF	0	0	0	0	0	0
Maintenance - RIIF	0	0	0	0	0	0
ADA Capital - RIIF	0	0	0	0	0	0
Major Projects - RIIF	0	0	0	0	0	0
<b>Iowa Finance Authority</b>						
State Housing Trust Fund	3,000,000	3,000,000	3,000,000	3,000,000	3,000,000	3,000,000
<b>Judicial Branch</b>						
Polk County Justice Center FF&E	0	0	0	0	0	0
<b>Management</b>						
Technology Reinvestment Fund	14,310,000	0	0	0	0	0
Environment First Fund	42,000,000	42,000,000	42,000,000	42,000,000	42,000,000	42,000,000
<b>Natural Resources</b>						
State Park Infrastructure	5,000,000	5,000,000	0	0	0	0
Lake Restoration & Water Quality	8,600,000	9,600,000	0	9,600,000	0	9,600,000
Lake Delhi Dam Restoration	2,500,000	0	0	0	0	0
Water Trails and Low Head Dam Grants	1,000,000	2,000,000	0	2,000,000	0	2,000,000
Good Earth State Park	0	2,000,000	0	0	0	0
Iowa Park Foundation	0	2,000,000	0	0	0	0
<b>Public Defense</b>						
Facility/Armory Maintenance	2,000,000	2,000,000	0	2,000,000	0	0
Statewide Modernization - Readiness Centers	2,000,000	2,000,000	0	2,000,000	0	0
Camp Dodge Infrastructure Upgrades	500,000	0	0	500,000	0	0
Gold Star Museum Upgrades	0	250,000	0	0	0	0



**Rebuild Iowa Infrastructure Fund (RIIF)**  
**Governor's Recommendation**  
Adjusted for the December 2014 Revenue Estimating Conference

	Actual FY 2014	Estimated FY 2015	Current Law FY 2016	Gov's Rec FY 2016	Current Law FY 2017	Gov's Rec FY 2017
<b>Regents</b>						
Tuition Replacement	27,867,775	29,735,423	0	30,237,549	0	33,473,351
Fire Safety/Deferred Maintenance	0	0	0	0	0	0
ISU Biosciences Building	0	0	11,000,000	11,000,000	19,500,000	19,500,000
Innovation/Commercialization of Research	0	0	0	0	0	0
ISU Ag/Biosystems Eng Complex Phase II	21,750,000	18,600,000	0	0	0	0
UI Dental Science Bldg	9,750,000	8,000,000	0	0	0	0
UI Pharmacy Building Renovation	0	0	13,000,000	13,000,000	29,000,000	29,000,000
UNI Bartlett Hall Renovation	10,267,000	1,947,000				
Schindler Ed Center Renovation	0	0	11,000,000	15,000,000	13,600,000	15,900,000
ISU - Student Innovation Center	0	0	0	0	0	0
UI Seashore Hall/Psychology Renovation	0	0	0	0	0	0
UNI - Academic Bldgs: Safety/Infra	0	0	0	0	0	0
<b>State Fair</b>						
Youth Inn Remodel and Improvements	0	825,000	2,325,000	2,325,000	0	0
<b>Transportation</b>						
Railroad Revolving Loan and Grant	0	4,000,000	0	2,000,000	0	2,000,000
Recreational Trails	3,000,000	6,000,000	0	2,500,000	0	2,500,000
Public Transit Vertical Infrastructure Grants	1,500,000	1,500,000	0	1,500,000	0	1,500,000
Commercial Service Air Vertical Infra Grants	1,500,000	1,500,000	0	1,500,000	0	1,500,000
General Aviation Vertical Infrastructure Grants	750,000	750,000	0	750,000	0	750,000
Linking Iowa's Transportation	0	0	0	5,500,000	0	0
<b>Treasurer</b>						
County Fairs Infrastructure	1,060,000	1,060,000	0	1,060,000	0	1,060,000
<b>Veterans Affairs</b>						
Iowa Veterans Cemetery - Equipment Building	250,000	0	0	0	0	0
IVH Generator Emissions & Trans Bldg	0	0	0	10,800,000	0	2,500,000
<b>Net Appropriations</b>	<u>\$ 202,234,463</u>	<u>\$ 169,642,423</u>	<u>\$ 84,325,000</u>	<u>\$ 174,622,549</u>	<u>\$ 109,100,000</u>	<u>\$ 187,253,452</u>
Reversions	<u>-3,056,465</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<b>Ending Balance</b>	<u><u>\$ 12,257,314</u></u>	<u><u>\$ 19,356,377</u></u>	<u><u>\$ 106,735,196</u></u>	<u><u>\$ 16,437,647</u></u>	<u><u>\$ 168,466,647</u></u>	<u><u>\$ 15,646</u></u>

## Technology Reinvestment Fund

	Actual FY 2014	Estimated FY 2015	Gov Rec FY 2016	Gov Rec FY 2017
<b>Resources</b>				
Beginning Balance	\$ 1,590,156	\$ 3,452,162	\$ 236,162	\$ 0
General Fund Standing Appropriation	0	17,500,000	17,500,000	17,500,000
Rebuild Iowa Infrastructure Fund	14,310,000	0		
Total Available Resources	<u>\$ 15,900,156</u>	<u>\$ 20,952,162</u>	<u>\$ 17,736,162</u>	<u>\$ 17,500,000</u>
<b>Appropriations</b>				
<b>Office of the Chief Information Officer</b>				
IT Consolidation Projects	\$ 0	\$ 7,728,189	\$ 2,132,949	\$ 4,994,981
Broadband	0	0	2,000,000	2,000,000
<b>Department of Cultural Affairs</b>				
Grout Museum Veterans Oral Histories	129,450	500,000	0	0
<b>Department of Education</b>				
ICN Part III & Maintenance & Leases	2,727,000	2,727,000	2,727,000	2,727,000
Statewide Education Data Warehouse	600,000	600,000	600,000	600,000
IPTV Equipment Replacement	960,000	1,000,000	1,256,200	1,249,500
Common Course Numbering Mgmt System	0	150,000		
State Library Computers	250,000	0	0	0
<b>Department of Human Rights</b>				
Criminal Justice Info System Integration (CJIS)	1,454,734	1,300,000	2,166,886	2,166,886
Justice Data Warehouse	0	314,474	159,474	117,980
<b>Department of Human Services</b>				
Medicaid Technology	3,415,163	3,345,684	0	0
Homestead Autism Clinics - Technology	154,156	155,000	0	0
<b>Iowa Telecomm and Technology Commission</b>				
ICN Equipment Replacement	2,248,653	2,245,653	2,248,653	2,248,653
<b>Department of Management</b>				
Searchable Online Budget and Tax Database	45,000	0	45,000	45,000
Electronic Grants Management System	0	100,000	50,000	0

## Technology Reinvestment Fund

	Actual FY 2014	Estimated FY 2015	Gov Rec FY 2016	Gov Rec FY 2017
<b>Department of Public Health</b>				
Technology Consolidation Projects	480,000	0	0	0
IDPH Database Integration Review	0	0	500,000	0
M&CH Database Integration	0	0	500,000	500,000
EMS Data System	0	150,000	0	0
<b>Department of Public Safety</b>				
Radio Communications Upgrade	0	0	2,500,000	0
<b>Department of Homeland Security</b>				
Mass Notification and Emergency Messaging System	0	400,000	400,000	400,000
<b>Secretary of State</b>				
Voting Equipment	0	0	450,000	450,000
<b>Total Appropriations</b>	<u>\$ 12,464,156</u>	<u>\$ 20,716,000</u>	<u>\$ 17,736,162</u>	<u>\$ 17,500,000</u>
Reversions	<u>-16,162</u>	<u>0</u>	<u>0</u>	<u>0</u>
<b>Ending Balance</b>	<u><u>\$ 3,452,162</u></u>	<u><u>\$ 236,162</u></u>	<u><u>\$ 0</u></u>	<u><u>\$ 0</u></u>

## Iowa Skilled Worker and Job Creation Fund

	Actual FY 2014	Estimated FY 2015	Gov Rec FY 2016	Gov Rec FY 2017
<b>Revenue</b>				
Beginning Account Balance	\$ 0	\$ 0	\$ 0	\$ 0
Wagering Tax Receipts	66,000,000	66,000,000	66,000,000	66,000,000
<b>Total Revenues</b>	<u>\$ 66,000,000</u>	<u>\$ 66,000,000</u>	<u>\$ 66,000,000</u>	<u>\$ 66,000,000</u>
<b>Appropriations &amp; Expenses</b>				
<b>College Student Aid Comm.</b>				
Skilled Workforce Shortage Tuition Grant	\$ 5,000,000	\$ 5,000,000	\$ 5,000,000	\$ 5,000,000
<b>Economic Development Authority</b>				
High Quality Jobs	16,900,000	16,900,000	16,900,000	16,900,000
<b>Department of Education</b>				
Workforce Training and Econ Dev Funds	15,300,000	15,100,000	15,100,000	15,100,000
Adult Literacy for the Workforce	5,500,000	5,500,000	5,500,000	5,500,000
ACE Infrastructure	6,000,000	6,000,000	6,000,000	6,000,000
PACE and Regional Sectors	5,000,000	5,000,000	5,000,000	5,000,000
Gap Tuition Assistance Fund	2,000,000	2,000,000	2,000,000	2,000,000
Workbased Learning Intermediary Network	1,500,000	1,500,000	1,500,000	1,500,000
Workforce Prep Outcome Reporting	0	200,000	200,000	200,000
<b>Iowa Workforce Development</b>				
AMOS Training Program	100,000	100,000	100,000	100,000
<b>Board of Regents</b>				
Regents Innovation Fund	3,000,000	3,000,000	3,000,000	3,000,000
ISU - Economic Development	2,424,302	2,424,302	2,424,302	2,424,302
UI - Economic Development	209,279	209,279	209,279	209,279
UI - Entrepreneurship and Econ Growth	2,000,000	2,000,000	2,000,000	2,000,000
UNI - Economic Development	1,066,419	1,066,419	1,066,419	1,066,419
<b>Total Appropriations &amp; Expenses</b>	<u>\$ 66,000,000</u>	<u>\$ 66,000,000</u>	<u>\$ 66,000,000</u>	<u>\$ 66,000,000</u>
Reversions	0	0	0	0
<b>Ending Balance</b>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>

## State Bond Repayment Fund

	Actual FY 2014	Estimated FY 2015	Gov Rec FY 2016	Gov Rec FY 2017
<b>Revenue</b>				
Beginning Account Balance	\$ 0	\$ 28,835,162	\$ 28,916,093	\$ 5,666,094
Economic Emergency Fund	116,100,000			
Refunds and Reimbursements	53,607	80,931	1	
<b>Total Revenues</b>	<u>\$ 116,153,607</u>	<u>\$ 28,916,093</u>	<u>\$ 28,916,094</u>	<u>\$ 5,666,094</u>
<b>Appropriations &amp; Expenses</b>				
<b>Agriculture and Land Stewardship</b>				
Silos and Smokestacks	\$ 0	\$ 0	\$ 250,000	\$ 0
<b>Office of the Chief Information Officer</b>				
Broadband	0	0	3,000,000	0
<b>Department of Cultural Affairs</b>				
IowaNext	0	0	20,000,000	0
State Historical Building	0	0	0	3,637,899
<b>Department of Administrative Services</b>				
Statewide Major Maintenance	0	0	0	2,028,195
<b>Bond Defeasance</b>	87,318,445			
<b>Total Appropriations &amp; Expenses</b>	<u>\$ 87,318,445</u>	<u>\$ 0</u>	<u>\$ 23,250,000</u>	<u>\$ 5,666,094</u>
Reversions	0	0	0	0
<b>Ending Balance</b>	<u><u>\$ 28,835,162</u></u>	<u><u>\$ 28,916,093</u></u>	<u><u>\$ 5,666,094</u></u>	<u><u>\$ 0</u></u>